

**LOCAL AGENCY FORMATION COMMISSION  
COUNTY OF SAN BERNARDINO**

175 West Fifth Street, Second Floor  
San Bernardino, CA 92415-0490 • (909) 387-5866 • FAX (909) 387-5871  
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**DATE:** NOVEMBER 7, 2003  
**FROM:** KATHLEEN ROLLINGS-McDONALD, Executive Officer  
**TO:** LOCAL AGENCY FORMATION COMMISSION

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**SUBJECT:** **Agenda Item #9**—LAFCO 2940: Service Review and Sphere  
Of Influence Update for the Rubidoux Community Services  
District

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**INITIATED BY:**

San Bernardino Local Agency Formation Commission

**RECOMMENDATION:**

1. Determine that LAFCO 2940 is statutorily exempt from environmental review, and direct the Clerk to file a Notice of Exemption within five days;
2. Make findings related to a service review required by Government Code Section 56430, and determine that the existing sphere of influence for the Rubidoux Community Services District within San Bernardino County should not be changed; and,
3. Adopt LAFCO Resolution #2794 setting forth the Commission's findings and determinations on this issue.

**BACKGROUND INFORMATION:**

This proposal was initiated by the Local Agency Formation Commission on January 15, 2003, in response to state mandates requiring service reviews and sphere of influence updates for all cities and special districts on a rotating five-year schedule. LAFCO 2940 is a routine, non-controversial service review and sphere of influence update for the Rubidoux Community

Services District (RCSD). Included as Attachment #1 are maps which identify the boundaries and sphere of influence for RCSD within San Bernardino County. Attachment #2 to this report is a District Summary Profile Sheet and the response provided by the District to the LAFCO survey of the factors required by Government Code Section 56430 for a service review.

The RCSD is an independent special district formed under the provisions of Community Services District Law, Government Code Sections 61000 through 61934. It is governed by a five-member, locally-elected Board of Directors, and is authorized to provide fire protection, water, water quality control, sewer refuse collection, streetlights, and weed abatement services. However, the primary functions of the RCSD within its boundaries in San Bernardino County are limited to the provision of wastewater collection and disposal, fire protection, streetlighting and refuse collection services. The area currently included within the District's sphere of influence encompasses approximately 204 acres of which a total of approximately 127 +/- acres are within the District's corporate boundaries.

The major points of consideration within the response provided by RCSD are the following:

1. The RCSD is not proposing any changes to its sphere of influence within San Bernardino County. The County Boundary Exchange recently approved by both the San Bernardino and Riverside County Boards of Supervisors does not impact this agency since it currently exists within all areas to be exchanged. The District indicates that it does not anticipate submission of any other sphere of influence amendments within San Bernardino County within the next five years.
  
2. San Bernardino LAFCO does not have jurisdiction over the authorization of active powers for the RCSD. That responsibility falls to the Riverside LAFCO as the "principal county" for this agency. The District has indicated that the services to be offered within San Bernardino County are:

SERVICE	FUNCTIONS
Sewer	Collection, transportation, treatment, reclamation, disposal
Fire Protection	Structural fire protection
Streetlighting	Streetlighting
Refuse	Collection

Water service within the RCSD jurisdiction within San Bernardino County is provided by the West Valley Water District (formerly known as the West San Bernardino County Water District).

The area of the RCSD sphere of influence is currently within the City of Rialto sphere of influence and no change is contemplated at this time. It is noted that none of the adjacent or overlaying agencies have identified any concerns with the existing sphere of influence for the RCSD.

**CONCLUSION:**

Based on the information outlined above and the response from the RCSD, staff recommends that the Commission uphold and affirm the existing sphere of influence for the District. In addition, staff recommends that the Commission adopt Resolution #2794 which sets forth written responses to the statutory factors related to service reviews and sphere of influence studies.

Attachments:

1. Map of the Existing Sphere of Influence of the Rubidoux Community Services District
2. Summary District Profile Sheet and Survey Response from the Rubidoux Community Services District
3. Response from Tom Dodson and Associates
4. Draft Resolution #2794

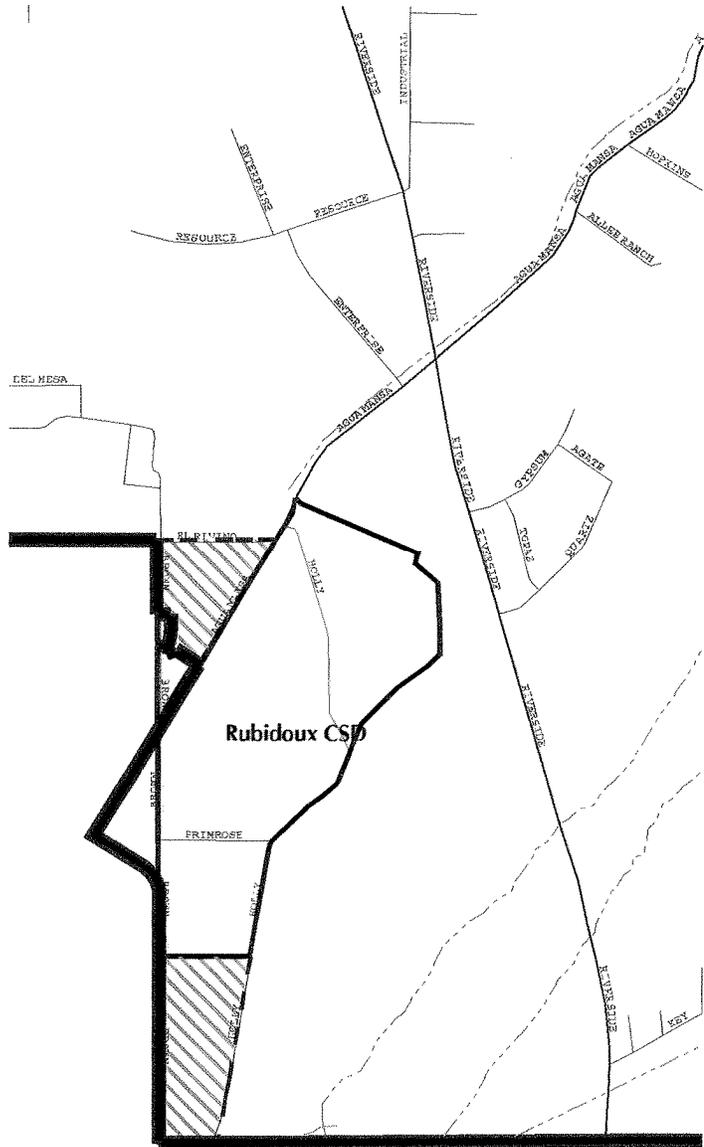
**Map of the Existing Sphere  
Of Influence of the Rubidoux  
Community Services District**

**Attachment 1**

MAPSCALE: 1" = 1019.020543455ft

Thursday November 06, 2003 3:33 PM

/gis/gm/app/iafco/plot/misc\_1117/riato\_body.plt



-  Rubidoux CSD Boundary
-  Rubidoux CSD Sphere of Influence

Riverside County



Map Prepared On November 06, 2003

**Summary District Profile Sheet  
and Survey Response from the  
Rubidoux Community Services  
District**

**Attachment 2**

**RUBIDOUX COMMUNITY SERVICES DISTRICT  
DISTRICT PROFILE SUMMARY SHEET**

CONTACT PERSON: David Lopez, General Manager

ADDRESS: P O Box 3098  
3590 Rubidoux Blvd.  
Rubidoux, CA 92519  
Phone: (909) 684-7580  
Fax: (909) 369-4061

E-MAIL ADDRESS None provided; website development in progress

DATE OF FORMATION:

PRINCIPAL ACT: Community Service District Law (Government Code Section 61000 through 61934)

IMPROVEMENT DISTRICTS: Unknown

GOVERNING BODY: Five member Board of Directors, elected at-large

MEMBERSHIP: Listing not provided with information

PUBLIC MEETINGS: 1<sup>st</sup> and 3<sup>rd</sup> Thursday of the month

**SERVICES PROVIDED:**

CURRENTLY AUTHORIZED POWERS (SERVICES):

SERVICE (within San Bernardino County)	FUNCTIONS
Sewer	Collection, transportation, treatment, reclamation, disposal
Fire Protection	Structural fire protection
Streetlighting	Streetlighting
Weed Abatement	Weed abatement
SERVICE (ADDITIONAL SERVICES WITHIN RIVERSIDE COUNTY)	FUNCTIONS
Water	
Water Quality Control	

LATENT POWERS (SERVICES) Those services authorized by the Agency's principal act, but not activated through the LAFCO process:

SERVICE	FUNCTIONS
Mosquito Abatement	
Police Protection	
Library buildings and service	
Street improvements, maintenance, repair	Subject to the consent of the affected Board of Supervisors or City
Construction and Improvement of Bridges, Curbs, and Gutters	Subject to the consent of the affected Board of Supervisors or City
Undergrounding of Utilities	
Ambulance Service	
Provide for and Maintain Public Airports and Landing Places	
Transportation services	
Graffiti Abatement	

AREA SERVED 127 +/- acres within San Bernardino County

POPULATION Territory within San Bernardino County is commercial/industrial, it has no resident population

REGISTERED VOTERS: None within the area of San Bernardino County

**SERVICES PROVIDED OUTSIDE AGENCY BOUNDARIES: Not provided**

SERVICE	PROVIDED TO WHOM	DATE OF CONTRACT	SUNSET DATE

Special Charges for service outside boundaries:

**SPHERE OF INFLUENCE:**

ESTABLISHED:

LAFCO NUMBER	RESOLUTION NO./ DATE ADOPTED	LOCATION
LAFCO 2548	Resolution No. 2217/adopted July 19, 1989	Area of the Agua Mansa Industrial Corridor Specific Plan identified as east of the County Line, south of parcel boundaries, west of Hall Avenue, and north of Wilson Street

CHANGES: None processed within San Bernardino County

**BUDGETARY INFORMATION: Not provided**

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## COMMUNITY SERVICES DISTRICTS

(Government Code Sections 61000 through 61934)

### WHAT IS A COMMUNITY SERVICES DISTRICT?

A community services district (commonly referred to as a "CSD") is a legal subdivision of the State of California, like cities and counties, and is governed by Section 61000 through Section 61934 of the California Government Code. CSD law was initially adopted by the State Legislature in 1951.

