
CITY OF RIALTO

RANCHO EL RIVINO PLAN – PLAN FOR SERVICES

FEBRUARY 8, 2007

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I. INTRODUCTION

The City of Rialto (the “City”) is situated in the Inland Empire, just 60 miles east of Los Angeles and 103 miles north of San Diego¹ (see **Figure A**, Vicinity Map). The Inland Empire has experienced unsurpassed growth since 2000. Among the largest metropolitan statistical areas (“MSA’s”), Riverside-San Bernardino-Ontario has achieved the highest net domestic immigration rate at 23 per 1,000 residents annually, or 81,460 on average, from 2000 to 2004. The average immigration figure for this same MSA from 1990 to 2000 was only 18,981 or a rate of 6.4 per 1,000 in comparison.² Growth rates have more than tripled in the Inland Empire since 1990, which now ranks 13th most populous metropolitan area in the United States. San Bernardino County is ranked fourth place among counties, averaging an additional 24,742 new residents annually.³ According to data collected from the US Census Bureau and CA Department of Finance and Southern California Association of Governments, the City of Rialto’s population increased by over 35% from 1990 to 2004 and nearly doubled from 1980 to 1990 (see **Table 1**). This consistent growth in population and development affects the organization and provision of public services. As it is likely that an incorporated City will be able to expand services to newly developed unincorporated areas, local government reorganization through annexations becomes important.

Table 1: City of Rialto Population and Housing Growth

Year	Population	% Change	Housing	Annual % Change
1980	37,474	--	--	--
1990	72,388	93.20%	--	--
2000	91,873	26.90%	25,813	11%
2004	98,117	6.80%	26,557	2%

Source: scag.ca.gov/census &
www.infoplease.com/us/census/data/california/rialto/housing.html

¹ “The Story of rialto,” City of Rialto website, www.ci.rialto.ca.us.

² “Domestic Net Migration in the United States: 2000 to 2004.” Mark Perry, US Census Bureau, 2006, 8.

³ “Domestic Net Migration in the United States: 2000 to 2004.” Mark Perry, US Census Bureau, 2006, 13.

area within the boundaries of the County of San Bernardino. A proposal calls for the annexation of the parcels into the City to be zoned under City zoning as Medium Density Residential.⁵ Of the 165 acres, approximately 130 acres lies to the west of Cactus Avenue, and is comprised of developed property including the El Rivino Country Club golf course. The remaining 35 acres lies to the east of Cactus Avenue and is vacant undeveloped land.⁶



Figure B – Aerial Map
Source: YH Cactus, LLC

The following report will provide a comprehensive evaluation of the existing municipal services to the Project, as well as an evaluation of future services upon annexation. Where possible, this report will enumerate and describe the services to

⁵ Rancho El Rivino Specific Plan Draft 2006, FORMA, Exhibit 2-7.

⁶ Rancho El Rivino Specific Plan Draft 2006, FORMA, 2.2.1.

be provided, the levels of service (“LOS”) and range of those services, the feasibility of extending such services, any upgrades or additional facilities required by the City, and a description of when services will commence. Unless otherwise stated, all of the parcels being annexed are expected to receive LOS comparable to that currently being provided to City residents, barring any physical or economic limitations.

At this time, the Project is expected to be developed to include 726 new, single family dwelling units at buildout. Based on DTA’s demographic analysis, it is anticipated that the Plan will add 2,832 residents to the City after annexation. The Project will significantly contribute to the residents to be served in an already fast-growing City.

II. ANNEXATION AREA & BACKGROUND

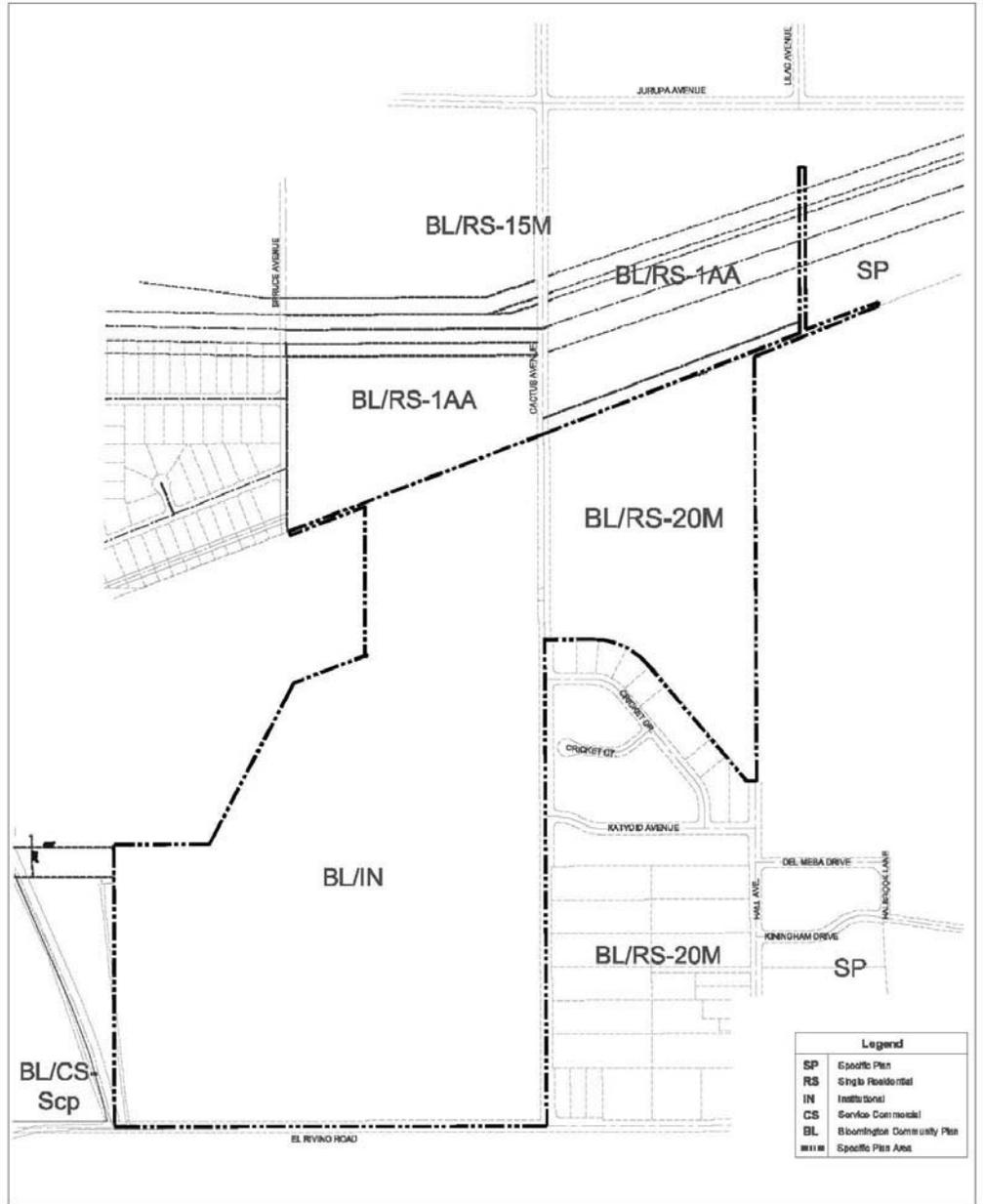
The area proposed for annexation is presently within the unincorporated area of the County of San Bernardino. As noted previously, the Project consists of five uninhabited and undeveloped parcels, including 0259-181-20, 25, 26, 27 and 28.⁷ The tax rate area encompassing these parcels is 64034 and 64031.

