

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS  
COUNTY SERVICE AREA NO. 20 JOSHUA TREE  
FINANCIAL STATEMENTS  
JUNE 30, 2015**

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS  
COUNTY SERVICE AREA NO. 20 JOSHUA TREE  
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June 30, 2015**

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An Independent CPA Firm

Board of Supervisors  
County of San Bernardino  
County of San Bernardino Special  
District County Service Area  
No. 20 Joshua Tree

### Independent Auditors' Report

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of San Bernardino Special District County Service Area No. 20 Joshua Tree (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise CSA's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the minimum audit requirements and reporting guidelines for California Special Districts required by the Office of the State Controller. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County CSA, as of June 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

Board of Supervisors  
County of San Bernardino Special  
District County Service Area  
No. 20 Joshua Tree  
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### **Emphasis of Matter**

As described in Note 1 to the financial statements , during the year ended June 30, 2015, the CSA implemented GASB No. 68, 69, and 71. Our opinion is not modified with respect to this matter.

### **Other Matters**

#### *Required Supplementary Information*

Management has omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**David L. Gruber and Associates, Inc.**

*David L. Gruber and Associates, Inc.*

Huntington Beach, California  
December 2, 2015

COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS  
 COUNTY SERVICE AREA NO. 20 - JOSHUA TREE  
 Statement of Net Position  
 June 30, 2015

	Governmental Activities
<u>Assets</u>	
Cash and cash equivalents	\$ 313,238
Interest receivable	292
Taxes receivable	10,872
Special assessment receivable	7,151
Capital assets, net of depreciation	1,837,065
Total assets	2,168,618
 <u>Deferred outflows of resources</u>	
Pensions	51,919
 <u>Liabilities</u>	
Current	
Salaries and benefits payable	23,159
Due to other governments	170,785
Compensated absences- current	26,815
Long-term:	
Net pension liability	292,622
Total Liabilities	513,381
 <u>Deferred inflows of resources</u>	
Pensions	172,402
 <u>Net position</u>	
Invested in capital assets	1,837,065
Restricted for community services	(302,311)
Total net position	\$ 1,534,754

See accompanying notes to basic financial statements.

COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS  
COUNTY SERVICE AREA NO. 20 - JOSHUA TREE  
Statement of Activities  
Year ended June 30, 2015

	Governmental Activities
<u>Expenses</u>	
Community services:	
Salaries and benefits	\$ 507,379
Services and supplies	381,475
Depreciation	113,965
Total expenses	1,002,819
 <u>Program revenues</u>	
Charges for services	223,803
Operating contributions and grants- state assistance	4,274
Total program revenues	228,077
Net Program Expense	(774,742)
 <u>General revenues</u>	
Property taxes	441,092
Investment earnings	1,211
Other assistance	1,755
Other revenue	34,514
Rents, concessions and royalties	15,263
Other taxes	11,624
Total general revenues	505,459
Change in net position	(269,283)
Net position at beginning of year, as restated (note 10)	1,804,037
Net position at end of year	\$ 1,534,754

See accompanying notes to basic financial statements.

COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS  
COUNTY SERVICE AREA NO. 20 - JOSHUA TREE  
Governmental Funds  
Balance Sheet  
June 30, 2015

