

# **Baldwin Lake Community Meeting**

Fire Protection and Emergency Medical Response

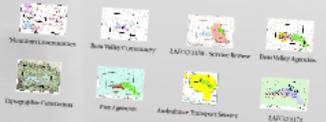
**Presented by the Local Agency  
Formation Commission (LAFCO)**

**May 7, 2014**

# Baldwin Lake Community Meeting

Maps

### Vicinity Maps



Map thumbnails include: Municipal Landmarks, Area 1000 Community, 2011/12/13 - Sector Review, Deer Valley Agency, Geographic Features, Fire Agency, Ambulance Dispatch System, and 2011/12/13.

### Guidelines & State Law



Guidelines and State Law text blocks.

State Law

### Baldwin Lake Community Meeting

Fire Protection and Emergency Medical Response

Presented by the Local Agency Formation Commission (LAFCO)  
May 7, 2014

### Revenue & Expenditures



Financial charts and tables.

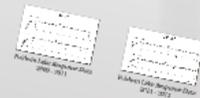
Finances

Survey

We value your feedback:  
Please fill out the short survey and submit the postcards to SB LAFCO no later than **May 28, 2014**

Survey

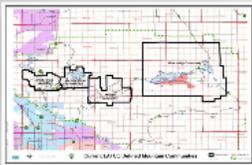
### Response Time



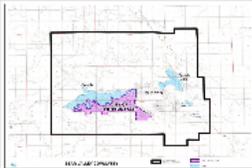
Response time charts and tables.

