

## Human Services Subsistence Funds – Consolidated

### DESCRIPTION OF MAJOR SERVICES

**Aid to Indigents (General Relief)** provides County subsistence in the form of cash aid for food, shelter and transportation to indigents who do not meet categorical eligibility requirements for state and federally funded programs. These general relief payments facilitate transition to an employable status and/or provide interim assistance pending receipt of Social Security Income (SSI) benefits. Revenue under this program represents retroactive SSI payments which the County receives as reimbursements for general relief assistance provided to SSI eligible indigents prior to their enrollment in the SSI program and reimbursements made by non-SSI eligible indigents when assistance under this program has ended.

Budget at a Glance	
Requirements Less Reimbursements	\$544,846,613
Sources/Reimbursements	\$514,327,618
Net County Cost	\$30,518,995
Total Staff	0
Funded by Net County Cost	6%

**Domestic Violence/Child Abuse Services** provides for a number of contracts with agencies to ensure temporary shelter, food, transportation, emergency services and treatment/counseling for adults and children who are victims of domestic violence and child abuse. The domestic violence program under SB 1246 is funded by a surcharge on marriage licenses and court fines imposed in domestic violence cases. The child abuse prevention program is funded by realignment and revenue generated from a surcharge placed on certified copies of birth certificates. Revenues from the surcharges are deposited into special revenue funds and used to fund the payments to contractors. These three revenue sources provide 100% of the funding for this program.

**Entitlement Payments (Childcare)** provides for the Stage 1 Childcare Program administered by the Transitional Assistance Department (TAD). This program is one of the major programs of federal welfare reform and the resulting state CalWORKs program and is intended to fund childcare for CalWORKs recipients who are seeking employment or have obtained employment. Childcare provider payments are 100% federally and state funded through reimbursements by the state.

**Out-of-Home Child Care** provides assistance grants for room, board and care for children pending determination of eligibility for state or federal aid, for children who are ineligible due to other resources or for children who are undocumented residents. Some of these children have serious emotional and medical problems which increase the difficulty of locating appropriate facilities for care. Costs for this program can fluctuate based on the unique nature and requirements of each individual case and are funded with Discretionary General Funding (Net County Cost).

**Aid to Adoptive Children** program provides financial assistance to adoptive parents who would otherwise not be able to provide for a child's special needs. The children are either personally disadvantaged, physically handicapped or adolescents. This program enables hard to place children to be adopted and taken out of the higher cost Foster Care program. This budget unit is approximately 42% federally funded. The remaining 58% is funded with realignment and Discretionary General Funding (Net County Cost).

**AFDC-Foster Care** provides aid payments for children living in foster homes and group-care facilities. The Foster Care caseload consists of cases from both Children and Family Services (CFS) (approximately 90%) and Probation (approximately 10%). The cost of Probation related foster care cases is approximately 2 times greater than CFS cases due to the higher levels of care required for these juveniles. There are two funding eligibility criteria in the Foster Care Program, federal (federal, realignment and county participation) and non-federal (realignment and county only). Foster Care placements are generally eligible for federal financial participation if the parents meet the previous Aid to Families with Dependent Children (AFDC) Program criteria.

- For federal cases, the cost-sharing ratios are now approximately 45% federal and 55% County.
- For non-federal cases all costs are borne by the County.
- All County share-of-cost is funded with realignment and Discretionary General Funding (Net County Cost).



**Refugee Cash Assistance** provides assistance payments for a maximum of eight months to all refugees who cannot meet the requirements for the Refugee Demonstration Project and CalWORKs programs. This program is 100% federally funded, and federal participation is open-ended.

**Cash Assistance for Immigrants** program, under AB 2779, provides cash assistance to aged, blind and disabled legal immigrants who meet the Supplemental Security Income/State Supplementary Payment (SSI/SSP) immigration status requirements in effect on August 21, 1998, and all other current SSI/SSP eligibility requirements, yet are no longer eligible for SSI/SSP solely due to their immigration status. This program is 100% state funded.

**CalWORKs – All Other Families** provides CalWORKs assistance payments to families eligible for aid and includes all cases that have not been identified as two-parent or zero-parent families. Federal funds and state realignment reimburse 97.5% of the costs for this program. Approximately 47.2% of state funding is realignment. The mandated 2.5% County share is funded by Discretionary General Funding (Net County Cost).