	CAPITAL PROJECTS FUNDS				
	SPECIAL REVENUE FUND	Ball Park Improvements	Replace Kitchen Center	Other Capital Projects Fund	TOTAL Governmental Funds
	General (SGD)	(CEW)	(CQB)		
	General (SGD)	(CEW)	(CQB)	Capital Projects Fund	Governmental Funds
<b>Assets</b>					
Cash and cash equivalents	\$ 198,374	\$ 81,912	\$ 8	\$ 32,944	\$ 313,238
Interest receivable	243	49	-	-	292
Taxes receivable	10,872	-	-	-	10,872
Special assessments receivable	7,151	-	-	-	7,151
Total assets	\$ 216,640	\$ 81,961	\$ 8	\$ 32,944	\$ 331,553
<b>Liabilities and Fund Balances</b>					
Liabilities:					
Salaries and benefits	\$ 23,159	\$ -	\$ -	\$ -	\$ 23,159
Due to other governments	170,542	-	-	243	170,785
Total liabilities	193,701	-	-	243	193,944
Fund balances:					
Restricted for:					
Parks, streetlights and recreation buildings	22,939	-	-	-	22,939
Assigned	-	81,961	8	32,701	114,670
Total fund balances	22,939	81,961	8	32,701	137,609
Total liabilities and fund balances	\$ 216,640	\$ 81,961	\$ 8	\$ 32,944	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	3,734,574
Capital assets	3,734,574
Accumulated depreciation	(1,897,509)
Compensated absences payable are not due and payable in the current period and, therefore, are not reported in the funds.	(26,815)
Deferred outflows related to contributions made after the actuarial measurement date for the net pension liability.	51,919
Deferred inflows related to unrecognized actuarial gains and losses for the net pension liability.	(172,402)
Proportionate share of net pension liability has not been included in governmental fund activity	(292,622)
Net position of governmental activities	\$ 1,534,754

See accompanying notes to basic financial statements.

COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS  
COUNTY SERVICE AREA NO. 20 - JOSHUA TREE  
Governmental Fund types  
Statement of Revenues, Expenditures and Changes in Fund Balances  
Year ended June 30, 2015

	CAPITAL PROJECTS FUNDS				
	SPECIAL REVENUE FUND	Ball Park Improvements (CEW)	Replace Kitchen Center (CQB)	Other Capital Projects Fund	TOTAL
	General (SGD)				Governmental Funds
<b>Revenues:</b>					
Property taxes	\$ 441,092	\$ -	\$ -	\$ -	\$ 441,092
Special assessments	193,291	-	-	-	193,291
Other taxes	11,624	-	-	-	11,624
State assistance	4,274	-	-	-	4,274
Other assistance	1,755	-	-	-	1,755
Other revenue	34,514	-	-	-	34,514
Rents, concessions and royalties	15,263	-	-	-	15,263
Investment earnings	1,030	184	(3)	-	1,211
Service fees	29,080	-	-	1,432	30,512
<b>Total revenues</b>	<b>731,923</b>	<b>184</b>	<b>(3)</b>	<b>1,432</b>	<b>733,536</b>
<b>Expenditures:</b>					
Current - community services:					
Salaries and benefits	535,580	-	-	-	535,580
Services and benefits	331,485	49,989	-	-	381,474
Capital outlay:					
Improvements to land	9,652	-	-	18,412	28,064
<b>Total expenditures</b>	<b>876,717</b>	<b>49,989</b>	<b>-</b>	<b>18,412</b>	<b>945,118</b>
Excess (deficiency) of revenues over (under) expenditures	(144,794)	(49,805)	(3)	(16,980)	(211,582)
<b>Other financing sources (uses):</b>					
Transfers in	-	100,000	-	-	100,000
Transfers out	(100,000)	-	-	-	(100,000)
<b>Total other financing sources and (uses)</b>	<b>(100,000)</b>	<b>100,000</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>(244,794)</b>	<b>50,195</b>	<b>(3)</b>	<b>(16,980)</b>	<b>(211,582)</b>
<b>Fund balances - beginning</b>	<b>267,733</b>	<b>31,766</b>	<b>11</b>	<b>49,681</b>	<b>349,191</b>
<b>Fund balances - ending</b>	<b>\$ 22,939</b>	<b>\$ 81,961</b>	<b>\$ 8</b>	<b>\$ 32,701</b>	<b>\$ 137,609</b>

See accompanying notes to basic financial statements.

COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS  
COUNTY SERVICE AREA NO. 20 - JOSHUA TREE  
Governmental Funds

Reconciliation of the Statement of Revenues, Expenditures and Changes in  
Fund Balances of Governmental Funds to the Statement of Activities  
Year ended June 30, 2015

Net change in fund balances - total governmental funds	\$ (211,582)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay, net of deletions (\$28,063) was exceeded by depreciation expenses (\$113,965) in the current period.	(85,902)
Some expenses reported in the statement of activities do not require the use of current financial resources, and, therefore, are not reported as expenditures in governmental funds.	
Increase in compensated absences payable	(6,600)
Pension obligation expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	<u>34,801</u>
Change in Net Position of Governmental Activities	<u>\$ (269,283)</u>

See accompanying notes to basic financial statements.

