

**Crest Forest Fire Protection District
Application for Sphere of Influence
Expansion/ Reduction Including
Supplemental Data**

Attachment 2

SAN BERNARDINO LAFCO APPLICATION AND PRELIMINARY ENVIRONMENTAL DESCRIPTION FORM

INTRODUCTION: The questions on this form and its supplements are designed to obtain enough data about the proposed project site to allow the San Bernardino LAFCO, its staff and others to adequately assess the project. By taking the time to fully respond to the questions on the forms, you can reduce the processing time for your project. You may also include any additional information which you believe is pertinent. Use additional sheets where necessary, or attach any relevant documents.

GENERAL INFORMATION

1. **NAME OF PROPOSAL:** Crest Forest Fire Protection District (hereafter known as CFFPD) requesting the Local Agency Formation Commission to take proceedings for a sphere of influence amendment and reorganization of Crest Forest Fire Protection District and San Bernardino County Fire Protection District (hereafter known as SBCFPD) specifically described below.

2. **NAME OF APPLICANT:** Crest Forest Fire Protection District
MAILING ADDRESS: PO Box 3220
Crestline, CA 92325-3220

PHONE: (909) 338-3311, (909) 337-8586 (Division 4 Headquarters)
FAX: (909) 338-3217
E-MAIL ADDRESS: pforsythe@sbcfire.org

3. **GENERAL LOCATION OF PROPOSAL:** The District boundaries as currently defined and in force for the CFFPD. CFFPD is located in the Crest Forest community and southwestern portion of the Lake Arrowhead community. Approximately 22 square miles generally bordered by section lines along Crest Summit and the community of Blue Jay on the east; a combination of parcel lines generally along Rim of the World Highway (Hwy 18) and the community of Rimforest on the south; a combination of section lines and parcel lines generally along Playground Drive, Ridge Drive, and Sawpit Canyon Trail on the west; and a combination of section lines and parcel lines south of Silverwood Lake, Miller Canyon, and Pilot Rock on the north. The area includes Lake Gregory and the unincorporated areas known as Skyland, Crestline, Valley of Enchantment, Valley View Park, Cedarpines Park, Arrowhead Highlands, Twin Peaks, Crest Park, Rimforest, and Blue Jay. A map of Crest Forest Fire Protection District is shown below and is included as a part of Attachment 1.

4. Does the application possess 100% written consent of each landowner in the subject territory?
YES ___ NO If YES, provide written authorization for change.

5. Indicate the reasons that the proposed action has been requested. Sphere of influence amendment and proposed reorganization are to (1) provide for a simplification of government structure to eliminate the duplication of administrative services currently provided by the contract for service implemented in July 2013; (2) reduce the cost of providing fire protection, ambulance, and other related services within the territory of the former CFFPD; (3) provide the general public with a clearer understanding of the *All Risk Emergency Responses* in the Crest Forest community Attachment 2.

6. Would the proposal create a totally or substantially surrounded island of unincorporated territory?
YES ___ NO If YES, please provide a written justification for the proposed boundary configuration. N/A

LAND USE AND DEVELOPMENT POTENTIAL

1. Total land area (defined in acres): Approximately 11215 acres.
2. Current dwelling units in area classified by type: Single and multi-family dwellings. As of January 2014, 258 commercial units, 6974 individual dwellings, 344 multiple individual dwellings, and 6210 undeveloped parcels were reported within the CFFPD boundary. (Attachment 3 - NBS January 2014 Report).
3. Approximate current population in area: Approximately 13,365 (Attachment 4 - 2010 U.S. Census) fulltime residents. Summertime population can nearly double based upon recreational and transient populations.
4. Indicate the General Plan designation(s) of the affected city (if any) and uses permitted by this designation(s): N/A

(San Bernardino County General Plan) designation(s) and uses permitted by this designation(s): Attachment 5 - Reference CFFPD Contract with SBCFPD, July 13, 2013.)