In popular terms, a CSD is considered to be a "junior city" since it closely approaches cityhood in terms of local autonomy (or "home rule"), its financial flexibility, and the diversity of its available services. The one distinct service not generally available to a CSD, however, is land use planning powers.

### WHO GOVERNS A "CSD"?

The governing body which is established by law to administer the operation of a CSD, is composed of one of the following alternatives:

1. A three or five member board of directors as specified in the petition for formation. The Board of Directors must be registered voters residing within the district. The members are to be elected at-large from within the District's boundaries. The most popular method for governance is a five-member Board of Directors.
2. The Board of Directors may be appointed. If this method is selected, one of the following procedures would apply:
  - a. If the area of the District is entirely unincorporated within a single County, the Board of Supervisors can appoint itself as the Board of Directors, or appoint the number of Directors necessary;
  - b. If the area of the district is composed solely of unincorporated territory within two or more counties, the Board of Directors shall be

appointed by the respective Boards of Supervisors according to their proportionate share of population;

- c. If the area of the district is composed of unincorporated territory and territory within one or more cities, an appointed Board of Directors would be selected by the Board of Supervisors and each of the affected city councils based upon their proportionate share of population so long as each affected government appoints at least one director; however, if all cities agree, by resolution, the Board of Supervisors may appoint itself the Board of Directors;
- d. If the area of the district includes territory within a single city, the district board may be appointed by the City Council, or it may appoint itself as the District Board; or
- e. If the area of the district includes territory within two or more cities, the District Board may be appointed by the City Councils in proportion to their share of the District's population, provided that each City Council shall appoint at least one director.

### **WHAT KINDS OF SERVICES CAN A "CSD" PROVIDE?**

A CSD can provide one, or any combination of, the following services, depending on community needs, circumstances, and financial feasibility:

1. Supply inhabitants of the district with water for domestic, irrigation, sanitation, industrial, fire protection and/or recreational use;
2. Collection, treatment or disposal of sewage, waste, and storm water;
3. Collection and disposal of garbage or refuse;
4. Fire protection services;
5. Public recreation and parks, playgrounds, golf courses, recreational buildings, etc.;
6. Street lighting services;
7. Mosquito abatement;

8. Police protection;
9. Library buildings and library service;
10. Street improvement, maintenance, and repair (subject to the consent of the County Board of Supervisors or City depending upon location of improvement);
11. Construction and improvement of bridges, curbs, and gutters (subject to the consent of the County Board of Supervisors or City depending upon location of improvement);
12. Conversion of existing overhead electric and communication facilities to underground locations (subject to restrictions and consent of the public utility responsible for such facilities);
13. To contract for Ambulance service;
14. Provide for and maintain public airports and landing places;
15. Provide transportation services; and,
16. Graffiti Abatement

In addition to the above "general" services, an existing CSD can request that the State authorize (through passage of special legislation) other services to meet a specific community need. Some of the special legislative authorizations within San Bernardino County are:

- Baker CSD is authorized to provide TV translator services and emergency medical health care (Govt. Code Section 61601.6)
- Lake Arrowhead CSD received special legislative authorization to provide for sewage and wastewater collection and treatment outside its boundaries provided that it complied with certain criteria (Govt. Code Section 61601.95)
- Big Bear City CSD received special legislative authorization to exercise "the power for the purpose of constructing, installing, owning, maintaining and operating hydroelectric power generating facilities and transmission lines for the conveyance thereof, either within or without the district"; and the

operation of an electric distribution system. (Govt. Code Sections 61601.2, 61601.3 and 61601.4). It also received authorization to require the installation of water meters and low flush toilets in order to promote water conservation due to its unique situation in regards to the safe yield of the groundwater basins.

- Big River CSD received special legislative authorization to exercise the "enforcement of tract covenants, conditions and restrictions and architectural standards" (Govt. Code Section 61601.10)

### **HOW CAN YOU BE ANNEXED INTO AN EXISTING CSD?**

Once formed, a CSD's boundaries can be expanded to include additional territory within its sphere of influence which is:

1. Both contiguous and noncontiguous unincorporated territory.
2. Territory which is contiguous to the District within another county.
3. Incorporated territory which is contiguous to the district may be annexed with the consent of the affected City.

Proceedings for the annexation process are handled under the provisions of the Cortese/Knox Local Government Reorganization Act (Govt. Code Section 56000 et. seq.) which is administered by the Local Agency Formation Commission.

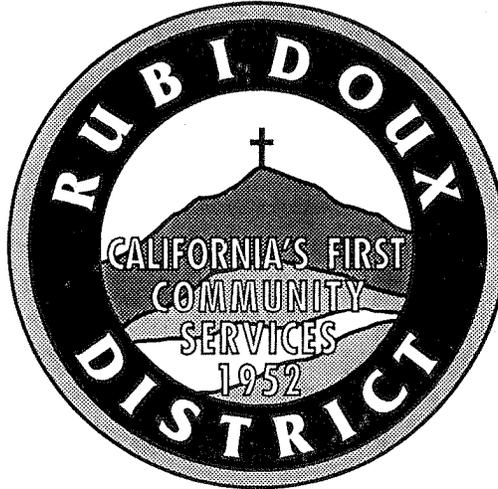
# RUBIDOUX COMMUNITY SERVICES DISTRICT

## BOARD OF DIRECTORS

FOREST TROWBRIDGE  
LELAND J. THOMPSON  
ARMANDO MUNIZ  
GARTH M. NEWBERRY  
RUTH ANDERSON WILSON

## SECRETARY-MANAGER

DAVID D. LOPEZ



## TELEPHONES:

Area Code: 909  
District  
684-7580  
Fax  
369-4061  
Water Department  
684-7321  
Fire Department  
683-4561  
Fire Protection  
Water Service  
Water Quality Control  
Refuse Collection  
Street Lights  
Weed Abatement

October 2, 2003

To: Kathleen Rollings-McDonald  
Executing Officer, San Bernardino LAFCO

From: David D. Lopez, Manager Rubidoux CSD

Subject: Letter of Transmittal

RECEIVED

OCT 02 2003

San Bernardino County

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Enclosed is a completed Municipal Services Review (MSR) survey for that portion of the Rubidoux CSD's (District) service area lying within the County of San Bernardino. Further, we have attached a copy of the District's **Wastewater Facilities Master Plan** for your use and filing.

The focus of our completed MSR survey was limited to the District's service area lying within San Bernardino County. Consequently, the District's responses appropriately dealt with only those services the District provides within the study area.

Should you have any questions regarding the enclosed MRS survey, do not hesitate to contact me direct.

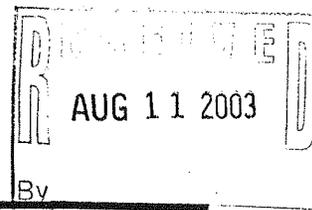
Sincerely,

David D. Lopez  
General Manager

Enclosures:  
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**DATE:** AUGUST 6, 2003  
**FROM:** *Kathleen Rollings-McDonald*  
KATHLEEN ROLLINGS-McDONALD, Acting Executive Officer  
**TO:** SEE DISTRIBUTION BELOW

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**SUBJECT: COMPLETION OF SURVEY FORMS FOR SPHERE UPDATE/  
SERVICE REVIEWS**

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At the meeting called by the Local Agency Formation Commission on January 29, 2003, where East Valley Service Reviews were discussed, a copy of the required survey form for the mandatory Sphere Update/Service Review was provided to those in attendance. In addition, a follow-up letter with a copy of the survey form was forwarded to those agencies not attending the meeting. We have not received the survey response from your agency. The submission of this document is needed as soon as possible. An additional copy of the Survey Form is attached to this reminder.

Angela Schell of my office will be contacting each agency within the next two weeks to set up meetings to go over the survey form and any additional information that might be needed. Please contact the LAFCO office at (909) 387-5866 if you have any questions or concerns regarding this request.