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS**  
**COUNTY SERVICE AREA NO. 20 – JOSHUA TREE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of County Service Area (CSA) No. 20 - Joshua Tree conform to generally accepted accounting principles as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

**Reporting entity**

The County Service Area (CSA) No. 20 - Joshua Tree was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on April 27, 1964 pursuant to the authority granted by Article 11, Chapter 2.2, Division 2, Title 3 of the Government Code, consisting of Sections 25212.1 through 25212.7 to provide financing for four parks, three ball fields, a swimming pool, two recreation center buildings, a 12,000 sq. ft. community center, and maintenance of 329 street lights. The annual contract for fire protection with CSA 38 was discontinued as of June 30, 2008. Fire protection costs are now paid equally between the CSA and County Fire.

The CSA is a component unit of the County and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 20 of the County of San Bernardino and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2015.

**Government-wide and fund financial statements**

The government-wide financial statements (e.g., the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Currently, the CSA has no proprietary funds or fiduciary funds.

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS**  
**COUNTY SERVICE AREA NO. 20 – JOSHUA TREE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

**Measurement focus, basis of accounting, and financial statement presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The special revenue fund labeled “General” is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The capital projects funds labeled “Ball Park Improvements” ,“Replace Kitchen Center” and "Other Capital Projects" are used to account for financial resources designated for the acquisition or construction of major capital facilities.

Financial reporting is based upon all GASB pronouncements including the Codification of Accounting and Financial Reporting Guidelines.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS**  
**COUNTY SERVICE AREA NO. 20 – JOSHUA TREE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

**Cash and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

**Interfund receivables and payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (e.g., the current portion of interfund loans) or "advances to/from other funds" (e.g., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

**Property taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on March 1 and become delinquent with penalties on August 31.

**Inventories and prepaid items**

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

**Capital assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS**  
**COUNTY SERVICE AREA NO. 20 – JOSHUA TREE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Infrastructure	40-60
Structure and improvements	5-40
Equipment and vehicles	4-15

**Fund equity**

The CSA follows the provisions of GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government’s fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which the resources can be used:

- *Nonspendable Fund Balance:* Amounts cannot be spent because they are: (a) not in spendable form or (b) legally or contractually required to be maintained intact. Due to the nature or form of the resources, they generally cannot be expected to be converted into cash or a spendable form.
- *Restricted Fund Balance:* Amounts are restricted by external parties, i.e., creditors, grantors, contributors, or laws/regulations of other governments or restricted by law through constitutional provisions or enabling legislation.
- *Committed Fund Balance:* Amounts can only be used for a specific purpose pursuant to constraints imposed by formal action of the government’s highest level of decision making authority (the Board of Supervisors). The formal action must occur prior to the end of the reporting period, however, the amount may be determined in the subsequent period. These are self-imposed limitations on available resources. These committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same level of action it employed to previously commit those amounts. These committed amounts would be approved and adopted by formal action of the Board.
- *Assigned Fund Balance:* Amounts are constrained by the government’s intent to be used for specific purposes that are neither restricted nor committed. The intent will be expressed by the body or official to which the governing body has delegated the authority, i.e. the County Administrative Office. The County Administrative Office will assign fund balance for specific departmental projects through the use of the respective department’s general fund savings. Such projects would not normally be feasible for the department without reserving funding over a multiple year period.

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS**  
**COUNTY SERVICE AREA NO. 20 – JOSHUA TREE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

- *Unassigned Fund Balance:* The General Fund, as the principal operating fund, often has net resources in excess of what can properly be classified in one of the four categories already described. Therefore, in order to calculate unassigned fund balance, total fund balance less nonspendable, restricted, committed, or assigned equals unassigned fund balance. This amount is available for any purpose and will be placed in either the General Purpose Reserve, General Fund – Mandatory Contingencies or the General Fund - Uncertainties Contingencies until allocated for a specific purpose by the Board, by a four-fifths vote.

