

Draft Resolution No. 3230

Attachment 4

LOCAL AGENCY FORMATION COMMISSION FOR SAN BERNARDINO COUNTY

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PROPOSAL NO.: LAFCO 3208

HEARING DATE: August 17, 2016

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A RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION FOR SAN BERNARDINO COUNTY MAKING DETERMINATIONS ON LAFCO 3208 AND APPROVING THE SPHERE OF INFLUENCE AMENDMENT (EXPANSION) FOR THE WEST VALLEY MOSQUITO AND VECTOR CONTROL DISTRICT (The sphere amendment includes the City of Upland's corporate boundaries and its unincorporated sphere of influence area, encompassing approximately 18.3 square miles, which is generally bounded by the Los Angeles/San Bernardino Countyline on the west, the Cities of Montclair and Ontario on the south, the City of Rancho Cucamonga on the east, and the National Forest boundary on the north).

On motion of Commissioner _____, duly seconded by Commissioner _____, and carried, the Local Agency Formation Commission adopts the following resolution:

WHEREAS, an application for the proposed sphere of influence expansion in the County of San Bernardino was filed with the Executive Officer of this Local Agency Formation Commission (hereinafter referred to as "the Commission") in accordance with the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Government Code Sections 56000 et seq.); and,

WHEREAS, at the times and in the form and manner provided by law, the Executive Officer has given notice of the public hearing by the Commission on this matter; and,

WHEREAS, the Executive Officer has reviewed available information and prepared a report including her recommendations thereon, the filings and report and related information having been presented to and considered by this Commission; and,

WHEREAS, the public hearing by this Commission was called for August 17, 2016 at the time and place specified in the notice of public hearing; and,

WHEREAS, at the hearing, this Commission heard and received all oral and written support and opposition; the Commission considered all objections and evidence which were made, presented, or filed; and all persons present were given an opportunity to hear and be heard in respect to any matter relating to the application, in evidence presented at the hearing; and,

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WHEREAS, a statutory exemption has been issued pursuant to the provisions of the California Environmental Quality Act (CEQA) indicating that this sphere of influence expansion is statutory exempt from CEQA and such exemption was adopted by this Commission on August 17, 2016. The Commission directed its Executive Officer to file a Notice of Exemption within five working days with the San Bernardino County Clerk of the Board of Supervisors; and,

WHEREAS, based on presently existing evidence, facts, and circumstances filed with the Local Agency Formation Commission and considered by this Commission, it is determined that the sphere of influence for the West Valley Mosquito and Vector Control District should be expanded, as more specifically described on the attached Exhibits "A" and "A-1" to this resolution;

WHEREAS, the Commission determined that the proposed sphere of influence amendment, submitted under the provisions of Government Code Section 56428, does not require a service review; and,

WHEREAS, the following determinations are made in conformance with Government Code Section 56425 and local Commission policy:

1. **Present and Planned Uses:**

The West Valley Mosquito and Vector Control District (District) currently serves the Cities of Chino, Chino Hills, Montclair, Ontario, and Rancho Cucamonga, including portions of unincorporated County areas. The area within the District's sphere of influence boundaries include the cities of Chino, Chino Hills, Montclair, Ontario, and Rancho Cucamonga and the unincorporated spheres of influence for the Cities of Chino, Montclair, and Rancho Cucamonga. The District's sphere of influence includes the full range of land uses including residential, commercial, industrial, institutional/public facilities, agricultural, and open space.

The area proposed to be included within the sphere of influence for the District consists of the City of Upland and its unincorporated sphere area. The City, which is approximately 15.7 square miles (10,027+/- acres) in area, also includes a full range of land uses including residential (single-family and multi-family residential uses), commercial, industrial, special/institutional (public facilities, park and open space, schools, and institutional uses) as well as mixed-use designations. The City's unincorporated sphere of influence area encompasses approximately 2.6 square miles (1,669+/- acres), commonly known as the community of San Antonio Heights. This area is predominantly designated by the County's General Plan as RS-14M (Single Residential, 14,000 square feet minimum) with clusters of areas designated as RS-10M (Single Residential, 10,000 square feet minimum), RL-5 (Rural Living, 5 acre minimum), SD-RES (Special Development – Residential), Resource Conservation, and a few Commercial land uses.

No change in land use will occur as a result of the District's sphere of influence expansion proposal.

2. **The present and probable need for public facilities and services in the area**

The District provides mosquito and vector control services within its boundaries. The District was formed in 1983 in response to the needs of the residents of the west valley region of San Bernardino County in order to reduce mosquitoes plaguing the community, particularly the eastern Chino and southern Ontario areas, and the County's inability to

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provide the requisite funding to address the problems associated with the then existing Chino-Ontario Agricultural Preserve. In 1985, the District expanded its surveillance and control activities to include flies, rodents, stinging insects, and various other medically important vectors capable of transmitting disease or causing human discomfort. The District currently serves over 500,000 residents in the west valley region of San Bernardino County.

