

## Human Services Subsistence Funds - Consolidated

### DESCRIPTION OF MAJOR SERVICES

**Aid to Indigents (General Relief)** provides mandated County subsistence in the form of cash aid for food, shelter and transportation to indigents who do not meet categorical eligibility requirements for state and federally funded programs. These general relief payments facilitate transition to an employable status and/or provide interim assistance pending receipt of Social Security Income (SSI) benefits. Revenue under this program represents retroactive SSI payments which the County receives as reimbursements for general relief assistance provided to SSI eligible indigents prior to their enrollment in the SSI program and reimbursements made by non-SSI eligible indigents when assistance under this program is no longer needed.

**Budget at a Glance**

Total Requirements (Excl. Reimb.)	\$549,350,954
Total Sources (Incl. Reimb.)	\$516,266,338
Net County Cost	\$33,084,616
Total Staff	0
Funded by Net County Cost	6%

**Domestic Violence/Child Abuse Services** provides for a number of contracts with agencies to ensure temporary shelter, food, transportation, emergency services and treatment/counseling for adults and children who are victims of domestic violence and child abuse. The domestic violence program under SB 1246 is funded by a surcharge on marriage licenses and court fines imposed in domestic violence cases. The child abuse prevention program is funded by realignment and revenue generated from a surcharge placed on certified copies of birth certificates. Revenues from the surcharges are deposited into special revenue funds and used to fund the payments to contractors. These three revenue sources provide 100% of the funding for this program.

**Entitlement Payments (Child Care)** provides for the Stage One Child Care program administered by the Transitional Assistance Department (TAD). This program is one of the major programs of federal welfare reform and the resulting state CalWORKs program and is intended to fund child care for CalWORKs recipients who are seeking employment or have obtained employment. Child care provider payments are 100% federally and state funded through reimbursements by the state.

**Out-of-Home Child Care** provides assistance grants for room, board and care for children pending determination of eligibility for state or federal aid, those who are ineligible due to other resources or those who are undocumented residents. Some of these children have serious emotional and medical problems which increase the difficulty of locating appropriate facilities for care. Costs for this program can fluctuate based on the unique nature and requirements of each individual case and are funded with Discretionary General Funding (Net County Cost).

**Aid to Adoptive Children** program provides financial assistance to adoptive parents who would otherwise not be able to provide for a child's special needs. The children are either personally disadvantaged, physically handicapped or adolescents. This program enables hard to place children to be adopted and taken out of the higher cost Foster Care program. This budget unit is approximately 42% federally funded. The remaining 58% is funded with realignment and Discretionary General Funding (Net County Cost).

**AFDC-Foster Care** provides aid payments for children living in foster homes and group-care facilities. The Foster Care caseload consists of cases from both Children and Family Services (CFS) (approximately 90%) and Probation (approximately 10%). The cost of Probation related foster care cases is approximately two times greater than CFS cases due to the higher levels of care required for these juveniles. There are two funding eligibility criteria in the Foster Care Program, federal (federal, realignment and County participation) and non-federal (realignment and County only). Foster Care placements are generally eligible for federal financial participation if the parents meet the previous Aid to Families with Dependent Children (AFDC) Program criteria.

- For federal cases, the cost-sharing ratios are now approximately 45% federal and 55% County.
- For non-federal cases all costs are borne by the County.
- All County share-of-cost is funded with realignment and Discretionary General Funding (Net County Cost).



**Refugee Cash Assistance** provides assistance payments for a maximum of eight months to all refugees who cannot meet the requirements for the Refugee Demonstration Project and CalWORKs programs. This program is 100% federally funded, and federal participation is open-ended.

**Cash Assistance for Immigrants** program, under AB 2779, provides cash assistance to aged, blind and disabled legal immigrants, who meet the Supplemental Security Income/State Supplementary Payment (SSI/SSP) immigration status requirements in effect on August 21, 1998, and all other current SSI/SSP eligibility requirements, yet are no longer eligible for SSI/SSP solely due to their immigration status. This program is 100% state funded.