When both restricted and unrestricted resources are available for use when an expenditure is incurred, it is the County’s policy to use restricted resources first, then unrestricted resources as they are needed. It is the County’s policy to consider committed amounts as being reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

**Employee compensated absences**

Accumulated vacation, holiday benefits, sick pay and compensatory time are recorded as an expense and liability as the benefits are earned. Compensated absence liabilities are recorded as a noncurrent liability. The CSA is not obligated to pay for unused sick leave if an employee terminates or retires.

Compensated absences activity for the year ended June 30, 2015 was as follows:

<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
<u>\$20,215</u>	<u>\$16,331</u>	<u>\$9,731</u>	<u>\$26,815</u>

**Deferred Outflows/ Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow or resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds of the balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS**  
**COUNTY SERVICE AREA NO. 20 – JOSHUA TREE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

**Long-Term Debt and Interest Payable**

In the Government-Wide Financial Statements, long-term debt and other long-term obligations are reported as liabilities in the appropriate activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are immediately expensed in the Government- Wide Financial Statements in addition to the Proprietary and Fiduciary Fund Statements in accordance with GASB No. 65. In the Fund Financial Statements, with the exception of advances from other funds, long-term liabilities are not presented. Consequently, long term debt is shown as a reconciling item in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position.

In the Government-Wide Financial Statements, interest payable on long-term debt is recognized as the liability is incurred for governmental activities and business-type activities. In the Fund Financial Statements, only propriety fund types recognize the interest payable when the liability is incurred.

**Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government’s policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

In the Government-Wide Financial Statements, net position are classified in the following categories: *Net Investment in Capital Assets* consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets.

Restricted Net position are restricted by external creditors, grantors, contributors, laws or regulations of other governments. Unrestricted Net position is all net position that do not meet the definition of “invested in capital assets, net of related debt” or “restricted net position.”

**Use of estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the CSA’s San Bernardino County Employee’s Retirement Association (SBCERA) plan (Plan) and additions to/deductions from the Plans’ fiduciary net position have been determined on the same basis as they are reported by SBCERA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS**  
**COUNTY SERVICE AREA NO. 20 – JOSHUA TREE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

**Stewardship, compliance and accountability**

A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the CSA prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

**New Accounting Pronouncements**

The District adopted Statement on Governmental Accounting Standards (GASB Statement) No. 68, *Accounting and Financial Reporting for Pensions*, GASB Statement No. 69 *Government Combinations and Disposals of Government Operations*, and GASB Statement No. 71 *Pension Transition for Contributions Made Subsequent to the Measurement Date*.

NOTE 2: CASH AND INVESTMENTS

Cash, cash equivalents, and investments include balances of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the CSA's account based upon the CSA's average daily deposit balance during the allocation period. Cash, cash equivalents, and investments are shown at the fair value as of June 30, 2015. Changes in fair value that occur during a fiscal year are recognized as *investment earnings* reported for that fiscal year. *Investment earnings* reports interest earnings, changes in fair value, and any gains or losses realized upon the liquidation, maturity, or sale of investments. The County's practice is to hold investments until maturity.

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their investment policy and disclosures related to investment credit risk, concentration of credit risk, interest rate risk and custodial credit risk, as required by GASB Statement No. 40.