Response Time

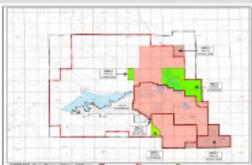
# Vicinity Maps



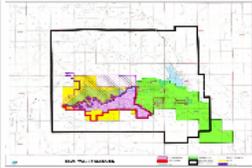
Mountain Communities



Bear Valley Community



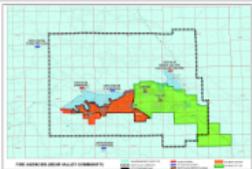
LAFCO 3150 - Service Review



Bear Valley Agencies



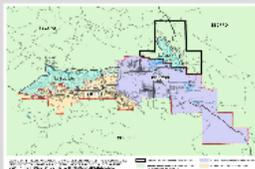
Topographic Constraints



Fire Agencies

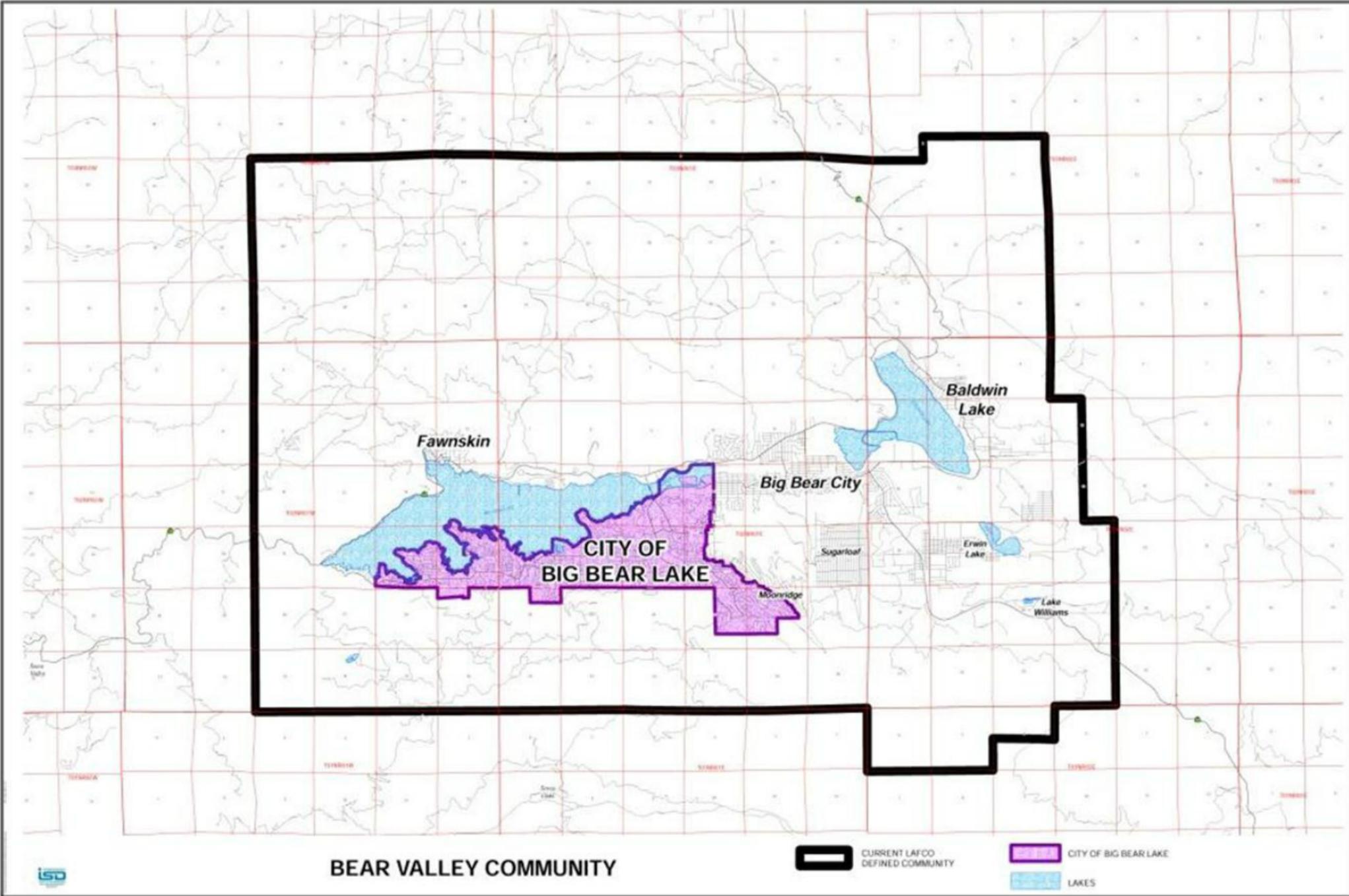


Ambulance Transport Service