The area in which the Project is located is a logical extension of the borders of the City. The parcels are currently zoned as Single Residential (RS), Institutional (IN) and Service Commercial (CS) (see **Figure C**). The City General Plan land use designations (see **Figure E**) for the Project area are Low Density Residential (0-3 dwelling units per acre) for the western portion of the Specific Plan and Recreation (REC) for the golf course. The eastern portion is designated Low Density Residential (0-3 dwellings per acre) and Open Space. Prior to the Specific Plan approval, no zoning districts were designated in the Project area.⁸ The proposed zoning designations in the annexation to the City are Medium Density residential (MD) and Open Space (OS-R).⁹ The potential 726 dwelling units will result in approximately 2,832 new City residents, based on the City average of 3.90 residents per unit as noted by the California State Department of Finance.

⁷ *Plan of Service 2006* Engineering Resources of Southern California, Inc, 1

⁸ *Rancho el Rivino Specific Plan Draft 2006* FORMA, 2-10.

⁹ *Rancho El Rivino Specific Plan Draft 2006* FORMA, Exhibit 2-7



Source: Forma Companies, Jan 2006.



Michael Brandman Associates

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Exhibit 4.5-1
Existing County Zoning

RANCHO EL RIVINO SPECIFIC PLAN
CITY OF RIALTO, CA

Figure C – Existing County Zoning Designations
Source: Michael Brandman Associates

The annexation area contains approximately 165 acres of residential community, consisting of five acres of a neighborhood park, four pocket parks, six paseos and an equestrian trail. Minimum lot sizes are SF-E (Single-Family Estate Residential) with 20,000 minimum square feet lots, SF-1 (Single-Family Estate Residential) with 7,200

minimum square feet lots, SF-2 with 5,000 square feet lots and SF-3 with 4,500 square feet lots.¹⁰ Residential land use acreages consist of SF-E (4.4), SF-1 (31.4), SF-2 (81.1) and SF-3 (41.0), totaling 165.1 residential acres. Other land uses consist of the following acreage: NP-1 (5.3), PPW-1 (0.5), PPW-2 (0.5), PPE-1 (2.0), PPE-2 (0.3), EQ Trail (0.7) and Paseos (1.0), totaling 10.3 gross acres. These 10.3 acres of open space and parks satisfies the Quimby Act requirements of 3.0 acres per 1,000 population. As the project consists of 2,715 residents, this exceeds the 8.15 acres required.¹¹ Minimum lot sizes are SF-E (Single-Family Estate Residential) with 20,000 minimum square feet lots, SF-1 (Single-Family Estate Residential) with 7,200 minimum square feet lots, SF-2 with 5,000 square feet lots and SF-3 with 4,500 square feet lots.¹²

