

**LOCAL AGENCY FORMATION COMMISSION  
COUNTY OF SAN BERNARDINO**

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**DATE:** JUNE 4, 2004

**FROM:** KATHLEEN ROLLINGS-McDONALD, Executive Officer



**TO:** LOCAL AGENCY FORMATION COMMISSION

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**SUBJECT: Agenda Item #10 — LAFCO 2923 — Service Review and Sphere  
Of Influence Update for the City of Colton**

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**INITIATED BY:**

San Bernardino Local Agency Formation Commission

**RECOMMENDATION:**

1. Determine that LAFCO 2923 is statutorily exempt from environmental review and direct the Clerk to file a Notice of Exemption within five days;
2. Make the findings related to a service review required by Government Code Section 56430, and determine that the existing sphere of influence for the City of Colton should be affirmed as presently configured; and,
3. Adopt LAFCO Resolution #2824 setting forth the Commission's findings and determinations on this issue.

**BACKGROUND INFORMATION:**

This proposal was initiated by the Local Agency Formation Commission on January 15, 2003 in response to state mandates requiring service reviews and sphere of influence updates for all cities and special districts on a rotating five-year schedule. LAFCO 2923, in general, is a routine, non-controversial service review and sphere of influence update for the City of Colton. Included as Attachment #1 to this report are maps which identify the boundaries and

sphere of influence for the City of Colton. Attachment #2 to this report is a summary profile of the City of Colton and a copy of the survey response provided by the City to the factors required by Government Code Section 56430 for a service review.

The major points of consideration within the survey response provided by the City of Colton are outlined as follows:

1. The City is not proposing any changes to its sphere of influence. Unincorporated sphere territory is confined to the totally surrounded island within the City's northwestern area, the islands along the La Cadena corridor and in the southeastern portion of the City sphere in Reche Canyon. The City is bordered by the City of Rialto and its sphere on the west, the City of San Bernardino boundary on the north, City of Loma Linda boundary on the east, and the Riverside County line on the south.
2. The City of Colton is a full-service city providing the services of general government, fire protection, land use planning, code enforcement, building and safety functions, recreation services, roads, electric utility, water and sewer services within its corporate limits.

The City currently provides the following services outside its corporate limits through individual contract. For the most part, the existing contracts were entered into prior to the implementation of Government Code Section 56133. The exceptions to this include:

- a. The Cities of Grand Terrace and Colton entered into an agreement that provides animal control services to the City of Grand Terrace by the City of Colton. This contract would come under the exemption provisions of Government Code Section 56133; however, such a request was not made at the time that the contract was signed in July 2003.
- b. The Commission declared the agreement between the City of Colton and property owners within the Highgrove community to receive sewage treatment services exempt from the provisions of Government Code Section 56133 (SC#212 – considered at the November 19, 2003 hearing).

However, the City is aware that all future such agreements are required to be reviewed and authorized by LAFCO prior to their final implementation pursuant to the provisions of Government Code Section

56133. The following services are provided outside the existing City boundaries:

SERVICE	FUNCTIONS
Animal Control	Animal control provided by the City of Colton Police Department to the City of Grand Terrace – contract entered into July 15, 2003.
Water	Domestic water service provided to the Scotch Lane portion of the City of Loma Linda by contract.
Sewer	Collection, transportation, treatment, reclamation, disposal – Scotch Lane area of the City of Loma Linda. Provides sewage treatment for the City of Grand Terrace (as successor to the Zone H of CSA 70). Sewage treatment is anticipated to be provided to a portion of the Highgrove area of Riverside County by contract.
Fire Protection	Contract with County Service Area 38 to provide fire protection, rescue, and emergency medical services to the City of Colton sphere of influence area which comprises Improvement Zone H of CSA 38. The City provides paramedic services to the unincorporated territory through contract with County Service Area 38.

3. The City currently receives the following services through outside service providers/contractors:

SERVICE	FUNCTIONS
Refuse Collection	Colton Disposal (Taormina Industries) has franchise for refuse pick-up within City boundaries
Ambulance	Franchise granted by City to American Medical Response as directed by the Inland Counties Emergency Medical Authority (ICEMA)
Vector Control	Contracts with the County of San Bernardino Vector Control Program for the provision of service. Area included in the benefit assessment authorized by County Resolution No. 3103

4. The City of Colton and its sphere of influence are overlaid by the following public agencies:

- San Bernardino Valley Municipal Water District
- East Valley Resource Conservation District (portion)
- Riverside-Corona Resource Conservation District (portion)
- West Valley Water District (portion)

The City's sphere of influence is overlaid by the following additional public agencies:

County Service Area 38  
County Service Area 70 (multiple authorized services)  
County Service Area SL-1 (portion - streetlighting)

It is noted that none of the adjacent or overlaying agencies have identified any concerns with the existing sphere of influence as established for the City of Colton.

**CONCLUSION:**

Based on the information outlined above, and the response from the City of Colton, staff recommends that the Commission uphold and affirm the existing sphere of influence for the City. In addition, staff recommends that the Commission adopt Resolution #2824 which sets forth written responses to the statutory factors related to service reviews and sphere of influence studies.

KRM\

Attachments:

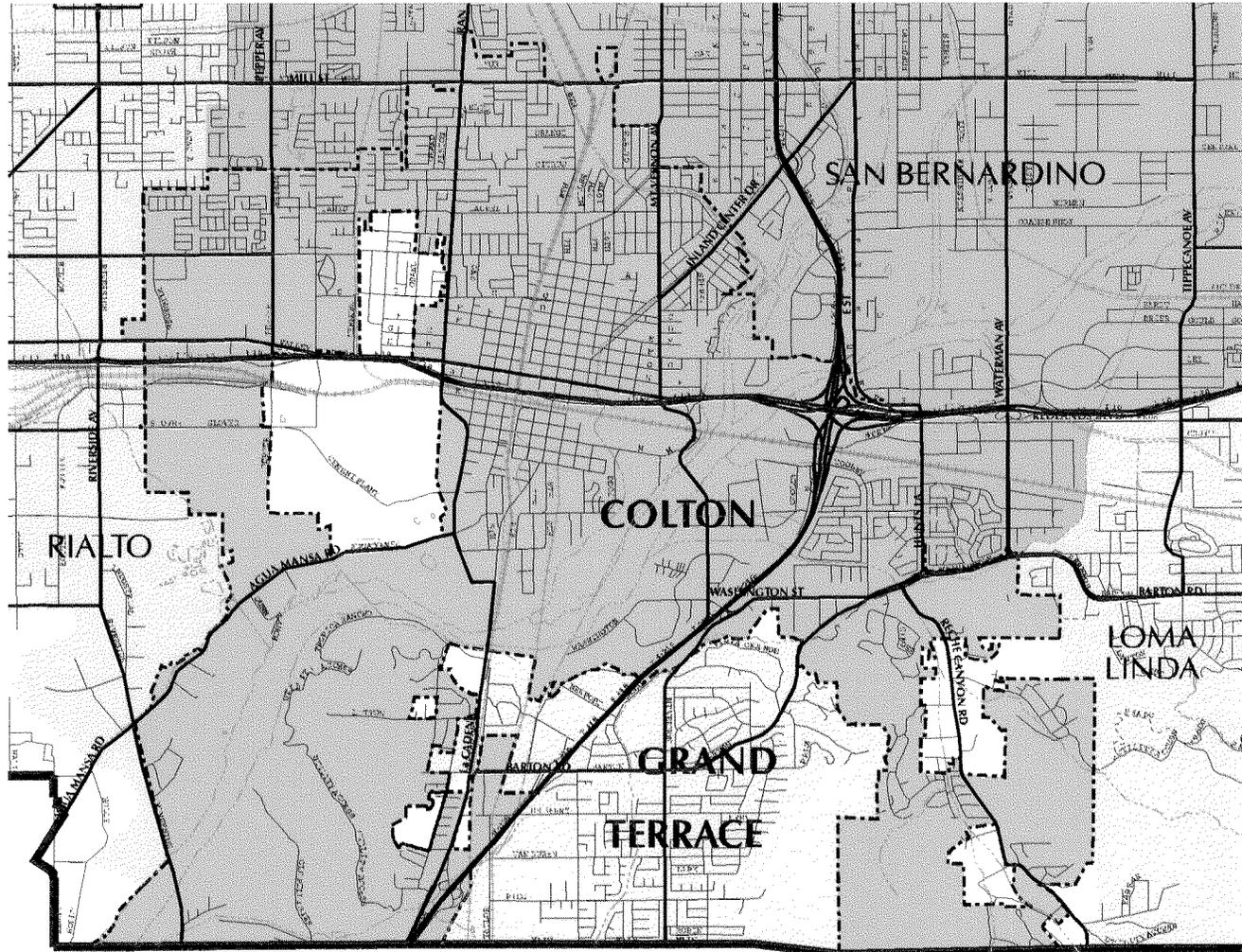
1. Map of the Existing Sphere of Influence of the City of Colton
2. Summary City Profile Sheet and Survey Response Provided by the City of Colton
3. Response from Tom Dodson and Associates
4. Draft Resolution #2824

