

**LOCAL AGENCY FORMATION COMMISSION  
COUNTY OF SAN BERNARDINO**

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**DATE:** MARCH 5, 2004  
**FROM:** KATHLEEN ROLLINGS-McDONALD, Executive Officer  
**TO:** LOCAL AGENCY FORMATION COMMISSION

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**SUBJECT: Agenda Item #5 — LAFCO 2928 — Service Review and Sphere Of Influence Update for the City of Loma Linda**

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**INITIATED BY:**

San Bernardino Local Agency Formation Commission

**RECOMMENDATION:**

1. Determine that LAFCO 2928 is statutorily exempt from environmental review and direct the Clerk to file a Notice of Exemption within five days;
2. Make the findings related to a service review required by Government Code Section 56430, and determine that the existing sphere of influence for the City of Loma Linda should be affirmed as presently configured; and,
3. Adopt LAFCO Resolution #2813 setting forth the Commission's findings and determinations on this issue.

**BACKGROUND INFORMATION:**

This proposal was initiated by the Local Agency Formation Commission on January 15, 2003 in response to state mandates requiring service reviews and sphere of influence updates for all cities and special districts on a rotating five-year schedule. LAFCO 2928, in general, is a routine, non-controversial service review and sphere of influence update for the City of Loma Linda. Included as Attachment #1 to this report are maps which identify the boundaries and sphere of influence for the City of Loma Linda. Attachment #2 to this report is a summary profile of the City of Loma Linda and a copy of

the survey response provided by the City to the factors required by Government Code Section 56430 for a service review.

The major points of consideration within the survey response provided by the City of Loma Linda are outlined as follows:

1. The City is not proposing any changes to its sphere of influence. Unincorporated sphere territory is confined to the eastern portions of the City generally along California Street, and southerly of Beaumont Avenue. The City is currently surrounded by the City of San Bernardino/City of Colton boundary on the west, City of San Bernardino/City of Redlands boundary on the north, City of Redlands boundary on the east, and the Riverside County line on the south.
  
2. The City of Loma Linda is a full-service city providing the services of general government, fire protection, land use planning, code enforcement, building and safety functions, recreation services, roads, water and sewer services within its corporate limits.

The City currently provides the following services outside its corporate limits through individual contract. These contracts are required to be reviewed and authorized by LAFCO prior to their final implementation pursuant to the provisions of Government Code Section 56133:

SERVICE	FUNCTIONS
Sewer	Collection, transportation, treatment, reclamation, disposal – City typically charges three times in-city rate to individual service recipients
Water	Domestic, retail, wholesale, conservation, and agricultural – City typically charges three times in-city rate to individual service recipients
Fire Protection	Contract with County Service Area 38 to provide fire protection, rescue, and emergency medical services to the City of Loma Linda sphere of influence area. The City receives an annual payment from CSA 38 for this purpose.

3. The City currently receives the following services through outside service providers/contractors:

SERVICE	FUNCTIONS
Law Enforcement	County of San Bernardino Sheriff's Department
Animal Control	City of San Bernardino through contract with public safety division of City
Wastewater Treatment	City is part of joint powers authority with the City of San Bernardino for treatment of wastewater at facility – City of Loma Linda succeeded to

	Loma Linda Sanitation District contractual relationship
Refuse Collection	Waste Management has franchise for refuse pick-up within City boundaries
Ambulance	Franchise granted by City to American Medical Response as directed by the Inland Counties Emergency Medical Authority (ICEMA)
Vector Control	Contracts with the County of San Bernardino Vector Control Program for the provision of service. Area included in the benefit assessment authorized by County Resolution No. 3103

4. The City of Loma Linda and its sphere of influence are overlaid by the following public agencies:

- County Service Area 110 (for a portion of the area — authorized services are planning, water, streetlighting, sewer, roads, park and recreation, soil conservation and drainage, and fire protection)
- San Bernardino Valley Municipal Water District
- San Bernardino Valley Water Conservation District
- East Valley Resource Conservation District

The City’s sphere of influence is overlaid by the following additional public agencies:

- County Service Area 38
- County Service Area 70 (multiple authorized services)
- County Service Area SL-1 (portion - streetlighting)

It is noted that none of the adjacent or overlaying agencies have identified any concerns with the existing sphere of influence as established for the City of Loma Linda.

**CONCLUSION:**

Based on the information outlined above, and the response from the City of Loma Linda, staff recommends that the Commission uphold and affirm the existing sphere of influence for the City. In addition, staff recommends that the Commission adopt Resolution #2813 which sets forth written responses to the statutory factors related to service reviews and sphere of influence studies.

Staff also wishes to thank the City for its thorough replies to the service review and sphere study factors of consideration as well as its cooperation during this review.

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Attachments:

1. Map of the Existing Sphere of Influence of the City of Loma Linda
2. Summary City Profile Sheet and Survey Response Provided by the City of Loma Linda
3. Response from Tom Dodson and Associates
4. Draft Resolution #2813