¹⁰ *Rancho El Rivino Specific Plan Draft 2006* FORMA, 1.3

¹¹ *Rancho El Rivino Specific Plan Draft 2006*, FORMA, Table 1-3.3

¹² *Rancho El Rivino Specific Plan Draft 2006* FORMA, 1.3

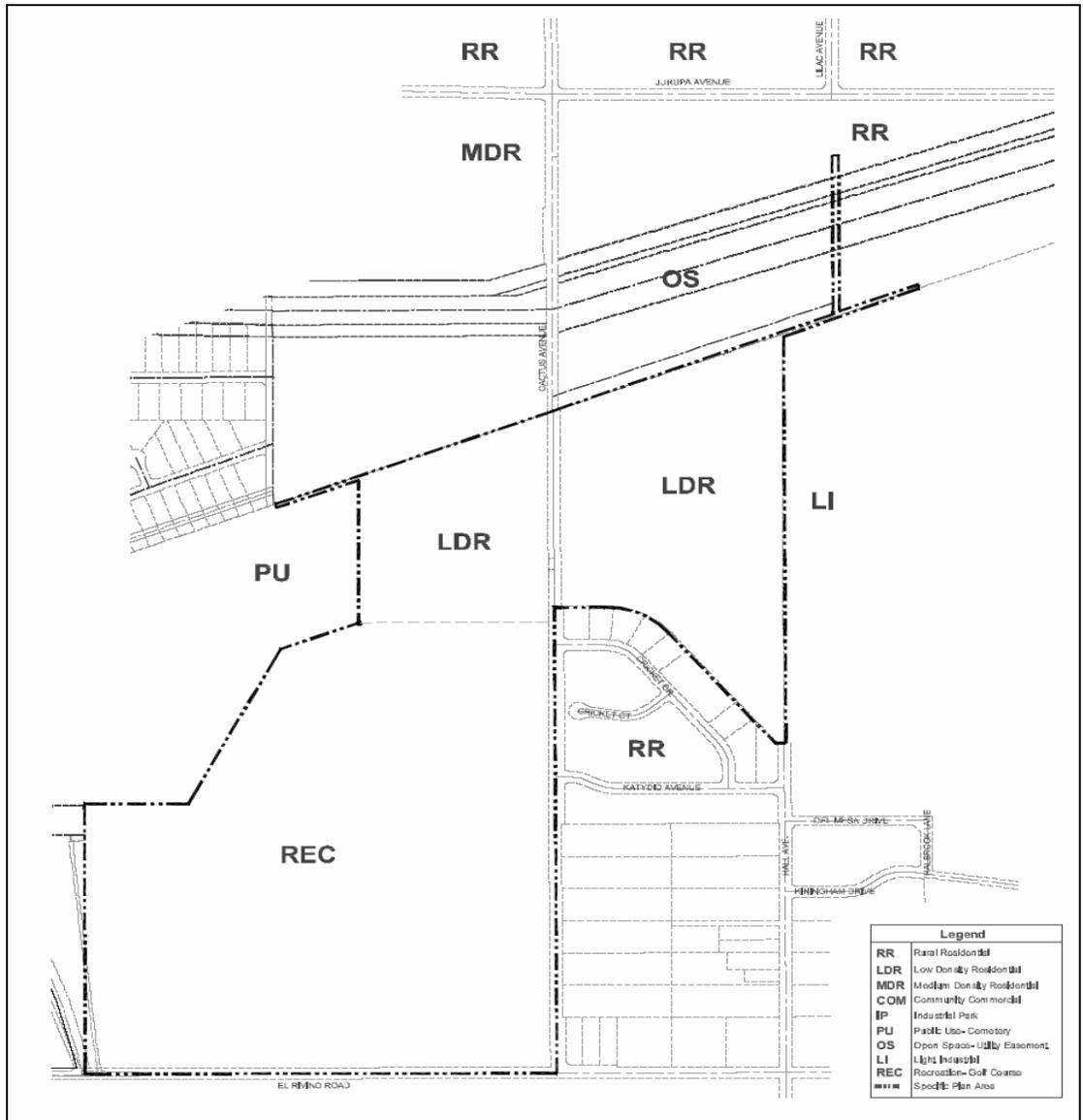


Figure D - Existing General Plan Designations
 Source: Michael Brandman Associates