5. Describe any special land use concerns expressed in the above plans. In addition, for a City Annexation or Reorganization, provide a discussion of the land use plan's consistency with the regional transportation plan as adopted pursuant to Government Code Section 65080 for the subject territory:

Development in the San Bernardino Mountains is naturally constrained by rugged terrain, limited access, public land ownership, and lack of support infrastructure; as well as by planning and environmental policies which place much of the area off limits to significant development. Maximum build-out potential is constrained substantially by the slope-density standards and fuel modification requirements of the County General Plan Fire Safety Overlay. The private lands within CSA 54 are generally residential (RS-14M) with scattered commercial along State Route 189 and in the Lake Gregory area of the district. The public lands within CSA 54 are designated Resource Conservation. Attachment 6 - SBCFPD to assume CFFPD facility lease agreement #10-010 (See memo dated July 29, 2014 from Municipal Finance Corporation).

6. Indicate the existing land use. Existing land use is for *All Risk Emergency Service Responses* as provided by SBCFPD in fulfillment of the current contract with CFFPD.

What is the proposed land use? The proposed land use will not alter the current land use as it exists. The proposal would maintain the current assigned land use with the same mission – the provision of *All Risk Emergency Service Response*. (Reference Attachment 5).

7. For a city annexation, State law requires pre-zoning of the territory proposed for annexation. Provide a response to the following: N/A

- a. Has pre-zoning been completed? YES ___ NO
- b. If the response to "a" is NO, is the area in the process of pre-zoning? YES ___ NO

Identify below the pre-zoning classification, title, and densities permitted. If the pre-zoning process is underway, identify the timing for completion of the process. N/A

8. Will the proposal require public services from any agency or district which is currently operating at or near capacity (including sewer, water, police, fire, or schools)? YES ___ NO If YES, please explain.

Proposal to provide service and long term sustainability for *All Risk Emergency Services Responses* for the Crest Forest communities.

9. On the following list, indicate if any portion of the territory contains the following by placing a checkmark next to the item:
- | | |
|--|--|
| <input type="checkbox"/> Agricultural Land Uses | <input type="checkbox"/> Agricultural Preserve Designation |
| <input type="checkbox"/> Williamson Act Contract | <input type="checkbox"/> Area where Special Permits are required |
| <input type="checkbox"/> Any other unusual features of the area or permits required: N/A | |
10. If a Williamson Act Contract(s) exists within the area proposed for annexation to a City, please provide a copy of the original contract, the notice of non-renewal (if appropriate) and any protest to the contract filed with the County by the City. Please provide an outline of the City's anticipated actions with regard to this contract. N/A
11. Provide a narrative response to the following factor of consideration as identified in §56668(o): *The extent to which the proposal will promote environmental justice. As used in this subdivision, "environmental justice" means the fair treatment of people of all races, cultures, and incomes with respect to the location of public facilities and the provision of public services:*

The proposed action will not affect the location or provision of *All Risk Emergency Service Response*. The proposed action will align the resources in the current CFFPD into the SBCFPD Mountain Service zone allowing for a more consistent and efficient distribution of services.

ENVIRONMENTAL INFORMATION

1. Provide general description of topography. The proposed action area is predominately a densely populated mountainous area within the county with a diverse mix of commercial and residential parcels. The seasonal population and visitors are not reflected demographic statistics. It is estimated that the seasonal/visitor factors can approximately double the peak population. (Reference Attachment 3 - NBS January 2014 Report).
2. Describe any existing improvements on the site as % of total area.
- | | |
|------------------------------|------------------------|
| Residential 7318 units - 53% | Agricultural - 0% |
| Commercial 258 units - 2% | Vacant 6210 lots - 45% |
| Industrial 0% | Other 0% |
3. Describe the surrounding land uses:
- NORTH – National Forest
- EAST - Residential communities of Lake Arrowhead.
- SOUTH - National Forest
- WEST - National Forest

4. Describe site alterations that be produced by improvement projects associated with this proposed action (installation of water facilities, sewer facilities, grading, flow channelization, etc.).

