Appendix G:
Proof of Water Service
G.1 - LAFCO Water Service Approval
DATE: NOVEMBER 9, 2015

FROM: KATHLEEN ROLLINGS-McDONALD, Executive Officer
      SAMUEL MARTINEZ, Assistant Executive Officer

TO: LOCAL AGENCY FORMATION COMMISSION

SUBJECT: Agenda Item #6 LAFCO SC #401 – Consideration of Exemption from Government Code Section 56133 for LAFCO SC#401 – Agreement between City of Big Bear Lake Department of Water and Power and County Service Area 53 Zone C for Water Service

INITIATED BY:

City of Big Bear Lake Department of Water

RECOMMENDATION:

Determine that LAFCO SC#401 complies with the exemption criteria listed within Government Code Section 56133 Subsection (e) and, therefore, does not require Commission approval to proceed.

BACKGROUND:

Beginning January 1, 2002, contracts between two or more public agencies were required to be reviewed and approved by the Commission pursuant to the provisions of Government Code Section 56133. However, when the Legislature amended these provisions to require LAFCO review of contracts between public agencies, they also noted that there could be instances where an exemption would remain appropriate. Included in this legislative amendment was specific exemption language contained in Subsection (e) which reads in part:

*This section does not apply to contracts or agreements solely involving two or more public agencies where the public service to be provided is an alternative to, or substitute for, public services already being provided by an existing public service provider and where the level of service to be
On October 6, 2015, the City of Big Bear Lake Department of Water and Power (hereafter “DWP”) submitted its request that the Commission determine that the proposed Water Services Agreement between DWP and County Service Area 53 Zone C (hereafter CSA 53 C or the “District”) is exempt from the provisions of Government Code Section 56133 as authorized by Subsection (e). The proposed contract would allow the DWP to provide water service to the development commonly known as “Moon Camp” to the same extent that CSA 53C would contemplate to provide if its water functions were currently active. A copy of the exemption request letter (Attachment #1) and draft agreement (Attachment #2) are included as a part of this report.

The Moon Camp project proposes the development of 50 residential units and 7 lettered lots on 62 acres of land along the north shore of Big Bear Lake, a part of the larger Fawnskin community. Through the 2010 revision to the project’s development plan all residential development will be north of SR-38. The graphic below depicts the parcel configuration of the area to be served by this contract and the area adjacent within the existing Fawnskin system of the DWP.
Over the last fourteen or so years, LAFCO staff has commented on the EIR and the several recirculated EIRs for the development application known as the Moon Camp project. In all of these environmental documents, the question of water service provision for the project has included a discussion of service delivery through the DWP. The Commission is well aware of the issues regarding the delivery of water service by the DWP following the condemnation of the former Golden State Water system by the City of Big Bear Lake. The service review completed in 2012 (Resolution No. 3141 included as Attachment #3) delineated the service area for the DWP outside the City's boundary and sphere of influence based upon existing service at the time of condemnation. The parcels included in the Moon Camp project, while adjacent, were not recognized as part of the DWP service boundary at that time. However, it has been acknowledged throughout the development process that the system to provide potable water would be under a contractual relationship between CSA 53C and the DWP, and sewer service would be provided by the existing sewer authority, CSA 53B.

The exemption determination is required to move forward with the completion of this agreement since the territory of the Moon Camp project is not within the sphere of influence of the City of Big Bear Lake. After reviewing the materials presented for SC#401, it is the staff's position that the findings identified in Subsection (e) of Section 56133 are applicable; therefore, the agreement between the DWP and CSA 53C should be exempted from further LAFCO review. The findings are as follows:

1. The Outside Service Agreement for Potable Water Services is between the City of Big Bear Lake DWP and CSA 53C, both of which are legally defined public agencies.

2. The public service to be provided is potable water service to the proposed Moon Camp development project, service authorized to be provided by CSA 53C but not actively provided. The services to be provided by DWP are in-lieu of CSA 53C developing the infrastructure to serve the tract, a cost prohibitive duplication of system improvements.

3. CSA 53C is contracting to authorize the delivery of potable water service by DWP and allowing it to require the payment of infrastructure development by the property owner to serve the 50 residential units proposed.

4. The level of service to be provided through this contract is consistent with the level of service contemplated by the formation of CSA 53C.

**CONCLUSION:**

On the basis of the findings outlined above, staff recommends that the Commission determine that pursuant to Government Code Section 56133 Subsection (e), the
Outside Service Agreement for Potable Water Services to be entered into by the City of Big Bear Lake Department of Water and Power and County Service Area 53C is exempt from further review and approval by the Commission. This determination is made with the understanding that contract finalization is ongoing between the two agencies with their expressed desire to achieve final approval by the County at its November 17 meeting. It is the staff’s understanding that the outstanding issues related to language in the contract do not affect the determinations required of the Commission.