KRM/

Attachment:

Sphere/Service Review Survey Form

DISTRIBUTION:

City of Colton – Daryl Parish and David Zamora  
City of Grand Terrace – Thomas Schwab  
City of Loma Linda – Dennis Halloway and Deborah Woldruff  
City of Redlands – John Davidson and Jeff Shaw  
City of San Bernardino – Fred Wilson and Les Fogassy  
Beaumont-Cherry Valley Water District – Chuck Butcher

Reminder Memo – Service Reviews  
August 6, 2003

✓ Rubidoux Community Services District – David Lopez  
San Bernardino Valley Water Conservation District – Lawrence Libeu and  
Walter Christensen  
Yucaipa Valley Water District – Joe Zoba and Ray Jure  
County of San Bernardino – Emil Marzullo for Bloomington Park and  
Recreation District, County Service Area SL-1, County Service Area  
63, County Service Area 110  
County of San Bernardino – Chief Peter Hills, for Central Valley Fire  
Protection District, County Service Area 38

## SPHERE/SERVICE REVIEW SURVEY

Provided below is a series of issues and questions related to the sphere of influence and service reviews mandated by Government Code Sections 56425 and 56430. Please provide responses to those questions relevant to your agency.

### SPHERE OF INFLUENCE

Does your agency anticipate any sphere of influence amendments that might be proposed over the next five years?

No

If "yes," please provide written responses to the following factors of consideration that are mandated by Government Code Section 56425:

1. The present and planned land uses in the area, including agricultural and open space lands.
2. The present and probable need for public facilities and services in the area.
3. The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
4. The existence of any social or economic communities of interest in the area if they are relevant to the agency.

If a sphere change is proposed, your agency will also need to provide a map and legal description of the study area.

### SERVICE REVIEW ISSUES

No agency will be asked to respond to each of the issues identified below. This list is simply illustrative of the scope of issues that might be relevant to a local agency service review. Please review the list and identify those issues that are relevant to your agency, and develop responses as appropriate. LAFCO staff will meet with the person or persons assigned to respond to the service review factors to discuss specific issues for the review.

#### I. Infrastructure Needs and Deficiencies

Purpose: To evaluate the infrastructure needs and deficiencies of a jurisdiction in terms of capacity, condition of facility, service quality and levels of services and its relationship to existing and planned service users.

1. Capital Improvement Plans/Studies. N/A
2. Master Service Plans/Studies
3. Water Service Plans/Studies N/A
  - a) Supply and demand information
4. Sewer Service Plans/Studies Yes, enclosed sewer master plan
  - a) Capacity and demand information
5. Age and Condition of Facilities Installed in 1992
  - a) Water supply and distribution system
  - b) Wastewater collection and treatment
6. Capacity Analysis
  - a) Number of service units available 105,000 gpd
  - b) Number of service units currently allocated 85,000 gpd
  - c) Total number of service units within agency boundaries Existing 1  
Proposed 8
7. Future Development
  - a) What additional infrastructure is needed? None, fully installed
  - b) Description of additional facilities
  - c) How will they be funded?
  - d) Is there a schedule for improvement?
8. Reserve Capacity Wastewater capacity is assigned on an acre basis.
  - a) What is the policy? If a particular user requires more wastewater capacity, a request is made to RCSD.

## II. Growth and Population

Purpose: To evaluate service needs based upon existing and anticipated growth patterns and population projections.

1. Population Information N/A
  - a) Existing and projected
2. General Plan N/A
  - a) Excerpts regarding existing and projected growth
  - b) Other
3. Identify Significant Growth Areas N/A

## III. Financing Opportunities and Constraints

Purpose: To evaluate factors that affect the financing of needed improvements.

1. Finance Plans
  - a) Service upgrades Mello Roos funding, developer fees & user charges
  - b) Capacity improvements Evaluated annually
  - c) Revenue source User fees
2. Bond Rating RCSD was rated AAA in 1998 issuance
3. Joint Financing Projects
  - a) Does agency participate? Yes
  - b) What are policies? When it makes sound public policy
4. Revenue Sources
  - a) Identify User charges
  - b) Can they be expanded?

#### IV. Cost Avoidance Opportunities

Purpose: To identify practices or opportunities that may help eliminate unnecessary costs.

1. Overlapping/Duplicative Services N/A
2. Joint Agency Practices
  - a) Identify Contract with County of Riverside (CDF)
  - b) Reduce costs? for fire services
3. Rely on Other Agencies N/A
  - a) Administrative functions
  - b) Grant management
  - c) In-house cost vs. outside cost
4. Growth Management Strategies
  - a) Strategies for directing growth County controls building permits, RCSD accommodates
  - b) Infill
  - c) Conservation
  - d) Annexation policies Developer initiated
5. Level of Service
  - a) Meets or exceeds customer needs? Yes
  - b) Customer satisfaction High
6. Per-Unit Service Costs
  - a) Identify \$15.50 per EDU monthly wastewater disposal
  - b) Comparison with others N/A

## V. Rate Restructuring

Purpose: to identify opportunities to positively impact rates without decreasing service levels.

1. Rates 1994 was last sewer increase. Do not anticipate increase in  
a) Use of consumer price index? No FY 2004/2005  
b) Identify ways to compare rates Expense/Revenue  
c) Identify current rates and plans, if any, for rate changes No plans

## VI. Opportunities for Shared Facilities

Purpose: To evaluate the opportunities for a jurisdiction to share facilities and resources to develop more efficient service delivery systems.

1. Shared Facilities RCSD is member of the Regional Wastewater Treatment Plant  
a) Existing – flood, parks, groundwater storage, etc. owned by the  
b) Future opportunities/options City of Riverside
2. Duplication of Facilities N/A  
a) Existing duplication?  
b) Planned/future duplication?  
c) Excess capacity available to outside customers  
d) Productivity ratings, if any, for staff

## VII. Government Structure Options

Purpose: To consider the advantages and disadvantages of various government structures to provide public services.

1. Agency Recommendation N/A  
a) Government structure options  
b) Benefits to customers
2. Hurdles to Consolidation/Reorganization
3. Recommended Options  
a) Benefit to customers  
b) Services to be provided

## VIII. Evaluation of Management Efficiencies

Purpose: To evaluate whether organizational changes to governmental structure can be made to improve the quality of public services in

comparison to cost.

1. Training Opportunities

2. Staffing Levels

3. Technology

a) Billing systems

4. Budget

a) Policies Budget workshops are held for public involvement. In the process,  
b) Preparation/public involvement review historical and projected  
c) Analysis - revenues/reserves/expenditures budgets.

5. Joint Powers Agreements 1. Regional Advisory Committee

a) Identify and describe 2. CFD 89-1

## IX. Local Accountability and Governance

Purpose: To evaluate the accessibility and levels of public participation associated within the agency's decision-making and management processes.

1. Governing Body

a) Selection process 5 member Board elected at longer, staggered terms.  
b) Representation (Districts, area-wide)  
c) Frequency of meetings 1st & 3rd Thursday of the month  
d) Brown Act compliance Yes  
e) Number of elections over last decade Five

2. Customer Feedback

a) Surveys No  
b) Complaint tracking Yes

3. Access

a) Hours 8-5 M-F  
b) Newsletters No  
c) Website Work in progress  
d) Media coverage Newspaper  
e) Cable/public access TV No

4. Regular Progress Reports

a) Budget - major projects Yes  
b) Operations Monthly  
c) Voter participation Limited

## CHAPTER I EXECUTIVE SUMMARY

The following represents a summary of the Wastewater Facilities Master Plan. The summary's format follows that of the general text, and emphasizes the most important elements of each chapter of the Plan.

### CHAPTER II - INTRODUCTION

Rubidoux Community Services District is situated in Riverside County, California, approximately 50 miles east of Los Angeles. The existing Service Area Boundary, which is shown on Figure II-1, encompasses approximately 7.5 square miles. The Study Area for this report (Ultimate Service Area boundary) encompasses approximately 9.1 square miles and is also shown on Figure II-1. The Study Area is bounded by San Bernardino County on the north, the Jurupa Community Services District's Sphere of Influence on the west, the Santa Ana River on the south, and the City of Riverside on the east.

The Wastewater Facilities Master Plan sets forth existing and projected wastewater flows and recommended wastewater facility improvements with estimated project costs and implementation schedules necessary to both correct deficiencies in existing facilities and accommodate future growth. From time to time, especially as various areas develop and certain system improvements are made, this Master Plan should be reviewed to ensure that development is occurring as anticipated and facilities are being constructed as required. If actual development varies significantly from anticipated development, this Master Plan should be revised accordingly.

Existing Rubidoux Community Services District wastewater facilities serving the Study Area consist of the Regional Conveyance Facilities (4,800± LF of 18" gravity sewer, a regional lift station, and 7,800± LF of 14" force main), 370,000± LF of gravity sewers, and five wastewater lift stations. The existing wastewater facilities are shown on Plate I and the major existing wastewater facilities are shown on Figure II-2.