**Map of the Existing Sphere of  
Influence of the City of Colton**

**Attachment 1**



- City of Colton
- Colton Sphere
- City of Grand Terrace
- City of Rialto
- City of Loma Linda
- Rialto Sphere
- City of San Bernardino



# CITY OF COLTON

## City Limit & Sphere of Influence

Map Prepared On June 04, 2004



**Summary City Profile Sheet and  
Survey Response Provided by  
The City of Colton**

**Attachment 2**

# CITY OF COLTON

CONTACT PERSON(s): David Zamora, Director of Community Development  
Daryl Parrish, City Manager

ADDRESS:

Mailing Address: 650 North La Cadena Drive, Colton, CA 92324-2893

Website Address: [www.ci.colton.ca.us](http://www.ci.colton.ca.us)

E-mail Address: General – [cbarrera@ci.colton.ca.us](mailto:cbarrera@ci.colton.ca.us)

DATE OF MUNICIPALITY FORMATION: July 11, 1887

REDEVELOPMENT AGENCY:  YES  NO

If yes, please indicate name and define area of service: Not provided

GOVERNING BODY:

6-member City Council elected by division, Mayor elected at-large

MEMBERSHIP:

Deirdre H. Bennett	Mayor
Ramon Hernandez	District 1
Richard A. DeLaRosa	District 2
Kelly J. Chastain	District 3
Helen A. Ramos	District 4
John D. Mitchell	District 5
Sarah S. Zamora	District 6

PUBLIC MEETINGS:

1<sup>st</sup> and 3<sup>rd</sup> Tuesday of each month, 6:00 p.m.,  
Council Chambers, 650 North La Cadena Drive

## SERVICES PROVIDED:

AREA SERVED 18 Square Miles/11,520 acres approximately within City;  
Unincorporated Sphere area estimated as 1,052 +/- acres

POPULATION 50,211 (2003 determined by State Department of Finance, Demographics Research Unit)  
49,100 (2002 estimated by Economic and Community Development Department, County of San Bernardino)

**SERVICES DIRECTLY PROVIDED BY CITY (NON-CONTRACTUAL):**

Fire protection (with paramedics), land use planning, code enforcement, building and safety, park and recreation, roads, general government (City Council, finance, etc.), water service (retail – domestic, irrigation industrial), sewer service (collection and treatment), electric utility.

**CONTRACT:**

SERVICE	PROVIDED BY WHOM	DATE OF CONTRACT	SUNSET DATE
City Attorney	Best Best & Krieger	(Not provided)	None provided – termination allowed by action of City or law firm
Refuse Collection	Colton Disposal (Taormina Industries)	(Not provided)	Franchise
Vector Control	County Vector Control Program	Ordinance 3672 adopted October 29, 1996	None – termination allowed by action of City and/or County
Ambulance	American Medical Response	Unknown	Franchise granted by City to American Medical Response as directed by Inland Counties Emergency Medical Authority (ICEMA)

**SERVICES PROVIDED OUTSIDE AGENCY BOUNDARIES:**

SERVICE	PROVIDED TO WHOM	DATE OF CONTRACT	SUNSET DATE
Animal Control	City of Grand Terrace	July 15, 2003	Term of Agreement August 1, 2003 to July 31, 2006 unless terminated by either party with 90 days notice

Water Service	Residents along Scotch Lane	Approximately 1993	At such time as the City of Loma Linda extends facilities to provide service
Sewer Collection	City of Grand Terrace; property owners along Scotch Lane within City of Loma Linda; community of Highgrove within Riverside County (treatment only)	Various	City of Grand Terrace – Perpetual; Scotch Lane – until service can be extended by City of Loma Linda; community of Highgrove
Fire Protection/ Paramedic Services	Sphere of Influence areas	Unknown	Termination allowed by action of City and/or County on behalf of CSA 38

Special Charges for service outside boundaries: None identified

SUBSIDIARY DISTRICTS? \_\_\_YES \_\_\_XX NO

**SPHERE OF INFLUENCE:**

**ESTABLISHED:**

LAFCO NUMBER	DATE ADOPTED	LOCATION
1151	July 21, 1972	Sphere establishment along the west, north and east portion of City
	January 24, 1973	Southern sphere boundary set at existing City limits (excluded community of Grand Terrace)

**CHANGES:**

LAFCO NUMBER	DATE ADOPTED	TYPE OF CHANGE	LOCATION
1151A	January 12, 1977		Expansion, ten acres in La Loma Hills
1151B	December 14, 1977	No Change	
1151C	July 4, 1979	Expansion	Areas within La Loma Hills and Washington Street areas
2036	No action taken on proposal by Commission – December 30, 1980	Expansion/ Reduction of spheres	Special Study of South San Bernardino/ Reche Canyon area for possible

			reorganization to realign City boundaries-Colton, San Bernardino, Loma Linda
2112	August 24, 1982	Expansion/ reduction	Agua Mansa cemetery placed in Colton sphere, removed from Rialto sphere, other territory removed and placed in Rialto sphere
2618	November 21, 1990	Reduction	Westerly of Riverside Avenue within the Agua Mansa Specific Plan - placed in Rialto sphere
2706	March 18, 1992	Reduction	Area along Scotch Lane included in Loma Linda sphere and removed from Colton sphere

TOTALLY SURROUNDED ISLANDS WITHIN SPHERE: XX YES  
       NO

If Yes, how many   9  

How many comply with provisions of Government Code 56375.3.   6  

BUDGETARY INFORMATION: Not provided



March 25, 2004

RECEIVED  
MAR 25 2004

LAFCO  
San Bernardino County

HAND DELIVERED

Kathleen Rolling-McDonald, Acting Executive Director  
San Bernardino County  
Local Agency Formation Commission (LAFCO)  
175 West Fifth Street, 2<sup>nd</sup> Floor  
San Bernardino, CA 92415-0490

RE: City of Colton Response to Sphere/Service Review Survey

Dear Ms. Rolling-McDonald:

Enclosed are the responses from the City of Colton to the above referenced sphere/service review survey. We regret the delay in submitting this information. Unfortunately, my staff has been involved in addressing sensitive development projects that required careful preparation prior to City Council consideration.

Should you have any questions or require additional information, please contact Andres L. Soto, Planning Manager, or myself at (909) 370-5079.

Sincerely,

COMMUNITY DEVELOPMENT DEPARTMENT

*A. L. Soto*  
for DAVID R. ZAMORA  
Director

DRZ:ALS

Enclosures

cc: Daryl Parrish, City Manager  
Al Holliman, Assistant City Manager  
Dilu de Alwis, Finance Director  
Carolina Barrera, City Clerk  
Candace Cassel, Redevelopment Manager  
Tom Clarke, Electric Utilities Director  
Teresa Delgado, Human Resource Manager  
Eric Fraser, Water/Wastewater Director  
Amer Jakher, City Engineer  
Ron Kenny, Community Services Director  
Michael Williams, Treasurer

## **CITY OF COLTON**

### **RESPONSE TO SPHERE/SERVICE REVIEW SURVEY**

#### **SPHERE OF INFLUENCE**

#### **1. The present and planned land uses in the area, including agricultural and open space lands.**

On April 11, 2002, the City of Colton began the pre-zoning process for six (6) unincorporated county islands located within its' Sphere of Influence. Four (4) of the unincorporated county islands are located south of the Santa Ana River and west and east of South La Cadena Drive (South Annexation #S-50, Sub-areas 1-4); and two (2) unincorporated county islands, are located in the southeastern corner of the City, east and west of Reche Canyon Road, north of the Riverside/San Bernardino County lines (South Annexation #S-51, Sub-areas 1-2). The county islands application, which includes both areas were submitted to LAFCO on March 1, 2004.

South Annexation #S-50 contains Sub-areas #1 through #4. Sub-area #1 contains 27 parcels and is located west of Bostick Avenue and north of Litton Avenue. The existing land use contains 23 parcels with single-family residential dwelling units and four (4) vacant parcels. The County General Plan designation is Single Residential, and the County Zoning designation is RS-20. There are no agricultural uses or open space lands. The City of Colton proposes a General Plan designation of Low Density Residential and a Zoning designation as R-1 (Single-family residential). This area contains less than 75 acres of land will not require protest hearings.

