

LOCAL AGENCY FORMATION COMMISSION COUNTY OF SAN BERNARDINO

175 West Fifth Street, Second Floor, San Bernardino, CA 92415-0490

• (909) 387-5866 • FAX (909) 387-5871

E-MAIL: lafco@lafco.sbcounty.gov

www.sbclafco.org

DATE: JUNE 10, 2003

FROM: KATHLEEN ROLLINGS-McDONALD, Acting Executive Officer

TO: LOCAL AGENCY FORMATION COMMISSION

SUBJECT: ITEM #6 -- WORKSHOP ON SERVICE REVIEWS FOR EAST VALLEY AGENCIES

When this item was placed on the June agenda, the staff anticipated that the receipt of the general information on service reviews and sphere updates for the East Valley area would be completed. Unfortunately, the staff is continuing to gather the information on the municipal services and providers within the East Valley area. This initial request for information was made through a January 2003 letter to the agencies identified for service reviews in this cycle to complete a survey form outlining a response to the mandatory factors outlined in Government Code Section 56430. To date, staff has received survey responses from the Cities of Rialto and Yucaipa, the San Bernardino Valley Municipal Water District and West San Bernardino County Water District. Over the next several weeks, the staff will work with the remaining agencies to obtain a completed survey questionnaire.

Even without a more substantial response to the service review factors, the staff did not want to miss the opportunity to at least provide the Commission with a basic visual review of the agencies to be considered and their relationship to the services which they provide, where available. Attached to this report are maps which outline the East Valley agencies and their relationships. These regional maps include: Cities and their spheres, the public water providers (retail, wholesale and conservation on individual maps), sewer providers, fire protection providers (including the area of the Board-governed CSA 38 area and Central Valley Fire Protection District), park and recreation providers, and resource conservation districts. However, not available in this digital map format, but a part of the upcoming service review and sphere updates, are the dependent special districts of County Service Area SL-1 (streetlighting), County Service Area 63 (road, sanitation, streetlights, park and recreation, and disaster preparedness), and County Service Area 110 (area planning, water, sewer, road, streetlights, park and recreation, fire, and soil conservation and drainage). Service providers which do not come under the jurisdiction of the Commission, that are currently known to the staff, are also identified in the listing which follows. Over the balance of the summer, the staff will refine and augment the identification of these service providers as more information is received.

WATER SERVICE (Retail Providers)

Shown on maps provided:

City of Redlands
City of San Bernardino
City of Colton
City of Loma Linda
City of Rialto
Beaumont-Cherry Valley Water District
East Valley Water District
West San Bernardino County Water District
Yucaipa Valley Water District

Not shown on map:

Rubidoux Community Services District
County Service Area 110 (East Valley Corridor Plan area – including
territory within the Cities of Loma Linda and Redlands)

At this time, known service providers not subject to LAFCO jurisdiction and not shown on maps, but an element of service provision in the East Valley:

Arroyo Verde Mutual Water Company (East Highland/Highland area)
Marygold Mutual Water Company (Bloomington area)
Riverside-Highland Water Company (Cities of Grand Terrace and Colton)
Devore Mutual Water Company (community of Devore, northerly of San
Bernardino)
South Mesa Mutual Water Company (City of Yucaipa area)
Tres Lagos Mutual Water Company (Greenspot area within City of
Highland)
Western Heights Mutual Water Company (City of Yucaipa)
County Service Area 70 Improvement Zone EV-1 (Donut Hole)
County Service Area 70 Improvement Zone CR (Crafton Hills)

WATER SERVICE (Wholesale Provider)

San Bernardino Valley Municipal Water District is the primary provider of wholesale water as the State Contractor within its service area. Along the westernmost edge of this region, the boundary between San Bernardino Valley MWD and that of Inland Empire Utilities Agency/Metropolitan Water District is shown since there are overlaps between the regions.

WATER SERVICE (Conservation)

Map provided of the San Bernardino Valley Water Conservation District. It provides water conservation within its boundaries. Other agencies authorized to provide this service include the San Bernardino Valley Municipal Water District and the San Bernardino County Flood Control District.

SEWER SERVICES (Wastewater Providers)

Shown on maps:

East Valley Water District
City of Redlands
City of San Bernardino
City of Colton
City of Loma Linda
City of Rialto
Yucaipa Valley Water District

Not shown on map:

Rubidoux Community Services District
County Service Area 110 (East Valley Corridor Plan area – including
territory within the Cities of Loma Linda and Redlands)

At this time, known service providers not subject to LAFCO jurisdiction and not shown on maps, but an element of the service discussions:

County Service Area 70 Improvement Zone EV-1
County Service Area 70 Improvement Zone CR
County Service Area 70 Improvement Zone S-3 (Lytle Creek)

FIRE PROTECTION SERVICES (Structural, Emergency Response)

Shown on maps:

City of Redlands
City of San Bernardino
City of Colton
City of Loma Linda
City of Rialto
Central Valley Fire Protection District
County Service Area 38

Not shown on map:

Rubidoux Community Services District
County Service Area 110

PARAMEDIC SERVICES

Not shown on an individual map, but provided by the following:

City of Redlands
City of San Bernardino
City of Colton
City of Highland

City of Loma Linda
City of Rialto
City of Yucaipa
Central Valley Fire Protection District
County Service Area 38 Improvement Zones H, L, and M

AMBULANCE

(Staff will be working with representatives of the Inland Counties Emergency Medical Agency (ICEMA) to get information regarding the providers of this service and their franchise areas within the East Valley region.)