All wastewater is conveyed through the Regional Conveyance Facilities for treatment at the Riverside Regional Water Quality Control Plant. The Riverside Regional Water Quality Control Plant is owned and operated by the City of Riverside. Currently, through several agreements with the City of Riverside, the District has acquired capacity rights in the Riverside Regional Water Quality Control Plant for wastewater treatment for average daily wastewater flows of 3.055 MGD.

### CHAPTER III - PROJECTED POPULATION AND WASTEWATER FLOWS

Historic and projected populations and estimated average daily wastewater flows for the Study Area are as follows:

<u>Year</u>	<u>Historic and Projected Population</u>	<u>Historic and Projected Average Daily Wastewater Flows (MGD)</u>
1970	10,900	--
1980	14,900	--
1990	20,800	1.9
1995	24,600	1.9
2000	26,700	2.3
2005	28,500	2.7
2010	30,300	3.1
2015	32,200	3.4
2020	34,100	3.8
2025	36,700	4.3

Of the 2.4 MGD projected increase in average daily wastewater flow, approximately 1.7 MGD (70%) is attributable to seven major areas within the Study Area as shown in Figure III-1. As set forth in Appendix A (Study Area Wastewater Flows), the estimated ultimate average daily flow of 4.3 MGD is based on 10,768 residential dwelling units (single family residences, condominiums, apartments, and mobile homes), and 1,913 acres of commercial and industrial areas.

### CHAPTER IV - PROPOSED WASTEWATER SYSTEM IMPROVEMENTS

To determine capacity for existing and proposed wastewater conveyance facilities, tributary subarea flows, as determined in Appendix A (Study Area Wastewater Flows), were determined for each major system junction.

Appendix B (Wastewater Collection System Capacity) summarizes the following information for each reach between junctions: the subareas tributary to each junction; the existing sewer diameter; existing minimum sewer slope; estimated peak capacity for existing sewers (MGD); existing average daily flow (MGD); existing peak flow (MGD); ultimate average daily flow (MGD); and ultimate peak flow (MGD). It was assumed that existing sewers were deficient if the depth to diameter ratio at either existing or ultimate peak flow exceeded 0.75. Proposed facilities were selected so that the depth to diameter ratio of the sewers at ultimate peak flow would not exceed 0.50 for sewer diameters 10" and smaller and 0.75 for sewer diameters 12" and larger.

Wastewater system deficiencies and recommended corrective facilities are based on the data presented in Appendix B (Wastewater Collection System Capacity) and facility inspections. Proposed corrective facilities are presented in Chapter IV, shown on Figure IV-1 and Plate III, and summarized as follows:

<u>Project Number</u>	<u>Project Name</u>
1A	Regional Conveyance Facilities Expansion
1B	Increase Peak Capacity of Regional Lift Station
2	21" Wallace Street Replacement Sewer
3	12" and 15" 42nd Street and Tilton Avenue Replacement Sewer (Jurupa Ditch to Rubidoux Blvd)
4	12" 42nd Street Replacement Sewer (Renee Ave to Jurupa Ditch)
5	12" Rustic Lane, Pacific Avenue, and 42nd Street Replacement Sewer (Opal Street to Renee Ave)
6A	12" Pontiac Avenue Replacement Sewer (State Hwy 60 right-of-way)
6B	12" Pontiac Avenue and 34th Street Replacement Sewer (State Hwy 60 to Mission Blvd Median)
7A	18" Sunnyslope Channel Parallel Sewer
7B	12" Sunnyslope Channel Parallel Sewer
8	8" Rubidoux Boulevard and 24th Street Parallel Sewer
9	12" Riverview Drive Sewer (Kern Drive to Peralta Place)
10	10" Avenida Juan Diaz Extension
11	Fleetwood Lift Station Rehabilitation
11A	Fleetwood Lift Station Renovation or Replacement
12	Belltown Lift Station Rehabilitation
12A	Belltown Lift Station Replacement of Pumping Units
12B	Belltown Lift Station Renovation or Replacement
13	Juan Diaz Lift Station Abandonment
14	Jurupa Hills Lift Station Rehabilitation
14A	Jurupa Hills Lift Station Renovation or Replacement
15	Exmoor Lift Station Replacement of Pumping Units
16	Purchase Emergency Generator
N/A	Purchase 1.2 MGD of Capacity for Wastewater Treatment

Projects 1A, 2, 3, 9, 11, 12, 14, and 16 are necessary to correct deficiencies in existing facilities. Projects 1B, 4, 5, 6A, 6B, 7A, 7B, and 8 and purchase of additional capacity for wastewater

treatment are necessary to accommodate future growth. Projects 10 and 13 are necessary for the abandonment of the existing Juan Diaz Lift Station. Projects 11A, 12A, 12B, 14A, and 15 are necessary for replacement of lift station pumping units and renovation or replacement of lift stations.

## CHAPTER V - CAPITAL IMPROVEMENT PROGRAM

Estimated current project costs and related construction schedules for each of the projects are set forth in Table V-1. Details for current project costs for each project are set forth in Tables V-3 through V-20. Estimated escalated (3% per year) project costs and related construction schedules are set forth in Table V-2.

Estimated current projects costs consist of construction costs (1997 cost levels) together with a 20% allowance for construction contingencies and a 20% allowance for administration, legal, and engineering costs, except for the Regional Conveyance Facilities Expansion, the 21" Wallace Street Replacement Sewer, and the purchase of 1.2 MGD wastewater treatment capacity. The Regional Conveyance Facilities Expansion and the 21" Wallace Street Replacement Sewer costs are based on bids received by the District. The purchase of wastewater treatment plant capacity is based on an estimated cost of \$5.00 per gallon.

The estimated project costs are summarized as follows:

	<u>1997-2000</u>	<u>2001-2005</u>	<u>2006-2010</u>	<u>2011-2015</u>	<u>2016-2020</u>	<u>2021-2026</u>	<u>Total</u>
Estimated Project Costs (1997 cost levels)	\$5,800,000	\$700,000	\$270,000	\$6,955,000	\$220,000	\$450,000	\$14,395,000
Estimated Project Costs (escalated at 3% per year)	\$5,889,000	\$835,000	\$400,000	\$14,470,000	\$410,000	\$965,000	\$22,969,000

As noted, the total estimated current project cost is \$14,395,000 (1997 cost levels) and includes \$3,550,000 for Regional Facilities Expansion, \$860,000 for the 21" Wallace Street Replacement Sewer, and \$6,000,000 for purchase of additional capacity rights in the Riverside Regional Water Quality Control Plant. The total estimated escalated project cost is \$22,969,000 and includes

\$3,550,000 for the Regional Facilities Expansion, \$860,000 for the 21" Wallace Street Replacement Sewer, and \$12,960,000 for purchase of additional capacity rights in the Riverside Regional Water Quality Control Plant.

**CHAPTER II**

## CHAPTER II INTRODUCTION

The Rubidoux Community Services District is situated in Riverside County, California, approximately 50 miles east of Los Angeles. The District is bounded by San Bernardino County on the north, unincorporated areas of Jurupa on the west, the Santa Ana River on the south, and the City of Riverside on the east. The existing Service Area Boundary, which is shown in Figure II-1, encompasses approximately 7.5 square miles.

The Wastewater Facilities Master Plan sets forth existing and projected wastewater flows and recommended wastewater facility improvements with estimated project costs and implementation schedules necessary to correct deficiencies in existing facilities and to accommodate future growth. From time to time, especially as various areas develop and certain system improvements are made, this Master Plan should be reviewed to ensure that development is occurring as anticipated and facilities are being constructed as required. If actual development is at substantial variance with anticipated development, this Master Plan should be revised accordingly.

### A. STUDY AREA

The Study Area for this report (Ultimate Service Area boundary) encompasses approximately 9.1 square miles and is also shown in Figure II-1. The Study Area is bounded by San Bernardino County on the north, Jurupa Community Services District Sphere of Influence on the west, the Santa Ana River on the south, and the City of Riverside on the east.

### B. PHYSICAL ENVIRONMENT

Ground surface elevations within the Study Area range from about 1,250 feet to 760 feet. Generally, the District is bounded by the Jurupa Mountains and Pedley Hills to the northwest and the Santa Ana River to the southeast. Adjacent to the District, Santa Ana River channel elevations range from 820 feet on the north to approximately 690 feet on the south.

The area northerly of State Highway 60 generally drains southeasterly towards the Santa Ana River. The westerly portion of the District southerly of State Highway 60 generally drains easterly and southeasterly towards the Sunnyslope Channel. The easterly portion of the District southerly of State Highway 60 and northerly of 46th Street generally drains

westerly towards the Sunnyslope Channel. The easterly portion of the District southerly of 46th Street generally drains southerly towards the Santa Ana River.

Temperatures often exceed 100°F during summer months. Annual rainfall averages 12 inches with most rainfall occurring between October and April. Occasional short duration thundershowers sometimes occur during the summer.

### C. EXISTING FACILITIES

Since construction drawings are not available for older portions of the existing wastewater system, it is difficult to estimate the age of the sewers therein; however, based on dates shown on available record drawings, the system dates back to the 1950's.