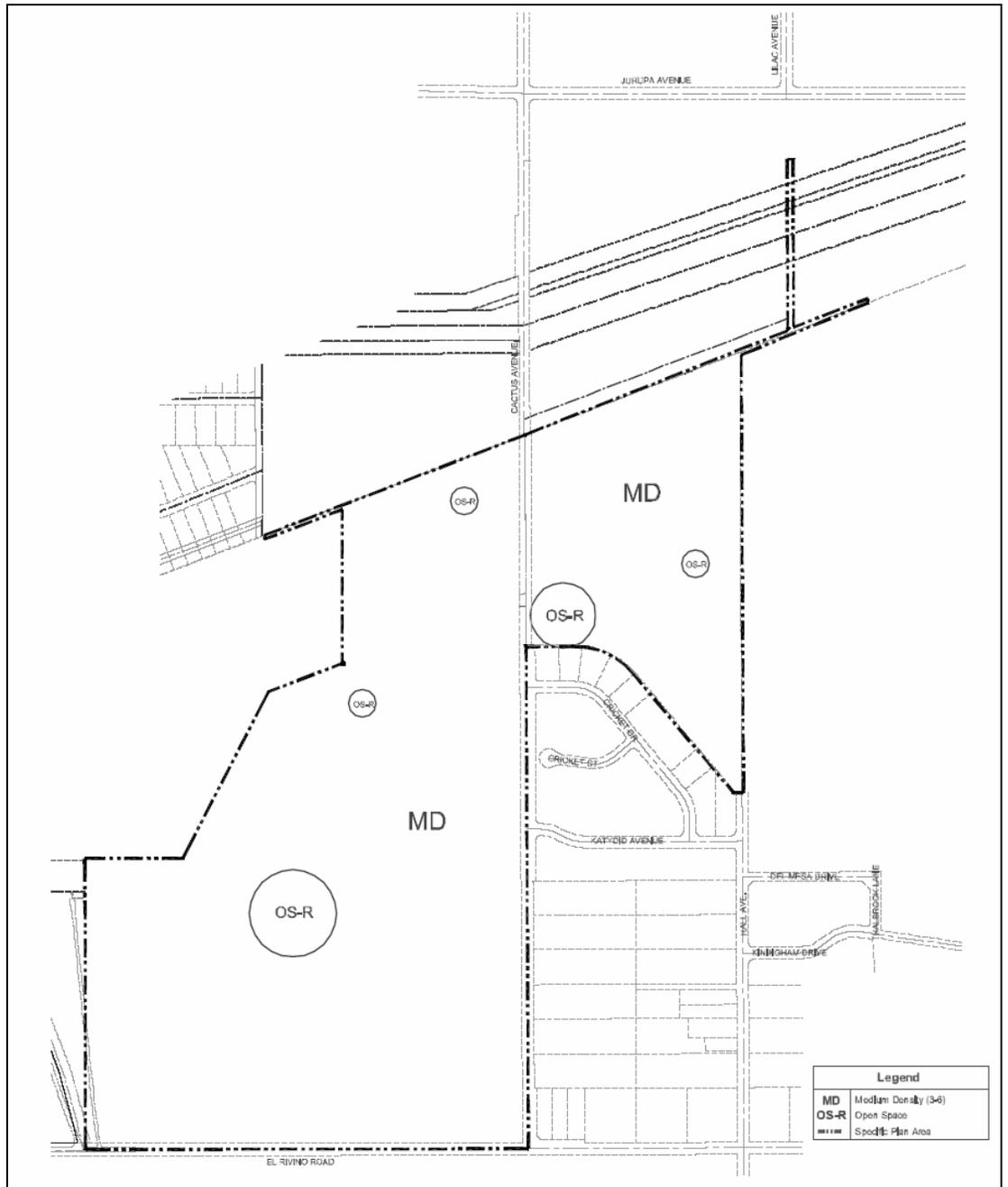


Figure E - General Plan Land Use Amendment
 Source: Michael Brandman Associates

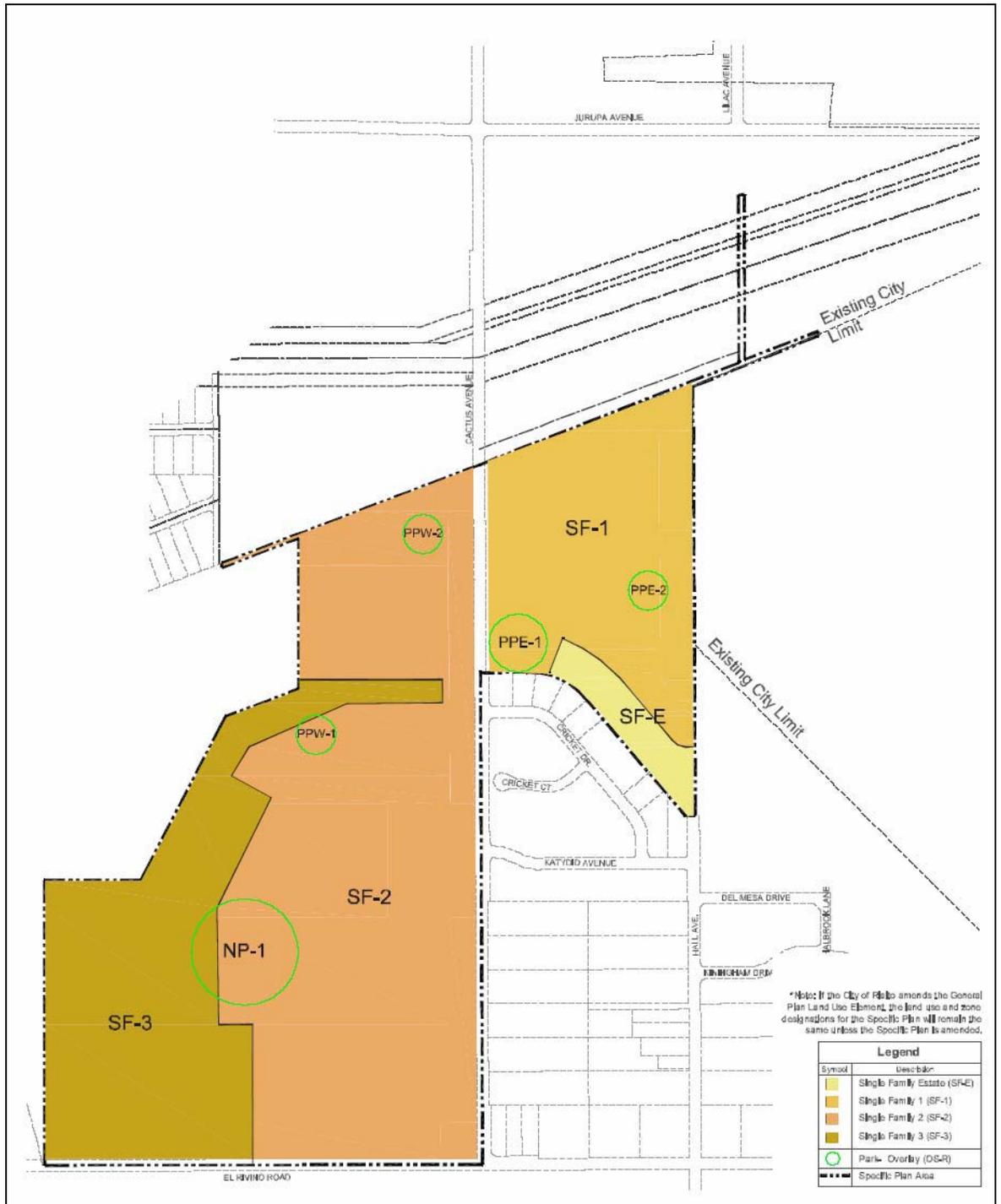


Figure F - Proposed Land Use Plan and Zoning
 Source: Michael Brandman Associates

III. THE ANNEXATION PROCESS

All annexations to an incorporated city must be approved by LAFCO in accordance with California State law. An annexation is one type of a change of organization. This occurs when territory is added to an existing city or district.

As a result of the Knox-Nisbet Act of 1963, all but one of California's 58 counties is assigned a Local Agency Formation commission. San Francisco is excluded as it is a consolidated city and county. The main purpose was to encourage economic growth and in 1974 the protection of agricultural land was included. In 1985 the laws that LAFCO's adhered to were condensed into one statute called the Cortese-Knox Local Government Reorganization Act, giving LAFCO boundary authority for cities and districts.

A change of boundaries affects property and sales tax transfers, powers of local governments, police and fire services, as well as a myriad of public services. LAFCO obtains powers directly from legislature but functions at county level, in order to better provide regulations to the local area.

All annexations must go through a series of steps. First, an annexation request is initiated by the City, and following a public hearing facing the LAFCO Board, the annexation is approved, denied, or adapted. The LAFCO review involves a report, public hearing and conclusion. LAFCO does not need to hold a hearing if all landowners in the affected area endorse the boundary change.¹³

If a protest does take place, there are Procedures for LAFCO, reviewed in *California Government Code* and in *LAFCO Procedures and Guidelines*.

1. Upon LAFCO commission endorsement of annexation, the action is sent to involved agents. Within 30 days, the Protest Period is made known to individuals having requested such notices previously. The length of the protest period must be within 15 to 60 days following the announcement. Protests are generally in writing, and must be received during the protest period. Only landowners and/or registered voters within the annexation area can legally submit a protest.

¹³ "It's Time to Draw the Line: A Citizen's guide to Local Agency formation Commissions in California," Bill Ihrke, Senate Committee on Local Government, 1996.

At the conclusion of the protest period, LAFCO will produce the results. One of the following actions must take place by the Commission according to protest findings:

1. For annexations areas with less than 12 registered voters, the Annexation must be terminated if protests totaled 50% or more of assessed value within annexation area. The annexation will be approved if written protests from landowners total less than 50% of assessed value of the annexation area.
2. For annexation areas with greater than 12 registered voters, the Commission can approve, terminate or call an election. Termination will occur if at least half of all registered voters from the annexation area submit a protest. An Election will occur if protests are received from 25% to 50% of registered voters or if 25% to 100% of landowners submit written protest. If less than 25% of voters and landowners protest, the annexation will be approved.¹⁴ As the single landowner is also the developer, it is expected that the annexation will proceed without protest.

Annexation Fees

LAFCO charges \$4,250 per “single area” for filing fees for a jurisdictional change. Additional fees include legal fee deposits for submitting application of \$1,040 for a jurisdictional change, environmental review processing deposit of \$750, completion fees and a one-time fee for acreages 101-640 of \$500. At the time Certificate of Completion is sent to the State Board of Equalization (SBE), a one time processing fee of \$2,000 is charged for areas of 101-500 acres.¹⁵ **Table 2** below provides a summary of San Bernardino County LAFCO fees.