/krm

Attachments:
1. Department of Water and Power Letter Requesting Exemption dated September 23, 2015 with Application and Excerpts from Revised and Recirculated EIR No. 2 for TT 16136 and Appendix B Water Feasibility Study
2. Proposed Outside Service Agreement for Potable Water Services
3. LAFCO Resolution No. 3141 for the Service Review for the City of Big Bear Lake
Department of Water and Power Letter Requesting Exemption dated September 23, 2015 with Application and Excerpts from Revised and Recirculated EIR No. 2 for TT 16136 and Appendix B Water Feasibility Study

Attachment 1
September 23, 2015

Kathleen Rollings-McDonald
Executive Officer
Local Agency Formation Commission – San Bernardino
215 North D Street, Suite 204
San Bernardino, CA 92415-0490

Re: Agreement between the City of Big Bear Lake, Department of Water and Power and the County Service Area 53C

Dear Ms. Rollings-McDonald:

The San Bernardino County Service Area 53C (CSA 53C) has the authority to provide water services to the proposed Mooncamp development, located east of Fawnskin. CSA53C does not currently have potable water facilities in the Bear Valley and are not able to economically provide potable water services to the proposed development. City of Big Bear Lake, Department of Water and Power (DWP) currently provides potable water service to about 700 customers in the Fawnskin area and could economically provide potable water service to the proposed development. On September 22, 2015, DWP’s Board of Commissioners approved an agreement (attached), pending County Board of Supervisors approval (scheduled for the October 20, 2015 meeting), which would allow DWP to provide potable water services to the proposed Mooncamp development. Since DWP will be providing service outside of their jurisdictional boundaries, DWP is respectfully requesting that the Local Agency Formation Commission consider an exemption from the provisions of Government Code Section 56133 as authorized by subsection (c) because the attached agreement for potable water services between CSA 53C and DWP is solely between two public agencies.

If you have any questions, please contact me at 909-866-5050, Ext. 201.

Sincerely,

Reginald A. Lamson PE LS
General Manager

Cc: Jeff Mathieu, City of Big Bear Lake
        Jeff Rigney, San Bernardino County Special Districts
SAN BERNARDINO LAFCO
APPLICATION FOR
EXTENSION OF SERVICE BY CONTRACT

(A certified copy of the City Council/District Board of Directors resolution or a letter from the City Manager/General Manager requesting approval for an out-of-agency service agreement must be submitted together with this application form.)

<table>
<thead>
<tr>
<th>AGENCY TO EXTEND SERVICE:</th>
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<tr>
<td>AGENCY NAME:</td>
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<td>CONTACT PERSON:</td>
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<td>ADDRESS:</td>
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<td>PHONE:</td>
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<td>EMAIL:</td>
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<th>CONTRACTING PARTY:</th>
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<tr>
<td>NAME OF PROPERTY OWNER:</td>
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<tr>
<td>CONTACT PERSON:</td>
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<td>MAILING ADDRESS:</td>
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<td></td>
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<tr>
<td>PHONE:</td>
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<td>EMAIL:</td>
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<tr>
<td>ADDRESS OF PROPERTY PROPOSED FOR CONTRACT:</td>
</tr>
</tbody>
</table>

| CONTRACT NUMBER/IDENTIFICATION: | Moon Camp Development |
| PARCEL NUMBER(S):               | Attached as Exhibit "A" |
| ACREAGE:                        | 62.0 |
Extension of Service by Contract
Application Form

The following questions are designed to obtain information related to the proposed agreement/contract to allow the Commission and staff to adequately assess the proposed service extension. You may include any additional information which you believe is pertinent. Please use additional sheets where necessary.

1. (a) List the type or types of service(s) to be provided by this agreement/contract.

Potable Water Services

________________________________________________________________________

________________________________________________________________________

(b) Are any of the services identified above "new" services to be offered by the agency? □ YES  X NO. If yes, please provide explanation on how the agency is able to provide the service.

________________________________________________________________________

________________________________________________________________________

2. Is the property to be served within the agency's sphere of influence? □ YES  X NO

3. Please provide a description of the service agreement/contract.

The City of Big Bear Lake, Department of Water and Power will provide Potable Water Services to the proposed Moon Camp Development, in lieu of CSA 53C providing these services.

________________________________________________________________________

4. (a) Is annexation of the territory by your agency anticipated at some point in the future? □ YES  X NO. If yes, please provide a projected timeframe when it anticipates filing an application for annexation of territory that would include the area to be served. If no, please provide an explanation as to why a jurisdictional change is not possible at this time.

It is cost prohibitive for CSA 53C to construct and maintain potable water facilities for the proposed development.

________________________________________________________________________
(b) Is the property to be served contiguous to the agency's boundary? X YES ☐ NO. If yes, please provide explanation on why annexation to the agency is not being contemplated.

CSA 53C does not have potable water facilities near the proposed development.

It would be cost prohibitive for CSA 53C to provide potable water services to the proposed development.

5. Is the service agreement/contract outside the Agency's sphere of influence in response to a threat to the public health and safety of the existing residents as defined by Government Code Section 56133(c)? ☐ YES X NO. If yes, please provide documentation regarding the circumstance (i.e. letter from Environmental Health Services or the Regional Water Quality Control Board).

6. (a) What is the existing use of the property?

Vacant land.

(b) Is a change in use proposed for the property? X YES ☐ NO. If yes, please provide a description of the land use change.

Fifty residential home sites.

7. If the service agreement/contract is for development purposes, please provide a complete description of the project to be served and its approval status.

The proposed development will develop 62 acres of native land into fifty residential home sites, including grading, road construction and all utilities. Once this Extension of Service Agreement is approved, the developer will submit the subdivision to the County Planning Commission for final approval.
8. Are there any land use entitlements/permits involved in the agreement/contract? □ YES  X NO. If yes, please provide documentation for this entitlement including the conditions of approval and environmental assessment that are being processed together with the project. Please check and attach copies of those documents that apply:

- Tentative Tract Map / Parcel Map
- Permit (Conditional Use Permit, General Plan Amendment, etc.)
- Conditions of Approval
- Negative Declaration (Initial Study)
- Notice of Determination (NOD)/Notice of Exemption (NOE)
- Department of Fish and Game (DFG) Receipt
- Others (please identify below)

9. Has the agency proposing to extend service conducted any CEQA review for this contract? □ YES  X NO. If yes, please provide a copy of the agency’s environmental assessment including a copy of the filed NOD/NOE and a copy of the DFG Receipt.