All wastewater is conveyed through the Regional Conveyance Facilities for treatment at the Riverside Regional Water Quality Control Plant. The Regional Conveyance Facilities, which consist of a gravity interceptor (4,800± L.F. - 18"), a lift station, a force main (7,800± LF - 14"), and metering facilities, were constructed in 1979.

The gravity interceptor consists of 4,800± LF of 18" VCP sewer (Rio Road to Regional Lift Station), the Regional Lift Station contains three (3) electric motor driven pumping units (3.9 MGD peak capacity), the force main consists of 7,800± LF of 14" cement mortar lined welded steel pipe (Regional Lift Station to Riverside Regional Plant), and the metering facilities are situated at the Riverside Regional Water Quality Control Plant.

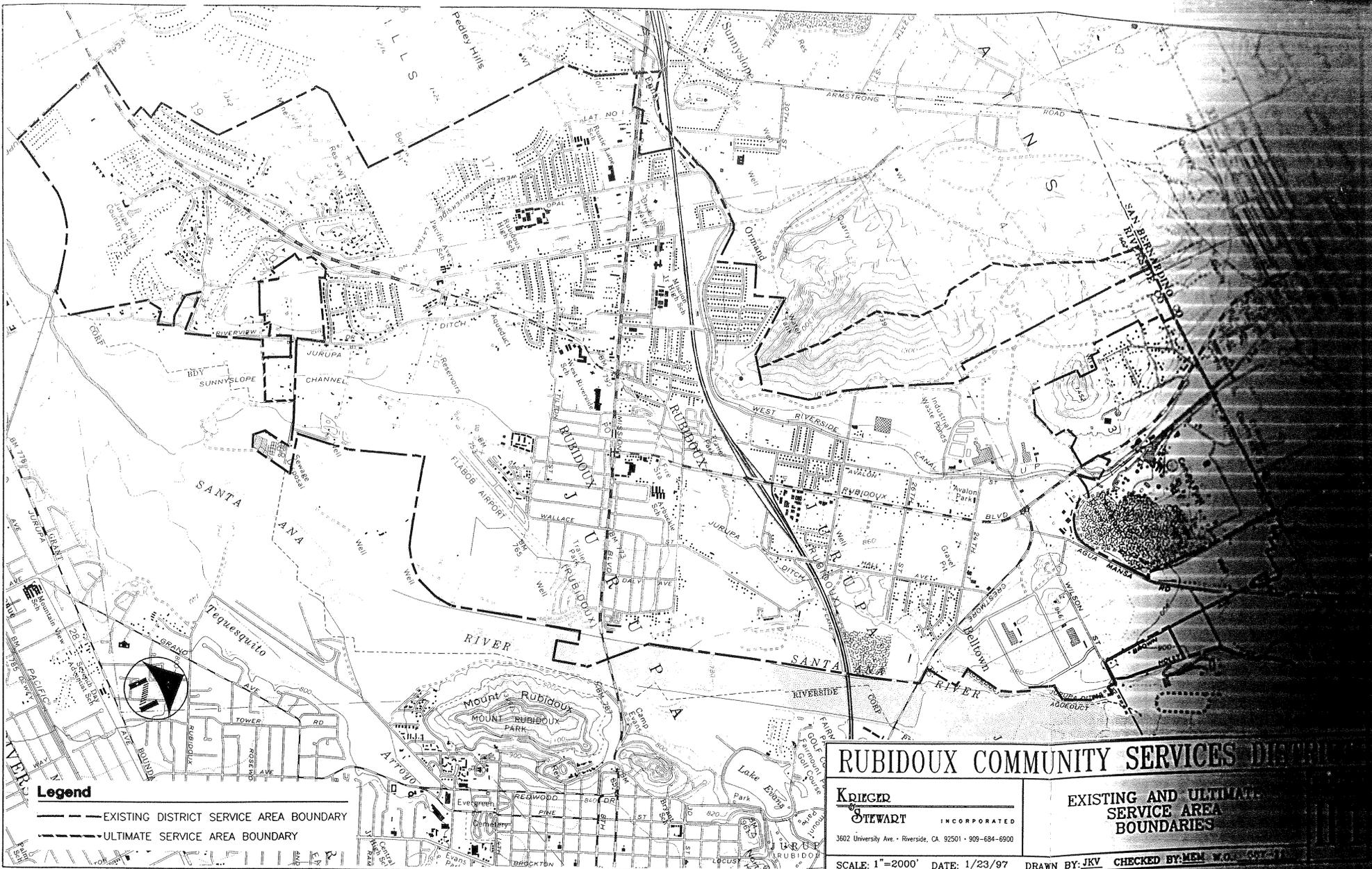
The Riverside Regional Water Quality Control Plant is owned and operated by the City of Riverside. Currently, through several agreements with the City of Riverside, the District has acquired capacity rights in the Riverside Regional Water Quality Control Plant for wastewater treatment for average daily wastewater flows of 3.055 MGD.

The existing wastewater collection system (as of December 1996) contains approximately 370,000± LF of gravity sewers (309,000± LF 8" or smaller, 18,000± LF 10", 16,000± LF 12", 13,000± LF 15", 6,000± LF 18", 1,000± LF 21", 3,000± LF 24", 2,000± LF 27", and 2,000± LF 30").

In addition to the Regional Lift Station, the District operates and maintains five wastewater lift stations consisting of the Jurupa Hills Lift Station (two 10 HP pumping units and

1,300± LF of 6" force main), the Juan Diaz Lift Station (two 3 HP pumping units and 600± LF of 4" force main), the Exmoor Lift Station (two 15 HP pumping units and 900± LF of 8" force main), the Belltown Lift Station (two 4 HP pumping units and 800± LF of 4" force main), and the Fleetwood Lift Station (two 7 HP pumping units and 400± LF of 8" force main).

All of the District's existing wastewater facilities are shown on Plate 1. The District's existing major wastewater facilities are shown on Figure II-2.