Sub-area #2 contains 11 parcels and is located west of Rosedale Avenue, south of Hill Road, and north of Van Buren Street. The area contains some existing single-family residential dwelling units, and an approximately 22-acre citrus/avocado grove. The County General Plan designation is Single Residential, and the County Zoning designation is RS-10M, RS-12M, and RS-20. The existing 22-acre citrus/avocado grove contains approximately 17 acres of orange trees and 5 acres of grapefruit and avocado trees. The City of Colton proposes a General Plan designation of Low Density Residential and a Zoning designation as R-1 (Single-family residential). This area contains less than 75 acres of land and will not require protest hearings.

Sub-area #3 is located east and west of South La Cadena Drive, south of Palm Avenue. The area contains 30 parcels that are comprised of existing single-family residential dwelling units and industrial use. The County General Plan designation is Neighborhood Commercial, General Commercial, and Community Industrial, and the County Zoning designation is CN, CG, and CI. There are no agricultural uses or open space lands. The City of Colton proposes a General Plan designation of Low Density Residential for the ten (10) parcels in Sub-area #3 located south of Palm Avenue and west of South La Cadena Drive. Nine of these parcels currently contain single-family residential dwelling units. The City of Colton proposes a General Plan designation of Low Density Residential and a Zoning designation as R-1 (Single-family residential). The remaining 20 parcels are located south of Barton Road and east of South La Cadena Drive. They contain a mixture of single-family residential dwelling units, vacant lots, and industrial uses. The City of Colton proposes a General Plan designation of

Industrial Park and a Zoning Designation as I-P (Industrial Park). Sub-area #3 contains less than 75 acres of land and will not require protest hearings.

Sub-area #4 is located south of the Santa Ana River and west of South La Cadena Drive. The area contains four vacant (4) parcels. One parcel contains a single-family residential dwelling unit; the remaining three (3) parcels are vacant. The largest of the vacant parcel is used for animal grazing (horses/cows). There are no agricultural uses or open space lands. The County General Plan designation is Rural Living and the County Zoning designation is RL-5. The City of Colton proposes a General Plan designation of Industrial Park and a Zoning designation as I-P (Industrial Park). This area contains less than 75 acres of land and will not require protest hearings.

South Annexation #S-51 contains Sub-areas #1 and #2. Sub-area #1 is located west of Reche Canyon Road and southwest of the Reche Canyon Mobile Home Park. The area contains 11 parcels that include five (5) single-family residential dwelling units, vacant land, and the San Bernardino County Flood Control Channel. There are no agricultural uses or open space. The County General Plan designation is Single Residential and the County Zoning designation is RS-1. The City of Colton proposes a General Plan designation of Specific Plan (Reche Canyon Specific Plan) and a Zoning designation as SP (Specific Plan) with a land use designation of Rural Density. This area contains less than 75 acres of land and will not require protest hearings.

Sub-area #2 contains 14 parcels and is located east of Reche Canyon Road, south of the City of Colton corporate boundary line. The area contains single-family residential dwelling units and vacant parcels. There are no agricultural uses or open space. The County General Plan designation is Single Residential and the County Zoning designation is RS-1 and RS-20. The City of Colton proposes a General Plan designation of Specific Plan (Reche Canyon Specific Plan) and a Zoning designation as SP (Specific Plan) with a land use designation of Rural Density. This area contains less than 75 acres of land and will not require protest hearings.

There are no other annexations proposed by the City of Colton over the next five years.

## **2. The present and probable need for public facilities and services in the area.**

The City of Colton provides all public services that include, but is not limited to, fire, police, water & wastewater (sewer), parks, recreation, and electric utility service. The City contracts with Colton Disposal (Taormina Industries) for collection of municipal solid waste.

South Annexation #S-50, Sub-areas 1-4, currently have adequate utilities and service systems. The areas receive electric utility service from Southern California Edison and the City; water service from private water wells, Riverside Highland Water Company, and Colton Water/Wastewater Department; sewer service is provided by private septic tank systems and/or Colton Water/Wastewater Department; police service from the County Sheriff's Department with mutual assistance from the Colton Police Department; fire service is provided by the County Fire Department, Station #23, located in Grand Terrace, with mutual assistance by the Colton Fire Department. The Colton Joint Unified School District provides public educational instruction/service to all residents living in the four sub-areas. Waste Management of the Inland Empire provides solid waste disposal service, however, upon approval of the

annexation, residents will be required to obtain service from Colton Disposal. Parks and recreational services are provided by the Colton Community Services Department. Public street improvements are provided by the County Transportation Management Department. Residents in the four sub-areas will be allowed to retain their present water, sewer, and utility service or can obtain/connect into service from existing city facilities.

South Annexation #S-51, Sub-areas #1 and #2, also currently receive adequate public services. Electric utility service is provided by Southern California Edison; water service is from private water wells, City of Colton, or from Sullivan Mutual Water Company; sewer service is provide by private septic tank systems; fire service is provided by the County Fire Department, Station #23, located in the City of Grand Terrace, with mutual assistance from the Colton Fire Department; police service is provided by the County Sheriff's Department with mutual assistance from the Colton Police Department. The Colton Joint Unified School District provides public educational instruction/services to all residents living in the two sub-areas. Parks and recreational services are provided by the City Community Services Department. The County Transportation Management Department maintains public streets in the two sub-areas, although there are a few unpaved private streets that are maintained by property owners. Waste Management of the Inland Empire provides solid waste service, however, residents will be required to obtain new service from Colton Disposal upon approval of the annexation. Residents living in the two sub-areas will have the option to retain their current water, sewer, and utility service or obtain/connect into city facilities, located on Reche Canyon Road.

**3. The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.**

All affected city departments have indicated that the present capacity of public facilities and services are adequate to meet the needs of the developed areas within South Annexation #S-50 and South Annexation #S-51. The City Water/Wastewater Department currently maintains a 12-inch water main on South La Cadena Drive that can provide adequate capacity and service for Sub-areas #3 and #4; and an 8-inch water main on Bostick and Rosedale Avenues to adequately serve Sub-areas #2 and #3. There do exist sewer lines on South La Cadena Drive, Rosedale, and Bostick Avenues that can serve or can be extended to serve the four sub-areas. Electric utility service is currently in place on South La Cadena Drive, and city neighborhoods adjacent to the sub-areas, and will be made available to existing sub-area residents. Colton Disposal will provide solid waste curb pick up service to residents within the sub-areas.

**4. The existence of any social or economic communities of interest in the area if they are relevant to the agency.**

The City of Colton will provide planning and building services to the residents and property owners located within the two annexation areas (South Annexation #S-50 and #S-51). The only area that may contain a social community of interest is Sub-area #1 of South Annexation #S-50. Sub-area #1 is approximately 10.7 acres in size and includes 27 parcels with 23 single-family residential dwelling units, and a population of approximately 80 persons. There are four vacant parcels that are available for future development that will require planning and

building services. The existing residents living in the dwellings of the remaining 23 parcels will have the opportunity to take advantage of existing city services which include minor home repair for senior citizens, rehabilitation assistance, and other public services offered by the City.

**Provide Map and Legal Description of Study Area if Sphere Change is Proposed:**

Attached are the legal descriptions and maps of Sub-areas #1-4 of South Annexation #S-50 and Sub-areas #1-2 of South Annexation #S-51.

**SERVICE REVIEW ISSUES**

**I. Infrastructure Needs and Deficiencies**

1. Capital Improvement Plans/Studies

The City of Colton Public Services Department has a 5-Year Capital Improvement Program for Transportation, Drainage, Recreation and Redevelopment Facilities. The CIP is reviewed and adjusted annually based upon funding availability, maintenance needs, and City Council priorities. A copy of the CIP is attached.

2. Master Service Plans/Studies

The Water/Wastewater Department has completed a Water Master Plan and a Wastewater Master Plan, that identifies current service lines and proposed infrastructure upgrades. The Community Services Department is in the final phase of completing a Parks Master Plan that lists existing park facilities and identifies future park needs for the City. Copies of the documents can be obtained by contacting the referenced City department.

3. Water Service Plans/Studies.

a) Supply and demand information

The City of Colton operates and maintains its' own water supply and water distribution system to city residents. The City's water supply is provided via a series of groundwater wells. The current supply is adequate to meet the current demands of the City, the County Islands that are proposed for annexation, and the remaining developed sphere of influence. Additional information may be obtained from the City Water/Wastewater Department.

