

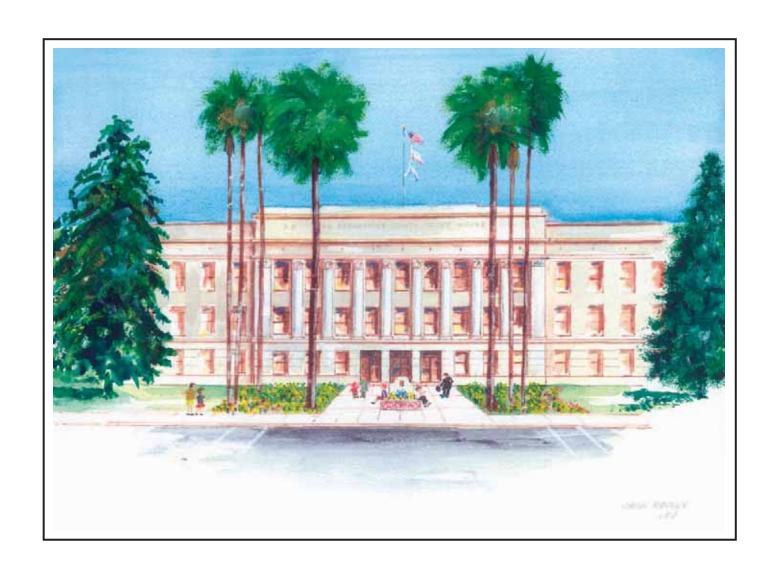
County of San Bernardino **Grand Jury Final Report**2004 - 2005



COUNTY OF SAN BERNARDINO

GRAND JURY FINAL REPORT

2004-2005



EDITORIAL COMMITTEE



Left to right: Lem Leialoha (Chair), Betty Azores, Karen Page, Vic Edinburgh, Nick Costa, Al Alvaro

The Editorial Committee would like to acknowledge and thank the following individuals for their hard work and invaluable assistance in the preparation of the Final Report of the 2004-2005 San Bernardino County Grand Jury.

Graphic Arts
Printing Services
Typing/Preparation

Silvia Schreiber, Layout & Composing Coordinator County Printing Services Personnel Susan Shuey, Grand Jury Assistant

The Grand Jury and the Editorial Committee extend a special thank you to Dexter K. Emoto, photographer for the Grand Jury and committee photographs. A special thank you goes to Jack Reilly, former Grand Juror, for allowing us to use his painting of the San Bernardino County Courthouse in our final report.

351 North Arrowhead Avenue, Room 200, Courthouse San Bernardino, CA 92415-0243 • (909) 387-3820 Fax (909) 387-5863



FOREMAN'S STATEMENT

The 2004-2005 San Bernardino County Grand Jury is pleased to present this final report to the Presiding Judge of the Superior Court, the San Bernardino County Board of Supervisors, and the citizens of San Bernardino County.

The Grand Jury is a uniquely independent body that investigates and reports on County government. It provides written reports that are confidential between the Grand Jury and the persons, departments or groups that are under investigation, until the final report is made public.

The task before this Grand Jury was daunting as the County is still trying to overcome the continued perception of wrongdoing by County officials in earlier years. It was found that this perception still exists throughout the County.

This Grand Jury appreciated the restoration of the operating funds that were removed from the 2004-2005 Grand Jury budget.

As this is my third term as a San Bernardino County Grand Juror, and the first as Foreman, this Grand Jury, as constituted, had to overcome many individual medical problems that resulted in one early resignation and many lost man-hours due to other major medical concerns and procedures throughout the remaining Grand Jurors. Even with these persistent problems, the members rose to the challenge and were able to overcome adversity and continued to function as a complete Grand Jury and finish their report well done and on time.

This work as submitted could not have been accomplished without the invaluable assistance of Clark A. Hansen, Jr., Deputy District Attorney/Legal Advisor and Susan Shuey, Grand Jury Assistant.

We are living during extraordinary times. One has only to read the newspaper each day to see the many problems facing our country today. One such item is illegal immigration. Because of the many news articles on this issue, an inquiry was made of the San Bernardino County Counsel as to immigration law issues that could affect the County. The San Bernardino County Counsel provided valuable information.

Illegal immigration causes the County of San Bernardino an unknown amount of funds to cover mandated requirements provided for in the County budget. Verification of a person's lawful immigration status is a mandatory eligibility requirement for most public benefit programs. The County Counsel has found no Federal or State laws, rules or memorandum that would prohibit or restrict an inquiry into a person's immigration status with regard to public benefit programs.

County departments currently do not attempt to quantify the amount of money expended for public benefit programs such as non-emergency medical treatment services at County hospitals and clinics and departments providing welfare, food stamps and medical services.

For the purposes of annual budget requirements, departments providing public benefit programs such as non-emergency medical treatment, welfare, food stamps and medical services to aliens should be instructed to collect data on the persons treated, cost of service, and the number of County workers involved in the performance of these benefits.