**Legend**

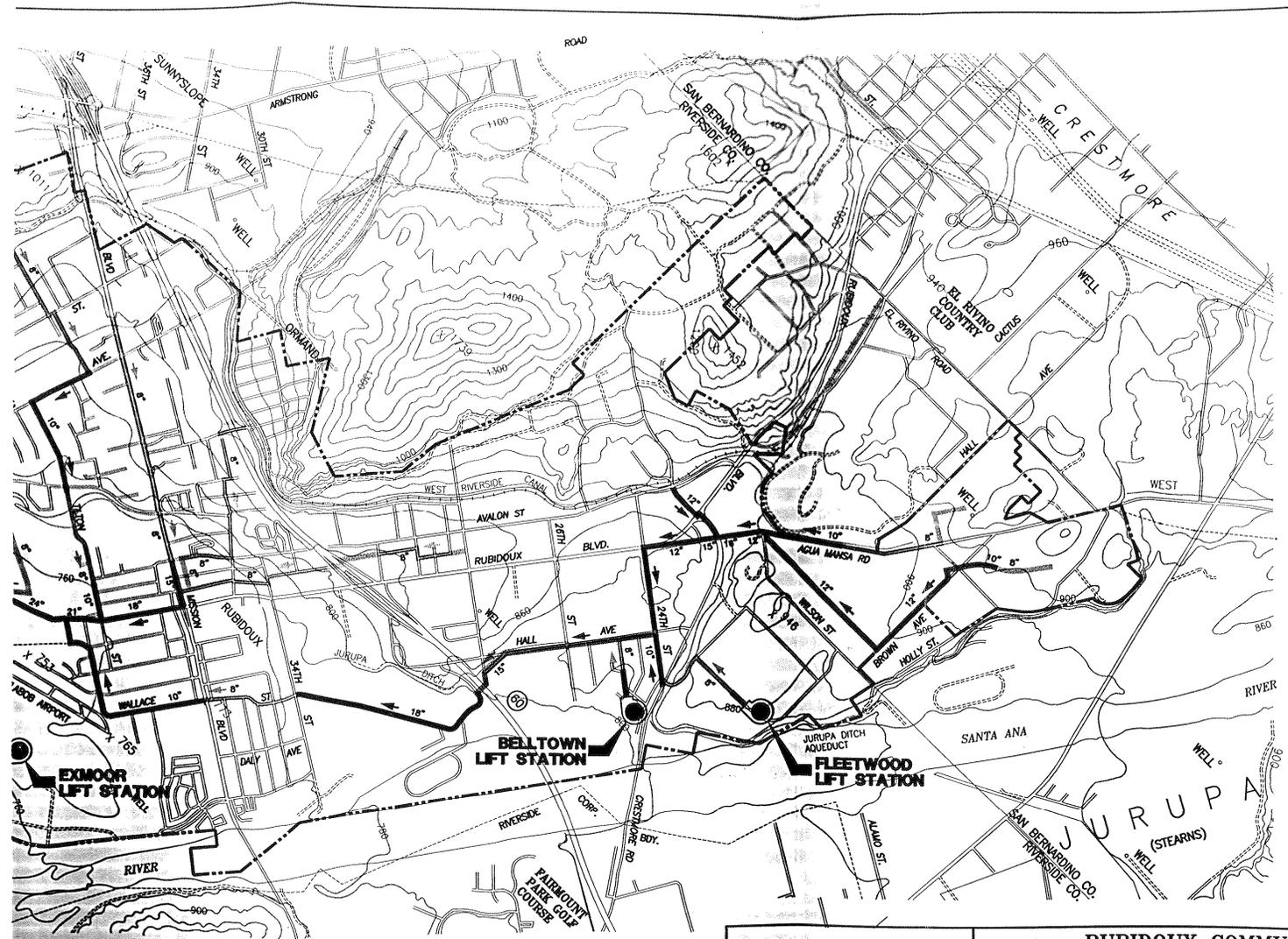
- EXISTING DISTRICT SERVICE AREA BOUNDARY
- ULTIMATE SERVICE AREA BOUNDARY

**RUBIDOUX COMMUNITY SERVICES DISTRICT**

**KRIEGER & STEWART**  
 INCORPORATED  
 3602 University Ave. • Riverside, CA 92501 • 909-684-6900

**EXISTING AND ULTIMATE SERVICE AREA BOUNDARIES**

SCALE: 1"=2000' DATE: 1/23/97 DRAWN BY: JKV CHECKED BY: MEM W.O.S. 01/21/97



**LEGEND**

	8" SEWER
	10" SEWER
	12" SEWER
	15" SEWER
	18" SEWER
	21" SEWER
	24" SEWER
	27" SEWER
	FORCE MAIN
	RCSD BOUNDARY

**KRIEGER & STUART**  
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**RUBIDOUX COMMUNITY SERVICES DISTRICT**

**WASTEWATER FACILITIES MASTER PLAN  
 MAJOR EXISTING WASTEWATER FACILITIES**

FIGURE

**II-2**

SCALE: 1" = 2000'

DATE: 01/23/87

DRAWN BY: JKY

CHECKED BY: MPT

W.O.: 587-11



**CHAPTER III**

## CHAPTER III PROJECTED POPULATION AND WASTEWATER FLOWS

### A. POPULATION

Historic and projected populations within the Study Area are set forth in Table III-1. As shown therein, the Study Area population is projected to increase from approximately 26,700 in 2000 to approximately 36,700 by 2026. Population estimates and projections are based on the following:

1. The 1990 estimate (20,800) is based on U.S. Census results for 1990 assuming the District's population equals 100% of Census Tract 402, 60% of Census Tract 403, and 20% of Census Tract 401.
2. The 1995, 2000, 2005, 2010, 2015, and 2020 estimates (24,600, 26,700, 28,500, 30,300, 32,200, and 34,100, respectively) are based on the Southern California Association of Governments' (SCAG) 1994 projections assuming the District's population equals 100% of Census Tract 402, 60% of Census Tract 403, and 20% of Census Tract 401.
3. The 2026 (or ultimate) estimate (36,700) is based on the estimated number of residential dwelling units within the Study Area upon ultimate development (10,800 dwelling units) using the data presented in Appendix A (Study Area Wastewater Flows) and the current population density of approximately 3.4 people per dwelling unit (based on SCAG 1994 data). Ultimate development will occur by 2026 assuming 1.3% annual growth after 2020 (projected growth between 2015 and 2020 is approximately 1.3% per year).

### B. WASTEWATER FLOW

Historic and projected 30-day average wastewater flows are also set forth in Table III-1. As shown therein, the average daily wastewater flow is projected to increase from 1.9 MGD presently to approximately 4.3 MGD at ultimate development. District flow estimates are based on the following:

1. The 1990 and 1995 wastewater flows (1.9 MGD) are based on historic 30-day average daily wastewater flows measured at the Riverside Regional Water Quality Control Plant headworks influent meter.

2. The 2026 (or ultimate) estimate (4.3 MGD) is based on the data presented in Appendix A (Study Area Wastewater Flows) assuming ultimate development within the Study Area. Although nonresidential (commercial and industrial) flows currently constitute only 11% of wastewater flow, at ultimate development the nonresidential (commercial and residential) wastewater share will increase to about 30%.
3. Since the SCAG population projections represent a uniform increase from 1995 to 2020 (approximately 1.3% increase per year), the 2000, 2005, 2010, 2015, and 2020 wastewater flow estimates (2.3 MGD, 2.7 MGD, 3.1 MGD, 3.4 MGD, and 3.8 MGD, respectively) are based on uniform increases in wastewater flow between 1995 and 2020.

Of the 2.4 MGD projected increase in average daily wastewater flow, approximately 1.7 MGD (70%) is attributable to seven major areas within the Study Area, as follows (the seven major areas are depicted in Figure III-1):

Location	Area Designation	Additional Average Daily Flow (MGD)
1. Undeveloped area north of 34th Street and east of Rubidoux Boulevard (residential, 1,280 additional dwelling units)	J	0.36
2. Riverside Cement Company property (industrial, 322 additional acres) and Crestmore Heights (residential, 168 additional dwelling units)	OI	0.34
3. Agua Mansa Industrial Center (industrial, 417 additional acres)	O	0.27
4. Rio Vista Specific Plan (residential, 936 additional dwellings)	PI	0.26
5. Concordia Tract 23395 (residential, 443 additional dwellings) and undeveloped area between Concordia Tract 23395 and Flabob Airport (residential, 356 dwellings, and manufacturing, 54 additional acres)	D	0.26
6. Area west of Avalon and north and south of 20th Street (manufacturing, 150 additional acres)	P	0.13
7. Area between Highway 60 and 24th Street and west of Hall Avenue (residential, 30 additional dwellings, and manufacturing, 115 additional acres)	F3B	0.11
	Total	1.73

## C. EVALUATION OF EXISTING SYSTEM INFILTRATION/INFLOW

### 1. Infiltration

Evaluation of possible groundwater infiltration into the District's existing wastewater collection and conveyance system is based on a comparison of existing depths to groundwater with existing sewer invert depths. According to the comparison, infiltration is not currently occurring since depths to groundwater are substantially below sewer invert elevations.

The majority of the District's wastewater collection system has been constructed above the groundwater table. However, portions of the collection system are located in low lying areas with relatively high groundwater tables near the Santa Ana River in the general vicinity of the seven District municipal wells from which the District obtains nearly all its potable water supply. The static depth to groundwater (i.e. the depth when the pumping unit is not in operation) at each well is monitored and recorded at least on an annual basis.

Table III-2 shows depths to groundwater at the seven District wells based on annual groundwater level measurements and depths for nearby sewer inverts based on wastewater collection system construction drawings. Said table shows that even in low lying areas, groundwater table elevations are below sewer invert elevations. Again, according to the comparison, there is no significant groundwater infiltration into the existing wastewater collection system.

### 2. Inflow

Discharges of storm drainage from roofs, foundations, and paved areas to the District's sewage collection system are strictly prohibited by District ordinance. Therefore, any direct entry of storm runoff into the sewage collection system could only occur through illicit drain connections or submerged manhole covers.

Evaluation of possible storm water inflow from illicit connections and submerged manhole covers into the existing wastewater collection and conveyance system is based on a comparison of average day and maximum day wastewater flows to precipitation measurements for 12 months in 1991 and the first 5 months of 1992 (see Table III-3), including heavy rainfalls in March 1991 and February and March

1992. Sewage flow measurements did not increase during the aforementioned wet weather periods; therefore, there is no significant inflow into the existing wastewater collection system.

TABLE III-1

RUBIDOUX COMMUNITY SERVICES DISTRICT  
WASTEWATER FACILITIES MASTER PLAN

HISTORIC AND PROJECTED POPULATIONS AND ESTIMATED AVERAGE DAILY WASTEWATER FLOWS

Year	Study Area Population				Average Wastewater Flow (MGD)		
	City of Riverside EIR (1)	SCAG (2)		U.S. Census	Historic and Projected Population	City of Riverside EIR (1)	Historic and Projected Average Daily Wastewater Flows
		1987	1994				
1970	---	---	---	---	10,900	---	---
1980	---	---	---	---	14,900	2.1	---
1990	---	---	---	---	20,800 (4)	---	1.9 (6)
1995	22,660	---	24,600	24,367 (3)	24,600	2.7	1.9 (6)
2000	24,790	21,000	26,700	---	26,700	3.3	2.3 (7)
2005	---	---	---	---	28,500	---	2.7 (7)
2010	34,276	25,500	30,300	---	30,300	---	3.1 (7)
2015	---	---	32,200	---	32,200	---	3.4 (7)
2020	---	---	34,100	---	34,100	---	3.8 (7)
2026	---	---	---	---	36,700 (5)	---	4.3 (8)

NOTES:

- (1) Final Environmental Impact Report for the Long Range Expansion of the Regional Water Quality Control Plant dated 2/89. Projections in the EIR were based on 1982 SCAG population projections.
- (2) Southern California Association of Governments Population Growth Forecasts. (Assumes District population equals 100% of Census Tract 402, 60% of Census Tract 403, and 20% of Census Tract 401).
- (3) Population for Rubidoux Census Designated Place (CDP) which includes areas outside the Study Area.
- (4) Based on 1990 Census results assuming District population equals 100% of Census Tract 402, 60% of Census Tract 403, and 20% of Census Tract 401.
- (5) Based on Appendix A (Study Area Wastewater Flows) assuming full development of all currently vacant residential areas within the Study Area in accordance with the Jurupa Community Plan dated December 1987 (amounting to approximately 10,800 dwelling units at a density of 3.4 people per dwelling unit).
- (6) Based on District's average dry weather flow.
- (7) Since growth rates are projected to be uniform between 1995 and 2020, the average daily wastewater flows were increased uniformly between 1995 and 2026.
- (8) Based on Appendix A (Study Area Wastewater Flows), ultimate residential wastewater flows are approximately 2.9 MGD and ultimate nonresidential wastewater flows are approximately 1.4 MGD.