4. Sewer Service Plans/Studies

a) Capacity and demand information

The City of Colton operates and maintains its' own sewer collection system and sewer treatment facility. According to the City Water/Wastewater Department, there is adequate capacity for the City and its' sphere of influence. The Department's Master Plan provides data on existing services and proposed future infrastructure upgrades.

5. Age and Condition of Facilities

a) Water supply and distribution system

The City's primary water supply is provided through a series of underground water wells. The wells are in good working condition and there is no evidence that they will require any major upgrades in the near future. The City of Colton was incorporated in 1887, and as such there are areas that are served by a water distribution system that is over 30 – 40 years old. However, annual assessments are conducted to identify water distribution systems that require upgrades or replacement and infrastructure improvements are constructed when funding is made available.

b) Wastewater collection and treatment

The City's wastewater system is in good working condition. Upgrades have been made to the City's sewer collection system in some older areas of the City and to the sewer treatment plant located on South Rancho Avenue. Please contact the City Water/Wastewater Department to obtain further information on the wastewater collection and treatment facilities.

6. Capacity Analysis

- a) Number of service units available
- b) Number of service units currently allocated
- c) Total number of service units within agency boundaries

Please contact the City's Water/Wastewater Department to obtain this information.

7. Future Development

- a) What additional infrastructure is needed?
- b) Description of additional facilities
- c) How will they be funded?
- d) Is there a schedule for improvement?

Please contact the City's Water/Wastewater Department to obtain this information.

8. Reserve Capacity

- a) What is the policy?

Please contact the City's Water/Wastewater Department to obtain this information.

**II. Growth and Population**

1. Population Information

- a) Existing and projected

According to the State Department of Finance, Demographics Research Unit, the estimated population of the City of Colton is 50,211 as of January 1, 2003. The City is culturally and ethnically diverse. Based on 2000 Census Bureau data, the following is a breakdown of the City's population: Hispanic-60.7%, Anglo-20.8%, Black-10.6%, and Others-7.9%. The current General Plan projects a build-out population of 78,000 for the City and its sphere of influence in the year 2015. However, a Capital Infrastructure Study completed in 1998, estimated that the City's build-out population would be closer to 70,633 based on future redevelopment and density factors associated with residential development.

## 2. General Plan

### a) Excerpts regarding existing and projected growth

It should be noted that the City's current General Plan was prepared in 1985, and based on planning standards could be classified as being somewhat outdated. The City recently issued a Request for Proposals to procure the services of a Planning Consultant to update the Land Use and Circulation Elements of the General Plan, and it is anticipated this effort will be underway within the next few months.

"Over the long run the City of Colton has experienced a modest rate of population growth. As indicated in Table 4-1, City-wide growth has seldom exceeded a 3.0 percent average annual rate." (Demographic Factors, Page 4-3, Community Profile Report of the General Plan, Community Systems Associates, Inc., May 5, 1987)

"1985 Population: 24,750; Average Annual Rate of Increase: 5.5" (Table 4-1 as shown on Demographic Factors, Page 4-4, Community Profile Report of the General Plan, Community Systems Associates, Inc., May 5, 1987).

"For the Planning Area, ultimate build-out is estimated to support a population of roughly 78,000 inhabitants" "Based upon a moderate-high growth trend, ultimate build-out of the Planning Area should also occur between the years 2010 and 2015." (City of Colton General Plan, Land Use Element, Page 2-5, Community Systems Associates, Inc., May 5, 1987).

### b) Other—No response necessary.

## 3. Identify Significant Growth Areas

The area within the City that has experienced the most significant growth within the past five (5) years is the West Valley area of the City, which can be identified as the area north of Valley Boulevard and west of the Union Pacific Railroad (formerly Southern Pacific Railroad). In addition to the construction of the County Arrowhead Medical Center, other developments include over 200 units of single-family residential housing, a neighborhood commercial shopping center anchored by a Food-4-Less Market, the construction of the Moss Bros Ford Dealership at the former site of the Colton Auction on West Valley Boulevard, and the expansion of existing business within the West Valley area. Additional single-family residential developments constructed in other areas of the City include approximately 54 single-family

residential units at the southwest corner of Mill Street and Michigan Avenue and 52 single-family residential units at the southwest corner of Pennsylvania Avenue and Citrus Street. Also, there are two single-family residential developments that are currently under construction, 36 units at the southwest corner of Lark Street and Rosedale Avenue in the La Loma Hills area, and 16 units at the terminus of Placid Lane in Reche Canyon.

The Reche Canyon area is also experiencing significant housing development. Besides the 16 residential units under construction on Placid Lane, the City has approved a 92-unit residential development on approximately 100 acres located east of Reche Canyon Road, north of Shadid Drive, and is currently considering a 47-lot subdivision at the easterly terminus of Shadid Drive on a 40 acre parcel of vacant land.

### **III. Financing Opportunities and Constraints**

#### **1. Finance Plans**

##### **a) Service upgrades**

The City annually reviews existing services and updates on an as needed basis. The City also adopts a five-year CIP Plan that includes a budget with funding sources on an annual basis.

##### **b) Capacity improvements**

The CIP document is attached.

##### **c) Revenue source**

The CIP identifies potential funding sources, which includes local, state, and federal funding sources. Local funding sources include capital infrastructure fees for new development and redevelopment projects.

#### **2. Bond Rating**

For a current status of the City's Bond Rating, please contact City Treasurer, Michael Williams, at (909) 370-5049.

#### **3. Joint Financing Projects**

##### **a) Does agency participate?**

The City will participate in the joint funding of projects that will develop new or improve existing public infrastructure that will serve City residents. For a list of current joint financing projects, please contact the Office of the City Manager.

##### **b) What are policies?**

There are no existing specific City policies that are used to determine if the City is going to participate in a joint financing project with another agency or jurisdiction. The merits, costs, and benefit to the City and its' residents of a proposed project are key elements taken into consideration of participating in joint financing projects.

#### 4. Revenue Sources

##### a) Identify

The City's major operating revenue sources are sales and use taxes, property taxes, motor vehicle in lieu taxes, utility service charges and the redevelopment tax increment. The City also receives revenue from new development impact fees and the federal Community Development Block Grant (CDBG) Program. For a complete list of the City's revenue sources, please contact the Finance Department, Dilu de Alwis, Finance Director, at (909) 370-5171.

##### b) Can they be expanded?

Yes, based on availability and development of new innovative ideas that can be implemented in the city. City staff from their respective departments actively pursues grant or other funding opportunities that are available from private, state, and federal sources.

#### **IV. Cost Avoidance Opportunities**

##### 1. Overlapping/Duplicative Services

The City takes every pre-caution to avoid overlapping or duplicating services in order to maximize the funding allocated to projects, services, departments, and the joint financing of projects. Every effort is made to coordinate all aspects of a job, service, or project, in order to remain within the budgeted funds of such endeavor.

##### 2. Joint Agency Practices

##### a) Identify

For a list of current joint agency projects, please contact the Office of the City Manager.

##### b) Reduce Costs?

An analysis of project costs is always conducted prior to the start of a specific project. During the actual construction phase of the project, decisions can be made to reduce costs, based on actual costs of goods and supplies and of specific conditions not known at the time that estimated costs were formulated. Maintaining a coordinated monitoring effort by the staff person assigned to oversee the project(s) can also reduce cost.

##### 3. Rely on Other Agencies

##### a) Administrative functions

The City of Colton does not need to rely on any other agencies for public services or its' administrative functions.

b) Grant management

Individual City departments apply for and manage any grant funds that are received. At this time the City of Colton is a cooperating city with the County of San Bernardino Economic and Community Development (ECD) Department for the receipt of federal Community Development Block Grant (CDBG) funds. The City's Community Development Department oversees and administers the CDBG Program.

c) In-house cost vs. outside cost

When the City departments apply for grants, if the grant does not include administrative funds, the individual City department will absorb in-house costs. Generally, out-side costs are included in the grant proposal/budget.

4. Growth Management Strategies

a) Strategies for directing growth

The General Plan and the Zoning Ordinance collectively serve to direct growth in the City. The development and implementation of the CIP is also used as a strategy to direct growth. The annexation of County Islands that are less than 75 acres in size, as well as, the future annexation of the remainder of the City's Sphere of Influence areas are also considered strategies to help direct the City's growth.

b) Infill

The City and the Redevelopment Agency work hand in hand to encourage the development of infill residential and commercial projects. There are a significant number of vacant infill lots in South Colton that can be used for the development of low-and moderate-income housing units, and also vacant commercial properties that can be developed to help increase the City's revenue stream.

c) Conservation

The City General Plan includes a Conservation Element that identifies natural resources and addresses conservation issues.

d) Annexation policies

The City recognizes that existing areas in the Sphere of Influence are an important element in the future population and build-out of the City. The General Plan notes that land use policies must consider the unincorporated areas since the areas are subject to annexation in the future. Staff, at the request of the City Council, provides a thorough analysis when annexation of areas is to be considered.