There are no site alterations produced by or mandated by the proposed action.

5. Will service extensions accomplished by this proposal induce growth on this site? YES
NO Adjacent sites? YES ___ NO ___ Unincorporated Incorporated ___

6. Are there any existing out-of-agency service contracts/agreements within the area? YES
NO ___ If YES, please identify.

There are existing mutual and auto aid agreements in place with the following agencies: United States Forest Service, Cal Fire, San Bernardino City Fire, CFAA, ICEMA, and SBCFPD. These agreements will either be updated, or the current agreements with SBCFPD Mountain Service Zone will assume the current agreements in place.

7. Is this project a part of a larger project or series of projects? YES ___ NO If YES, please explain.

NOTICES

Please provide the names and addresses of persons who are to be furnished mailed notice of the hearing(s) and receive copies of the agenda and staff report.

NAME Robert Goss, Director, CFFPD
ADDRESS: PO Box 3220 Crestline, CA 92325

TELEPHONE NO. 909-855-8167

NAME Jerry Ringhofer, Director, CFFPD
ADDRESS: PO Box 3220 Crestline, CA 92325

TELEPHONE NO. 909-273-9848

NAME Kathleen Opliger, Division Chief, SBCFPD
ADDRESS: PO Box 130 Lake Arrowhead, CA 92352

TELEPHONE NO. 909-337-8586

NAME Ronald Walls, Battalion Chief, SBCFPD
ADDRESS: PO Box 130 Lake Arrowhead, CA 92352

TELEPHONE NO. 909-337-8586

NAME Patti Forsythe, Administrative Secretary, SBCFPD
ADDRESS: PO Box 130 Lake Arrowhead, CA 92352

TELEPHONE NO. 909-337-8586

CERTIFICATION

As a part of this application, the Crest Forest Fire Protection District (the applicant), agree to defend, indemnify, hold harmless, and release the San Bernardino LAFCO, its agents, officers, attorneys, and employees from any claim, action, proceeding brought against any of them, the purpose of which is to attack, set aside, void, or annul the approval of this application or adoption of the environmental document which accompanies it. This indemnification obligation shall include, but not be limited to, damages, costs, and expenses, including attorney fees. The person signing this application will be considered the proponent for the proposed action(s) and will receive all related notices and other communications. I/We understand that if this application is approved, the Commission will impose a condition requiring the applicant to indemnify, hold harmless and reimburse the Commission for all legal actions that might be initiated as a result of that approval.

As the proponent, I/We acknowledge that annexation of the Crest Forest Fire Protection District may result in the imposition of taxes, fees, and assessments existing within the (city or district) on the effective date of the change of organization. I hereby waive any rights I may have under Articles XIIC and XIID of the State Constitution (Proposition 218) to a hearing, assessment ballot processing or an election on those existing taxes, fees and assessments.

I hereby certify that the statements furnished above and in the attached supplements and exhibits present the data and information required for this initial evaluation to the best of my ability, and that the facts, statements, and information presented herein are true and correct to the best of my knowledge and belief.

DATE 11/18/14


SIGNATURE OF APPLICANT

Robert Goss
PRINTED NAME OF APPLICANT

Vice-President,
Crest Forest Fire Protection District Board of Directors
TITLE

PLEASE CHECK SUPPLEMENTAL FORMS ATTACHED:

- ANNEXATION, DETACHMENT, REORGANIZATION SUPPLEMENT
- SPHERE OF INFLUENCE CHANGE SUPPLEMENT
- CITY INCORPORATION SUPPLEMENT
- FORMATION OF A SPECIAL DISTRICT SUPPLEMENT
- ACTIVATION OR DIVESTITURE OF FUNCTIONS AND/OR SERVICES FOR SPECIAL DISTRICTS SUPPLEMENT

SUPPLEMENT SPHERE OF INFLUENCE CHANGE

INTRODUCTION: The questions on this form are designed to obtain data about the specific sphere of influence change proposal to allow the Commission, staff and others to adequately assess the project. You may also include any additional information that you believe is pertinent. Use additional sheets where necessary, and/or include any relevant documents.