**CalWORKs – All Other Families** provides CalWORKs assistance payments to families eligible for aid and includes all cases that have not been identified as two-parent families. The federal and state governments reimburse 97.5% of the costs for this program. Approximately 47.2% is realignment. The mandated 2.5% County share is funded by Discretionary General Funding (Net County Cost).

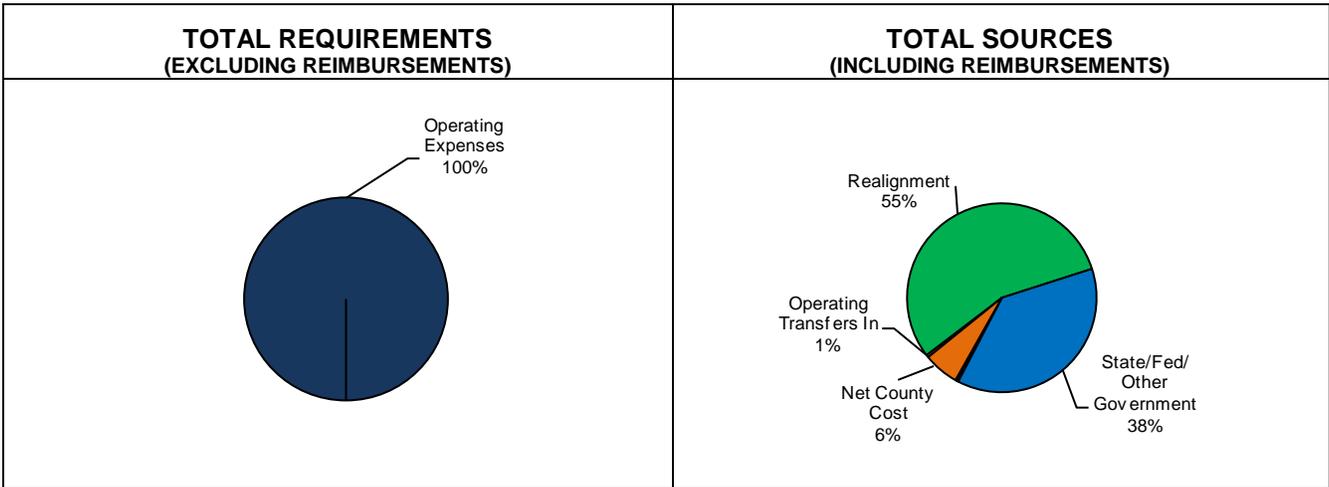
**Kinship Guardianship Assistance Program (Kin-Gap)** provides a subsidy to children who leave the juvenile court dependency system to live with a relative legal guardian. It offers relative caregivers of dependent children an option for providing a permanent home to these children. To be eligible for the program, the child must have lived with the relative at least 12 consecutive months, the relative guardianship must be established pursuant to Welfare and Institutions Code 366.26, and the juvenile court dependency for the child must be dismissed. Movement to the Kin-Gap program is not automatic. The court, with a recommendation from the social worker, has discretion regarding whether termination of dependency is in the child’s best interest. This program is approximately 54% federally funded. The remaining 46% is funded with realignment and Discretionary General Funding (Net County Cost).

**CalWORKs – 2 Parent Families** provides payments to resident families who are eligible for aid in accordance with state law. This budget includes all cases identified as having two parents in the home. The federal and state governments reimburse 97.5% of the costs for this program. The mandated County share of 2.5% is funded by Discretionary General Funding (Net County Cost).

All HS Subsistence programs are mandated by federal or state law.

There is no staffing associated with these budget units. Services for the above programs are provided by staff budgeted in the Human Services (HS) Administrative Claim budget unit.