TABLE 2: ANNEXATION FEES	
Filing Fees	\$4,250.00
Legal Fee Deposit	\$1,040.00
Environmental Review Deposit	\$750.00
Completion charges	\$500.00
Processing Fee	\$2,000.00

Source: Schedule of Fees and Charges June 2006 LAFCO San Bernardino County

¹⁴ *Plan for Services City of Rancho Cucamonga 2004* City of Rancho Cucamonga Planning Division, 11.

¹⁵ *Schedule of Fees and Charges June 2006* LAFCO San Bernardino County.

IV. EXISTING AND PROPOSED SERVICES

Below is a summary of the public services currently provided to the annexation area before and after the proposed annexation. **Table 5, the Services Matrix**, summarizes the information provided below.

A. Land Use Regulation

The Code Enforcement division (“CED”) enforces County ordinances and State and Federal laws relating to land use, zoning, housing, public nuisances, vehicle abatement, and vegetation/fire hazard abatement to unincorporated areas of San Bernardino County. There are two offices located in San Bernardino and Victorville. Upon annexation, services would be provided by the City Planning Department. Fees and General Fund revenues will provide funding for these services.¹⁶

B. Building Inspection

Upon annexation, the City will be responsible for building inspection services. The Building and Safety division of the Code Enforcement Division of the Public Works Department staffs regional offices in Barstow, Twin Peaks, Yucca valley and Big Bear. It is the responsibility of the Building and Safety Division to implement and enforce conformance to State laws and City Ordinances that relate to structural and safety requirements. This is done through the overseeing of planning, engineering and construction or expansion of existing structures within the City of Rialto. The Building Division enforces the Uniform Building Code and various regulations.¹⁷ The Engineering Division oversees infrastructure growth during development of private land. Services are financed through the General Fund.

C. Local Law Enforcement

Currently, police services are provided through the San Bernardino County Sheriff’s Department (SBCSD). The SBCSD has a total of 2,867 employees including approximately 1,625 sworn police officers, or 0.82 officers per 1,000 residents. The police station serving the Project area is the Fontana Station No.77 located at 17780 Arrow Boulevard.¹⁸ This station has 26 patrol deputies or 0.4 deputies per 1,000 residents.

After annexation, the City Police department will provide services. The main police station is located at 128 N. Willow Avenue in the City of Rialto.¹⁹ As the primary base of operations for the City, the RPD serves a 28 square mile area with 105 sworn

¹⁶ “Code Enforcement Division,” County of San Bernardino website, www.co.san-bernardino.ca.us/landuseservices/code_Enforcement.

¹⁷ “Building Standards Commission,” www.bsc.ca.gov.

¹⁸ *Rancho El Rivino Specific Plan – Draft EIR* Michael Brandman Associates 4.10-1.

²⁰ *Rancho El Rivino Specific Plan – Draft EIR* Michael Brandman Associates 4.10-2.

officers, or 1.1 officers per 1,000 City residents.²⁰ It is expected that the citywide level of service will be increased to 1.4 officers per 1,000 residents.²¹ The police department received 92,472 service calls in 2004, or 0.9 service calls per resident.²² The 26-member SWAT team is on call 24 hours a day, 7 days a week. The Dispatch Center for the Rialto Police Department responds to all 9-1-1 calls relating to police, fire and medical needs. The Multiple Enforcement Team focuses on gang related crimes and graffiti. This team has been highly recognized throughout California as being one of the leading gang suppression teams. Other services of the Rialto PD include K-9 Units, Field Patrol, School Resource Officer, Narcotics and Crisis Negotiations.²³ The funds for law enforcement services will be provided through the City General Fund and a citywide Community Facilities District special tax for public safety services anticipated to be implemented in 2007.

D. Traffic Law Enforcement

Currently, the San Bernardino County Sheriff's Department and the California Highway Patrol provide local traffic law enforcement services to all incidents occurring within the Project. Services are financed by the County General Fund.

Upon annexation, it is expected that the City will be responsible for providing local traffic enforcement. Services will be financed by the City General Fund.

E. ROADWAY MAINTENANCE AND IMPROVEMENTS

The City of Rialto Public Works division, under the direction of the Community Services Director, is responsible for the planning, operation and maintenance of streets, sidewalks, curbs and gutters, traffic signals, alleys, dirt streets, street signs, street trees, streetscapes, street sweeping, potholes, sunken roadway areas and appurtenant facilities.²⁴

Upon annexation, it is expected that the City will be responsible for providing maintenance services and additional roadways. The level of service, specifically in regard to sidewalks, curbs, gutters and general street condition, will be considerably enhanced following annexation, as these improvements do not exist currently. Homeowners' Association fees and the General Fund will finance these services.

F. PARKS AND PUBLIC RECREATION

The Project area will receive City park services, but will benefit from Regional park services provided by the County. County services are available through the Bloomington Recreation and Park District (BRPD). The BRPD provides an equestrian arena, athletic fields, a community center, a summer swim program and a

²⁰ "Quality of Life" & "Police Department" City of Rialto website, www.ci.rialto.ca.us.

²¹ "Elm Park Development Fiscal Analysis 2006," Burr Consulting, 7.

²² *Rialto Annexation Study: Fiscal and Service Analysis 2005*, Burr Consulting, 23.

²³ "Police Department," City of Rialto website, www.ci.rialto.ca.us.

²⁴ City of Rialto website, www.ci.rialto.ca.us.

Tiny Tots program.²⁵ After annexation, it is expected that property tax revenues for the BRPD will be transferred to the City General Fund for the annexation area. The City's Maintenance Department maintains over 125 developed park acres. The City also provides a variety of forms of public recreation. The “competition-sized” Tom Sawyer Pool is located on 152 E. San Bernardino Ave. The Rialto Racquet and Fitness Center offers state-of-the art facilities and equipment, including 4 racquet ball courts, a sauna and spa. The City General Fund, HOA, and user fees will fund parks and recreations services. **Table 3** below lists the existing City park facilities.

²⁵ *Rialto Annexation Study: Fiscal and Service analysis 2005*, Burr Consulting, 40.