LAFCO 3172





**BEAR VALLEY COMMUNITY**



CURRENT LAFCO  
DEFINED COMMUNITY

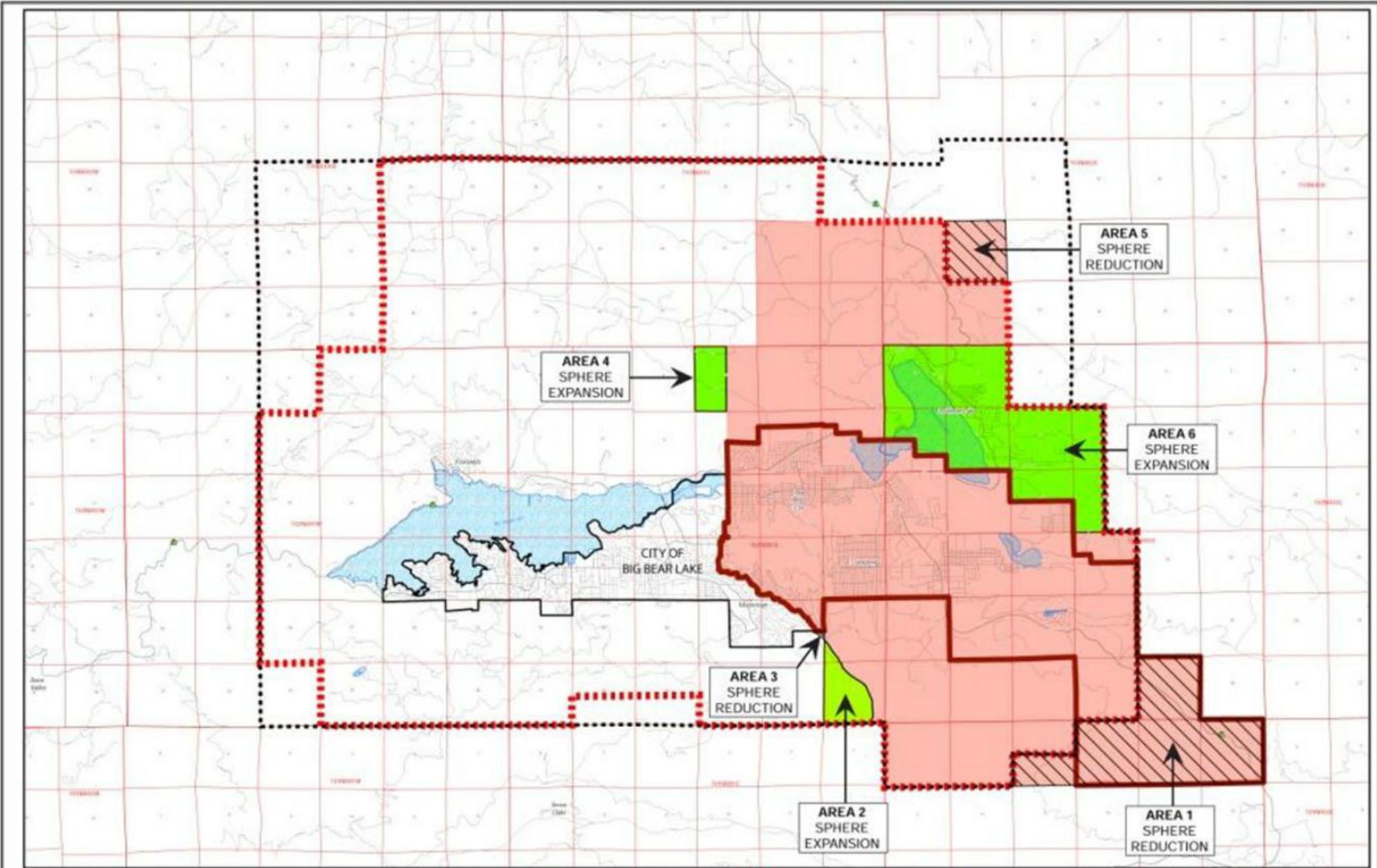


CITY OF BIG BEAR LAKE



LAKES





**LAFCO 3150 – Service Review and Sphere of Influence Update for Big Bear City Community Services District**

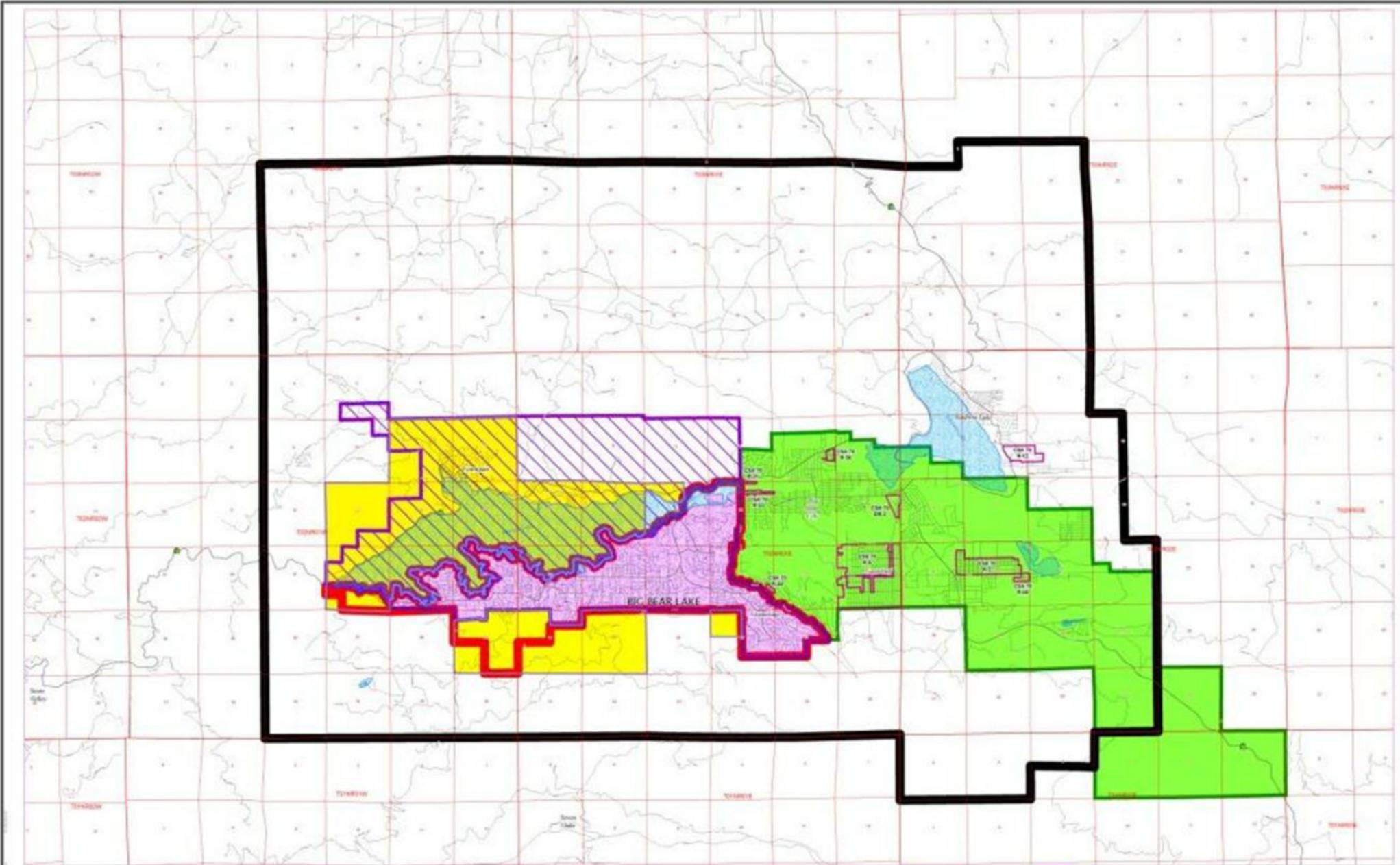
- DISTRICT BOUNDARIES

EXISTING SPHERE OF INFLUENCE
- PROPOSED COMMUNITY DEFINITION