5. Level of Service

a) Meets or exceeds customer needs?

There has not been any indication at all that the City is not meeting the demands of the public and is providing satisfactory customer service. When there are deficiencies in City utility service (water, sewer, refuse, and electric), City crews are instantly dispatched to the affected area and repairs are addressed in a timely manner.

b) Customer satisfaction

Customer satisfaction is at an acceptable level. Nevertheless, surveys requesting customer feedback on service are readily available on public counters in City Hall and at some City department customer counters.

6. Per-Unit Service Costs

a) Identify

The City maintains a fee schedule for services offered by the various City departments. They are reviewed annually by the respective department, and are subsequently adjusted by the City Council based on staff time and market costs of goods, products, etc.

b) Comparison with others

The fees charged by neighboring jurisdictions in the region are taken into consideration when service fees are considered for adjustment. However, the City recognizes that a fair and equitable service fee is more appreciative to its' residents.

**V. Rate Restructuring**

1. Rates

a) Use of consumer price index?

The consumer price index is used for some of the City's rates. Please contact the Office of the City Manager or the City Treasurer to obtain specifics.

b) Identify ways to compare rates

Please contact the City Treasurer and/or the Electric Utilities Director to obtain a response to this question.

c) Identify current rates and plans, if any, for rate changes

Please contact the City Treasurer, Finance Director, and/or Electric Utilities Director to obtain a response to this question.

## **VI. Opportunities for Shared Facilities**

### **1. Shared Facilities**

- a) Existing—flood, parks, groundwater storage, etc.

Please contact the Community Services Department to obtain a response to this question.

- b) Future opportunities/options

Same response as 1 (a).

### **2. Duplication of Facilities**

- a) Existing duplication?
- b) Planned/future duplication
- c) Excess capacity available to outside customers
- d) Productivity ratings, if any, for staff

There are some areas of the City that are served by Southern California Edison for electric utility service. Also, there are some areas that are served by different small water companies.

## **VII. Government Structure Options**

### **1. Agency Recommendation**

- a) Government structure options

The City will continue to participate in discussions on how to address regional solutions to a variety of municipal problems and issues.

- b) Benefits to customers

Any government structure options that are implemented by the City are adopted on the basis of providing maximum benefits to customers. Principal consideration of adopting the options includes potential cost savings, improving operational efficiencies, a reduction of government waste, and improvement of customer services.

### **2. Hurdles to Consolidation/Reorganization**

Hurdles to consolidation/reorganization would principally be objections from labor unions, employees, and other stakeholders who are not receptive to change.

### **3. Recommended options**

- a) Benefit to customers

Support of local jurisdictions in their efforts to address regional solutions to municipal issues and concerns.

b) Services to be provided

The City has not proposed any specific services at this time to address this question.

### **VIII. Evaluation of Management Efficiencies**

#### **1. Training Opportunities**

The City periodically provides training opportunities in various areas to all City employees. Additionally, each respective City department may provide opportunities to staff through the use of workshops, seminars, conferences, etc. For more information on this subject, please contact Teresa Delgado, Human Resource Manager, at the City Human Resource Division, (909) 370-5089, to obtain additional information.

#### **2. Staffing Levels**

The City is providing satisfactory customer service with the current staffing levels in each department. For a complete list of staffing levels for each department, please contact the City Human Resource Division.

#### **3. Technology**

a) Billing systems

Please contact the City Finance Department to obtain information on this question.

#### **4. Budget**

a) Policies

Please contact the City Finance Department to obtain information on budget policies and any other relevant information.

b) Preparation/public involvement

Please contact the Office of the City Manager and the Finance Department to obtain information on this question.

c) Analysis—revenues/reserves/expenditures

Same response as 4 (b).

#### **5. Joint Powers Agreements**

a) Identify and describe

Please contact the Office of the City Manager and the Redevelopment Agency to obtain information to this question.

**IX. Local Accountability and Governance**

1. Governing Body

a) Selection process

The City is governed by an elected Mayor (every four years) and six (6) Council Members (every four years, staggered terms) who reside and are elected from their respective Council District.

b) Representation (Districts, area-wide)

The Mayor is elected area-wide, and the City Council positions are elected by District.

c) Frequency of meetings

The City Council meets on the first and third Tuesday of each month. Special Council meetings and/or joint meetings with Boards or Commissions are held on an as needed basis.

d) Brown Act compliance

The City Council and all standing committees, Boards, Commissions and committees of the City adhere to the requirements of the Brown Act.

e) Number of elections of last decade

Please contact the Office of the City Clerk to obtain information on this question.

2. Customer Feedback

a) Surveys

Please contact the Office of the City Manager to obtain information of any prior surveys regarding customer feedback.

b) Complaint tracking

Please contact the Office of the City Manager to obtain information on this question.

3. Access

a) Hours

The City is open Monday through Thursday, 7:00 a.m. to 6:00 p.m.

b) Newsletters

The City maintains a website that is updated regularly. Also, the City utilizes access to Channel #3 on the local cable television network. For additional information on newsletters, please contact the Office of the City Manager.

c) Website

Same response as 3 (b).

d) Media coverage

The Sun and Press Enterprise Newspapers provide press coverage of City Council Meetings and some Planning Commission and other City Commissions meetings. The Colton City News also covers information on the City.

e) Cable/public access TV

Same response as 3 (b).

4. Regular Progress Reports

a) Budget—major projects

Please contact the Office of the City Manager and/or Finance Department to obtain information on this question.

b) Operations

The City Manager holds weekly meetings with all department directors to obtain weekly updates on ongoing tasks/projects. Some departments hold weekly staff meetings to disperse City and department information and to share status of ongoing projects.

c) Voter participation

The City's citizenry is encouraged to participate in local governance. There are Boards and Commissions, committees, and other opportunities to obtain and/or solicit input, recommendations, ideas, and comments from City residents.

**ATTACHMENTS**

- A. Legal Description and Maps of South Annexation #S-50 and #S-51.
- B. Capital Improvement Program, An Overview of Fiscal Year 2002-2003 through Fiscal Year 2006-2007 CIP Projects.

COLTON PUBLIC UTILITIES

ANNUAL ELECTRIC REPORT

making the  
right moves

2001  
2002

# ELECTRIC STATISTICS

*Year at a glance*

Serving our  
customers for over  
100 years

## ELECTRIC SALES (KWH)

	2000	2001	2002
Residential	87,864,158	89,442,669	89,812,136
Commercial	78,813,446	76,003,866	81,699,488
Industrial	111,273,701	115,537,720	120,960,780
Municipal	15,923,456	17,045,230	19,790,551

## ELECTRIC REVENUE PER KWH

	2000	2001	2002
Residential	\$0.098	\$0.100	\$0.112
Commercial	\$0.105	\$0.116	\$0.125
Industrial	\$0.075	\$0.078	\$0.087
Municipal	\$0.098	\$0.102	\$0.119