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS**  
**COUNTY SERVICE AREA NO. 20 – JOSHUA TREE**  
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NOTE 3: CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2015 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 51,235	\$ -	\$ -	\$ 51,235
Construction in progress	56,045	18,411	-	74,456
Total capital assets, not being depreciated:	107,280	18,411	-	125,691
Capital assets, being depreciated:				
Improvements to land	1,766,811	9,652	-	1,776,463
Structures and improvements	1,767,684	-	-	1,767,684
Vehicles	50,861	-	-	50,861
Equipment	13,875	-	-	13,875
Total capital assets, being depreciated:	3,599,231	9,652	-	3,608,883
Less accumulated depreciation for:				
Improvements to land	(863,361)	(57,938)	-	(921,299)
Structures and improvements	(866,729)	(50,213)	-	(916,942)
Vehicles	(42,955)	(4,952)	-	(47,907)
Equipment	(10,499)	(862)	-	(11,361)
Total accumulated depreciation	(1,783,544)	(113,965)	-	(1,897,509)
Total capital assets, being depreciated, net	1,815,687	(104,313)	-	1,711,374
Governmental activities capital assets, net	\$ 1,922,967	\$ (85,902)	\$ -	\$ 1,837,065

Note 4: RETIREMENT PLAN

**Plan Description**

Employees of the District participate in the County of San Bernardino’s (County) cost-sharing multiple-employer defined benefit retirement plan (the Plan) administered by the San Bernardino County Employee’s Retirement Association (SBCERA). The Plan is governed by the San Bernardino Board of Retirement (Board) under the California County Employees’ Retirement Law of 1937 (CERL) and the California Public Employees’ Pension Reform Act of 2013 (PEPRA). The Plan’s authority to establish and amend the benefit terms are set by the CERL and PEPRA, and may be amended by the California state legislature and in some cases require approval by the County of San Bernardino Board of Supervisors and/or the SBCERA Board. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W. Hospitality Lane, 3rd Floor, San Bernardino, California 92415-0014.

**Benefits Provided**

SBCERA provides retirement, disability, death and survivor benefits. SBCERA administers the Plan which provides benefits for two membership classifications, General and Safety, and those benefits are tiered based upon date of SBCERA membership. Safety membership is extended to those involved in active law enforcement and fire suppression. All other members, including the District’s employees, are classified as General members. Generally, those who become members prior to January 1, 2013 are Tier 1

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Note 4: RETIREMENT PLAN (continued)

**Benefits Provided (continued)**

members. All other members are Tier 2. An employee who is appointed to a regular position, whose service is greater than fifty percent of the full standard of hours required are members of SBCERA, and are provided with pension benefits pursuant to Plan requirements.

The CERL and PEPRA establish benefit terms. Retirement benefits for the General Tier 1 and General Tier 2 Plans are calculated on the basis of age, average final compensation and service credit as follows:

	<b>General – Tier 1</b>	<b>General – Tier 2</b>
<b>Final Average Compensation</b>	Highest 12 months	Highest 12 months
<b>Normal Retirement Age</b>	Age 55	Age 55
<b>Early Retirement: Years of service required and/or eligible for</b>	Age 70 any years	Age 70 any years
	10 years age 50	5 years age 52
	30 years any age	N/A
<b>Benefit percent per year of service for normal retirement age</b>	2% per year of final average compensation for every year of service credit	2.5% per year of final average compensation for every year of service credit
<b>Benefit Adjustments</b>	Reduced before age 55, increased after 55 up to age 65	Reduced before age 67
<b>Final Average Compensation Limitation</b>	Internal Revenue Code section 401(a)(17)	Government Code section 7522.10

**Contributions**

Participating employers and active members, including the District and the District’s employees, are required by statute to contribute a percentage of covered salary to the Plan. This requirement is pursuant to Government Code sections 31453.5 and 31454, for participating employers and Government Code sections 31621.6, 31639.25 and 7522.30 for active members. The contribution requirements are established and may be amended by the SBCERA Board pursuant to Article 1 of the CERL, which is consistent with the Plan’s actuarial funding policy. The contribution rates are adopted yearly, based on an annual actuarial valuation, conducted by an independent actuary, that requires actuarial assumptions with regard to mortality, expected future service (including age at entry into the Plan, if applicable and tier), and compensation increases of the members and beneficiaries. The combined active member and employer contribution rates are expected to finance the costs of benefits for employees that are allocated during the year, with an additional amount to finance any unfunded accrued liability. Participating employers may pay a portion of the active members’ contributions through negotiations and bargaining agreements.