EXISTING COMMUNITY DEFINITION
- PROPOSED SPHERE OF INFLUENCE EXPANSION

PROPOSED SPHERE OF INFLUENCE REDUCTION
- LAKES

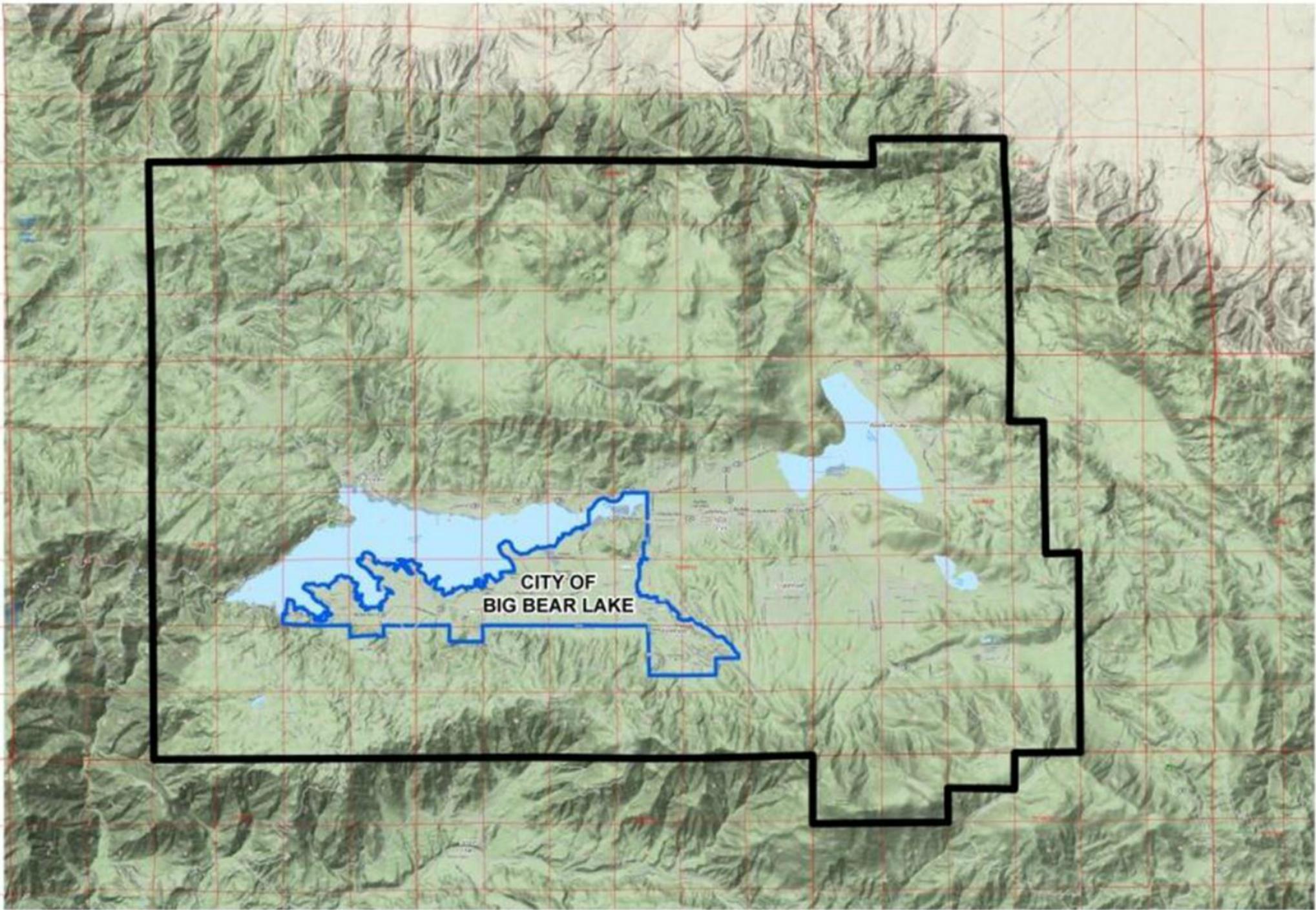
CITY OF BIG BEAR LAKE



**BEAR VALLEY AGENCIES**

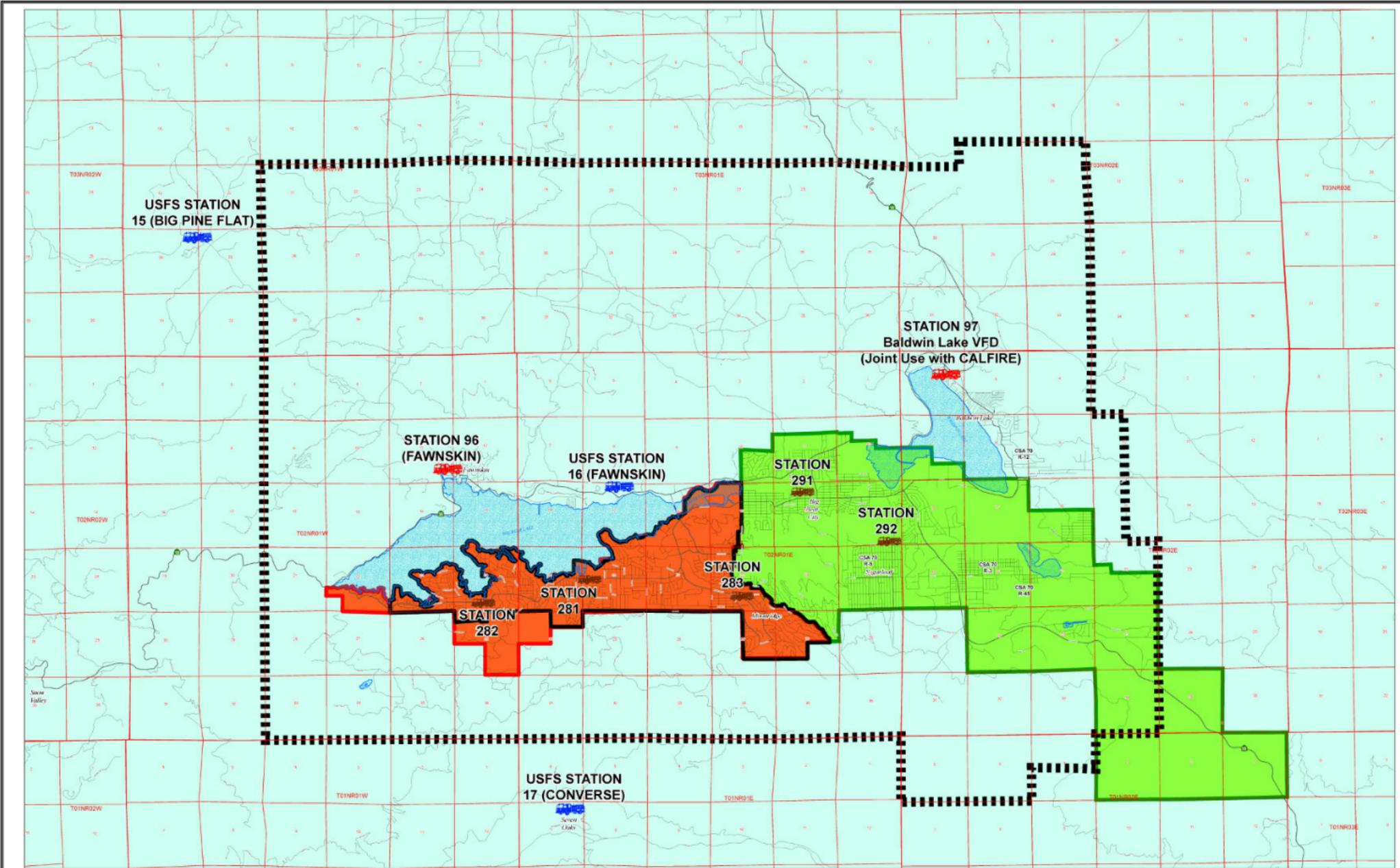
- CITY OF BIG BEAR LAKE
- BIG BEAR LAKE FFD
- LAKES
- BIG BEAR CITY CSD
- COMMUNITY AGENCIES SERVICE AREA (CSA 93)
- CSA 93 ROAD DISTRICTS
- CSA 93 A
- CSA 93 B & C