TABLE III-2

RUBIDOUX COMMUNITY SERVICES DISTRICT  
WASTEWATER FACILITIES MASTER PLAN

COLLECTION SYSTEM SEWER DEPTHS VERSUS CORRESPONDING GROUNDWATER DEPTHS

Well No.	Description	Current Static Groundwater Location			Existing Sewer Location			
		Ground Surface Elevation	Depth	Elevation <sup>(1)</sup>	Ground Surface Elevation	Depth	Distance from Well	Sewer Elevation <sup>(1)</sup>
1	Crestmore	784	19.2	765	784	5.1	90	779
2	Troyer	776	17.4	759	775	6.0	260	769
5	36th & Daly	773	10.9	762	772	6.6	50	765
12	Airport	750	9.6	740	750	6.5	400	744
13	Hunter	742	17.6	724	740	4.0	600	736
14	46th Street	745	28.6	716	745	6.5	80	738
16	Hunter	740	7.4	733	740	4.0	1,100	736

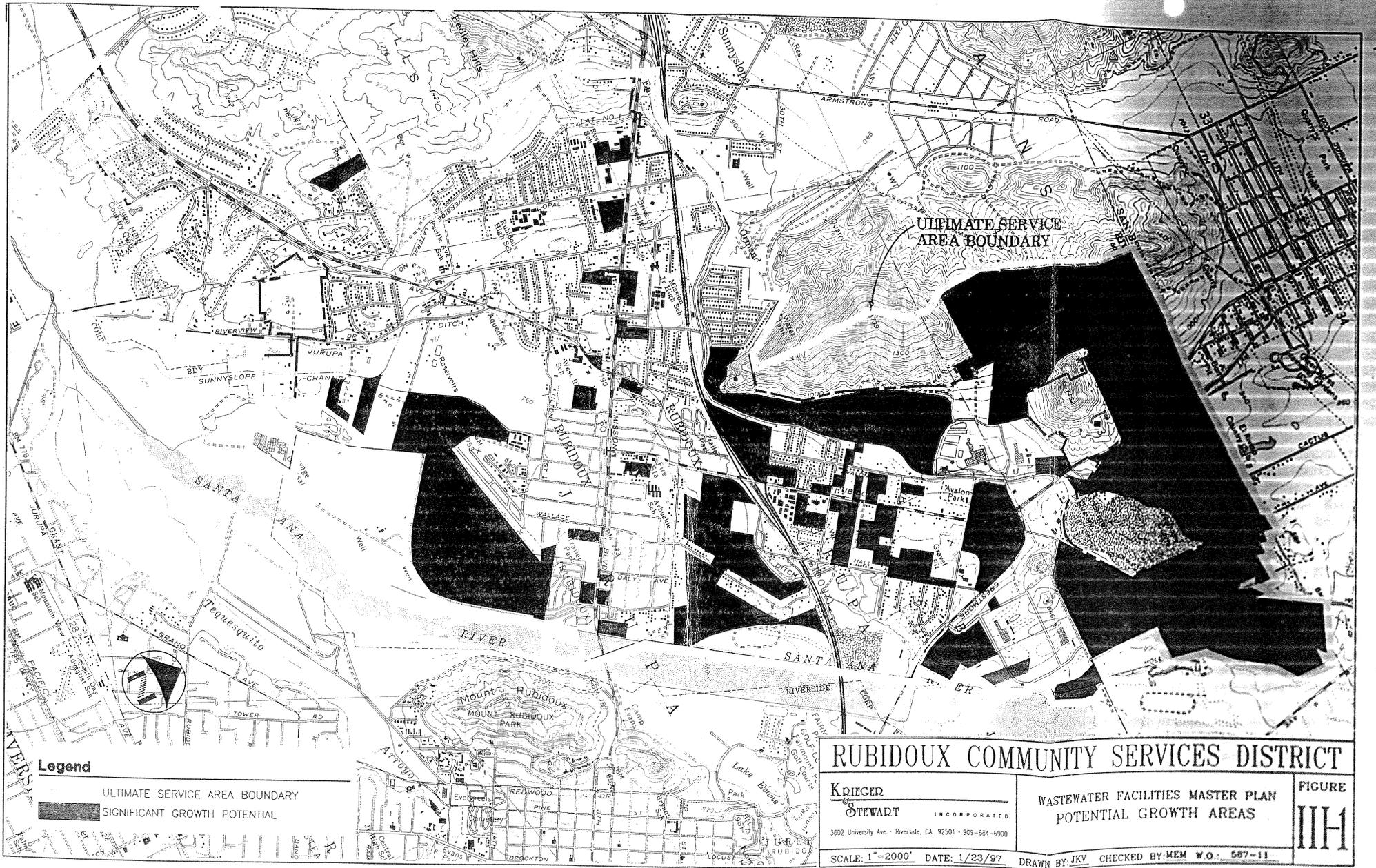
<sup>(1)</sup> Rounded to Nearest Foot

TABLE III-3

RUBIDOUX COMMUNITY SERVICES DISTRICT  
WASTEWATER FACILITIES MASTER PLAN

COMPARISON BETWEEN WASTEWATER FLOW AND MEASURED PRECIPITATION

Year	Month	Daily Sewage Flow			Measured Precipitation		
		Average (MGD)	Maximum Day		Total (Inches)	Maximum Day	
			Date	Flow (MGD)		Rainfall Date	(Inches)
1991	Jan	1.85	1/21	2.07	1.52	1/4	1.01
"	Feb	1.80	2/28	2.23	2.75	2/28	2.75
"	Mar	1.85	3/22	2.35	5.75	3/1	1.48
"	Apr	1.80	4/6	1.98	0	---	---
"	May	1.91	5/10	2.74	0.23	5/11	0.23
"	June	1.79	6/6	2.30	0	---	---
"	July	1.80	7/26	1.94	0.02	7/18	0.01
"	Aug	1.77	8/3	1.86	0	---	---
"	Sept	1.80	9/8	1.92	0	---	---
"	Oct	1.79	10/27	1.96	0.28	10/27	0.28
"	Nov	1.82	11/15	2.84	0.05	11/30	0.05
"	Dec	1.75	12/8	1.90	0.97	12/28	0.47
1992	Jan	1.78	1/2	1.99	1.82	1/6	0.79
"	Feb	1.80	2/12	2.00	4.37	2/13	2.18
"	Mar	1.84	3/26	2.00	4.30	3/21	1.60
"	Apr	1.82	4/18	2.10	0.08	4/1	0.08
"	May	1.82	5/18	2.10	0	---	---



ULTIMATE SERVICE AREA BOUNDARY

**Legend**

ULTIMATE SERVICE AREA BOUNDARY

SIGNIFICANT GROWTH POTENTIAL

**RUBIDOUX COMMUNITY SERVICES DISTRICT**

**KRIEGER**  
**STEWART** INCORPORATED  
 3602 University Ave. Riverside, CA 92501 • 951-684-6900

WASTEWATER FACILITIES MASTER PLAN  
 POTENTIAL GROWTH AREAS

FIGURE  
**III-1**

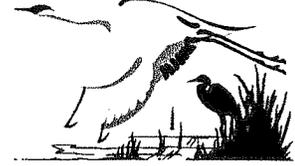
SCALE: 1"=2000' DATE: 1/23/97 DRAWN BY: JKY CHECKED BY: MEM W.O.: 587-11

**Response from  
Tom Dodson and Associates**

**Attachment 3**

**TOM DODSON & ASSOCIATES**

2150 N. ARROWHEAD AVENUE  
SAN BERNARDINO, CA 92405  
TEL (909) 882-3612 • FAX (909) 882-7015  
E-MAIL tda@tstonramp.com



November 7, 2003

Ms. Kathleen Rollings-McDonald  
Local Agency Formation Commission  
175 West Fifth Street, Second Floor  
San Bernardino, CA 92415-0490

Dear Jim:

LAFCO 2920 consists of a service review for the Rubidoux Community Services District (District) pursuant to Government Code Section 56430 and Sphere of Influence Study Pursuant to Government Code 56425. If approved by the Commission, the service and Sphere review would not result in any change to the services or the Sphere of Influence for the District. Based on the above proposal, it appears that LAFCO 2920 can be implemented without causing any physical changes to the environment or any adverse environmental impacts. The service and Sphere review does not appear to have any potential to alter the existing physical environment in any manner. Since no projects are pending or will occur as a result of approving this review, no physical changes in the environment are forecast to result from approving the action before the Commission.