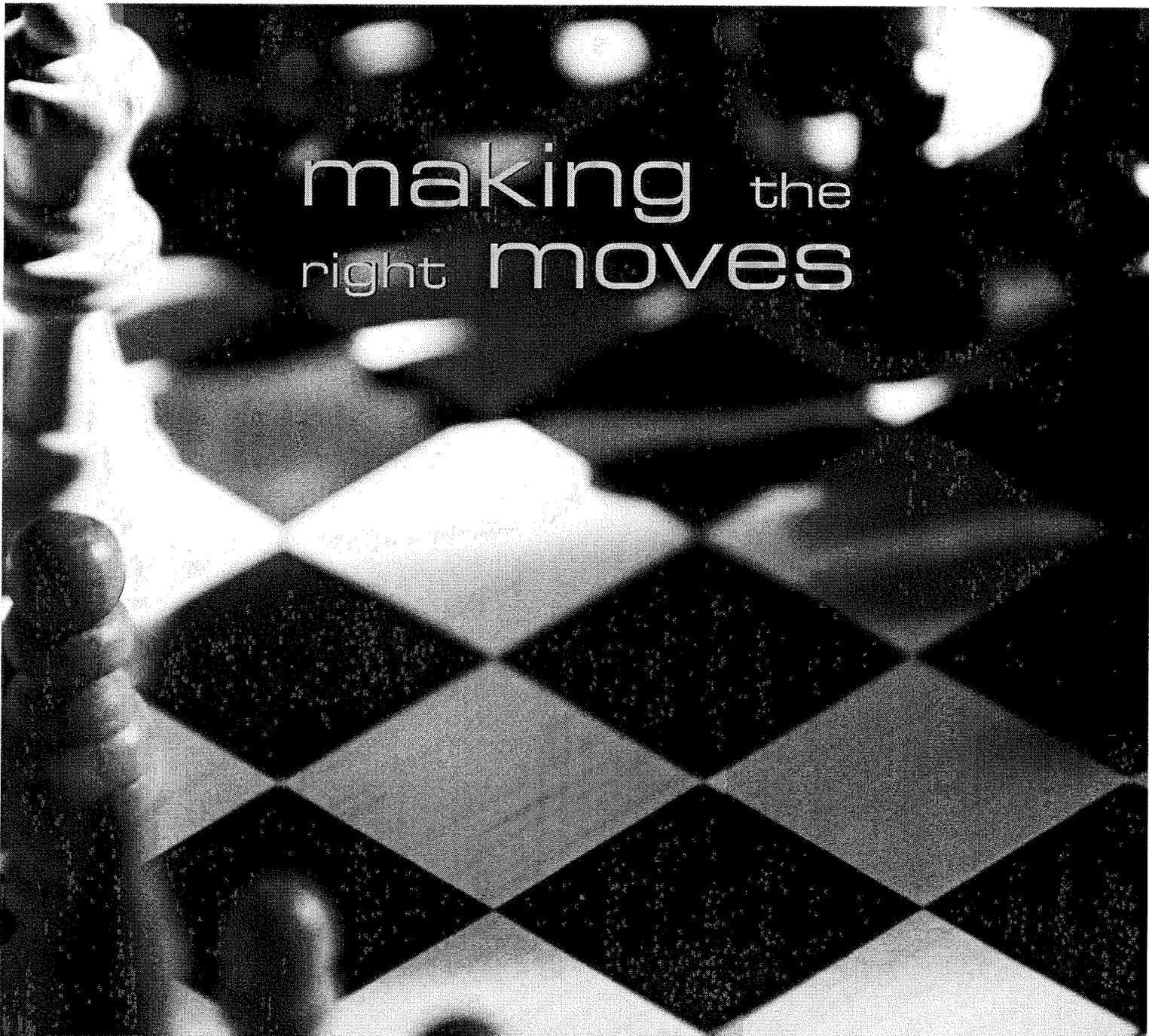
## ELECTRIC REVENUE (DOLLARS)

	2000	2001	2002
Residential	8,615,842	8,980,187	10,083,769
Commercial	8,259,786	8,799,038	10,171,637
Industrial	8,380,544	8,967,081	10,472,122
Municipal	1,562,895	1,740,528	2,358,827



MAKING THE RIGHT MOVES

The electric division of Colton Public Utilities has provided our customers with reliable and affordable electric service for over one hundred years. We are proud of this accomplishment, and have positioned ourselves to continue this high level of service over the next century. By making firm commitments for resource planning, system maintenance, community involvement, and employee enrichment, we believe this pledge to our customers will provide the value that they deserve.



making the  
right moves

## RESOURCE PLANNING

The city's mix of power resources is a well diversified portfolio that helps to stabilize our cost of power and reduce our reliance on a single resource. Currently, the city has entitlement shares in San Juan (30 MW), a coal fueled power plant, Palo Verde (3 MW), a nuclear power plant, and Hoover (3 MW), a hydroelectric power plant.

The city also has a firm power purchase agreement with Idaho

Power (3 MW) scheduled to expire in 2005.

The city is constructing a 43 MW natural



gas-fired power plant. In addition, the city is a participating member in the Magnolia Power Project with a 10 MW entitlement share beginning in 2005. These two new projects, along with the current power sales agreements, will enable the city to meet forecasted growth in demand, allow for maximum operating flexibility, and hedge against fluctuations in the open market. This is the primary resource planning goal of the electric utility - to provide a stable rate environment for our rate payers by procuring a reliable energy supply at the lowest cost possible.

With the advent of SB 1078 (Renewable Portfolio Standard), the city also has the responsibility of developing a standard for the inclusion of renewable energy sources in its resource portfolio.

To that end, the city has built

asmall photo voltaic carport capable of generating 20 KW during peak periods, entered into a

power sales agreement for 1.2 MW of landfill gas electric generation, and is looking into wind and hydro generation.

## SYSTEM

Having a well-maintained distribution system is vital to support increasing electric demand in the city. To satisfy this goal, we are phasing out older equipment with newer,

## COMMUNITY

state-of-the art equipment that will allow us to maintain reliable service for our customers.

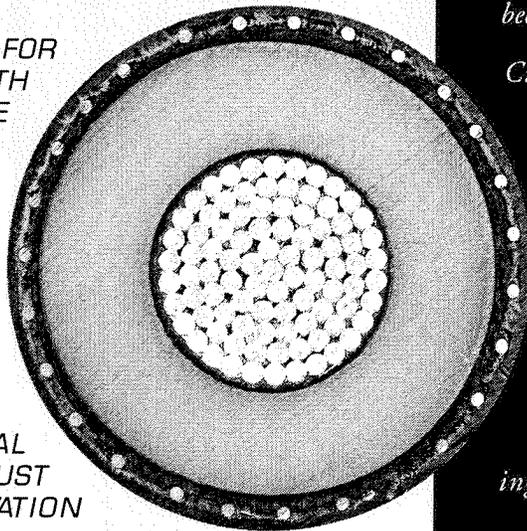
In addition, we have recently implemented a computerized maintenance management system that will give us the ability to optimally manage our assets, work flows, and work crews.

Securing the trust and confidence of the people we serve is an integral part of our commitment to our community. We have done this through regular communication via bill stuffers and actively participating in community events. These means of communication allow us to be available to answer questions, to inform our customers as to what programs are available to them, and to ask the public what programs and services they would like to see in the future.

Keeping in touch and staying close to our customers has been reflective in a significant increase in overall customer satisfaction with the value that we provide.

## core

- PUT THE CITY FIRST
- ACT WITH COURAGE AND STAND UP FOR CITY ISSUES AND MANAGE WITH FINANCIAL DISCIPLINE
- ACT HONESTLY AND DELIVER WITH ACCURACY AND TIMELINESS
  - FOCUS ON CUSTOMER SERVICE
  - MAINTAIN COST EFFECTIVE AND EFFICIENT OPERATIONS
- CREATE AN ORGANIZATIONAL ENVIRONMENT OF TRUST AND INNOVATION
- BE FLEXIBLE - RESPOND QUICKLY AND EFFECTIVELY TO CHANGE.



*These values have been adopted by the City of Colton.*

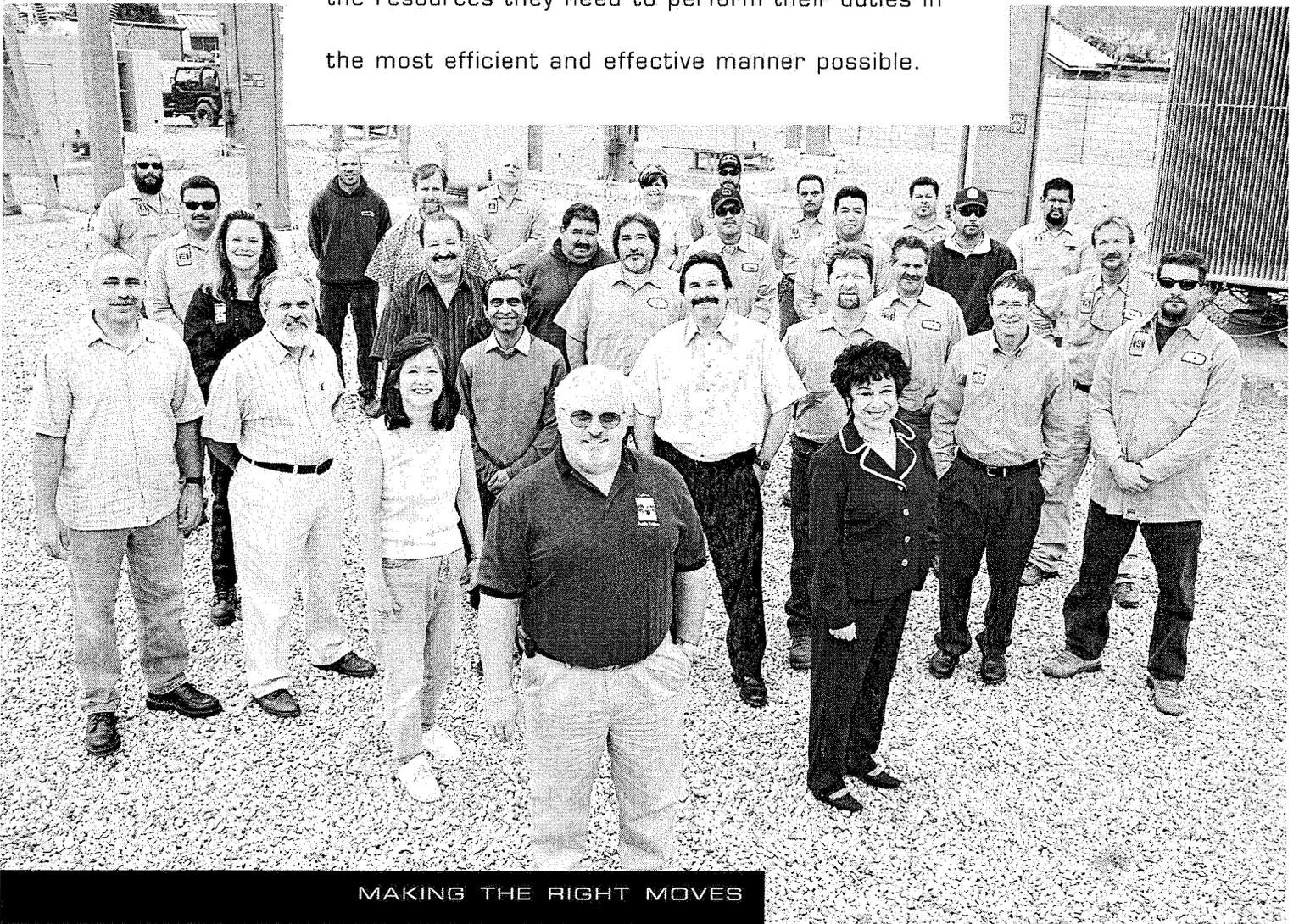
*The utility department shares in these values, and acknowledges these as the key ingredients to a successful enterprise.*

