

LAFCO 3197

Notice of Filing Attachments:

Supplement

Sphere of Influence Change

SUPPLEMENT SPHERE OF INFLUENCE CHANGE

INTRODUCTION: The questions on this form are designed to obtain data about the specific sphere of influence change proposal to allow the Commission, staff and others to adequately assess the project. You may also include any additional information that you believe is pertinent. Use additional sheets where necessary, and/or include any relevant documents.

1. **Please provide an identification of the agencies involved in the proposed sphere of influence change(s):**

SPHERE EXPANSION

San Bernardino County Fire Protection District
157 West Fifth Street
San Bernardino, CA 921415-0451

SPHERE REDUCTION

City of San Bernardino
300 North "D" Street
San Bernardino, CA 92418-0001

2. **Provide a narrative description of the following factors of consideration as outlined in Government Code Section 56425.** (If additional room for response is necessary, please attach additional sheets to this form.)

The present and planned land uses in the area, including agricultural and open space lands.

The present General Plan land use distribution is as follows:

Residential	15,107 ac. or 29.2%
Commercial	3,773 ac. or 9.7%%
Industrial	5,426 ac. or 14.0%%
Agriculture	0%
Other	Public Facilities 12,543 ac. or 32.6%
	Parks & OS 1,733 ac. or 4.5%

The 2005 General Plan anticipates a build-out of 276, 264 people in the City and 42,976 people in the City's sphere of influence for a total population of 319,240.

The planned land uses will not change as a result of this annexation. This annexation is a change in service providers not an annexation for development purposes.

The present and probable need for public facilities and services in the area.

The City of San Bernardino will continue to provide municipal public services and related facilities within the City, except fire protection and emergency medical services.

The present capacity of public facilities and adequacy of public services that the agency to be expanded provides or is authorized to provide.

The San Bernardino County Fire Protection District will provide fire protection and emergency medical services to the entire City of Bernardino community. Please see Attachment A – Fire Plan of Service filed with the Annexation Supplement for a full description of the public facilities and public services.

The existence of any social or economic communities of interest in the area.

San Bernardino's population has the lowest median household income of any city with a population greater than 50,000 in the state. This affects the City's ability to deliver a base level of needed services. A community without much income relies more on basic municipal services such as libraries, accessible recreation, and public safety than residents with greater disposable income and choices.

The City's economic struggles are also accompanied by low educational achievement. Thirty-two percent of San Bernardino's population does not have a high school diploma compared to the regional and state average of 21% and 19%, respectively. Only 11% of San Bernardino's population has a bachelor's degree or higher compared to the state's 31%.

The City has been challenged to provide fire service across the City, but has been particularly challenged by emergency medical demands. The San Bernardino Fire Department and the community have been suffering from what a fire services consultant (Citygate Associates) described in a *2014 Fire Services Deployment Study* as "severe stress." The report indicated this has resulted from a combination of factors found in a community with little economic investment, a city in bankruptcy and a low median income. Operational staff reductions combined with exceptionally high emergency medical incident call volumes and frequent structure fires have resulted in longer response times and an inability to stem the perception that San Bernardino may not be a community safe from fire. The 2014 study concluded that the City is "not over-deployed to serve its diverse geography and risks." However, given the level of emergency medical incidents, resources typically available for fire suppression are too often unavailable for an appropriate level of response in an urban setting. So while the department has an average number of total fire employees as measured by its peers, the calls for service make effective deployment challenging.

The Fire Service Plan provides a service plan that will result in real improvement to the entire City, but most importantly will enable the City to provide full service to social and economic communities which may have been particularly impacted by the City's bankruptcy.

The present and probable need for public facilities or services related to sewers, municipal and industrial water, or structural fire protection for any disadvantaged unincorporated community, as defined by Govt. Code Section 56033.5, within the existing sphere of influence.

The San Bernardino County Fire Protection District will provide fire protection, suppression and emergency medical services to any and all disadvantaged unincorporated communities within the City of San Bernardino's sphere of influence.

- 3. If the proposal includes a city sphere of influence change, provide a written statement of whether or not agreement on the sphere change between the city and county was achieved as required by Government Code Section 56425. In addition, provide a written statement of the elements of agreement (such as, development standards, boundaries, zoning agreements, etc.) (See Government Code Section 56425).**

N/A

- 4. **If the proposal includes a special district sphere of influence change not considered to be minor, provide a written statement: (a) specifying the function or classes of service provided by the district(s) and (b) specifying the nature, location and extent of the functions or classes of service provided by the district(s). (See Government Code Section 56425(i)).**

The function or classes of service provided by the San Bernardino County Fire Protection District (amended 7/1/08, formerly known as the Yucca Valley Fire Protection District) include: Structural fire protection, watershed, prevention inspection, fire suppression, weed abatement, hazardous materials services, rescue, first aid, ambulance transportation, emergency response and disaster preparedness. The nature and location are provided throughout the District's boundaries to varying degrees based upon the financial resources available within the various service zones.

- 5. **For any sphere of influence amendment either initiated by an agency or individual, or updated as mandated by Government Code Section 56425, the following service review information is required to be addressed in a narrative discussion, and attached to this supplemental form (See Government Code Section 56430):**

- a. **Growth and population projections for the affected area.**

The total residential General Plan build-out for the City is 82,714 dwelling units (a 26.4% increase) with an additional 12,950 units in the City's sphere of influence. Total population is projected at 276,264 in the City with an additional 42,976 in the City's sphere of influence.

- b. **Location and characteristics of disadvantaged unincorporated communities within or contiguous to the sphere of influence.**

N/A

- c. **Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies, including those associated with a disadvantaged unincorporated community.**

Fire protection and emergency medical services should improve for any disadvantaged unincorporated communities within the City of San Bernardino's sphere of influence.

- d. **Financial ability of agencies to provide services.**

Please see Fiscal Impact Analysis –Options 1 and 2 (Attachments B and C) filed with the Annexation Supplement.

- e. **Status of, and opportunities for, shared facilities.**

Please see Fire Plan of Service (Attachment A) filed with the Annexation Supplement.

- f. **Accountability for community service needs, including governmental structure and operational efficiencies.**

Please see Fire Plan of Service (Attachment A) filed with the Annexation Supplement.

If additional sheet are submitted or a separate document provided to fulfill Item #5, the narrative description shall be signed and certified by an official of the agency(s) involved with

the sphere of influence review as to the accuracy of the information provided. If necessary, attach copies of documents supporting statements.

CERTIFICATION

As a part of this application, the City of San Bernardino (the applicant) agrees to defend, indemnify, hold harmless, and release the San Bernardino LAFCO, its agents, officers, attorneys, and employees from any claim, action, proceeding brought against any of them, the purpose of which is to attack, set aside, void, or annul the approval of this application or adoption of the environmental document which accompanies it. This indemnification obligation shall include, but not be limited to, damages, costs, and expenses, including attorney fees. The person signing this application will be considered the proponent for the proposed action(s) and will receive all related notices and other communications. I/We understand that if this application is approved, the Commission will impose a condition requiring the applicant to indemnify, hold harmless and reimburse the Commission for all legal actions that might be initiated as a result of that approval.

I hereby certify that the statements furnished above present the data and information required to the best of my ability, and that the facts, statements, and information presented herein are true and correct to the best of my knowledge and belief.

DATE 8/25/15


SIGNATURE OF APPLICANT

Allen J. Parker
PRINTED NAME

City Manager
TITLE