FLOOD CONTROL

No individual map provided of this service. The County Flood Control District overlays the entire area of the East Valley and has regional responsibility for flood control facilities. The Cities have the responsibility for storm water collection, which then enters the regional flood control facilities.

In addition, County Service Area 70 Improvement Zone EV-1 and County Service Area 70 Improvement Zone CR are authorized to provide “drainage” services within their respective boundaries.

PARK AND RECREATION

Map provided showing the Bloomington Park and Recreation District as park and recreation service provider within the region. The Cities provide park and recreation services within their respective boundaries.

In addition, County Service Area 70 Improvement Zone EV-1 (Donut Hole), County Service Area 70 Improvement Zone CR (Crafton Hills), County Service Area 70 Improvement Zone P-2 (Muscoy), County Service Area 70 P-7 (Mentone general), County Service Area 70 P-10 (Mentone Subdivision), and County Service Area 70 P-11 (Bloomington) either provide or are authorized to provide park maintenance services. No maps are presently available of these providers.

ROADS

The Cities provide road maintenance within their respective boundaries. The County Transportation Department provides maintenance of roads accepted into the “County-maintained” system.

In addition, County Service Area 70 Improvement Zone R-30 serves the area identified as “Verdemont” located within the northern City of San Bernardino sphere of influence and County Service Area 70 Improvement Zone R-31 serves an area within Lytle Creek.

SOLID WASTE

The Cities of Loma Linda, Redlands, Rialto and San Bernardino provide this service within their respective boundaries. The Cities of Colton, Grand Terrace, Highland, and Yucaipa issue franchises for the provision of this service within their boundaries. The unincorporated area receives this service through franchises adopted by the County Board of Supervisors through its Solid Waste Division. The Rubidoux Community Services District is authorized the function of refuse collection; however, we are not currently aware whether it does so within its boundaries within San Bernardino County.

STREETLIGHTING

The Cities provide this service within their respective boundaries through various funding mechanisms. Rubidoux Community Services District provides this service within its boundaries. County Service Area SL-1 was formed to fund this service in the unincorporated areas within its boundaries. At this time, the staff has not received a copy of the map illustrating the boundaries of this agency.

In addition, County Service Area 70 Improvement Zone P-10 provides streetlighting services to a specific tract within the Mentone community and County Service Area 70 Improvement Zone P-11 provides streetlighting services to a tract within the Bloomington community.

LIBRARY

The Cities of San Bernardino and Redlands maintain their own libraries. The County Library system serves the balance of the East Valley Cities, as well as the unincorporated areas.

PEST/RODENT CONTROL

The County Vector Control Program provides this service within the East Valley Cities by long-standing contract. The unincorporated areas are provided this service by the County Vector Control Program through benefit assessment and individual supplemental contracts where requested.

SOIL CONSERVATION

Soil conservation, through the Resource Conservation Districts (RCDs), is provided to the majority of this area by one of three agencies: Inland Empire West RCD, Riverside Corona RCD, and East Valley RCD. The map provided also outlines the exclusions from these districts. In addition County Service Area 110 is authorized the function to provide "soil conservation services". The Inland Empire West RCD sphere update and service review were deferred during the West Valley considerations to allow for a more comprehensive review of the Valley agencies.

COUNTY FIRE STUDY

During the Commission's first cycle of service reviews for the West Valley region, consideration of the Board-governed Central Valley Fire Protection District was deferred and a service review for County Service Area 38 was not initiated due to a study being undertaken by the County

regarding future funding and operation of the County Consolidated Fire Agency. That study has been completed and a copy of the “County Fire Department Financing Study” dated April 2003 prepared by Emergency Services Consulting Inc. is attached for the Commission’s information. This document will provide background information and will be the basis for County Fire’s response to the information request on the service review and sphere updates for these two agencies in particular and fire protection within the Valley, in general. We will be adding the Central Valley Fire Protection District to agencies reviewed during this cycle.

County Fire Chief/County Fire Warden Peter Hills will be present at the June hearing to provide a presentation on this fire study. The staff is also providing a copy of the County Board of Supervisors action accepting this report and directing future activities as adopted on May 20, 2003.

CONCLUSION

As a workshop session, no action is recommended for the Commission at this time. However, if there are other services that the Commission wishes reviewed during this cycle of service reviews, it would be most helpful to have them identified at this time. The staff currently anticipates that the Commission’s consideration of the municipal service reviews for the East Valley agencies will begin at the September 17th hearing.

/krm

Attachments:

1. Maps :
[East Valley Cities and their Spheres](#), [Water Jurisdictions](#), [Municipal Water Districts](#), [Water Conservation District](#), [Sewer Jurisdictions](#), [Fire Jurisdictions](#), [Park and Recreation Districts](#), and [Resource Conservation Districts](#)
2. [San Bernardino County Board Agenda Item Dated May 20, 2003 and County Fire Department Financing Study Dated April 2003](#)