TABLE 3: PARKS AND RECREATIONAL FACILITIES

NAME	ADDRESS	AMENITIES
Anderson Park	726 S. Lilac	<ul style="list-style-type: none"> • 1/4 mile walking track • Basketball court • Playground equipment for small children • Three large picnic shelters
Bud Bender Park	300 N. Lilac Ave	<ul style="list-style-type: none"> • Has one Little League • One Pony League field • T-ball field • Picnic facilities
Birdsall Park	2611 N. Linden Ave	<ul style="list-style-type: none"> • Two Little League fields • One T-ball field • Public picnicking facilities • Children's playground and picnic shelters
Jerry Eaves Park	1485 N. Ayala	<ul style="list-style-type: none"> • 7 soccer fields • 3 large picnic shelters • Several small areas for the public • Children's playground
Alec Fergusson Park	2395 W. Sunrise	<ul style="list-style-type: none"> • Roller hockey rink • 1/4 mile walking track • Picnic area • Horse shoe pits • Little League field • Basketball court • Tot lot
Flores Park	1020 W. Etiwanda Ave	<ul style="list-style-type: none"> • Picnic area • Children's playground • 1/4 mile walking track
Frisbie Park	1901 N. Acacia	<ul style="list-style-type: none"> • 3 Little League fields and • 3 Girls Softball fields • Public picnic areas • Playground equipment • Basketball courts
Margaret Todd Park	201 N. Willow	<ul style="list-style-type: none"> • Skatepark • Picnic facilities • Open space
Rialto City Park	130 E. San Bernardino Ave	<ul style="list-style-type: none"> • One football field • Pony League field • Little League field • Several picnic areas • All new playground equipment
Source: http://www.ci.rialto.ca.us		

G. STREET LIGHTING AND LANDSCAPING

The City of Rialto will provide installation, maintenance services and street lighting improvements. The current street light improvements are owned by the Southern California Edison Company, the State of California Department of Transportation, and the City of Rialto. Southern California Edison powers all lights for the annexation area as well as the City. After annexation, it is expected that property tax revenues accruing to the County for CSA-SL (which provides street lighting services) will be transferred to the City for the annexation area. Street lights will be installed by the developer in the annexation area and will be maintained privately by a property owners' association.²⁶ City staff performs quarterly streetlight inspections to identify lights that have burned out. Burned out lights that are owned by Southern California Edison (SCE) are reported to SCE so that their repair crews can make the necessary repairs. A contract electrician repairs streetlights owned by the City. The Public Works Department provides maintenance to public alleys by removing weeds and brush.²⁷ The general fund and HOA fees will provide funds for these services.

H. Animal Regulation

The San Bernardino County Animal Care and Control Program currently offers field services, animal licensing and education for dog owners in the unincorporated areas of the County. The Program operates two animal shelters. Big Bear Animal Shelter is located at Northshore Rd, Big Bear City and Devore Animal Shelter is located at 19777 Shelter Way, Devore.

The Humane Services section of the Rialto Police Department is responsible for handling animal related services for the City. These services include picking up strays, response to complaints or attacks, licensing and ordinance enforcement. The City contracts with the County for animal shelter services only.²⁸ The Humane Services section is staffed by three full-time Animal Control Officers.²⁹ The annexation area will receive services from the City, which will be financed by the General Fund and various fees.

I. Library Services

The County provides library services to the annexation areas and to the City of Rialto. The Rialto branch is located at 251 West 1st Street and contains approximately 80,000 books and 75 newspapers and periodicals. Their services include the Friend's Book Store, Preschool Storytime, Teen Tutoring program, Adult literacy program, summer reading program and 19 public computers with internet capabilities.³⁰ Other Libraries in proximity of the Project are the Riverside County Library, Bloomington Library

²⁶Yoon Kim, *YH Cactus, LLC*.

²⁷ "Public Works," City of Rialto website, www.ci.rialto.ca.us.

²⁸ "San Bernardino County Animal Care and Control Program," <http://www.co.san-bernardino.ca.us/acc/>.

²⁹ "Police Department," City of Rialto website, www.rci.rialto.ca.us.

³⁰ <http://www.sbcounty.gov/library/branch/Ria/ria.htm> & telephone interview with Rob Bell, Branch Manager.

and the Colton City Library. Library services are funded by the County General Fund.

J. Street Sweeping

Upon annexation, street sweeping services will be provided to the Project area by the City. Street sweeping operations are a function of the City's Public Works Department. The department sweeps sand and debris from arterial, streets and bike lanes twice a month.³¹ Street sweeping services will be funded by the City General Fund.

K. Fire Prevention And Protection

The annexation area currently receives fire services from the Central Valley Fire Protection District (CVFPD) and ConFire, which is staffed and contracted by the County. ConFire JPA consists of San Bernardino County Fire Department, Colton Fire Department, Loma Linda Fire Department, Redlands Fire Department, and the Rialto Fire Department.³²

The District manages 67 stations provides fire and paramedic services to an area of over 16,000 square miles. County Station No. 77 (Fontana) will serve the Project.³³ The Fontana Station is located at 17459 Slover, Bloomington, and has a staff of four.³⁴ Three other stations are located in Muscoy, Bloomington and at the intersection of I-210 and Citrus.³⁵ RFD headquarters is located at 131 South Willow Avenue. The RFD serves all residents within the city boundaries.³⁶ At buildout, city-wide level of service is expected to be 0.82 firefighters per 1,000 residents.

An additional proposed Rialto Station No. 205 is expected to be added in southern Rialto at the time developments in the Project area are to be completed. This station would then be the first-responder to the Project area, resulting in quicker response times.³⁷ Services are financed through the General Fund and various fees, including ambulance transport fees from victims' health insurance.

L. Emergency Medical

The annexation area will receive ambulance services from the City of Rialto and American Medical Response, a private contractor. The City of Rialto Fire Department is the provider of emergency medical services for the City. Their personnel are trained as firefighters and paramedics, which is efficient and cost effective. They own five fire engines and three ambulances. The Fire Department

³¹ "Public Works," City of Rialto website, www.ci.rialto.ca.us

³² County Fire, Peter Hills,

<http://www.co.sanbernardino.ca.us/businessplan/pdf/PSS/PzuCountyFire.pdf>.

³³ *Plan for Services LAFCO – Reorganization Process, San Bernardino County Consolidated Fire District, 2.*

³⁴ *Rancho El Rivino Specific Plan Draft EIR*, Michael Brandman Associate, 2.2.8.

³⁵ "Fire Department," City of Rialto website, www.ci.rialto.ca.us.

³⁶ *Rancho El Rivino Specific Plan – Draft EIR* Michael Brandman Associates 4.10-1.

³⁷ *Rialto Annexation Study: Fiscal and Service Analysis 2005*, Burr Consulting, 26.

employs 46 EMT's and 31 Paramedics. In 2003, paramedics responded to approximately 7,230 calls; 12% were traffic collision related.³⁸ With the proposed Rialto Fire Station No. 205, ambulance services will offer improved response times due to closer proximity. Services are financed through the General Fund, including "ambulance transport fees" from victims' health insurance.