10. Plan for Service:

(a) Please provide a detailed description of how services are to be extended to the property. The response should include, but not be limited to, a description of: 1) capacity of existing infrastructure, 2) type of infrastructure to be extended or added to serve the area, 3) location of existing infrastructure in relation to the area to be served, 4) distance of infrastructure to be extended to serve the area, and 5) other permits required to move forward with the service extension.

The DWP has recently constructed several water system improvements in the area of the proposed development and now has sufficient capacity to serve the existing Fawnskin area, including build out, and the proposed development. The developer will need to construct 3,700 linear feet of 12-inch pipeline from the existing Upper Fawnskin Pressure Zone System, to the proposed development's border. The Upper Fawnskin Pressure Zone System is located Northeast of the proposed development. The developer will also construct all on-site water system improvements, including 8-inch pipelines, hydrants and valves. The developer
will acquire all permits required to construct the water facilities.

(b) Please provide a detailed description of the overall cost to serve the property. The response should include the costs to provide the service (i.e. fees, connection charges, etc.) and also the costs of all improvements necessary to serve the area (i.e. material/equipment costs, construction/installation costs, etc.).

<table>
<thead>
<tr>
<th>Description of Fees/Charges</th>
<th>Cost</th>
<th>Total</th>
</tr>
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<tbody>
<tr>
<td>6,000 LF 8-inch piping &amp; facilities (on-site), Developer Paid</td>
<td>$130.00/LF</td>
<td>$960,000</td>
</tr>
<tr>
<td>3,700 LF 12-inch piping &amp; facilities (off-site), Developer Paid</td>
<td>$180.00/LF</td>
<td>$666,000</td>
</tr>
<tr>
<td>Estimated annual operating costs (Homeowner paid through BI-monthly water bill)</td>
<td></td>
<td>$23,000</td>
</tr>
<tr>
<td>Estimated annual depreciation expense (Homeowner paid through BI-monthly water bill)</td>
<td></td>
<td>$32,000</td>
</tr>
<tr>
<td>Capacity Charges vary based on the number of fixture units constructed in each home using the same fee schedule that applies to all DWP residential customers. Currently the DWP charges $8,928 per EDU, Homeowner Paid</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Meter / Service Fees vary based on the size of meter according to the same rate table that applies to all DWP residential customers. Currently the average installation fee is $2,225, Homeowner Paid</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Bi-monthly water bill will vary based on usage according to the same rate table that applies to all DWP residential customers, Homeowner Paid</td>
<td></td>
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</tr>
</tbody>
</table>

| Construction Costs Total | $1,626,000 |
| Annual Cost Total         | $55,000    |
| Total Costs               | $1,681,000 |
Extension of Service by Contract
Application Form

(c) Please identify any unique costs related to the service agreement such as premium outside City/District rates or additional 3rd-party user fees and charges (i.e. fees/charges attributable to other agencies).

N/A

(d) If financing is to occur, please provide any special financial arrangement between the agency and the property owner, including a discussion of any later repayment or reimbursement (If available, a copy of the agreement for repayment/reimbursement is to be provided).

N/A

Does the City/District have any policies related to extending service(s) outside its boundary? □ YES X NO. If yes, has a copy been provided to LAFCO?
If not, please include a copy of the policy or policies (i.e. resolution, municipal code section, etc.) as part of the application.

A copy of the agreement with CSA 53C is attached.

CERTIFICATION

As a part of this application, the City of Big Bear Lake, Department of Water and Power agree to defend, indemnify, hold harmless, promptly reimburse San Bernardino LAFCO for all reasonable expenses and attorney fees, and release San Bernardino LAFCO, its agents, officers, attorneys, and employees from any claim, action, proceeding brought against any of them, the purpose of which is to attack, set aside, void, or annul the approval of this application or adoption of the environmental document which accompanies it.

This indemnification obligation shall include, but not be limited to, damages, penalties, fines and other costs imposed upon or incurred by San Bernardino LAFCO should San Bernardino LAFCO be named as a party in any litigation or administrative proceeding in connection with this application.
Extension of Service by Contract
Application Form

The agency signing this application will be considered the proponent for the proposed action(s) and will receive all related notices and other communications. I understand that if this application is approved, the Commission will impose a condition requiring the applicant to indemnify, hold harmless and reimburse the Commission for all legal actions that might be initiated as a result of that approval.

I hereby certify that the statements furnished above and in the attached exhibits present the data and information required for this evaluation of service extension to the best of my ability, and that the facts, statement and information presented herein are true and correct to the best of my knowledge and belief.

SIGNED: [Signature]

NAME: [Name]

POSITION TITLE: GM

DATE: 9-7-15

REQUIRED EXHIBITS TO THIS APPLICATION:

1. Copy of the agreement/contract.
2. Map(s) showing the property to be served, existing agency boundary, the location of the existing infrastructure, and the proposed location of the infrastructure to be extended.
3. Certified Plan for Service (if submitted as a separate document) including financing arrangements for service.

Please forward the completed form and related information to:

Local Agency Formation Commission for San Bernardino County
215 North D Street, Suite 204
San Bernardino, CA 92415-0490
PHONE: (909) 388-0480 • FAX: (909) 885-8170

Rev. km – 8/19/2015
G.2 - Bear Lake Department of Water—Service Letter
March 23, 2018

Tom Nievez, SB County
157 W. Fifth Street, 2nd Floor
San Bernardino, CA 92415-0430

Subject: Potable Water Service for Proposed Moon Camp Development

Dear Mr. Nievez,

On November 17, 2015, County Service Area 53, Zone C (Fawnskin Area) and the City of Big Bear Lake, Department of Water and Power entered into an “Outside Service Agreement for Potable Water Service” (attached). LAFCO approved this Outside Service Agreement during their November 9, 2015 Board meeting, see attached LAFCO staff report. BBLDWP has sufficient capacity within its existing Fawnskin water system to provide potable water service to the proposed Moon Camp Development. Please let me know if you require additional information.