**2016-17 RECOMMENDED BUDGET**



### ANALYSIS OF 2016-17 RECOMMENDED BUDGET

GROUP: Human Services  
 DEPARTMENT: Human Services Subsistence  
 FUND: General

BUDGET UNIT: Various  
 FUNCTION: Public Assistance  
 ACTIVITY: Aid Programs

	2012-13	2013-14	2014-15	(A) 2015-16	2015-16	(B) 2016-17	(B-A) Change From Prior Year
	Actual	Actual	Actual	Modified Budget	Estimate	Recommended Budget	Modified Budget
<b>Requirements</b>							
Staffing Expenses	0	0	0	0	0	0	0
Operating Expenses	470,192,568	485,787,744	516,486,644	549,696,613	535,457,272	549,350,954	(345,659)
Capital Expenditures	0	0	0	0	0	0	0
<b>Total Exp Authority</b>	<b>470,192,568</b>	<b>485,787,744</b>	<b>516,486,644</b>	<b>549,696,613</b>	<b>535,457,272</b>	<b>549,350,954</b>	<b>(345,659)</b>
Reimbursements	(755,768)	(777,926)	(778,504)	(883,400)	(855,862)	(883,400)	0
<b>Total Appropriation</b>	<b>469,436,800</b>	<b>485,009,818</b>	<b>515,708,140</b>	<b>548,813,213</b>	<b>534,601,410</b>	<b>548,467,554</b>	<b>(345,659)</b>
Operating Transfers Out	0	0	0	0	0	0	0
<b>Total Requirements</b>	<b>469,436,800</b>	<b>485,009,818</b>	<b>515,708,140</b>	<b>548,813,213</b>	<b>534,601,410</b>	<b>548,467,554</b>	<b>(345,659)</b>
<b>Sources</b>							
Taxes	0	0	0	0	0	0	0
Realignment	135,832,835	153,302,411	293,435,357	308,714,084	299,850,481	304,458,131	(4,255,953)
State/Fed/Other Government	301,519,375	295,228,473	186,852,301	204,088,798	199,042,933	206,489,977	2,401,179
Fee/Rate	0	1,773,291	1,773,562	1,743,336	1,301,167	1,627,967	(115,369)
Other Revenue	487,201	308,254	249,531	248,000	387,834	306,863	58,863
<b>Total Revenue</b>	<b>437,839,411</b>	<b>450,612,429</b>	<b>482,310,751</b>	<b>514,794,218</b>	<b>500,582,415</b>	<b>512,882,938</b>	<b>(1,911,280)</b>
Operating Transfers In	5,000,000	5,000,000	4,500,000	3,500,000	3,500,000	2,500,000	(1,000,000)
<b>Total Financing Sources</b>	<b>442,839,411</b>	<b>455,612,429</b>	<b>486,810,751</b>	<b>518,294,218</b>	<b>504,082,415</b>	<b>515,382,938</b>	<b>(2,911,280)</b>
Net County Cost	26,597,389	29,397,389	28,897,389	30,518,995	30,518,995	33,084,616	2,565,621
Budgeted Staffing*	0	0	0	0	0	0	0

\*Data represents modified budgeted staffing

### DETAIL OF 2016-17 RECOMMENDED BUDGET

	2016-17			
	Requirements	Sources	Net County Cost	Staffing
<b>Subsistence Funds</b>				
Aid to Indigents (Fund AAA ATI)	1,556,873	306,863	1,250,010	0
Domestic Violence/Child Abuse Services (Fund AAA DVC)	531,812	531,812	0	0
Entitlement Payments (Child Care) (Fund AAA ETP)	25,528,380	25,528,380	0	0
Out-of-Home Child Care (Fund AAA OCC)	1,110,566	0	1,110,566	0
Aid to Adoptive Children (AAB ATC)	68,000,000	65,700,480	2,299,520	0
AFDC - Foster Care (Fund AAB BHI)	148,623,654	127,726,708	20,896,946	0
Refugee Cash Assistance (AAB CAP)	125,000	125,000	0	0
Cash Assistance for Immigrants (AAB CAS)	2,521,954	2,521,954	0	0
CalWORKs - All Other Families (AAB FGR)	244,312,640	239,287,028	5,025,612	0
Kinship Guardianship Assistance Program (AAB KIN)	12,305,750	10,804,158	1,501,592	0
CalWORKs - 2 Parent Families (Fund AAB UPP)	43,850,925	42,850,555	1,000,370	0
<b>Total Subsistence Funds</b>	<b>548,467,554</b>	<b>515,382,938</b>	<b>33,084,616</b>	<b>0</b>



**Aid to Indigents (General Relief):** Requirements of \$1.6 million provide cash aid for food, shelter and transportation as well as SSI advocacy legal fees to indigents who do not meet categorical eligibility requirements for state and federally funded programs. Sources of \$306,863 represent aid payment reimbursement and SSI collections. This budget unit has a Net County Cost of \$1.3 million.