Without a potential for causing physical changes in the environment, I recommend that the Commission find that a Statutory Exemption applies to LAFCO 2920 under the Section 15061 (b) (3) which states: "A project is exempt from CEQA if the activity is covered by the general rule that CEQA applies only to projects which have the potential for causing significant effect on the environment. Where it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment, the activity is not subject to CEQA." It is my opinion, and recommendation to the Commission, that this circumstance applies to LAFCO 2920.

Based on a review of LAFCO 2920 and the pertinent sections of CEQA and the State CEQA Guidelines, I conclude that LAFCO 2920 does not constitute a project under CEQA and adoption of the Statutory Exemption and filing of a Notice of Exemption is the most appropriate determination to comply with the CEQA process for this action. The Commission can approve the review and findings for this action and I recommend that you notice LAFCO 2920 as statutorily exempt from CEQA for the reasons outlined in the State CEQA Guideline sections cited above. The Commission needs to file a Notice of Exemption with the County Clerk to the Board for this action once the hearing is completed.

A copy of this exemption should be retained in LAFCO's project file to serve as verification of this evaluation and as the CEQA environmental determination record. If you have any questions, please feel free to give me a call.

Sincerely,

A handwritten signature in cursive script that reads "Tom Dodson".

Tom Dodson

**Draft Resolution No. 2794**

**Attachment 4**

**DRAFT**

**PROPOSAL NO.: LAFCO 2940**

**HEARING DATE: November 19, 2003**

**RESOLUTION NO. 2794**

**A RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF THE COUNTY OF SAN BERNARDINO MAKING DETERMINATIONS ON LAFCO 2940, A SERVICE REVIEW AND SPHERE OF INFLUENCE UPDATE FOR THE RUBIDOUX COMMUNITY SERVICES DISTRICT.**

**On motion of Commissioner \_\_\_\_\_, duly seconded by Commissioner \_\_\_\_\_, and carried, the Local Agency Formation Commission adopts the following resolution:**

**WHEREAS**, a service review mandated by Government Code Section 56430 and a sphere of influence update mandated by Government Code Section 56425 have been conducted by the Local Agency Formation Commission of the County of San Bernardino (hereinafter referred to as "the Commission") in accordance with the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Government Code Sections 56000 et seq.); and,

**WHEREAS**, at the times and in the form and manner provided by law, the Executive Officer has given notice of the public hearing by this Commission on this matter; and,

**WHEREAS**, the Executive Officer has reviewed available information and prepared a report including her recommendations thereon, the filings and report and related information having been presented to and considered by this Commission; and,

**WHEREAS**, the public hearing by this Commission was held upon the date and at the time and place specified in the notice of public hearing and in an order or orders continuing the hearing; and,

**WHEREAS**, at the hearing, this Commission heard and received all oral and written protests; the Commission considered all objections and evidence which were made, presented, or filed; and all persons present were given an opportunity to hear and be heard in respect to any matter relating to the review, in evidence presented at the hearing; and,

**WHEREAS**, a statutory exemption has been issued pursuant to the provisions of the California Environmental Quality Act (CEQA) indicating that this service review and sphere of influence update are statutorily exempt from CEQA and such exemption has been adopted by this Commission. The Clerk has been directed to file a Notice of Exemption within five working days of adoption of this resolution; and,

WHEREAS, based on presently existing evidence, facts, and circumstances filed with the Local Agency Formation Commission and considered by this Commission, it is determined that the sphere of influence for the Rubidoux Community Services District (RCSD) should be affirmed as it currently exists, as more specifically described on the map and legal description attached to this resolution; and,

WHEREAS, the following findings are made in conformance with Government Code Section 56430 and local Commission policy:

1. **Infrastructure Needs and Deficiencies.**

The District has adopted a Sewer Master Plan that addresses this issue for the area within San Bernardino County as well as the District’s service area within Riverside County. This document is on file in District offices for public review. No specific issues relevant to this factor were identified by the District.

2. **Growth and Population.**

The District provides service to approximately 127 acres within its 204 acre sphere of influence within San Bernardino County. The area is designated for commercial and industrial development, so no population growth is anticipated.

3. **Financing Opportunities and Constraints.**

The District is primarily funded through user fees and charges and its share of the general property tax levy transferred at the time of its annexation within San Bernardino County. Service upgrades are achieved through the use of Mello-Roos funding, developer fees and user charges.

4. **Cost Avoidance Opportunities.**

The District maintains automatic and mutual aid agreements with neighboring jurisdictions. In addition, it contracts with the County of Riverside (California Department of Forestry) for fire services. The District’s current charge for sewer collection is \$15.50 per EDU monthly.

5. **Rate Restructuring.**

The RCSD has not identified any relevant issues associated with this factor of review.

6. **Opportunities for Shared Facilities.**

The RCSD is a member of the Regional Wastewater Treatment Plant owned by the City of Riverside. The District is a part of CFD 89-1 formed for funding of infrastructure in the Agua Mansa Industrial Corridor Specific Plan area.

7. **Government Structure Options.**

None provided.

8. **Management Efficiencies.**

RESOLUTION NO. 2794

The RCSD indicates that it holds budget workshops to provide for public involvement. This process includes a review of historic and projected revenues and expenditures.

9. **Local Accountability and Governance.**

The District is governed by a five-member Board elected at large. The District is in the process of developing a website, and conforms to provisions of the Brown Act requiring open meetings. No other relevant issues concerning this factor have been identified; and,

WHEREAS, the following findings are made in conformance with Government Code Section 56425 and local Commission policy:

1. **PRESENT AND PLANNED LAND USES**

The area within the District sphere of influence has been designated for industrial use. This sphere of influence update and service review have no potential to change present or planned land uses within the District sphere, since no changes to the sphere of influence are contemplated.

2. **PRESENT AND PROBABLE NEED FOR PUBLIC FACILITIES AND SERVICES IN THE AREA**

No changes to the District sphere of influence are proposed or contemplated through this review. The District has adopted a master plan for service which addresses this issue, and is on file in the District offices.

3. **PRESENT CAPACITY OF PUBLIC FACILITIES AND ADEQUACY OF PUBLIC SERVICES PROVIDED**

No changes to the District sphere of influence are proposed or contemplated through this review. The District has adopted a master plan for service which addresses this issue, and is on file in the District offices.

4. **COMMUNITIES OF INTEREST IN THE AREA**

No changes to the District sphere of influence are proposed or contemplated through this review. The Commission therefore determines that this factor of determination is not relevant to this review, as permitted by Government Code Section 56425.

5. **OTHER FINDINGS**

- A. Notice of this hearing has been published as required by law in The Sun, a newspaper of general circulation in the area. As required by state law, individual notification was provided to affected and interested local agencies, County departments, and those individuals wishing mailed notice.
- B. Comments from landowners and any affected local agency have been reviewed and considered by the Commission in making its determination; and,

WHEREAS, the functions and services for the RCSD are determined by the Riverside County Local Agency Formation Commission they are not included in the Rules and Regulations affecting the functions and services of Special Districts (originally adopted on November 10, 1976) of this Commission;

WHEREAS, having reviewed and considered the findings as outlined above, the Commission affirms and upholds the sphere of influence for the Rubidoux Community Services District as it currently exists, and is depicted on maps and legal descriptions attached to this resolution.

NOW, THEREFORE, BE IT RESOLVED by the Local Agency Formation Commission of the County of San Bernardino, State of California, that this Commission shall consider the territory, described on the attached map, as being within the sphere of influence of the Rubidoux Community Services District, it being fully understood that establishment of such a sphere of influence is a policy declaration of this Commission based on existing facts and circumstances which, although not readily changed, may be subject to review and change in the event a future significant change of circumstances so warrants.

BE IT FURTHER RESOLVED that the Local Agency Formation Commission of the County of San Bernardino, State of California, does hereby determine that the Rubidoux Community Services District shall indemnify, defend, and hold harmless the Local Agency Formation Commission of the County of San Bernardino from any legal expense, legal action, or judgment arising out of the Commission's affirmation of this sphere of influence, including any reimbursement of legal fees and costs incurred by the Commission.

THIS ACTION APPROVED AND ADOPTED by the Local Agency Formation Commission of the County of San Bernardino by the following vote:

AYES: COMMISSIONERS:

NOES: COMMISSIONERS:

ABSENT: COMMISSIONERS:

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STATE OF CALIFORNIA )  
 ) ss.  
COUNTY OF SAN BERNARDINO )

I, KATHLEEN ROLLINGS-McDONALD, Executive Officer of the Local Agency Formation Commission of the County of San Bernardino, California, do hereby certify this record to be a full, true, and correct copy of the action taken by said Commission, by vote of the members present, as the same appears in the Official Minutes of said Commission at its meeting of November 19, 2003 .

DATED:

\_\_\_\_\_  
KATHLEEN ROLLINGS-McDONALD  
Executive Officer