Sincerely,

Reginald A. Lamson, PE LS
General Manager, BBLDWP
REPORT/RECOMMENDATION TO THE BOARD OF SUPERVISORS
OF THE BOARD GOVERNED COUNTY SERVICE AREAS
AND RECORD OF ACTION

November 17, 2015

FROM: JEFFREY O. RIGNEY, Director
Special Districts Department

SUBJECT: OUTSIDE SERVICE AGREEMENT BETWEEN COUNTY SERVICE AREA 53,
ZONE C (FAWNSKIN AREA) AND THE BIG BEAR LAKE DEPARTMENT OF
WATER AND POWER FOR POTABLE WATER SERVICES

RECOMMENDATION(S)
Acting as the governing body of County Service Area 53, Zone C (CSA 53C) (Fawnskin Area),
approve Outside Service Agreement No. 15-844 with the City of Big Bear Lake Department of
Water and Power (BBDWP) for BBDWP to provide potable water services to the proposed Moon
Camp development within CSA 53C boundaries beginning upon the effective date of LAFCo's
approval of DWP's exemption request to provide services outside of their service area and
continuing in perpetuity, unless terminated by CSA 53C.
(Presenter: Jeffrey O. Rigney, Director, 367-5967)

BOARD OF SUPERVISORS COUNTY GOALS AND OBJECTIVES
Pursue County Goals and Objectives by Working with Other Agencies.
Provide for the Safety, Health and Social Service Needs of County Residents.

FINANCIAL IMPACT
This item will not result in the use of Discretionary General Funding (Net County Cost). The Moon
Camp developer, Timothy Wood, in partnership with RCK Properties, Inc., is responsible for
construction of all potable water facilities to serve the proposed development. Each Moon Camp
residential property owner will be responsible for compensating BBDWP for said potable water
services in compliance with applicable BBDWP rate schedules and as such, there is no financial
impact to CSA 53C resulting from approval of this agreement.

BACKGROUND INFORMATION
CSA 53C was formed with the primary purpose of providing potable water services in the region
outside of the BBDWP service area. The proposed Moon Camp developer owns four parcels
within the CSA 53C water service area which will be subdivided into 50 lots for residential
development. CSA 53C has the jurisdictional authority to provide potable water services within
the Moon Camp Development but lacks existing water infrastructure to serve the site. It would
not be economically feasible for CSA 53C to provide potable water services to the proposed
Moon Camp development as CSA 53C does not currently have the necessary water support
infrastructure.

Page 1 of 2

Record of Action of the Board of Supervisors

DEERED/APPROVED
COUNTY OF SAN BERNARDINO
Board Governed County Service Areas

MOTION

ABSENT
AYE
AYE
SECOND

LAURA H. WELCH, CLERK OF THE BOARD

DATED: November 17, 2015

ITEM 55
The BBDWP is a department of the City of Big Bear Lake, a municipality of the State of California governed by its own charter. The charter for the City of Big Bear Lake provides the BBDWP with the power and duty to supply water to residents within their boundary, and to hold in the name of the City, any and all property within and out of the City, that may be necessary or convenient for such purpose. The BBDWP operates potable water facilities located outside the city limits of the City of Big Bear Lake, including facilities located within the Fawnskin area. BBDWP’s potable water facilities are readily adjacent to the proposed Moon Camp Development. As CSA 53C has the jurisdictional authority to provide potable water services, an exemption request was also filed with the Local Agency Formation Commission (LAFCo) to allow BBDWP to provide potable water services to that portion of CSA 53C which is in the Moon Camp Development.

The recommended agreement will allow the BBDWP to provide potable water services to the Moon Camp development located within the CSA 53C boundaries. BBDWP agrees to provide potable water services for the development in the same manner and to the same extent that such services are currently being provided for BBDWP’s customers within their Fawnskin service area.

The term of this Agreement shall commence upon the effective date of LAFCo’s approval of BBDWP’s exemption request to provide potable water services outside of their service area, and shall continue in effect unless terminated by CSA 53C, contingent on approval by the governing body of CSA 53C. The BBDWP Board approved the agreement on October 27, 2015. Written notice will be sent to affected customers and property owners in the event of any change in service provider.

PROCUREMENT
N/A

REVIEW BY OTHERS
This item has been reviewed by County Counsel (Dawn Messer, Deputy County Counsel, 387-5455) on October 8, 2015; Finance (Bobby Magee, Administrative Analyst, 387-5005) on October 28, 2015; and County Finance and Administration (Valerie Clay, Deputy Executive Officer, 387-5410) on November 2, 2015.
CONTRACTOR  City of Big Bear Lake Department of Water and Power

Federal ID No. or Social Security No. On File

Contractor's Representative Reggie Lamson, General Manager

Address 41972 Garstien Drive, Big Bear Lake, CA 92315 Phone (909) 866 - 5050

Nature of Contract: (Briefly describe the general terms of the contract) Service Agreement for the provision of potable water services between the County Service Area 53 C (Fawnskin) and the City of Big Bear Lake, Department of Water and Power.