The District is currently staffed by a District Manager/Entomologist, a part-time finance director, the District clerk, an administrative assistant, a scientific director, an assistant vector ecologist, a vector biologist, a laboratory associate, a community outreach coordinator, an operations director, a field supervisor, and eight full time/part time vector control technicians.

The District's vector control technicians provide the following services:

- Inspection for mosquitoes;
- Inspection for bedbugs;
- Rodent inspections around residence;
- Swimming pool inspection;
- Pre-construction vector survey;
- Larvicide and pupacide applications;
- Habitat modification for vector reduction; and,
- Honey bee removal in vegetation and non-structural areas only.

The sphere of influence expansion area is currently served by the San Bernardino County Mosquito and Vector Control Program, under the County's Department of Public Health – Division of Environmental Health Services. Because of the threat of existing and new vector-borne diseases and of nuisance vectors, an enhanced mosquito and vector control program is needed to protect the health and safety of the residents within the sphere expansion area.

3. The present capacity of public facilities and adequacy of public services that the agency provides

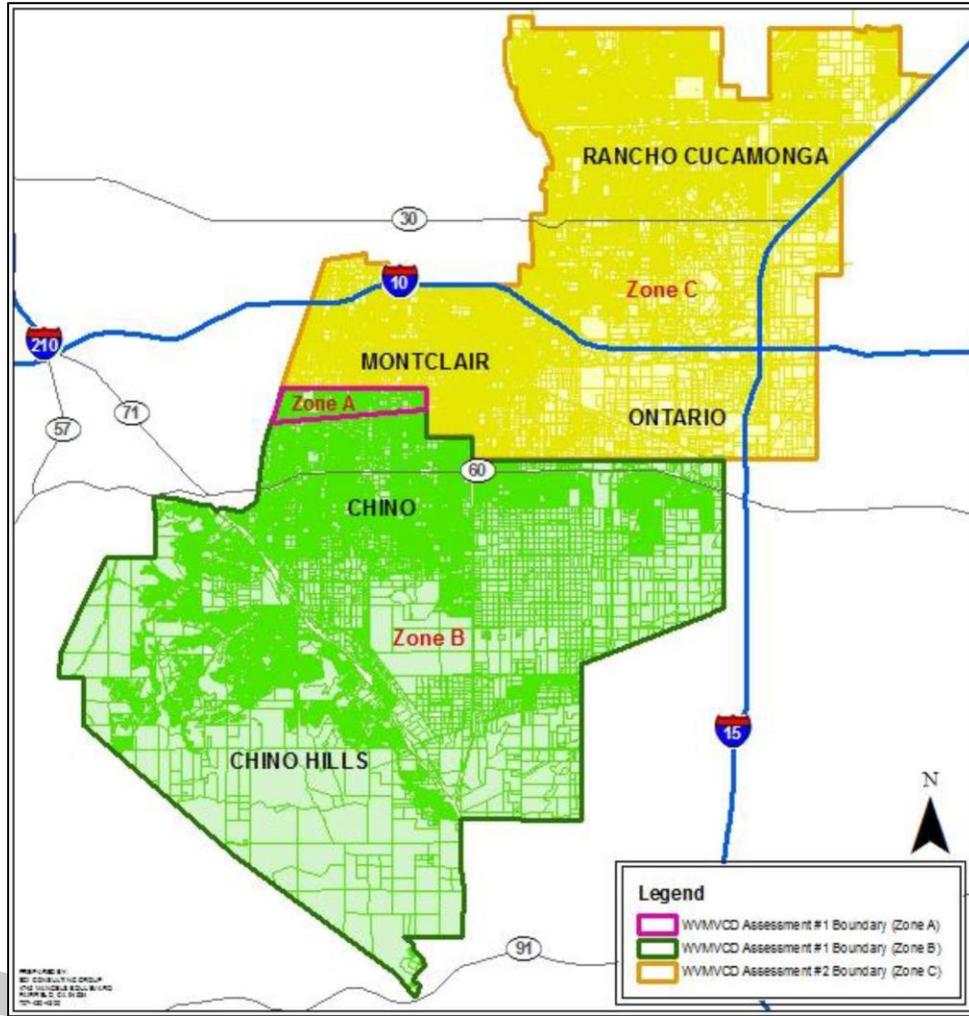
The District currently provides a higher level of service for mosquito and vector control within its service area than does the County and its primary goal is to manage insects and animals that can spread disease. The District's emphasis includes the following:

- respond to service requests from the public in a timely manner;
- carry out routine inspections and elimination or treatment of vector breeding sources;
- conduct vector population and vector-borne disease surveillance activities; and,
- educate the public about vectors and their medical importance and the need for prevention.

The District evaluates the data from field vector collections to help determine risk and courses of action to protect the public against harmful illnesses. It also monitors vector populations in the field. In addition, the District also attends various City events, provides presentations, and field trips in an effort to inform residents about mosquito-borne disease and how they can protect themselves and their community.

