

LOCAL AGENCY FORMATION COMMISSION FOR SAN BERNARDINO COUNTY

215 North D Street, Suite 204, San Bernardino, CA 92415-0490
(909) 383-9900 • Fax (909) 383-9901
E-MAIL: lafco@lafco.sbcounty.gov
www.sbclafco.org

DATE: AUGUST 6, 2012
FROM: KATHLEEN ROLLINGS-McDONALD, Executive Officer
TO: LOCAL AGENCY FORMATION COMMISSION



SUBJECT: AGENDA ITEM #11 – Initiation of Second Round of Service Reviews for the Valley Region

RECOMMENDATION:

Staff recommends that the Commission:

1. Initiate the second round of service reviews required by Government Code Section 56430 for all cities and special districts located in the Valley Region and direct staff to establish a stakeholders group for each of the primary services to be reviewed;
2. Direct staff to utilize, where available, the County Vision Project Element Committees to draw for stakeholder group membership; and,
3. Direct staff to work with Orange County LAFCO to acquire the necessary software and receive training on developing a shared services matrix and fiscal trend analysis program and return with a contract for review and approval by the Commission as soon as possible.

BACKGROUND:

During the fall of 2012, the Commission is anticipated to complete its initial service reviews and sphere of influence updates mandated by State law. With that accomplishment comes the requirement set forth in Government Code Section 56425(g) to begin the second cycle of sphere of influence updates and service reviews. In the regional definitions established by the Commission, the second round will begin with the Valley region. The Valley region extends from the Los Angeles County Line eastward to Oak Glen, from the Riverside County line northward to the National Forest Boundary.

Staff is proposing that the Commission undertake its second cycle of reviews on a service-by-service basis. This change is proposed since the first cycle of reviews established or amended the communities within the County under the Commission's sphere of influence policies. At this juncture, it is the staff's position, that it would be appropriate to review the individual service types as outlined in the OPR Guidelines adopted by the Commission for

efficiency and sustainability, as well as the possibility for sharing of services for cost savings. This cost sharing interest has peaked because of the local economy and there are many opportunities to share information through the Countywide Vision element committees and other associations. As a part of the Final Budget approval process, staff identified the services to be reviewed as generally:

- A. Water – retail, wholesale, reclamation. This will include information related to private water companies and mutual water companies within the region. At the present time, staff is working with the mutual water companies to comply with the provisions of AB 54 for submission of service area maps. This review will also include a discussion about a sphere of influence for the Metropolitan Water District of Southern California, a multi-county regional agency, within our County.
- B. Sewer – treatment, collection, recycled water.
- C. Fire Protection, emergency medical response and ambulance service
- D. Park and Recreation
- E. Law Enforcement
- F. Flood Control
- G. Solid Waste
- H. Other miscellaneous – streetlighting, detention basin management, cemetery, open space and habitat preservation, healthcare, roads (not within a city or county maintained system).

In addressing the questions for this service-based municipal service review, staff is proposing to establish stakeholders groups for each of the major services identified above. In order to coordinate the efforts of LAFCO in its review and those of the County's Vision project, staff will be attempting to coordinate with the various elements of the County's project. At present there are nine Vision elements as outlined on Attachment #1 to this report. LAFCO staff is currently attending the Water Element and will be seeking participants for the Service Review Water Stakeholders group from its membership.

Also as a part of the second cycle of service reviews, staff is proposing that the Commission approve the development of two databases. First it is proposed that a shared service inventory be developed, much like that previously implemented by Orange County LAFCO, to allow our agencies to see what is available when the need arises. Second, staff is proposing the development of a fiscal trend analysis which will provide several key indicators in an easy to view and understand format. In order to develop these types of data, staff is proposing that the Commission contract with Orange LAFCO to acquire and utilize the proprietary programs they have developed. In this way we can build upon the platform for specific San Bernardino LAFCO and County needs. In general discussion with Orange County LAFCO, it is estimated that such an acquisition and training would be in the range of \$2,500. If staff's recommendation is approved, negotiations will be undertaken

with Orange County LAFCO and a final contract returned to the Commission for review and approval at a later date.