(Append this transmittal to all contracts not prepared on the "Standard Contract" form.)
OUTSIDE SERVICE AGREEMENT FOR POTABLE WATER SERVICES

This Outside Service Agreement to provide potable water service to the development known as Moon Camp, east of the community of Fawnskin ("Agreement") is executed this 17th day of November, 2015, by and between the San Bernardino County Service Area 53 Zone C ("CSA 53C") and City of Big Bear Lake, Department of Water and Power ("DWP"), as follows:

RECITALS

A. The DWP is a department of the City of Big Bear Lake, a municipality of the State of California governed by its own charter. The charter for the City of Big Bear Lake provides the DWP with the power and duty to operate and maintain works and property for the purpose of supplying its inhabitants with water, and to hold in the name of the City any and all property within and without the City that may be necessary or convenient for such purpose.

B. CSA 53C is a county service area formed by the County of San Bernardino, California, for the purpose of providing potable water within portions of the County, including the Fawnskin area therein.

C. The proposed Moon Camp development owns four parcels within CSA 53C, as identified in Exhibit A attached hereto. The proposed development will subdivide the four parcels into fifty (50) lots for residential development and will require potable water services.

D. The DWP operates potable water facilities located outside the City limits of the City of Big Bear Lake, including facilities located within the Fawnskin area and CSA 53C. DWP's potable water facilities are adjacent to the proposed Moon Camp Development.

E. CSA 53C has the jurisdictional authority to provide potable water services. CSA 53C currently does not have potable water facilities and it would not be economical for CSA 53C to provide potable water service to the proposed Moon Camp development. The DWP has filed an exemption request with the Local Agency Formation Commission for San Bernardino County ("LAFCO") to provide potable water services to a portion of CSA 53C, identified on Exhibit A. CSA 53C wishes for the DWP to provide potable water services to those four parcels located within its boundaries. DWP has agreed to provide such services for the compensation and pursuant to the terms hereinafter set forth.

TERMS

1. **Potable Water Services.** DWP agrees to provide potable water services for the above four parcels in the same manner and to the same extent that such services are currently being provided for DWP's Fawnskin Service Area, for the term of this Agreement.
2. **Compensation.** DWP will be compensated for said potable water services in compliance with its Residential Rate Schedule and Fire Service Rate Schedule where applicable. The Moon Camp developer will be responsible for construction the on-site and off-site potable water facilities required to serve the proposed development. CSA 53C has no obligation to provide infrastructure or funds for infrastructure for the purpose of providing water service to the Moon Camp Development.

3. **Payment.** Each future Moon Camp residential property owner will be responsible to pay DWP the required stand-by fees, capacity fees, meter installation fees and water service fees. CSA 53C has no obligation to DWP for payment of water service in connection with the Moon Camp Development.

4. **Term.** The term of this Agreement shall commence upon the effective date of LAFCO's approval of DWP's exemption request to provide potable water service outside of their service area, and shall continue in perpetuity unless terminated by CSA 53C, contingent on approval by the governing body of CSA 53C. Any change in service provider would require full disclosure to effected customers and property owners.

5. **Disputes.** Should a dispute arise regarding the interpretation, application or enforcement of this Agreement, the parties hereto agree to meet and utilize good faith efforts to resolve the dispute amicably, through negotiated settlement. In the event that such efforts are unsuccessful and legal action on this Agreement is initiated by either party against the other, each party, regardless of whether a party is the prevailing party in such action, shall bear its own costs and reasonable attorneys' fees.

6. CSA 53C agrees to indemnify, defend (with counsel reasonably approved by DWP) and hold harmless DWP and its authorized officers, employees, agents and volunteers from any and all claims, actions, losses, damages, and/or liability arising out of this Agreement from any cause whatsoever, including CSA 53C's acts, errors or omissions of any person and for any costs or expenses incurred by DWP on account of any claim except where such indemnification is prohibited by law. This indemnification provision shall apply regardless of the existence or degree of fault of indemnitees. CSA 53C's indemnification obligation applies to DWP's "active" as well as "passive" negligence but does not apply to DWP's "sole negligence" or "willful misconduct" within the meaning of Civil Code Section 2782.

DWP agrees to indemnify, defend (with counsel reasonably approved by CSA 53C) and hold harmless CSA 53C and its authorized officers, employees, agents and volunteers from any and all claims, actions, losses, damages, and/or liability arising out of this Agreement from any cause whatsoever, including DWP's acts, errors or omissions of any person and for any costs or expenses incurred by CSA 53C on account of any claim except where such indemnification is prohibited by law. This indemnification provision shall apply regardless of the existence or degree of fault of indemnitees. DWP's indemnification obligation applies to CSA 53C's "active" as well as "passive" negligence but does not apply to CSA 53C's "sole negligence" or "willful misconduct" within the meaning of Civil Code Section 2782.
In the event the both parties are found to be comparatively at fault for any claim, action, loss or damage which results from their respective obligations under the Agreement, the parties shall indemnify the other to the extent of its comparative fault. In the event of litigation arising from this Agreement, each party to the Agreement shall bear its own costs, including attorney fees.

7. CSA 53C and DWP are authorized self insured public entities for purposes of Professional Liability, General Liability, Automobile Liability and Workers' Compensation and warrant that through their respective programs of self-insurance, they have adequate coverage or resources to protect against liabilities arising out of the performance of the terms, conditions or obligations of this agreement.

IN WITNESS WHEREOF the parties have executed this Agreement on the date set forth above.