**Domestic Violence/Child Abuse Services:** Operating Expenses of \$1.4 million for contracts with agencies to ensure temporary shelter, food, transportation, emergency services and treatment/counseling for adults and children who are victims of domestic violence and child abuse. This is funded by Reimbursements of \$833,400 from surcharges placed on certified copies of birth certificates, marriage licenses and court fines imposed in domestic violence cases, and Sources of \$531,812 of realignment funding that is dedicated to the child abuse prevention program. There is no Net County Cost for this budget unit.

**Entitlement Payments (Child Care):** Requirements of \$25.5 million provide payments to child care providers for CalWORKs Stage One Child Care. Sources of \$25.5 million represent state and federal funding for the program. There is no Net County Cost for this budget unit.

**Out-of-Home Child Care:** Requirements of \$1.1 million provide assistance grants for room, board and care for children pending determination of eligibility for state or federal aid, those who are ineligible due to other resources, or those who are undocumented residents. This budget unit is 100% funded with Net County Cost.

**Aid to Adoptive Children:** Requirements of \$68.0 million provide assistance to adoptive parents who would otherwise not be able to provide for a child's special needs. Sources of \$65.7 million include \$29.0 million in federal revenue and \$36.7 million in Realignment revenue. This budget unit has a Net County Cost of \$2.3 million.

**AFDC-Foster Care:** Requirements of \$148.6 million consist of \$147.1 million in aid payments and other expenses for children living in foster homes and group-care facilities and \$1.5 million in transfers to the Wraparound Reinvestment Fund. Sources of \$127.7 million include \$50.2 million in federal revenue, \$74.2 million Realignment revenue, \$2.5 million transferred from the Wraparound Reinvestment Fund and \$864,524 in Child Support collections. This budget unit has a Net County Cost of \$20.9 million.

**Refugee Cash Assistance:** Requirements of \$125,000 provide assistance payments for a maximum of eight months to all refugees who cannot meet the requirements for the Refugee Demonstration Project and CalWORKs programs. Sources of \$125,000 represent federal funding for the program. There is no Net County Cost for this budget unit.

**Cash Assistance for Immigrants:** Requirements of \$2.5 million provide cash assistance to aged, blind and disabled legal immigrants who are no longer eligible for SSI/SSP. Sources of \$2.5 million represent state funding for the program. There is no Net County Cost for this budget unit.

**CalWORKs – All Other Families:** Requirements of \$244.3 million provide assistance payments to families that are eligible for aid and include all cases that have not been identified as two-parent families. Sources of \$239.3 million include \$78.4 million in federal revenue, \$160.1 million in Realignment revenue, and \$715,736 in Child Support collections. This budget unit has a Net County Cost of \$5.0 million.

**Kinship Guardianship Assistance Program (Kin-GAP):** Requirements of \$12.3 million provide subsidies to relative caregivers of children who leave the juvenile court dependency system to live with a relative legal guardian. Sources of \$10.8 million include \$6.7 million in federal and state revenue, \$4.1 million in Realignment revenue, and \$30,736 in Child Support collections. This budget unit has a Net County Cost of \$1.5 million.

**CalWORKs – 2 Parent Families:** Requirements of \$43.9 million provide assistance payments to families eligible for aid and includes all cases that have been identified as two-parent families. Sources of \$42.9 million include \$14.1 million in federal revenue, \$28.8 million in Realignment revenue and \$16,971 in Child Support collections. This budget unit has a Net County Cost of \$1.0 million.



## BUDGET CHANGES AND OPERATIONAL IMPACT

Requirements are decreasing by \$345,659 due to a reduction in Operating Expenses that are direct payments of benefits to clients and contracted payments to service providers that provide vital, necessary services to children.