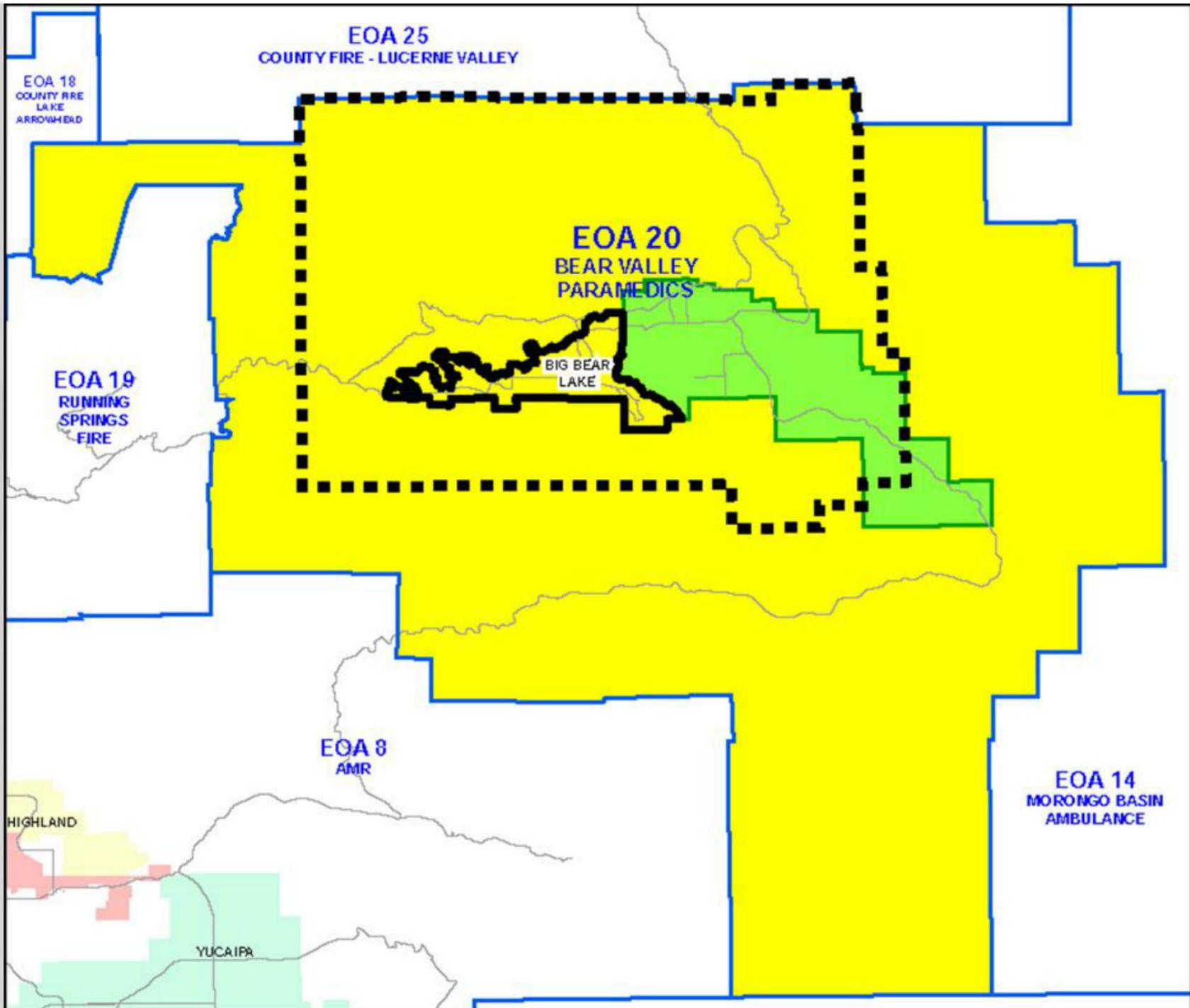
**FACTOR 1 - CONSIDERATION OF TOPOGRAPHIC CONTRAINTS TO REDEFINED THE BEAR VALLEY COMMUNITY**  
LAFCO Staff used the topography of the land as a parameter to evaluate the LAFCO defined Bear Valley community

- Existing Community Definition
- City of Big Bear Lake
- Lakes



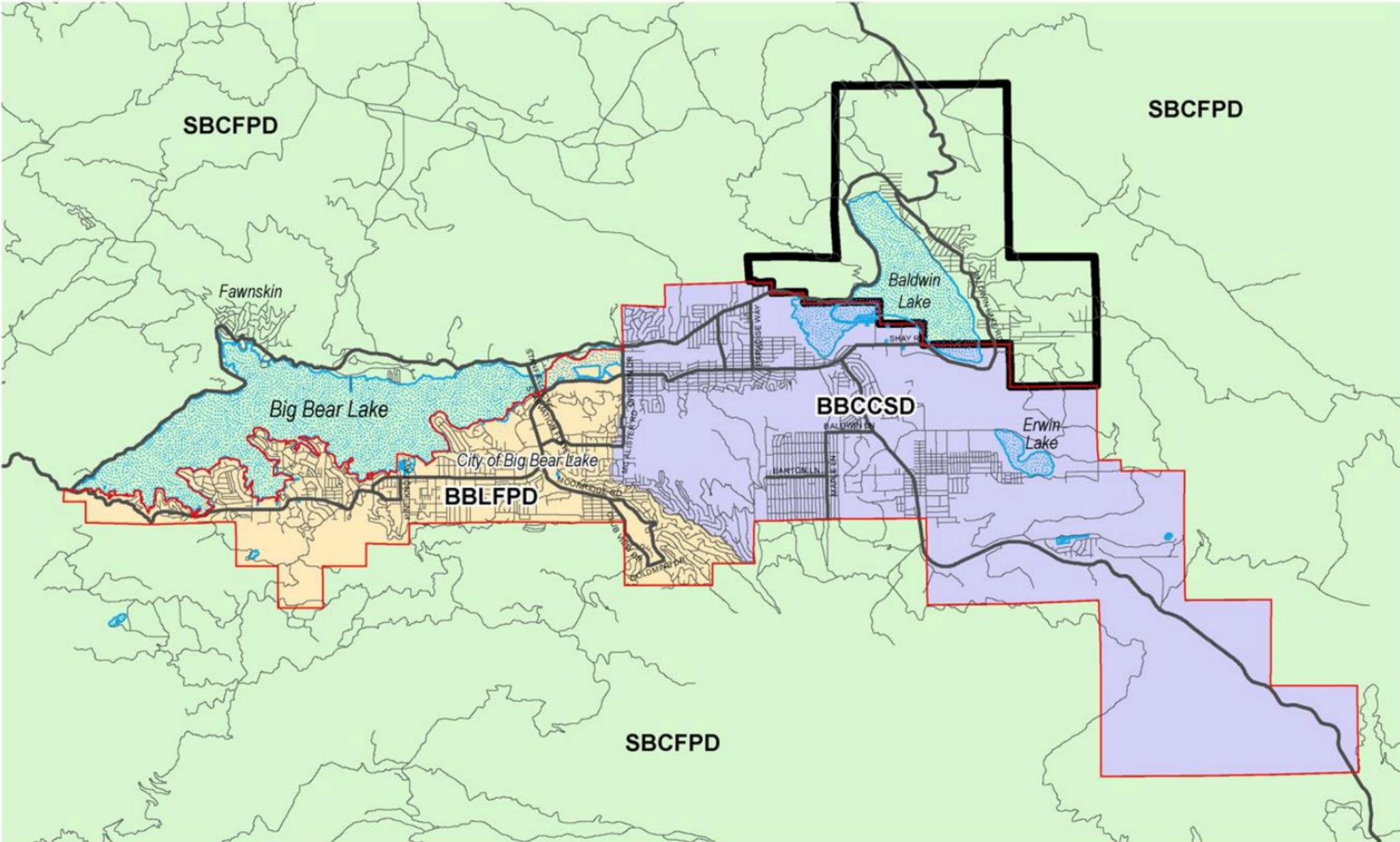
**FIRE AGENCIES (BEAR VALLEY COMMUNITY)**