California law mirrors Federal law in that aliens shall be eligible for aid only to the extent permitted by Federal law and an alien shall only be eligible for aid if the alien has been lawfully admitted for permanent residence. No aid shall be paid unless evidence as to eligible alien status is presented.

An alien shall only be eligible for the full scope of Medi-Cal benefits if the alien has been lawfully admitted for permanent residence or is permanently residing in the United States. In order to be eligible for benefits, an alien applicant or beneficiary shall present alien registration documentation or other proof of satisfactory immigration status from the United State Immigration and Naturalization Service.

The majority of County employees were cooperative and truthful in discussing their operations with this panel. We extend our thanks and appreciation to these individuals, not only for the way we were treated but also for the way these employees perform on a day-to-day basis.

This Grand Jury was afforded an opportunity to function in the criminal indictment mode, for which we were most grateful to be given the chance to exercise our responsibilities in this process.

My sincere thanks to all members of the 2004-2005 Grand Jury for their wisdom, patience and search for the truth in fulfilling their requirement for publishing this final report.

ROBERT E. BURKHARDT, Foreman 2004-2005 County Grand Jury

Kale TE. Buchardt

OFFICERS OF THE 2004-2005 GRAND JURY SAN BERNARDINO COUNTY



Left to right: Connie O'Brien, Assistant Secretary

Jo Ann Miller, Secretary

Robert E. Burkhardt, Foreman

Victor G. Edinburgh, Foreman Pro Tem

Lorena Gragg, Sergeant-at-Arms

Ron Brooks, Assistant Sergeant-at-Arms

2004-2005 GRAND JURY SAN BERNARDINO COUNTY

Robert E. Burkhardt

Foreman

Victor G. Edinburgh

♦ Foreman Pro Tem

JoAnn L. Miller

♦ Secretary

Ron Brooks

Assistant Sergeant-at-Arms

Robert E. Burkhardt \diamondsuit **Barstow** James R. Bryant Ontario James W. Cook Chino Hills \diamondsuit Nicholas P. Costa Redlands \diamondsuit Chino Hills E. Jean Davis \diamondsuit Victor G. Edinburgh Rialto \diamondsuit Francis R. Fowler \diamondsuit Highland Lorena A. Gragg Hesperia \diamondsuit Lemuel K. Leialoha Bryn Mawr

Joseph C. Massaro

Rancho Cucamonga

JoAnn L. Miller

San Bernardino

Connie J. O'Brien

Karen L. Page

Call Bernard

Fontana

Upland

William C. Sommers

Victorville

RESIGNATIONS

Beverly G. Bowman (October 2004) San Bernardino

2004-2005 GRAND JURY SAN BERNARDINO COUNTY



Front row, left to right: Clark A. Hansen, Jr. (Legal Advisor), Lorena Gragg, Bob Burkhardt (Foreman), Vic Edinburgh, Jo Ann Miller, Susan Shuey (Grand Jury Assistant), Jim Cook

Middle row, left to right: Betty Azores, Connie O'Brien, Ron Brooks, Jean Davis, Karen Page

Back row, left to right: Al Alvaro, Fran Fowler, Nick Costa, Bill Sommers, Bill Brundies, Joe Massaro, Jim Bryant, Lem Leialoha

TABLE OF CONTENTS

2004-2005 GRAND JURY FINAL REPORT

	<u>Page</u>
ADMINISTRATIVE COMMITTEE Board of Supervisors County Administrative Officer Public Information Officer Human Resources Department Information Services Department Grand Jury Webpage	1 2 5 7 9
AUDIT/FISCAL COMMITTEE Assessor Auditor/Controller-Recorder	13 14 17
COMPLAINTS COMMITTEE	23
ECONOMIC DEVELOPMENT/ PUBLIC SERVICES COMMITTEE Airports Department County Fire Department Public Works Department	25 26 32
Flood Control	35 37

	<u>Page</u>
HEALTH AND HUMAN SERVICES COMMITTEE	43
ARMC Facility Security Assessment	
Department of Behavioral Health	
Performance, Education and Resource CenterPublic Health Department	
Animal Care and Control	57
Vector Control	63
Transitional Assistance Department	66
Veterans Affairs Department	68
INTERNAL SERVICES COMMITTEE	71
Architecture and Engineering Department	72
Facilities Management Department	
Fleet Management Department	75
Purchasing Department	76
Real Estate Services Department	
LAW AND JUSTICE COMMITTEE	79
District Attorney	
San Bernardino Countywide	
Gangs and Drugs Task Force Strategic Plan	84
Public Guardian and Public Administrator	
Custody of Firearms	
Public Guardian-Conservator	89
Sheriff	20
Coroner Division	
Detention/Corrections Facilities	
Scientific Investigations Division	97