Sources are decreasing by \$2.9 million due to the following:

- Realignment is decreasing by \$4.3 million primarily due to anticipated caseload decreases in CalWORKs cash aid. These budgets require a greater commitment in realignment compared to Foster Care and Adoptions.
- State/Fed/Other Government is increasing by \$2.4 million mostly due to anticipated increases in Adoptions, Foster Care and Kinship Assistance programs that bring a greater reimbursement of federal funding.
- Operating Transfers In is decreasing by \$1.0 million due to declining available funding in the Wraparound Reinvestment budget that is used to offset local matching funds for Foster Care.

Net County Cost is increasing by \$2.6 million primarily due to caseload increases in Adoptions, Foster Care and Kinship Guardianship Assistance Programs.

### History of Social Services Realignment and Net County Cost HS Subsistence Budgets (In Millions)

	ACTUALS				2015-16 Modified Budget	2016-17 Budget	Increase/ (decrease)
	2012-13	2013-14	2014-15	2015-16 Estimated			
<u>Domestic Violence (DVC)</u>							
2011 Realignment	0.5	0.5	0.5	0.5	0.5	0.5	0.0
<u>Aid to Adoptive Children (ATC)</u>							
1991 Realignment	5.6	6.2	6.5	6.2	7.3	6.5	(0.8)
2011 Realignment	22.9	24.4	25.7	27.8	27.8	30.3	2.5
Net County Cost	2.0	2.0	2.0	2.0	2.0	2.3	0.3
<u>AFDC Foster Care (BHI)</u>							
1991 Realignment	27.5	25.6	28.5	31.9	32.6	33.7	1.1
2011 Realignment	27.8	26.0	31.6	36.1	37.3	40.5	3.2
Net County Cost	15.2	18.4	17.6	18.7	18.6	20.9	2.3
<u>CalWORKs Cash Aid - (FGR&amp;UPP)</u>							
Family Support Realignment	-	7.0	98.0	73.7	76.3	94.4	18.1
CalWORKs MOE Realignment	47.4	60.9	98.3	119.1	123.3	94.4	(28.9)
Net County Cost	5.8	6.2	6.1	6.4	6.4	6.0	(0.4)
<u>Kinship Guardianship Assistance Program (KIN)</u>							
1991 Realignment	-	-	0.8	1.0	-	1.0	1.0
2011 Realignment	4.1	2.6	3.7	3.6	3.6	3.1	(0.4)
Net County Cost	0.8	1.0	1.1	1.3	1.1	1.5	0.4
<u>All other subsistence budgets</u>							
Net County Cost	2.8	1.8	2.1	2.1	2.4	2.4	(0.0)
<b>Total 1991 Realignment</b>	<b>33.1</b>	<b>31.8</b>	<b>35.8</b>	<b>39.1</b>	<b>39.9</b>	<b>41.1</b>	<b>1.2</b>
<b>Total 2011 Realignment</b>	<b>55.3</b>	<b>53.5</b>	<b>61.5</b>	<b>67.9</b>	<b>69.2</b>	<b>74.5</b>	<b>5.3</b>
<b>CalWORKs MOE Realignment</b>	<b>47.4</b>	<b>60.9</b>	<b>98.3</b>	<b>119.1</b>	<b>123.3</b>	<b>94.4</b>	<b>(28.9)</b>
<b>Family Support Realignment</b>	<b>-</b>	<b>7.0</b>	<b>98.0</b>	<b>73.7</b>	<b>76.3</b>	<b>94.4</b>	<b>18.1</b>
<b>Grand Total Realignment</b>	<b>135.8</b>	<b>153.2</b>	<b>293.6</b>	<b>299.9</b>	<b>308.7</b>	<b>304.5</b>	<b>(4.3)</b>
<b>Total Net County Cost</b>	<b>26.6</b>	<b>29.4</b>	<b>28.9</b>	<b>30.5</b>	<b>30.5</b>	<b>33.1</b>	<b>2.6</b>