- |                           |                                   |                   |
|---------------------------|-----------------------------------|-------------------|
| SAN BERNARDINO COUNTY FPD | County Fire Station               | BIG BEAR LAKE FPD |
| BEAR VALLEY COMMUNITY     | US Forest Service Station         | BIG BEAR CITY CSD |
| CITY OF BIG BEAR LAKE     | BBLFPD and/or BBCCSD Fire Station |                   |



AMBULANCE TRANSPORT SERVICE  
EXCLUSIVE OPERATING AREAS  
(BEAR VALLEY COMMUNITY)

- |  |                       |   |                       |
|--|-----------------------|---|-----------------------|
|  | Big Bear City CSD     |  | City of Big Bear Lake |
|  | Bear Valley Community |  | Big Bear City CSD EOA |
|  |                       |  | Other EOAs            |



**LAFCO 3172 - REORGANIZATION TO INCLUDE FORMATION OF THE BALDWIN LAKE FIRE PROTECTION DISTRICT AND DETACHMENT FROM THE SAN BERNARDINO COUNTY FIRE PROTECTION DISTRICT AND ITS MOUNTAIN SERVICE ZONE**

- Proposed Baldwin Lake Fire Protection District
- San Bernardino County Fire Protection District and its Mountain Service Zone
- Big Bear City Community Services District
- Big Bear Lake Fire Protection District
- Big Bear Fire Authority (JPA)

# Guidelines & State Law

## Priorities for Annexation and Formation

*(adopted April 12, 1972; Amended August 27, 1986)*

The Commission will consider the following priorities or guidelines for annexation and formation with the provision that overriding circumstances must be stated in exceptions:

- a. Annexation to an existing city or district instead of formation of a new agency.
- b. Annexation to a city rather than a district if both can provide comparable services.
- c. Annexation to a multi-purpose district in preference to annexation to a single purpose district.
- d. Formation of a new political entity as the last and least desirable alternative.

## Government Code Section 56301

The direction to the Commission from State Law is contained in Government Code Section 56301 which states in part:

*"Among the purposes of a commission are discouraging urban sprawl, preserving open-space and prime agricultural lands, efficiently providing government services, and encouraging the orderly formation and development of local agencies based upon local conditions and circumstances."*

*..."When the formation of a new government entity is proposed, a commission shall make a determination as to whether existing agencies can feasibly provide the needed service or services in a more efficient and accountable manner. If a new single-purpose agency is deemed necessary, the commission shall consider reorganization with other single-purpose agencies that provide related services."*

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# Revenue & Expenditures

	2014	2015	2016	2017	2018	2019	2020
<b>Revenue</b>							
Permit fees	10,000	10,000	10,000	10,000	10,000	10,000	10,000
License fees	10,000	10,000	10,000	10,000	10,000	10,000	10,000
...	...	...	...	...	...	...	...
<b>Total Revenue</b>	<b>100,000</b>						
<b>Expenditures</b>							
Personnel	40,000	40,000	40,000	40,000	40,000	40,000	40,000
Materials	20,000	20,000	20,000	20,000	20,000	20,000	20,000
...	...	...	...	...	...	...	...
<b>Total Expenditures</b>	<b>100,000</b>						

Baldwin Lake  
Actual & Projected Budgets

	2014	2015	2016	2017	2018	2019
<b>Revenue</b>						
Permit fees	10,000	10,000	10,000	10,000	10,000	10,000
License fees	10,000	10,000	10,000	10,000	10,000	10,000
...	...	...	...	...	...	...
<b>Total Revenue</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>
<b>Expenditures</b>						
Personnel	40,000	40,000	40,000	40,000	40,000	40,000
Materials	20,000	20,000	20,000	20,000	20,000	20,000
...	...	...	...	...	...	...
<b>Total Expenditures</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>

Baldwin Lake  
5-Yr Budget Scenario

	2014	2015	2016	2017	2018	2019
<b>Revenue</b>						
Permit fees	10,000	10,000	10,000	10,000	10,000	10,000
License fees	10,000	10,000	10,000	10,000	10,000	10,000
...	...	...	...	...	...	...
<b>Total Revenue</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>
<b>Expenditures</b>						
Personnel	40,000	40,000	40,000	40,000	40,000	40,000
Materials	20,000	20,000	20,000	20,000	20,000	20,000
...	...	...	...	...	...	...
<b>Total Expenditures</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>