1. Please provide an identification of the agencies involved in the proposed sphere of influence change(s):

SPHERE EXPANSION

San Bernardino County Fire
Protection District
(Mountain Service Zone)
157 West Fifth Street
San Bernardino, CA 92415-0451

SPHERE REDUCTION

Crest Forest Fire Protection District
23407 Crest Forest Drive
PO Box 3220
Crestline, CA 92325-3220

2. Provide a narrative description of the following factors of consideration as outlined in Government Code Section 56425. (If additional room for response is necessary, please attach additional sheets to this form.) A reorganization proposal to include, but not be limited to, annexations to the San Bernardino County Fire Protection District - Mountain Service Zone (hereafter known as SBCFPD):

The present and planned land uses in the area, including agricultural and open-space lands. Existing land use is for *All-Risk Community Emergency Response Service* as provided by SBCFPD in fulfillment of the current contract with Crest Forest Fire Protection District (hereafter known as CFFPD). The proposed action does not mandate or propose any change to the present or planned land use.

The present and probable need for public facilities and services in the area. The CFFPD provides fire protection, ambulance, and paramedic service. On a regional basis, SBCFPD also provides services such as hazardous materials regulation, dispatch communication, and disaster preparedness to this independent agency. Other regional service providers are the California Department of Forestry and Fire Protection (Cal Fire) and the U.S. Forest Service, both not subject to LAFCO jurisdiction. Agencies providing fire related information are the Mountain Area Safety Task Force (MAST) and the Lake Arrowhead Fire Safe Council.

The present capacity of public facilities and adequacy of public services that the agency to be expanded provides or is authorized to provide. The CFFPD anticipated adopting its Strategic Plan by 2009, but completion of the document has been delayed indefinitely due to severe budget cuts. July 2013, the CFFPD entered into an *All-Risk Community Emergency Response Service* contract with SBCFPD (Mountain Service Zone). On a regional basis, SBCFPD also provides services such as hazardous materials regulation, dispatch communication, and disaster preparedness to this independent agency. Other service providers are Cal Fire and the U.S. Forest Service. Other agencies providing fire related information are the MAST and the Lake Arrowhead Fire Safe Council.

The CFFPD is authorized by LAFCO to provide ambulance services within its boundaries (Reference Attachment 7 - Crest Forest-Lake Arrowhead Companion Report, November 30, 2010) as an extension of authority under Health and Safety Code 1797.201. The Inland Counties Emergency Medical Agency (ICEMA) authorizes the CFFPD to provide Advanced Life Support (ALS) ambulance service within EOA 10 and Basic Life Support (BLS) ambulance services within EOA 11, supporting American Medical Response. The CFFPD boundary extends into EOA 18, and does not have authority by ICEMA to provide ambulance services to the SBCFPD. SBCFPD is authorized to provide ambulance services for EOA 18 and currently provides an ALS ambulance from the CFFPD Fire Station 26 to respond to EOA 18. Under an annexation proposal, the CFFPD proposes the successor agency SBCFPD (Mountain Service Zone), to assume all rights and responsibilities.

The existence of any social or economic communities of interest in the area. N/A.

The present and probable need for public facilities or services related to sewers, municipal and industrial water, or structural fire protection for any disadvantaged unincorporated community, as defined by Govt. Code Section 56033.5, within the existing sphere of influence.

The present and planned land uses in the area, including agricultural and open-space lands. Existing land use is for *All-Risk Community Emergency Response Service* as provided by SBCFPD in fulfillment of the current contract with CFFPD. The proposed action does not mandate or propose any change to the present or planned land use.