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Assessment Districts and Zones of Benefit



The Vector Control Assessment District (Assessment District No. 1) was formed in 1996. The purpose of Assessment District No. 1 is to provide surveillance and control of vectors and mosquitoes within the original boundaries of the District, which included the cities of Chino and Chino Hills, a small portion of the City of Montclair, and the southern portions of the City of Ontario. Assessment District No. 1 has two zones, which was divided up based on agricultural areas vs. urban/suburban areas:

- Zone A includes all the parcels in the area bounded by Mission Boulevard on the north, Palmetto Avenue on the east, Phillips Boulevard on the south, and the Countyline on the west.
- Zone B includes the remainder of the original boundaries of the District generally south of Phillips Boulevard.

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The Mosquito, Vector and Disease Control Assessment (Assessment District No. 2 or Zone C) was established in 2004 after the District’s annexation of the City of Rancho Cucamonga and the northern portions of the cities of Montclair and Ontario. This benefit assessment was established to provide mosquito, vector and disease control to the area that was part of the annexation. The cost of providing the services are reflected in the special benefit received, and the assessment rate charged, to the properties in each of the zones.

The following table summarizes the historical assessment rates for Assessment District No. 1 (Zones A & B) and Assessment District No. 2 (Zone C):

FY	Zone A	Zone B	Zone C
2003-04	\$10.25	\$18.00	
2004-05	\$10.25	\$20.70	\$10.00
2005-06	\$10.25	\$20.70	\$10.30
2006-07	\$10.25	\$20.70	\$10.60
2007-08	\$10.25	\$20.70	\$10.92
2008-09	\$10.25	\$20.70	\$11.02
2009-10	\$10.56	\$20.70	\$11.14
2010-11	\$10.98	\$20.70	\$11.25
2011-12	\$11.25	\$20.70	\$11.25
2012-13	\$11.25	\$20.70	\$11.25
2013-14	\$11.59	\$20.70	\$11.59
2014-15	\$12.17	\$20.70	\$12.17
2015-16	\$12.86	\$20.70	\$12.86
2016-17	\$13.12	\$20.70	\$13.12

Zone B traditionally had more agricultural areas and higher population levels of mosquitoes and other vectors, which is why it has a higher assessment rate to fund the higher amount of service it requires and receives. The District uses more time, manpower and more chemicals, to keep the elevated number of mosquitoes and other vectors in Zone B at acceptable levels, comparable to the levels in Zones A or C. All zones receive the services necessary to keep the level of mosquitoes and other vectors at a similar, acceptable level throughout the entire District.

The County Mosquito and Vector Control Program currently serves the area within the sphere of influence expansion area. This sphere of influence amendment application will allow for the subsequent annexation of this area to the District. Following the sphere expansion and the subsequent reorganization (LAFCO 3209), additional staff will be recruited and equipment acquired to provide the current level of service offered by the District, which is enhanced from that provided by the County.

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4. The existence of any social or economic communities of interest

The District currently serves most of the west valley region for San Bernardino County. It serves the City of Chino and its unincorporated sphere area, the City of Chino Hills, the City of Montclair and its unincorporated sphere area, the City of Ontario, and the City of Rancho Cucamonga. The only portion that it does not serve is the City of Upland and its unincorporated sphere area as well as the area within the City of Rancho Cucamonga's unincorporated sphere area, which is currently a part of the District's sphere of influence.

If the proposed sphere of influence expansion is approved and the subsequent reorganization proposal (LAFCO 3209) is successful, the entire west valley region of San Bernardino County will be within the District's service area.

5. Additional Determinations

- Legal notice of the Commission's consideration of this proposal has been provided through publication of a 1/8th page advertisement in the *Inland Valley Daily Bulletin*, a newspaper of general circulation in the area. In addition, individual notification was provided to affected and interested agencies, County departments, and those individuals and agencies requesting special mailed notice.
- The map and legal description of this sphere of influence amendment was prepared and certified by the County Surveyor's office.

WHEREAS, pursuant to the provisions of Government Code Section 56425(i) the range of services provided by the West Valley Mosquito and Vector Control District shall be limited to the following:

FUNCTION

SERVICES

Vector Extermination

Conduct surveillance and other appropriate studies of vectors and vector-borne diseases; prevention of the occurrence of vectors and vector-borne diseases; abate or control vector and vector-borne diseases.

WHEREAS, having reviewed and considered the determinations as outlined above, the Commission determines to expand the sphere of influence for the West Valley Mosquito and Vector Control District, encompassing approximately 18.3 square miles.

NOW, THEREFORE, BE IT RESOLVED by the Local Agency Formation Commission for San Bernardino County, State of California, that this Commission shall consider the territory described in Exhibits "A" and "A-1" as being within the sphere of influence of the West Valley Mosquito and Vector Control District, it being fully understood that the amendment of such sphere of influence is a policy declaration of this Commission based on existing facts and circumstances which, although not readily changed, may be subject to review and change in the event a future significant change of circumstances so warrants.