Fawnskin/Baldwin  
Lake Area

	ACTUAL 2011	ACTUAL 2012	ACTUAL 2013	BUDGET 2014-15	ESTIMATE 2015-16	ESTIMATE 2016-17	ESTIMATE 2017-18	ESTIMATE 2018-19
<b>Sources of Revenue</b>								
Donations	\$41,291	\$41,053	\$42,853	\$0	\$0	\$0	\$0	\$0
Property tax revenue	\$0	\$0	\$0	\$137,000	\$141,110	\$145,343	\$149,704	\$154,195
Assessment fees houses	\$0	\$0	\$0	\$72,720	\$76,400	\$80,265	\$84,327	\$88,594
Assessment fees vacant lots	\$0	\$0	\$0	\$158,040	\$159,526	\$162,011	\$164,535	\$167,099
Reimbursable call fees	\$0	\$0	\$0	\$15,000	\$15,300	\$15,606	\$15,918	\$16,236
CalFire Rental Payment	\$0	\$0	\$0	\$12,000	\$12,480	\$12,979	\$13,498	\$14,038
<b>Total revenue generated</b>	<b>\$41,291</b>	<b>\$41,053</b>	<b>\$42,853</b>	<b>\$394,760</b>	<b>\$404,815</b>	<b>\$416,205</b>	<b>\$427,982</b>	<b>\$440,161</b>
<b>Expenditures</b>								
Employee Costs	\$0	\$0	\$0	\$241,760	\$249,013	\$256,483	\$264,178	\$272,103
Contract Services	\$0	\$0	\$0	\$14,000	\$14,420	\$14,853	\$15,298	\$15,757
Workers Comp. Insurance	\$0	\$0	\$0	\$14,840	\$15,285	\$15,744	\$16,216	\$16,703
Facility Rent	\$24,000	\$24,000	\$24,000	\$30,000	\$30,900	\$31,827	\$32,782	\$33,765
Utilities	\$1,067	\$1,065	\$1,143	\$2,760	\$2,843	\$2,928	\$3,016	\$3,106
Equipment and Related Exp.	\$0	\$0	\$0	\$35,000	\$40,000	\$50,000	\$50,000	\$50,000
Fuel	\$4,801	\$5,128	\$4,399	\$5,641	\$6,205	\$6,825	\$7,508	\$8,259
Equipment Maintenance	\$4,319	\$2,974	\$5,115	\$6,000	\$6,200	\$6,400	\$6,600	\$6,800
Radios/dispatch fees	\$960	\$960	\$960	\$3,600	\$3,672	\$3,745	\$3,820	\$3,897
Facility Consumables	\$477	\$452	\$593	\$500	\$525	\$551	\$579	\$608
Facility Maintenance	\$889	\$1,740	\$645	\$1,000	\$1,050	\$1,103	\$1,158	\$1,216
General Insurance	\$4,295	\$4,586	\$5,306	\$4,815	\$4,959	\$5,108	\$5,261	\$5,419
Community Relations	\$0	\$0	\$0	\$1,500	\$1,500	\$1,500	\$1,500	\$1,500
Subscriptions	\$0	\$0	\$0	\$2,000	\$2,100	\$2,200	\$2,300	\$2,400
Election Fees	\$0	\$0	\$0	\$6,000	\$0	\$1,200	\$0	\$1,400
LAFCO Fee	\$0	\$0	\$0	\$100	\$100	\$100	\$100	\$100
Miscellaneous Expenses	\$483	\$148	\$612	\$2,000	\$2,000	\$2,000	\$2,000	\$2,000
Directors Fees and Expenses	\$0	\$0	\$0	\$3,000	\$3,000	\$3,000	\$3,000	\$3,000
Unanticipated expenses	\$0	\$0	\$0	\$5,000	\$5,000	\$5,000	\$5,000	\$5,000
<b>Total Expenditures</b>	<b>\$41,291</b>	<b>\$41,053</b>	<b>\$42,773</b>	<b>\$379,516</b>	<b>\$388,772</b>	<b>\$410,567</b>	<b>\$420,316</b>	<b>\$433,033</b>
Net Change In Assets	\$0	\$0		\$15,244	\$16,043	\$5,638	\$7,666	\$7,128

Baldwin Lake  
5 Year Budget Scenario

	2014-15	2015-16	2016-17	2017-18	2018-19
<b>Revenue:</b>					
Property Tax	145,352	148,259	151,224	154,249	157,334
Prevention and Protection Tax - residential	49,616	50,857	52,128	53,432	54,767
Prevention and Protection Tax - vacant	<u>104,427</u>	<u>107,038</u>	<u>109,714</u>	<u>112,456</u>	<u>115,268</u>
<b>Total estimated revenue</b>	<b>299,396</b>	<b>306,154</b>	<b>313,066</b>	<b>320,137</b>	<b>327,369</b>
<b>Operations and maintenance (O&amp;M):</b>					
Engineer promotion to Captain (3)	70,000	72,100	74,263	76,491	78,786
Firefighter/Paramedic promotion to Engineer (3)	69,500	71,585	73,733	75,945	78,223
Minimum staffing	35,000	36,050	37,132	38,245	39,393
Taxroll maintenance	12,000	6,000	6,000	6,000	6,000
Facilities lease	24,000	24,000	24,000	24,000	24,000
Liability insurance	6,160	6,345	6,535	6,535	6,535
Property insurance	4,000	4,120	4,244	4,371	4,502
Purchase Assets	25,000	-	-	-	-
Utilities	15,000	15,450	15,914	16,391	16,883
Vehicle expense	11,000	11,330	11,670	12,020	12,381
Fuel	5,000	5,100	5,202	5,306	5,412
Dispatch	1,050	1,071	1,092	1,114	1,137
Radios	3,000	3,000	3,000	3,000	3,000
Equipment replacement	26,500	27,295	28,114	28,957	29,826
Other operating expense	<u>9,000</u>	<u>9,270</u>	<u>9,548</u>	<u>9,835</u>	<u>10,130</u>
<b>Total estimated appropriations</b>	<b>316,210</b>	<b>292,716</b>	<b>300,445</b>	<b>308,210</b>	<b>316,206</b>
<b>Net revenue</b>	<b>(16,814)</b>	<b>13,438</b>	<b>12,621</b>	<b>11,927</b>	<b>11,163</b>

## Fawnskin/Baldwin Lake Area Revenue and Expense Summary

### Revenue

1) Fawnskin Property Taxes	\$ 678,346	
1) Baldwin Lake Property Taxes	\$ 136,238	
Total Property Taxes		\$ 814,584

**Total Revenue** **\$ 814,584**

### Expenses

2) Salaries and Benefits		
(3) Captains	\$ 532,259	
(3) Fire Fighters	\$ 405,906	
PCF's	\$ 22,865	
Total Salaries and Benefits		\$ 961,030
2) Operating Expenses		
Services & Supplies	\$ 123,659	
Mountain Admin Budget O/H	\$ 145,223	
Total Operating Expenses		\$ 268,882

**Total Expenses** **\$ 1,229,912**

**Net Revenue/(Expense)** **\$ (415,328)**

### Summary by Location

<b>Fawnskin Revenue</b>	<b>\$ 678,346</b>	
<b>Fawnskin Salaries &amp; Benefits 88.7%</b>	<b>\$ 852,573</b>	
<b>Fawnskin Expenses 88.7%</b>	<b>\$ 238,538</b>	
<b>Fawnskin Net Increase/(Decrease in Fund Balance</b>	<b>\$ (412,765)</b>	
<b>Baldwin Lake Revenue</b>	<b>\$ 136,238</b>	
<b>Baldwin Lake Salaries &amp; Benefits 11.3%</b>	<b>\$ 108,457</b>	
<b>Baldwin Lake Expenses 11.3%</b>	<b>\$ 30,345</b>	88.7%
<b>Baldwin Lake Net Increase/(Decrease in Fund Balance</b>	<b>\$ (2,564)</b>	11.3%