3. If the proposal includes a city sphere of influence change, provide a written statement of whether or not agreement on the sphere change between the city and county was achieved as required by Government Code Section 56425. In addition, provide a written statement of the elements of agreement (such as, development standards, boundaries, zoning agreements, etc.) (See Government Code Section 56425) N/A.
4. If the proposal includes a special district sphere of influence change not considered to be minor, provide a written statement: (a) specifying the function or classes of service provided by the district(s) and (b) specifying the nature, location and extent of the functions or classes of service provided by the district(s). (See Government Code Section 56425(i)) - Reference Crest Forest Fire Protection District contract for provision of *All-Risk Community Emergency Response Service* with SBCFPD – Mountain Service Zone.
5. For any sphere of influence amendment either initiated by an agency or individual, or updated as mandated by Government Code Section 56425, the following service review information is required to be addressed in a narrative discussion, and attached to this supplemental form (See Government Code Section 56430):
 - a. Growth and population projections for the affected area. Development in the San Bernardino Mountains is naturally constrained by rugged terrain, limited access, and lack of support infrastructure, as well as by planning and environmental policies which place much of the area off limits to significant development.
 - b. Location and characteristics of disadvantaged unincorporated communities within or contiguous to the sphere of influence. N/A

- c. Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies, including those associated with a disadvantaged unincorporated community. N/A
- d. Financial ability of agencies to provide services. SBCFPD consist of four regional service zones, each responsible for provision of emergency services for a given geographic area. The CFFPD will fall under the influence of SBCFPD Mountain Service Zone. LAFCO indicated it would create a new PM special tax to reorganize CFFPD existing PM-1 and PM-A special tax. Furthermore, LAFCO indicated it will create a new service zone to isolate and retain the San Bernardino County Employees' Retirement Association (SBCERA) pension obligation specific to the currently existing CFFPD boundaries, for which the obligation was incurred (Reference Attachment 8 – Excerpt from CFFPD Basic Financial Statements for Year Ended June 30, 2013 p. 32).
- e. Ambulance obligations and revenues that are the current responsibility of CFFPD will be assumed by SBCFPD.
- f. Status of, and opportunities for, shared facilities. Not currently anticipated.
- g. Accountability for community service needs, including governmental structure and operational efficiencies. Proposal to provide service and long term sustainability for *All-Risk Community Emergency Response Service* for the Crest Forest communities. The proposed action would eliminate existing operational redundancies by consolidating existing operational and administrative emergency response facilities and resources within the SBCFPD Mountain Service Zone administrative oversight.

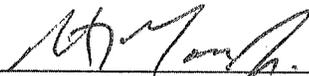
If additional sheet are submitted or a separate document provided to fulfill Item #5, the narrative description shall be signed and certified by an official of the agency(s) involved with the sphere of influence review as to the accuracy of the information provided. If necessary, attach copies of documents supporting statements.

CERTIFICATION

As a part of this application, the Crest Forest Fire Protection District, (the applicant) and/or the San Bernardino County Fire Protection District (real party in interest: subject landowner and/or registered voter) agree to defend, indemnify, hold harmless, and release the San Bernardino LAFCO, its agents, officers, attorneys, and employees from any claim, action, proceeding brought against any of them, the purpose of which is to attack, set aside, void, or annul the approval of this application or adoption of the environmental document which accompanies it. This indemnification obligation shall include, but not be limited to, damages, costs, and expenses, including attorney fees. The person signing this application will be considered the proponent for the proposed action(s) and will receive all related notices and other communications. I/We understand that if this application is approved, the Commission will impose a condition requiring the applicant to indemnify, hold harmless and reimburse the Commission for all legal actions that might be initiated as a result of that approval.

I hereby certify that the statements furnished above present the data and information required to the best of my ability, and that the facts, statements, and information presented herein are true and correct to the best of my knowledge and belief.

DATE 11/18/14



SIGNATURE OF APPLICANT

Robert Goss

PRINTED NAME

Vice-President,
Crest Forest Fire Protection District Board of Directors

TITLE

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