BOARD GOVERNED COUNTY SERVICE AREA 53C

James Ramos, Board Chairman

Dated: Nov 17, 2015

SIGNED AND CERTIFIED THAT A COPY OF THIS DOCUMENT HAS BEEN DELIVERED TO THE CHAIRMAN OF THE BOARD

Laurel H. Welch, Clerk of the Board

By

CITY OF BIG BEAR LAKE
DEPARTMENT OF WATER AND POWER

Reginald A. Lamson, General Manager

Dated: 10-27-15
 должное местное управление
Для округа Сан-Бернардино

215 North D Street, Suite 204, San Bernardino, CA 92415-0490
(909) 388-0480 • Fax (909) 885-8170
E-MAIL: lafco@lafco.sbcounty.gov
www.sbciafco.org

ДАТА: NOVEMBER 9, 2015

ОТ: KATHLEEN ROLLINGS-McDONALD, Executive Officer
SANUELL MARTINEZ, Assistant Executive Officer

ДЛЯ: LOCAL AGENCY FORMATION COMMISSION

ПОДЗАЯС: Agenda Item #6 LAFCO SC #401 – Consideration of Exemption from Government Code Section 56133 for LAFCO SC#401 – Agreement between City of Big Bear Lake Department of Water and Power and County Service Area 53 Zone C for Water Service

ИНИЦИАТОР: City of Big Bear Lake Department of Water

РЕКОМЕНДАЦИЯ:

Определить, что LAFCO SC#401 соответствует критериям освобождения, указанным в статье 56133 Кодекса правительственных учреждений и, следовательно, не требует одобрения Комиссии для дальнейшего рассмотрения.

ОТНОШЕНИЕ:

С начала января 2002 года, контракты между двумя или более муниципальными организациями были подвергнуты рассмотрению и одобрению Комиссией на основании положений статьи 56133 Кодекса правительственных учреждений. Однако, в связи с тем, что Законодательная власть изменила эти положения, чтобы потребовать обозрения LAFCO контрактов между муниципальными организациями, они также указали, что существуют случаи, где освобождение было бы применимо. Включено в этот законодательный закон был специфический язык освобождения, содержащийся в статье 56133, который включает в себя:

"This section does not apply to contracts or agreements solely involving two or more public agencies where the public service to be provided is an alternative to, or substitute for, public services already being provided by an existing public service provider and where the level of service to be
provided is consistent with the level of service contemplated by the existing service provider..."

On October 6, 2015, the City of Big Bear Lake Department of Water and Power (hereafter "DWP") submitted its request that the Commission determine that the proposed Water Services Agreement between DWP and County Service Area 53 Zone C (hereafter CSA 53 C or the "District") is exempt from the provisions of Government Code Section 56133 as authorized by Subsection (e). The proposed contract would allow the DWP to provide water service to the development commonly known as "Moon Camp" to the same extent that CSA 53C would contemplate to provide if its water functions were currently active. A copy of the exemption request letter (Attachment #1) and draft agreement (Attachment #2) are included as a part of this report.

The Moon Camp project proposes the development of 50 residential units and 7 lettered lots on 62 acres of land along the north shore of Big Bear Lake, a part of the larger Fawnskin community. Through the 2010 revision to the project's development plan all residential development will be north of SR-38. The graphic below depicts the parcel configuration of the area to be served by this contract and the area adjacent within the existing Fawnskin system of the DWP.
Over the last fourteen or so years, LAFCO staff has commented on the EIR and the several recirculated EIRs for the development application known as the Moon Camp project. In all of these environmental documents, the question of water service provision for the project has included a discussion of service delivery through the DWP. The Commission is well aware of the issues regarding the delivery of water service by the DWP following the condemnation of the former Golden State Water system by the City of Big Bear Lake. The service review completed in 2012 (Resolution No. 3141 included as Attachment #3) delineated the service area for the DWP outside the City’s boundary and sphere of influence based upon existing service at the time of condemnation. The parcels included in the Moon Camp project, while adjacent, were not recognized as part of the DWP service boundary at that time. However, it has been acknowledged throughout the development process that the system to provide potable water would be under a contractual relationship between CSA 53C and the DWP, and sewer service would be provided by the existing sewer authority, CSA 53B.

The exemption determination is required to move forward with the completion of this agreement since the territory of the Moon Camp project is not within the sphere of influence of the City of Big Bear Lake. After reviewing the materials presented for SC#401, it is the staff’s position that the findings identified in Subsection (e) of Section 56133 are applicable; therefore, the agreement between the DWP and CSA 53C should be exempted from further LAFCO review. The findings are as follows:

1. The Outside Service Agreement for Potable Water Services is between the City of Big Bear Lake DWP and CSA 53C, both of which are legally defined public agencies.

2. The public service to be provided is potable water service to the proposed Moon Camp development project, service authorized to be provided by CSA 53C but not actively provided. The services to be provided by DWP are in-lieu of CSA 53C developing the infrastructure to serve the tract, a cost prohibitive duplication of system improvements.

3. CSA 53C is contracting to authorize the delivery of potable water service by DWP and allowing it to require the payment of infrastructure development by the property owner to serve the 50 residential units proposed.

4. The level of service to be provided through this contract is consistent with the level of service contemplated by the formation of CSA 53C.

CONCLUSION:

On the basis of the findings outlined above, staff recommends that the Commission determine that pursuant to Government Code Section 56133 Subsection (e), the
Outside Service Agreement for Potable Water Services to be entered into by the City of Big Bear Lake Department of Water and Power and County Service Area 53C is exempt from further review and approval by the Commission. This determination is made with the understanding that contract finalization is ongoing between the two agencies with their expressed desire to achieve final approval by the County at its November 17 meeting. It is the staff's understanding that the outstanding issues related to language in the contract do not affect the determinations required of the Commission.