# Response Time

Baldwin Lake Response Data  
Last Modified: 08/08/2011

Head Year	2009-10											
Agency	Medical	Fire/Rescue	Police/Security	Public Works	Public Safety	Public Health	Public Utilities	Public Works	Public Safety	Public Health	Public Utilities	Total
Accountancy	0	0	0	0	0	0	0	0	0	0	0	0
Admin	0	0	0	0	0	0	0	0	0	0	0	0
Construction	0	0	0	0	0	0	0	0	0	0	0	0
Finance	0	0	0	0	0	0	0	0	0	0	0	0
Information Systems	0	0	0	0	0	0	0	0	0	0	0	0
Legal	0	0	0	0	0	0	0	0	0	0	0	0
Personnel	0	0	0	0	0	0	0	0	0	0	0	0
Public Works	0	0	0	0	0	0	0	0	0	0	0	0
Public Safety	0	0	0	0	0	0	0	0	0	0	0	0
Public Health	0	0	0	0	0	0	0	0	0	0	0	0
Public Utilities	0	0	0	0	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0	0	0	0	0

Page 1

Baldwin Lake Response Data  
2009 - 2011

Baldwin Lake Response Data  
Last Modified: 08/08/2011

Head Year	2011-12											
Agency	Medical	Fire/Rescue	Police/Security	Public Works	Public Safety	Public Health	Public Utilities	Public Works	Public Safety	Public Health	Public Utilities	Total
Accountancy	0	0	0	0	0	0	0	0	0	0	0	0
Admin	0	0	0	0	0	0	0	0	0	0	0	0
Construction	0	0	0	0	0	0	0	0	0	0	0	0
Finance	0	0	0	0	0	0	0	0	0	0	0	0
Information Systems	0	0	0	0	0	0	0	0	0	0	0	0
Legal	0	0	0	0	0	0	0	0	0	0	0	0
Personnel	0	0	0	0	0	0	0	0	0	0	0	0
Public Works	0	0	0	0	0	0	0	0	0	0	0	0
Public Safety	0	0	0	0	0	0	0	0	0	0	0	0
Public Health	0	0	0	0	0	0	0	0	0	0	0	0
Public Utilities	0	0	0	0	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0	0	0	0	0

Page 1

Baldwin Lake Response Data  
2011 - 2013

Closing Remarks

**Baldwin Lake Response Data  
Unit Went Onscene**

**Fiscal Year 2009-10**

Agency	Category								Total
	Medical	Other Fire	Other Incidents	Public Service	T/C w/Extrication	Traffic Collisions	Vegetation Fire	Vehicle Fire	
Apple Valley									
Baldwin Lake	35		13	2	1	8	4	1	64
Big Bear	33		2		2	12	3	2	54
County Fire	11		2			3	2		18
Forest Service							1		1
<b>Total</b>	<b>79</b>		<b>17</b>	<b>2</b>	<b>3</b>	<b>23</b>	<b>10</b>	<b>3</b>	<b>137</b>

**Fiscal Year 2010-11**

Agency	Category								Total
	Medical	Other Fire	Other Incidents	Public Service	T/C w/Extrication	Traffic Collisions	Vegetation Fire	Vehicle Fire	
AMR									
Baldwin Lake	30	1	7	3		4		2	47
Big Bear	29		1			5		6	41
County Fire	12		2	1		4		1	20
Forest Service									
Running Springs									
<b>Total</b>	<b>71</b>	<b>1</b>	<b>10</b>	<b>4</b>	<b>0</b>	<b>13</b>		<b>9</b>	<b>108</b>

**Baldwin Lake Response Data  
Unit Went Onscene**

Fiscal Year	2011-12								
	Category								
	Medical	Other Fire	Other Incidents	Public Service	T/C w/Extrication	Traffic Collisions	Vegetation Fire	Vehicle Fire	Total
Baldwin Lake	15	1	3	2	2	8	1	1	33
Big Bear	16				9	3	2	2	32
County Fire	6		2		3	3			14
<b>Total</b>	<b>37</b>	<b>1</b>	<b>5</b>	<b>2</b>	<b>14</b>	<b>14</b>	<b>3</b>	<b>3</b>	<b>79</b>

Fiscal Year	2012-13								
	Category								
	Medical	Other Fire	Other Incidents	Public Service	T/C w/Extrication	Traffic Collisions	Vegetation Fire	Vehicle Fire	Total
Baldwin Lake	13		14	3		10			40
Big Bear	14					11			25
County Fire	5		5	1		1			12
Forest Service						1			1
<b>Total</b>	<b>32</b>		<b>19</b>	<b>4</b>		<b>23</b>			<b>78</b>



# Closing Remarks

# Survey

We value your feedback:

Please fill out the short survey and submit the postcards to SB  
LAFCO no later than **May 28, 2014**

# Baldwin Lake Community Meeting

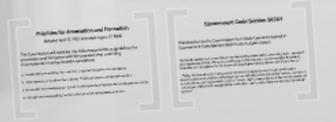
Maps

### Vicinity Maps



Map thumbnails include: Municipal Administration, Area 1000 Community, 2011/12/13 - Sector Review, Deer Valley Agency, Geographic Features, Fire Agency, Aerial/Drone Footage/Security, and 2011/12/13.

Guidelines & State Law



Guidelines & State Law

**Baldwin Lake Community Meeting**  
Fire Protection and Emergency Medical Response

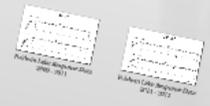
Presented by the Local Agency Formation Commission (LAFCO)  
May 7, 2014

Survey

We value your feedback:  
Please fill out the short survey and submit the postcards to SB LAFCO no later than **May 28, 2014**

Survey

Response Time



Response Time

State Law

Revenue & Expenditures



Revenue & Expenditures

Baldwin Lake: Actual & Proposed Budgets  
Baldwin Lake: 5-Yr Budget Scenario  
Financials: Baldwin Lake Area

Response Time

Finances