Employee contribution rates for the fiscal year ended June 30, 2015 ranged between 7.07% and 13.52% for Tier 1 General members and between 6.37% and 7.88% for Tier 2 General members.

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS  
COUNTY SERVICE AREA NO. 20 – JOSHUA TREE  
NOTES TO THE FINANCIAL STATEMENTS  
June 30, 2015**

Note 4: RETIREMENT PLAN (continued)

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2015, the District’s reported a liability of \$292,622 for its proportionate share of the County’s net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportion of the County’s net pension liability was based on the District’s FY 2014 actual contributions to the County’s pension plan relative to the total contributions of the County as a whole.

At June 30, 2015, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Deferred Outflows of Resources *</u>	<u>Deferred Inflows of Resources **</u>
<u>\$ 51,919</u>	<u>\$ (172,402)</u>

\* Total deferred outflows includes change in assumptions, and change in proportion and differences between share of contributions.

\* Total deferred inflows includes differences in expected and actual expense, and net difference between projected and actual earnings on pension plan investments,.

The \$51,919 reported as deferred outflows of resources related to pensions, resulting from the District’s contributions to the County’s plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2016.

See the County of San Bernardino’s Comprehensive Annual Financial Report (CAFR) for details of their pension liabilities, pension expense, deferred outflows and inflows of resources related to pensions, actuarial assumptions, and discount rates, for the current year and two preceding years computed in accordance with GASB 68, *Accounting and Reporting for Pension Plans*, for the year ended June 30, 2015.

**NOTE 5: FEDERAL AND STATE GRANTS**

From time to time, the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS**  
**COUNTY SERVICE AREA NO. 20 – JOSHUA TREE**  
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**NOTE 6: RISK MANAGEMENT**

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability, and workers' compensation claims. Public liability claims are self-insured for up to \$3.0 million per occurrence. Excess insurance coverage over the Self-Insured Retention (SIR) up to \$57 million is provided through a combination of insurance policies as recommended by Arthur J. Gallagher & Co., Broker of Record, as follows: Primary Liability coverage \$6 million excess of \$3.0 million self-insured retention with Lloyd's (Brit Syndicated 2987 – 100%) and Gemini Insurance Co.; Excess Liability coverage for \$11 million, excess of \$6 million with National Casualty Co.; and Excess Liability coverage of \$15 million, excess of \$17 million with Allied World Assurance Co. In addition, Great American Assurance Co. provides excess liability coverage of \$25 million, excess of \$32 million. No settlements related to these programs have exceeded insurance coverage in the last three years.

The Workers' Compensation program was restructured to include a cash flow SIR that applies per accident/per payment year as follows: \$2.0 million 1<sup>st</sup> year; \$1.25 million 2<sup>nd</sup> year; \$600 thousand 3<sup>rd</sup> year and each year thereafter, with coverage provided by State National Insurance Co. for up to \$3 million for employer's liability, and up to \$150 million limits for workers' compensation per occurrence. Property damage claims are insured on an occurrence basis over a \$25 thousand deductible, and insured through CSAC-EIA (California State Association of Counties – Excess Insurance Authority) and reinsured with Lexington Insurance Co. and with several insurers like AWAC, Ironshore, Partner RE, and Lloyd's of London, among others.

The County supplements its self-insurance for medical malpractice claims with a \$25 million policy (\$35 million aggregate) with BETA Risk Management Authority, which provides annual coverage on a claim made form basis with a SIR of \$1 million for each claim.

All public officials and County employees are insured under a blanket Comprehensive Disappearance, Destruction, and Dishonesty policy covering County monies and securities, with Berkley Regional Insurance Co. with a \$100 thousand deductible, and excess limits up to \$10 million per occurrence. The activities related to such programs are accounted for in the Risk Management Department's internal service funds ("Funds"), except for unemployment insurance, and employee dental insurance, which are accounted for in the General Fund. The liabilities recorded in these Funds are based on the results of actuarial studies and include amounts for allocated and unallocated loss adjustment expenses. The liabilities for these claims are reported using a discounted rate of 0.324% and an actuarially-determined 80% confidence level. It is the County's practice to obtain actuarial studies on an annual basis.