/krm

Attachments:
1. Department of Water and Power Letter Requesting Exemption dated September 23, 2015 with Application and Excerpts from Revised and Recirculated EIR No. 2 for TT 16136 and Appendix B Water Feasibility Study
2. Proposed Outside Service Agreement for Potable Water Services
3. LAFCO Resolution No. 3141 for the Service Review for the City of Big Bear Lake
Department of Water and Power Letter Requesting Exemption dated September 23, 2015 with Application and Excerpts from Revised and Recirculated EIR No. 2 for TT 16136 and Appendix B Water Feasibility Study

Attachment 1
September 23, 2015

Kathleen Rollings-McDonald
Executive Officer
Local Agency Formation Commission — San Bernardino
215 North D Street, Suite 294
San Bernardino, CA 92415-0490

Re: Agreement between the City of Big Bear Lake, Department of Water and Power and the County Service Area 53C

Dear Ms. Rollings-McDonald:

The San Bernardino County Service Area 53C (CSA 53C) has the authority to provide water services to the proposed Mooncamp development, located east of Fawnskin. CSA53C does not currently have potable water facilities in the Bear Valley and are not able to economically provide potable water services to the proposed development. City of Big Bear Lake, Department of Water and Power (DWP) currently provides potable water service to about 700 customers in the Fawnskin area and could economically provide potable water service to the proposed development. On September 22, 2015, DWP’s Board of Commissioners approved an agreement (attached), pending County Board of Supervisors approval (scheduled for the October 20, 2015 meeting), which would allow DWP to provide potable water services to the proposed Mooncamp development. Since DWP will be providing service outside of their jurisdictional boundaries, DWP is respectfully requesting that the Local Agency Formation Commission consider an exemption from the provisions of Government Code Section 56133 as authorized by subsection (e) because the attached agreement for potable water services between CSA 53C and DWP is solely between two public agencies.

If you have any questions, please contact me at 909-866-5050, Ext. 201.

Sincerely,

Reginald A. Larson PE L.S
General Manager

Cc: Jeff Mathieu, City of Big Bear Lake
    Jeff Rigney, San Bernardino County Special Districts
SAN BERNARDINO LAFCO
APPLICATION FOR
EXTENSION OF SERVICE BY CONTRACT

(A certified copy of the City Council/District Board of Directors resolution or a letter from the City Manager/General Manager requesting approval for an out-of-agency service agreement must be submitted together with this application form.)

AGENCY TO EXTEND SERVICE:

AGENCY NAME: City of Big Bear Lake, Department of Water & Power
CONTACT PERSON: Reggie Lemson
ADDRESS: P.O. Box 1929
Big Bear Lake, CA 92315
PHONE: 909-866-5950
EMAIL: rlemson@bbldwp.com

CONTRACTING PARTY:

NAME OF PROPERTY OWNER: County Special District - County Service Area 53C
CONTACT PERSON: Jeff Rigney
MAILING ADDRESS: 157 W. 5th Street
San Bernardino, CA 92415
PHONE: 909-387-5940
EMAIL: jrigney@sdd.sbcounty.gov
ADDRESS OF PROPERTY PROPOSED FOR CONTRACT: Attached as Exhibit "A"

CONTRACT NUMBER/IDENTIFICATION: Moon Camp Development
PARCEL NUMBER(S): Attached as Exhibit "A"
ACREAGE: 62.0
Extension of Service by Contract
Application Form

The following questions are designed to obtain information related to the proposed agreement/contract to allow the Commission and staff to adequately assess the proposed service extension. You may include any additional information which you believe is pertinent. Please use additional sheets where necessary.

1. (a) List the type or types of service(s) to be provided by this agreement/contract.

   Potable Water Services

(b) Are any of the services identified above "new" services to be offered by the agency? □ YES  X NO. If yes, please provide explanation on how the agency is able to provide the service.

2. Is the property to be served within the agency's sphere of influence? □ YES  X NO

3. Please provide a description of the service agreement/contract.

   The City of Big Bear Lake, Department of Water and Power will provide Potable Water Services to the proposed Moon Camp Development, in lieu of CSA 53C providing these services.

4. (a) Is annexation of the territory by your agency anticipated at some point in the future? □ YES  X NO. If yes, please provide a projected timeframe when it anticipates filing an application for annexation of territory that would include the area to be served. If no, please provide an explanation as to why a jurisdictional change is not possible at this time.

   It is cost prohibitive for CSA 53C to construct and maintain potable water facilities for the proposed development.
(b) Is the property to be served contiguous to the agency's boundary?
X YES □ NO. If yes, please provide explanation on why annexation to the agency is not being contemplated.

CSA 53C does not have potable water facilities near the proposed development.

It would be cost prohibitive for CSA 53C to provide potable water services to the proposed development.

5. Is the service agreement/contract outside the Agency's sphere of influence in response to a threat to the public health and safety of the existing residents as defined by Government Code Section 56133(c)?
□ YES X NO. If yes, please provide documentation regarding the circumstance (i.e. letter from Environmental Health Services or the Regional Water Quality Control Board).

6. (a) What is the existing use of the property?
Vacant land.

(b) Is a change in use proposed for the property? X YES □ NO. If yes, please provide a description of the land use change.
Fifty residential home sites.

7. If the service agreement/contract is for development purposes, please provide a complete description of the project to be served and its approval status.

The proposed development will develop 62 acres of native land into fifty residential home sites, including grading, road construction and all utilities. Once this Extension of Service Agreement is approved, the developer will submit the subdivision to the County Planning Commission for final approval.
8. Are there any land use entitlements/permits involved in the agreement/contract? □ YES  □ NO. If yes, please provide documentation for this entitlement including the conditions of approval and environmental assessment that are being processed together with the project. Please check and attach copies of those documents that apply:

- Tentative Tract Map / Parcel Map
- Permit (Conditional Use Permit, General Plan Amendment, etc.)
- Conditions of Approval
- Negative Declaration (Initial Study)
- Notice of Determination (NOD)/Notice of Exemption (NOE)
- Department of Fish and Game (DFG) Receipt
- Others (please identify below)

9. Has the agency proposing to extend service conducted any CEQA review for this contract? □ YES  □ NO. If yes, please provide a copy of the agency's environmental assessment including a copy of the filed NOD/NOE and a copy of the DFG Receipt.