M. Public Transit

SANBAG distributes a large share of funds for public transit and oversees all transit service in San Bernardino County. Seven operators serve the county, including: Barstow Area Transit, The Morongo Basin Transit Authority, The Mountain Area Regional Transit Authority, Needles Area Transit, Omnitrans, The Victor Valley Transit Authority, and Foothill Transit Agency.

Omnitrans has existing bus routes throughout the City, however there are none currently located adjacent to the annexation area.³⁹ Greyhound and Metrolink services are also available for transportation to other metropolitan area cities. The annexation will not affect these levels of service or designated routes. There will be no change in funding for these services.

N. Water Supply

The retail water supplier for the annexation area is the West Valley Water District ("WVWD", formerly the West San Bernardino Water District).⁴⁰ The WVWD receives water through the California State Water Project ("SWP") and Lytle Creek. The Project will be located in Pressure Zone 2. This zone has reservoirs of adequate capacity to meet fire code storage requirements. Total storage capacity is currently 11.50 million gallons ("MG") and ultimately will be 16.50 MG. Each dwelling unit utilizes an average of 840 gallons per day ("gpd") for potable water. An estimate of Average Day Demand ("ADD") is 507,360 gpd and Peak Day Demand ("PDD") is 1,014,720 gpd.⁴¹ Ground water sources are Lytle Creek Basin, Rialto Basin, Bunker Hill Basin, Chino Basin, and North Riverside Basin. Current well capacity equals 31.3 MGD. WVWD is planning to construct a new 6.0 MGD Water Filtration Facility in the villages of Lytle Creek North. The Project will be able to connect to the system through nearby existing pipelines along El Rivino Road and along Cactus Avenue.⁴² The Project will have a minimal effect on the WVWD system. User fees finance water services, with base charges for households of approximately \$10.00 per month.⁴³

The wholesale water supplier for the annexation area is the San Bernardino Valley Municipal Water District ("SBVMWD"). The SBVMWD covers approximately 325 square miles of southwestern San Bernardino County. It is responsible for importing

³⁸ "Fire Department," City of Rialto website, www.ci.rialto.ca.us.

³⁹ *Rancho El Rivino Specific Plan Draft 2006*, Michael Brandman Associates, 3.3.3.

⁴⁰ *Rancho El Rivino Specific Plan Draft 2006*, Michael Brandman Associates, 3.4.1.

⁴¹ *Plan of Service 2006*, Engineering Resources of Southern California, Inc., 1.

⁴² *Plan of Service 2006*, Engineering Resources of Southern California, Inc, 2.

⁴³ <http://www.wvwd.org/services.asp?service=Customer+Service>.

supplemental water, monitoring groundwater supplies/basins and recharging groundwater. Legal flow requirements at Riverside Narrows are approximately 15,250 acre-feet per year. As of 1992, the District had achieved an excess of 465,863 acre-feet from previous years, which aids in meeting legal requirements for future dry years.⁴⁴

O. Sewage Collection & Treatment

The City of Rialto provides wastewater collection, treatment, sewer planning and maintenance, overflow prevention, and disposal services to the City. The treatment plant is located at 501 E. Santa Ana Ave. The plant has the capacity to treat 11.7 million gallons per day (“mgd”), with peak flow capacity surpassing 18 mgd. The treated water flows into the Santa Ana River. There is adequate capacity remaining to add the new population of the annexation area to its services. Estimated generation of waste water for residential land uses is 270 gallons per day per dwelling unit or 196,000 gpd.⁴⁵

The City’s sewer collection system does not currently connect to El Rivino annexation area. Upon annexation, the area would be required to construct connections to the City’s existing system. Connection to the sewer system must occur within three years of the system becoming available (within 200 feet of the property).⁴⁶ Services are funded by user fees of \$24.82 per month per household. The developer plans to finance sewer construction through a Community Facilities District (“CFD”).⁴⁷

P. Vector Control

The San Bernardino County Vector Control Program office is located at 2355 E. 5th St, San Bernardino. The Vector Control Program offers services for public pools, apartments, hotels, schools, water parks and sewage tanks and pump trucks to all cities within the County. Complete services are available to all unincorporated areas. The main functions of the Program are to respond to service requests, monitor vector borne diseases such as the West Nile virus, inspection of poultry ranches and abatement of sewer systems and flood control basins.⁴⁸ Vector control services are funded by the County through property assessments.

Q. Solid Waste

Upon annexation, trash collection services will be provided by EDCO Disposal Services. The disposal facilities utilized by the City and County to dispose of solid waste are the Mid-Valley Landfill, owned by the County, and the City of Rialto maintenance yard for the disposal of hazardous waste. EDCO provides educational outreach programs, funded by the County, on topics such as recycling, composting

⁴⁴ [San Bernardino Valley Municipal Water District](http://www.sbvmd.com/about%20pages/aboutthe.html). 05 Jan 2007

<www.sbvmd.com/about%20pages/aboutthe.html>.

⁴⁵ *Rancho El Rivino Specific Plan Draft 2006* Michael Brandman Associates. 3-15.

⁴⁶ Rialto Municipal Code §12.08.050, <http://municipalcodes.lexisnexis.com/codes/rialto/>

⁴⁷ *Source: YH Cactus, LLC.*

⁴⁸ “DEHS Online: County of San Bernardino Environmental Health Services,” www.sbcounty.gov/dehs/vectorcontrol.

and hazardous waste management.⁴⁹ All collection services are supported on a user-fee basis. Fees in the annexation area will be \$19.52 per month. For annexation area residents, solid waste franchise fees will increase from 10 to 16.137 percent.⁵⁰ Trash bills will continue to cover municipal recycling and household hazardous waste programs. The City offers free dump days quarterly for disposal and recycling of bulky waste items.⁵¹

R. Flood Control

Flood control protection for the annexation areas as well as the City is currently provided by the County Flood Control District and the U.S. Army Corps of Engineers. The County Flood Control District #1 plans, funds, designs, constructs and maintains main flood control facilities. The District provides dams, conservation basins, channels and storm drains. Flood control services are funded through property tax revenues.

S. Drainage

Services will be provided by the City of Rialto Public Works Division, including drainage planning, design and construction, and catch basin maintenance. The County and City both maintain storm drains within their boundaries. Drainage services will be funded by the City General Fund after annexation.