The total claims liability of \$232.10 million reported at June 30, 2015 is based on the requirements of GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated.

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their claims liability in accordance with GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, at June 30, 2015.

**COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS  
COUNTY SERVICE AREA NO. 20 – JOSHUA TREE  
NOTES TO THE FINANCIAL STATEMENTS  
June 30, 2015**

NOTE 7: TRANSFERS IN/OUT

Interfund transfers are transactions used to close out a fund, reimburse an operating fund, and transfer cash between operating funds and capital projects funds. At June 30, 2015, the CSA made the following interfund transfer in and out:

<u>Transfer In</u>	<u>Transfer Out</u>	<u>Amount</u>
-	General (SGD)	\$ <u>100,000</u>
Ball Park Improvements (CEW)	Total Transfers	\$ <u>100,000</u>

NOTE 8: CONTINGENCIES

As of June 30, 2015, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

NOTE 9: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIII B to the State Constitution, establish limits on budget appropriations in order to restrict government spending. Management has reviewed the proceeds of taxes received by the CSA during the 2014-2015 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

Note 10: RESTATEMENT OF FINANCIAL POSITION

The following schedule summarizes the effects of the prior period adjustment to the Government-wide Statements.

Government-wide:

	<u>Governmental Activities</u>
Net position at June 30, 2014, as previously reported	\$ 2,251,943
Adjustment to record GASB 68 pension liability	<u>(447,906)</u>
Net position as July 1, 2014, as restated	<u>\$ 1,804,307</u>

NOTE 11: SUBSEQUENT EVENTS

Management has evaluated subsequent events through December 2, 2015, which is the date the financial statements were available to be issued, and has determined that there are no transactions that will have a significant impact on the CSA.

Required Supplementary Information  
 County of San Bernardino Special Districts  
 County of Service Area No. 20 - Joshua Tree  
 Budgetary Comparison Schedule - Special Revenue Fund (General)  
 Year ended June 30, 2015

	SPECIAL REVENUE FUND General (SGD)			Variances with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>Revenues</b>				
Property taxes	\$ 450,355	\$ 450,355	\$ 441,092	\$ (9,263)
Special assessments	189,479	189,479	193,291	3,812
Other taxes	9,936	9,936	11,624	1,688
State Assistance	4,787	4,787	4,274	(513)
Other assistance	1,900	1,900	1,755	(145)
Rents, concessions, and royalties	12,975	12,975	15,263	2,288
Investment earnings	1,600	1,600	1,030	(570)
Intergovernmental	200,000	200,000	-	(200,000)
Service fees	39,151	39,151	29,080	(10,071)
Other	61,000	61,000	34,514	(26,486)
<b>Total revenues</b>	<u>971,183</u>	<u>971,183</u>	<u>731,923</u>	<u>(239,260)</u>
<b>Expenditures</b>				
Current - community services:				
Salaries and benefits	374,065	375,345	535,580	(160,235)
Services and supplies	430,349	379,069	331,485	47,584
Capital outlay:				
Improvements to land	10,000	10,000	9,652	348
<b>Total expenditures</b>	<u>814,414</u>	<u>764,414</u>	<u>876,717</u>	<u>(112,303)</u>
Excess of revenues over (under) expenditures	<u>156,769</u>	<u>206,769</u>	<u>(144,794)</u>	<u>(351,563)</u>
Other financing sources (uses):				
Transfers in	10,135	10,135	-	(10,135)
Transfers out	(434,011)	(484,011)	(100,000)	384,011
<b>Total Other Financing Sources (Uses)</b>	<u>(423,876)</u>	<u>(473,876)</u>	<u>(100,000)</u>	<u>373,876</u>
<b>Net change in fund balance</b>	<u>\$ (267,107)</u>	<u>\$ (267,107)</u>	<u>\$ (244,794)</u>	<u>\$ 22,313</u>
Fund balance, beginning			<u>267,733</u>	
Fund balance, ending			<u>\$ 22,939</u>	