# EMPLOYEES

Our employees are our most important resource. Without them, we would not be able to provide the safe and reliable service that our customers have come to expect. With them, we have a solid foundation to sustain our efforts to build an expanding customer base, superior customer service, and the most reliable electric service possible.

The employees that we have on staff are professional, knowledgeable, responsible, and responsive to customers' questions and requests for service.

Our continued goal is to provide our employees with the resources they need to perform their duties in the most efficient and effective manner possible.



MAKING THE RIGHT MOVES

## EMPLOYEE ROSTER

Aceves, Gilbert  
Aponte, Reuben G.  
Briones, Ruben M.  
Baker, Annetta  
Burner, Dianne  
Campos, Robert F.  
Clarke, Thomas K.  
De La Hoya, Daniel R.  
Duggins, Lance  
Earhart, James D.  
Ficara, Edward  
Firth, Thomas J.  
Gallegos, Rebecca S.  
Gloudeman, Tim E.  
Gonzales, Richard P.  
Grigg, Mitchell L.  
Guzman, David  
Holder, Betty Z.  
Juarez, Roseanna  
Juarez, Samuel R.  
Katz, Gerald  
Keigler, Peggy  
Lara, Daniel  
Lopez, Carlos  
Lunt, Tim  
Mendez, Luis  
Modi, Nitin  
Nunez, Edward T.  
Olko, Jeannette  
Pierce, Michelle H.  
Rubio, Guadalupe  
Siegfried, Anthony  
Tamayo, Vincent J.  
Trujillo, Alfred G.  
Updegraff, Gary W.  
Vargas Jr., David L.  
Villalba, Carlos  
Wallace, Brian  
Wilson, David

## CITY COUNCIL

Deirdre H. Bennett, Mayor  
Kelly J. Chastain, Mayor Pro Tem  
Richard A. DeLaRosa, Council Member  
Ramon M. Hernandez, Council Member  
John D. Mitchell, Council Member  
Helen A. Ramos, Council Member  
Sarah S. Zamora, Council Member

## UTILITIES COMMISSION

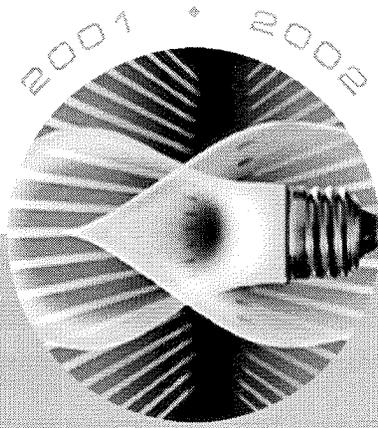
Charles S. Jackson, Chair  
Dell Wright, Vice Chair  
Lydann Lord, Commissioner  
Terry Bryant, Commissioner  
Brenda Morua, Commissioner  
Thomas Archuleta, Commissioner  
Fred Cordova, Commissioner

## ANNUAL REPORT PRODUCTION STAFF

Chief Editor:	Thomas K. Clarke
Copywriter:	Jeannette Olko
Assistants:	Betty Z. Holder, Peggy Keigler
Design:	MPB Creative Services
Photography:	MPB Creative Services
Printer:	Colortech Commercial Printing
Video Production:	Milestone Media
Art Direction:	MPB Creative Services

## ELECTRIC UTILITY ADMINISTRATION

Thomas K. Clarke, Director  
Jeannette Olko, Assistant Director



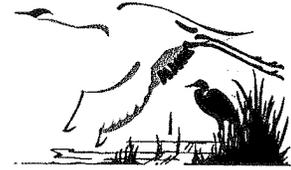
ANNUAL ELECTRIC REPORT

COLTON PUBLIC UTILITIES

**Response from Tom Dodson  
And Associates**

**Attachment 3**

**TOM DODSON & ASSOCIATES**  
2150 N. ARROWHEAD AVENUE  
SAN BERNARDINO, CA 92405  
TEL (909) 882-3612 • FAX (909) 882-7015  
E-MAIL tda@tstonramp.com



June 3, 2004

**RECEIVED**  
JUN 03 2004

Ms. Kathleen Rollings-McDonald  
Local Agency Formation Commission  
175 West Fifth Street, Second Floor  
San Bernardino, CA 92415-0490

**LAFCO**  
San Bernardino County

Dear Kathy:

LAFCO 2923 consists of a service review for the City of Colton (City) pursuant to Government Code Section 56430 and Sphere of Influence Study Pursuant to Government Code 56425. If approved by the Commission, the service and Sphere review would not result in any change to the services or the Sphere of Influence for the City. Based on the above proposal, it appears that LAFCO 2923 can be implemented without causing any physical changes to the environment or any adverse environmental impacts. The service and Sphere review does not appear to have any potential to alter the existing physical environment in any manner. Since no projects are pending or will occur as a result of approving this review, no physical changes in the environment are forecast to result from approving the action before the Commission.

Without a potential for causing physical changes in the environment, I recommend that the Commission find that a Statutory Exemption applies to LAFCO 2923 under the Section 15061 (b) (3) which states: "A project is exempt from CEQA if the activity is covered by the general rule that CEQA applies only to projects which have the potential for causing significant effect on the environment. Where it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment, the activity is not subject to CEQA." It is my opinion, and recommendation to the Commission, that this circumstance applies to LAFCO 2923.

Based on a review of LAFCO 2923 and the pertinent sections of CEQA and the State CEQA Guidelines, I conclude that LAFCO 2923 does not constitute a project under CEQA and adoption of the Statutory Exemption and filing of a Notice of Exemption is the most appropriate determination to comply with the CEQA process for this action. The Commission can approve the review and findings for this action and I recommend that you notice LAFCO 2923 as statutorily exempt from CEQA for the reasons outlined in the State CEQA Guideline sections cited above. The Commission needs to file a Notice of Exemption with the County Clerk to the Board for this action once the hearing is completed.

A copy of this exemption should be retained in LAFCO's project file to serve as verification of this evaluation and as the CEQA environmental determination record. If you have any questions, please feel free to give me a call.

Sincerely,

A handwritten signature in black ink that reads "Tom Dodson". The signature is written in a cursive style with a large, looped initial "T".