In initiating the Valley region second cycle reviews, the following agencies will be included:

CITIES:

Upland, Montclair, Chino, Chino Hills, Ontario, Rancho Cucamonga, Fontana, Rialto, San Bernardino, Colton, Grand Terrace, Loma Linda, Highland, Redlands, and Yucaipa

WATER AGENCIES (this includes water and wastewater providers):

Water Districts:

Monte Vista Water District, Cucamonga Valley Water District, West Valley Water District, East Valley Water District, Yucaipa Valley Water District and Beaumont Cherry Valley Water District (general Oak Glen area)

Municipal Water Districts:

Inland Empire Utilities Water Agency (formerly Chino Basin Municipal Water District), San Bernardino Valley Municipal Water District

Water Conservation Districts:

Chino Basin Water Conservation District and San Bernardino Valley Water Conservation District

Other Water Providers:

Metropolitan Water District of Southern California (no sphere in San Bernardino County needs to be established);
Private and Mutual Water Companies, include but are not limited to: San Antonio Heights Water Company, Fontana Water Company, Riverside Highland Mutual Water Company, Olive Dell Ranch Water Company, Brookside Water Company, Mill Creek Water Company, Rocky Comfort Mutual Water Company, Oak Glen Domestic Water Company, Lytle Spring Water Company, Devore Mutual Water Company, Marygold Mutual Water Company, Baseline Gardens Mutual Water Company

FIRE PROTECTION DISTRICTS:

Chino Valley Independent Fire Protection District, Rancho Cucamonga Fire Protection District, and Fontana Fire Protection District. The review will also include the San Bernardino County Fire Protection District, its Valley Service Zone and its special tax service zones of: PM-2 (Paramedics unincorporated San Bernardino/Highland), PM-3 (Paramedics Oak Glen community), and CFD 2002-02 (Kaiser Commerce Specific Plan area)

PARK AND RECREATION DISTRICTS:

Bloomington Recreation and Park District

RESOURCE CONSERVATION DISTRICTS:

Inland Empire Resource Conservation District, Riverside-Corona Resource Conservation District (Colton Grand Terrace area)

VECTOR CONTROL DISTRICT

West Valley Mosquito and Vector Control District

COUNTY SERVICE AREAS AND ZONES

County Service Area SL-1 (streetlighting), County Service Area 63 (Yucaipa/Oak Glen Area), County Service Area 70 (unincorporated County-wide agency, multi-function), County Service Area 120, and the following known Zones of CSA 70: DB-1 (Bloomington), EV-1 (Citrus Plaza), GH (Glen Helen), P-8 (Fontana), P-10 (Mentone), P-12 (Montclair), P-13 (El Rancho Verde), P-14 (Mentone), P-16 (Mentone), R-8 (Riverside Terrace Chino), R-31 (Lytle Creek), S-3 (Lytle Creek), SL-2 (Chino), SL-3 (Mentone), SL-4 (Bloomington), and SL-5 (Muscoy). It will also include a review of CFD 2003-01 (Citrus Plaza) and CFD 2006-01 (Lytle Creek)

At the conclusion of the service reviews the Commission will need to determine which spheres of influence would require further update. Government Code Section 56425(g) states that "...every five years thereafter, the commission shall, **as necessary**, review and update each sphere of influence (emphasis added by LAFCO staff). Staff anticipates that only a portion of the agencies identified above will require further sphere of influence update during the second round.

CONCLUSION

Approval of the recommendation outlined on page 1 will allow staff to move forward with developing the program and stakeholder participants to begin the service review process for the second cycle Valley Region reviews. Staff will provide the Commission with regular updates on this process and will work diligently toward a summer 2013 consideration process. This is the first step in the ongoing service responsibilities required of the Commission.

KRM

Attachments:

1. [County Vision Project Vision Elements](#)
2. [San Bernardino County Community Indicators Report](#)