T. Cable TV Franchise

Cable television is currently privately provided by Adelphia to the City. Cable TV services are financed through franchise fees.

U. School Districts

The entire proposed annexation area is currently situated within the boundaries of the Colton Joint Unified School District. The District serves 7 cities, two counties and a total of 24,715 students approximately. Cities served include Colton, Fontana, Grand Terrace and Rialto. The District is composed of 18 elementary schools, 4 middle schools and 2 high schools.⁵² The Project area is served by Crestmore Elementary, Bloomington Middle School and Bloomington High School. Elementary school serves grades K-6, middle school grades 7-8 and high school grades 9-12.⁵³ Average class size for K-12 ranges from 19 to 31 students. Ninety-four percent of teachers in the District have full credentials. The School District is financed through local taxes and state aid.

⁴⁹ "Solid Waste Management," City of Rialto website http://www.ci.rialto.ca.us/airport_966.php.

⁵⁰ *Rialto Annexation Study: Fiscal and Service Analysis 2005*, 34.

⁵¹ "Solid Waste Management," City of Rialto website, http://www.ci.rialto.ca.us/airport_966.php.

⁵² Colton Joint Unified School District website, <http://www.coltonk12.ca.us/>

⁵³ *Rancho El Rivino Specific Plan – Draft EIR* Michael Brandman Associates 4.10-2.

Additional students will be added to the school district upon residential occupancy. Estimates show a potential of 616 total students from grades K through 12.⁵⁴

TABLE 4: SCHOOL ENROLLMENT AND CAPACITY				
Colton Joint Unified School District				
School	Grades	Current Enrollment	Over Capacity?	School Address
Crestmore Elementary	K-6	818	Yes	18870 Jurupa Avenue, Bloomington
Bloomington middle	8-Jul	924	Yes	18829 Orange Street, Bloomington
Bloomington High	12-Sep	2920	Yes	10750 Laurel Street, Bloomington
Total		4662		

Source: City of Rialto - Draft EIR Michael Brandman Associates

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⁵⁴ Rancho El Rivino Specific Plan – Draft EIR Michael Brandman Associates 4.10-7.

V. CONCLUSIONS

The San Bernardino County Local Agency Formation Commission has previously identified the City of Rialto as the logical service provider for the 165-acre Rancho El Rivino Plan area by placing the area within the City's Sphere of Influence. The proposed development is consistent with existing and previously planned development. Residents of the Plan area will receive a sufficient level of City-provided municipal services, especially in the areas of police, fire and land use regulation.

IV. CERTIFICATION

CERTIFICATION

I hereby certify that the statements furnished above and in the attached exhibits present the data and information required for this initial evaluation to the best of my ability, and that the facts, statements, and information presented herein are true and correct to the best of my knowledge and belief. I understand that if this proposal is approved, the Commission will impose a condition requiring the applicant to indemnify, hold harmless and reimburse the Commission for all legal actions that might be initiated as a result of that approval.

Date

Henry T. Garcia, City Manager
City of Rialto

TABLE 5

Table 5 - Service Responsibilities Matrix and Levels of Service (LOS) Working Draft



PROPOSED TRANSFER OF SERVICE RESPONSIBILITIES IN THE RANCHO EL RIVINO ANNEXATION TERRITORY RESULTING FROM ANNEXATION INTO THE CITY OF RIALTO

Public Service	Current Provider	After Annexation	Change in Levels of Service (LOS)	Proposed Method of Service	Funding Sources
Land Use Regulation	San Bernardino County	City	Local control over planning and land use services	City Staff	Fees, City General Fund
Building Inspection	San Bernardino County	City	None	City Staff	City General Fund
Local Law Enforcement	San Bernardino County	City	Improved code enforcement and more sworn officers per resident.	City Police Department	City General Fund, Citywide CFD special tax for public safety services
Traffic Law Enforcement	County Sheriff & California Highway Patrol	City	None	City	City General Fund
Road maintenance and improvements	San Bernardino County	City	Annexation areas will receive sidewalk, curb and gutter improvements as well as traffic signals and street name signs. Overall improvement in road conditions.	City Staff	HOA Fees, General Fund
Parks & Public Recreation	BRPD	City	More recreational programming by the City.	City Staff	HOA Fees, General Fund
Street Lighting & Landscaping	Street Lighting CSA (SL-1) provides installation and maintenance. Lighting powered by Southern California Edison.	City	Developers provide street light installation in development areas.	City Staff & Contracts	HOA Fees, General Fund, LLMD
Animal Regulation	San Bernardino County Animal Care & Control	City PD - Humane Services Division	None	Animal Control Officers	General Fund and Fees
Library Services	San Bernardino County	No Change	None	No Change	General Fund - no change
Street Sweeping	County	City	New Service	Public Works	City General Fund
Fire Prevention and Protection	Central Valley Fire Protection District and San Bernardino County Fire Consolidated Fire Department	City	Improved response times.	City Staff	City General Fund and Fees
Emergency Medical	American Medical Response, Fire Department	City Fire Department	Improved response times.	City Staff	City General Fund and Fees
Public Transit	County/OmniTrans	No Change	None	County/OmniTrans	County General Fund
Water supply - wholesale	SBVMWD	No Change	None	No Change	User Fees
Water supply - retail	WVWD	No Change	None	No Change	User Fees
Sewage collection & treatment	NONE	City	New Service	City Staff	User Fees, \$24.82 per month
Vector Control	San Bernardino County	No Change	None	Vector Control Staff	Property Assessments
Trash Collection & Solid Waste Disposal	EDCO Disposal Services	No Change	None	EDCO Disposal Services	User Fees
Flood Control	County Flood Control District, US ArmyCorps of Engineers	No Change	None	No Change	County Property Taxes
Drainage	County	City - Public Works Division	None	City Staff	City General Fund
Cable TV Franchise	Adelphia	No Change	None	No Change	Franchise Fees
County Services that will not be affected by the annexation	Agriculture Commissioner; Alcohol, Drug and Mental Health Services; Assessor; Auditor-Controller; Board of Supervisors; Coroner, Clerk of the Board; County Clerk-Recorder; County Administrator; County Counsel; Courts; District Attorney; Office of Emergency Services; Jail; Grand Jury; Health Care Services; Law Library; Probation; Public Defender; Treasurer-Tax Collector; Veterans Service; Social Services; Weights & Measures;				
School Districts	Colton Joint Unified School District	No Change	None	No Change	No Change