Tom Dodson

**Draft Resolution No. 2824**

**Attachment 4**

**PROPOSAL NO.: LAFCO 2923**

**HEARING DATE: JUNE 16, 2004**

**RESOLUTION NO. 2824**

**A RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF THE COUNTY OF SAN BERNARDINO MAKING DETERMINATIONS ON LAFCO 2923, A SERVICE REVIEW AND SPHERE OF INFLUENCE UPDATE FOR THE CITY OF COLTON.**

**On motion of Commissioner \_\_\_\_\_, duly seconded by Commissioner \_\_\_\_\_, and carried, the Local Agency Formation Commission adopts the following resolution:**

**WHEREAS**, a service review mandated by Government Code Section 56430 and a sphere of influence update mandated by Government Code Section 56425 have been conducted by the Local Agency Formation Commission of the County of San Bernardino (hereinafter referred to as "the Commission") in accordance with the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Government Code Sections 56000 *et seq.*); and,

**WHEREAS**, at the times and in the form and manner provided by law, the Executive Officer has given notice of the public hearing by this Commission on this matter; and,

**WHEREAS**, the Executive Officer has reviewed available information and prepared a report including her recommendations thereon, the filings and report and related information having been presented to and considered by this Commission; and,

**WHEREAS**, the public hearing by this Commission was held upon the date and at the time and place specified in the notice of public hearing and in an order or orders continuing the hearing; and,

**WHEREAS**, at the hearing, this Commission heard and received all oral and written protests; the Commission considered all objections and evidence which were made, presented, or filed; and all persons present were given an opportunity to hear and be heard in respect to any matter relating to the review, in evidence presented at the hearing; and,

**WHEREAS**, a statutory exemption has been issued pursuant to the provisions of the California Environmental Quality Act (CEQA) indicating that this service review and sphere of influence update are statutorily exempt from CEQA and such exemption is hereby adopted by this Commission. The Clerk is directed to file a Notice of Exemption within five working days of adoption of this resolution; and,

**WHEREAS**, based on presently existing evidence, facts, and circumstances filed with the Local Agency Formation Commission and considered by this Commission, it is determined that the sphere of influence established for the City should be affirmed as it currently exists, as more specifically described on the attached map; and,

**WHEREAS**, the following findings are made in conformance with Government Code Section 56430 and local Commission policy:

## RESOLUTION NO. 2824

1. **Infrastructure Needs and Deficiencies.** The City of Colton has a Capital Improvement Plan which outlines the City's current and future capital improvement needs, along with master plans for water distribution and sewer collection systems. The City provides sewer treatment services to the City of Grand Terrace and may provide sewage treatment to developments within the Highgrove area of the County of Riverside. City staff has indicated that there is adequate capacity within its facilities for the City of Colton and its sphere of influence and the City of Grand Terrace. Capital improvement projects are administered through the City's Public Works, Fire, Police, Recreation and Redevelopment Departments. Copies of the City's Capital Improvement Program and Master Service Plans are maintained in City offices and are available for public review.
2. **Growth and Population.** The City General Plan, completed in June 1985, estimates the future build-out population of the City at 78,000, anticipated to occur between 2010 and 2015. The City's projected ultimate population, based upon land use designations, is projected at 70,633. Copies of the City's General Plan are maintained in City offices and are available for public review at that location.
3. **Financing Opportunities and Constraints.** The City Capital Improvement Program revenue sources are identified as: a share of the general levy of property tax revenue, sales tax, development impact fees, grants, redevelopment agency funds, and other general revenue sources such as franchise fees. Revenues for the City, as is the case for all other local agencies, are constrained by a variety of state laws that govern revenue generation. A complete list of the sources of City revenues is contained within the City budget, which is on file and available for public review in City offices.
4. **Cost Avoidance Opportunities.** The City of Colton participates in joint capital improvement projects with other local government agencies, where feasible. The City also takes a cooperative approach and encourages coordination with other local agencies.
5. **Rate Restructuring.** The City of Colton annually evaluates its cost of services in order to stay competitive in the market place. The City utilizes the consumer price index for some City rates. Copies of the City's rate structures are maintained in City offices and are available for public review.
6. **Opportunities for Shared Facilities.** The City has noted that it reviews opportunities with the various government agencies to enhance the delivery of municipal services. No other relevant findings related to this factor were identified by the City of Colton.
7. **Government Structure Options.** The City identifies that it will continue to consider regional solutions to municipal problems and issues. No other options for governmental structure change were identified by the City of Colton.
8. **Management Efficiencies.** The City of Colton periodically provides training opportunities in various areas for City employees. Each respective City Department provides opportunities to staff through the use of workshops, seminars, conferences, etc. Staffing levels are also continually reviewed, and the current City policy is to maintain a staffing level that is appropriate to available funding.
9. **Local Accountability and Governance.** The City is governed by an elected Mayor (at-large) and six City Council members elected from divisions, all of whom serve four-year terms. The City maintains a website, and conforms to the provisions of the Brown Act requiring open meetings. In addition, the City provides surveys, newsletters, and complaint tracking services.

RESOLUTION NO. 2824

**WHEREAS**, the following findings are made in conformance with Government Code Section 56425 and local Commission policy for a sphere of influence update:

1. **PRESENT AND PLANNED LAND USES**

The full range of urban, suburban, and rural land uses are included within the boundaries and current sphere of influence of the City of Colton. The sphere of influence update and service review have no potential to change present or planned land uses within the City sphere, as those are currently being identified in the City General Plan. The City has submitted proposals addressing five of its nine island areas identified as: (a) "South 50" area includes four subareas generally along the La Cadena corridor and (b) "South 51" area includes an island area within the Reche Canyon area of the City's southeastern sphere of influence.

2. **PRESENT AND PROBABLE NEED FOR PUBLIC FACILITIES AND SERVICES IN THE AREA**

The City provides for a full range of its services within its boundaries. The City has indicated that it anticipates that the area of the proposed island annexations, identified as "South 50", has adequate utilities and service systems to provide the needed level of service. "South 51" receives its water service either through individual wells, the City of Colton, or Sullivan Mutual Water Company. The City has adopted master plans for service which address public facilities and services for the balance of the City's sphere of influence, a complete copy of which is on file in the City offices.

3. **PRESENT CAPACITY OF PUBLIC FACILITIES AND ADEQUACY OF PUBLIC SERVICES PROVIDED**

All City Departments have indicated that the present capacity of public facilities and services is adequate to meet the needs of the developed areas within the sphere of influence. Pursuant to the existing agreement between County Service Area 38 (County Fire) and the Fire Department for the City of Colton, the same level of service provided within the City is provided to the sphere of influence area – emergency medical response and paramedic services.

4. **COMMUNITIES OF INTEREST IN THE AREA**

The existing sphere of influence assigned the City of Colton represents the community of Colton and no change in this assignment is contemplated at this time. The Commission, therefore, determines that this factor of consideration is not relevant to this review, as permitted by Government Code Section 56425.

5. **OTHER FINDINGS**

- A. Notice of this hearing was published as required by law in The Sun and the Colton Courier, newspapers of general circulation in the area. As required by state law, individual notification was provided to affected and interested local agencies, County departments, and those individuals wishing mailed notice.
- B. Comments from landowners and any affected local agency have been reviewed and considered by the Commission in making its determination; and,

**WHEREAS**, having reviewed and considered the findings as outlined above, the Commission affirms and upholds the sphere of influence for the City of Colton as it currently exists, as depicted on the map attached and on file in the office of the San Bernardino Local Agency Formation Commission.

**NOW, THEREFORE, BE IT RESOLVED** by the Local Agency Formation Commission of the County of San Bernardino, State of California, that this Commission shall consider the territory

RESOLUTION NO. 2824

described on the attached map as being within the sphere of influence of the City of Colton, it being fully understood that establishment of such a sphere of influence is a policy declaration of this Commission, based on existing facts and circumstances which, although not readily changed, may be subject to review and change in the event a future significant change of circumstances so warrants.

**BE IT FURTHER RESOLVED** that the Local Agency Formation Commission of the County of San Bernardino, State of California, does hereby determine that the City of Colton shall indemnify, defend, and hold harmless the Local Agency Formation Commission of the County of San Bernardino from any legal expense, legal action, or judgment arising out of the Commission's affirmation of this sphere of influence, including any reimbursement of legal fees and costs incurred by the Commission.

**THIS ACTION APPROVED AND ADOPTED** by the **Local Agency Formation Commission of the County of San Bernardino** by the following vote:

**AYES: COMMISSIONERS:**

**NOES: COMMISSIONERS:**

**ABSENT: COMMISSIONERS:**

\*\*\*\*\*

STATE OF CALIFORNIA )  
 ) ss.  
COUNTY OF SAN BERNARDINO )

I, **KATHLEEN ROLLINGS-McDONALD**, Executive Officer of the Local Agency Formation Commission of the County of San Bernardino, California, do hereby certify this record to be a full, true, and correct copy of the action taken by said Commission, by vote of the members present, as the same appears in the Official Minutes of said Commission at its meeting of June 16, 2004.

**DATED:**

\_\_\_\_\_  
**KATHLEEN ROLLINGS-McDONALD**  
Executive Officer