10. Plan for Service:

   (a) Please provide a detailed description of how services are to be extended to the property. The response should include, but not be limited to, a description of:
       1) capacity of existing infrastructure, 2) type of infrastructure to be extended or added to serve the area, 3) location of existing infrastructure in relation to the area to be served, 4) distance of infrastructure to be extended to serve the area, and 5) other permits required to move forward with the service extension.

   The DWP has recently constructed several water system improvements in the area of the proposed development and now has sufficient capacity to serve the existing Fawnskin area, including build out, and the proposed development. The developer will need to construct 3,700 linear feet of 12-inch pipeline from the existing Upper Fawnskin Pressure Zone System, to the proposed development's border. The Upper Fawnskin Pressure Zone System is located Northeast of the proposed development. The developer will also construct all on-site water system improvements, including 8-inch pipelines, hydrants and valves. The developer
will acquire all permits required to construct the water facilities.


(b) Please provide a detailed description of the overall cost to serve the property. The response should include the costs to provide the service (i.e., fees, connection charges, etc.) and also the costs of all improvements necessary to serve the area (i.e., material/equipment costs, construction/installation costs, etc.).

<table>
<thead>
<tr>
<th>Description of Fees/Charges</th>
<th>Cost</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>6,000 LF 8-inch piping &amp; facilities (on-site), Developer Paid</td>
<td>$180.00/LF</td>
<td>$960,000</td>
</tr>
<tr>
<td>3,700 LF 12-inch piping &amp; facilities (off-site), Developer Paid</td>
<td>$180.00/LF</td>
<td>$666,000</td>
</tr>
<tr>
<td>Estimated annual operating costs (Homeowner paid through Bi-monthly water bill)</td>
<td>$23,000</td>
<td></td>
</tr>
<tr>
<td>Estimated annual depreciation expense (Homeowner paid through Bi-monthly water bill)</td>
<td>$32,000</td>
<td></td>
</tr>
<tr>
<td>Capacity Charges vary based on the number of fixture units constructed in each home using the same fee schedule that applies to all DWP residential customers. Currently the DWP charges $8,928 per EDU. Homeowner Paid</td>
<td>$1,626,000</td>
<td></td>
</tr>
<tr>
<td>Meter/Service Fees vary based on the size of meter according to the same rate table that applies to all DWP residential customers. Currently the average installation fee is $2,225 Homeowner Paid</td>
<td>$55,000</td>
<td></td>
</tr>
<tr>
<td>Bi-monthly water bill will vary based on usage according to the same rate table that applies to all DWP residential customers. Homeowner Paid</td>
<td>$1,681,000</td>
<td></td>
</tr>
</tbody>
</table>
Extension of Service by Contract
Application Form

(c) Please identify any unique costs related to the service agreement such as
premium outside City/District rates or additional 3rd-party user fees and charges
(i.e. fees/charges attributable to other agencies).

N/A

(d) If financing is to occur, please provide any special financial arrangement between
the agency and the property owner, including a discussion of any later repayment
or reimbursement (if available, a copy of the agreement for
repayment/reimbursement is to be provided).

N/A

11
Does the City/District have any policies related to extending service(s) outside its
boundary? □ YES  X NO. If yes, has a copy been provided to LAFCO?
If not, please include a copy of the policy or policies (i.e. resolution, municipal
code section, etc.) as part of the application.

A copy of the agreement with CSA 53C is attached.

CERTIFICATION

As a part of this application, the City of Big Bear Lake, Department of Water and Power agree to
defend, indemnify, hold harmless, promptly reimburse San Bernardino LAFCO for all
reasonable expenses and attorney fees, and release San Bernardino LAFCO, its agents,
officers, attorneys and employees from any claim, action, proceeding brought against any of
them, the purpose of which is to attack, set aside, void, or annul the approval of this application
or adoption of the environmental document which accompanies it.

This indemnification obligation shall include, but not be limited to, damages, penalties, fines and
other costs imposed upon or incurred by San Bernardino LAFCO should San Bernardino
LAFCO be named as a party in any litigation or administrative proceeding in connection with this
application.
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The agency signing this application will be considered the proponent for the proposed action(s) and will receive all related notices and other communications. I understand that if this application is approved, the Commission will impose a condition requiring the applicant to indemnify, hold harmless and reimburse the Commission for all legal actions that might be initiated as a result of this approval.

I hereby certify that the statements furnished above and in the attached exhibits present the data and information required for this evaluation of service extension to the best of my ability, and that the facts, statements and information presented herein are true and correct to the best of my knowledge and belief.

SIGNED: [Signature]

NAME: [Name]

POSITION TITLE: GM

DATE: 9-2-3-15

REQUIRED EXHIBITS TO THIS APPLICATION:

1. Copy of the agreement/contract.
2. Map(s) showing the property to be served, existing agency boundary, the location of the existing infrastructure, and the proposed location of the infrastructure to be extended.
3. Certified Plan for Service (if submitted as a separate document) including financing arrangements for service.

Please forward the completed form and related information to:

Local Agency Formation Commission for San Bernardino County
215 North D Street, Suite 204
San Bernardino, CA 92415-0490
PHONE: (909) 388-0480 • FAX: (909) 385-8170

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