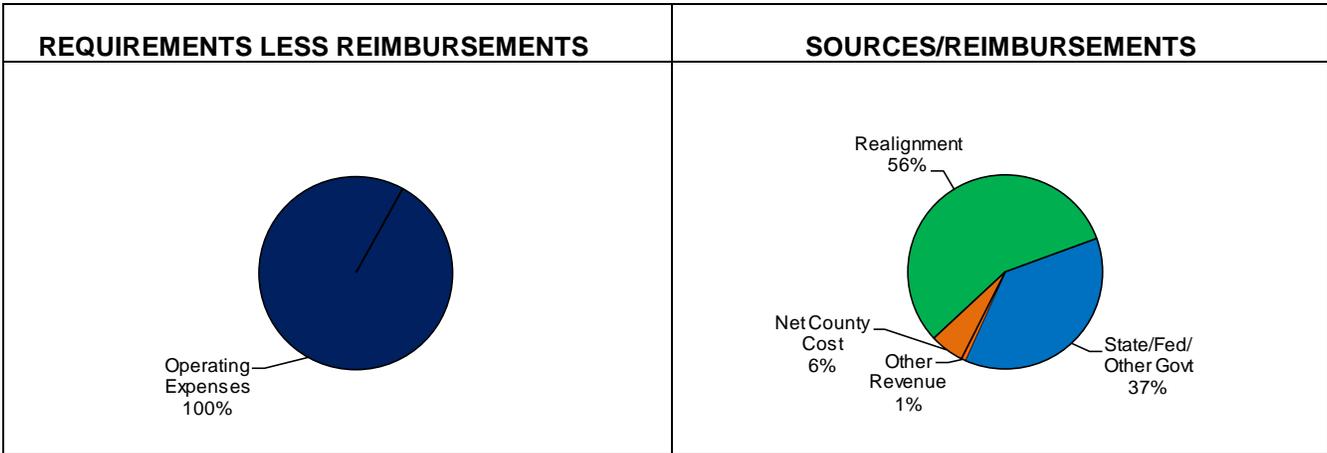
**Kinship Guardianship Assistance Program (Kin-Gap)** provides a subsidy to children who leave the juvenile court dependency system to live with a relative legal guardian. It offers relative caregivers of dependent children an option for providing a permanent home to these children. To be eligible for the program, the child must have lived with the relative at least 12 consecutive months, the relative guardianship must be established pursuant to Welfare and Institutions Code 366.26, and the juvenile court dependency for the child must be dismissed. Movement to the Kin-Gap program is not automatic. The court, with a recommendation from the social worker, has discretion regarding whether termination of dependency is in the child’s best interest. This program is approximately 40% federally funded. The remaining 60% is funded with realignment and Discretionary General Funding (Net County Cost).

**CalWORKs – 2 Parent Families** provides payments to resident families who are eligible for aid in accordance with state law. This budget includes all cases identified as having two parents in the home or in which the parents are excluded from, or ineligible for, CalWORKs. Federal funds and state realignment reimburse 97.5% of the costs for this program. The mandated County share of 2.5% is funded by Discretionary General Funding (Net County Cost).

All HS Subsistence programs are mandated by federal or state law.

There is no staffing associated with these budget units. Services for the above programs are provided by staff budgeted in the Human Services (HS) Administrative Claim budget unit.

**2015-16 RECOMMENDED BUDGET**



### ANALYSIS OF 2015-16 RECOMMENDED BUDGET

GROUP: Human Services  
 DEPARTMENT: Human Services Subsistence  
 FUND: General

BUDGET UNIT: Various  
 FUNCTION: Public Assistance  
 ACTIVITY: Aid Programs

	2011-12 Actual	2012-13 Actual	2013-14 Actual	2014-15 Estimate	2014-15 Modified Budget	2015-16 Recommended Budget	Change From 2014-15 Modified Budget
<b>Requirements</b>							
Staffing Expenses	0	0	0	0	0	0	0
Operating Expenses	462,275,843	470,192,568	485,787,744	517,215,890	531,322,339	544,846,613	13,524,274
Capital Expenditures	0	0	0	0	0	0	0
Total Exp Authority	462,275,843	470,192,568	485,787,744	517,215,890	531,322,339	544,846,613	13,524,274
Reimbursements	(712,333)	(755,768)	(777,926)	(779,402)	(779,402)	(833,400)	(53,998)
Total Appropriation	461,563,510	469,436,800	485,009,818	516,436,488	530,542,937	544,013,213	13,470,276
Operating Transfers Out	0	0	0	0	0	0	0
Total Requirements	461,563,510	469,436,800	485,009,818	516,436,488	530,542,937	544,013,213	13,470,276
<b>Sources</b>							
Taxes	0	0	0	0	0	0	0
Realignment	130,852,212	135,832,835	153,302,411	275,191,196	258,569,417	305,559,505	46,990,088
State, Fed or Gov't Aid	305,028,947	301,519,375	295,228,473	206,114,106	236,655,991	202,493,377	(34,162,614)
Fee/Rate	0	0	1,773,291	1,520,140	1,550,140	1,743,336	193,196
Other Revenue	684,962	487,201	308,254	213,657	370,000	198,000	(172,000)
Total Revenue	436,566,121	437,839,411	450,612,429	483,039,099	497,145,548	509,994,218	12,848,670
Operating Transfers In	0	5,000,000	5,000,000	4,500,000	4,500,000	3,500,000	(1,000,000)
Total Financing Sources	436,566,121	442,839,411	455,612,429	487,539,099	501,645,548	513,494,218	11,848,670
Net County Cost	24,997,389	26,597,389	29,397,389	28,897,389	28,897,389	30,518,995	1,621,606
Budgeted Staffing*	0	0	0	-	0	0	0

\* Data represents modified budgeted staffing

#### Consolidated Human Services Subsistence Funds

- Operating expenses of \$544.8 million are direct payment of benefits to clients and contracted payments to service providers that provide vital, necessary services to children.
- Reimbursements of \$833,400 are from the special revenue funds that collect surcharges and court ordered fines in support of Domestic Violence and Child Abuse Prevention.
- Total revenue of \$510.0 million is federal, state, realignment and Child Support Collections revenue.
- Operating transfers in of \$3.5 million is provided to the AFDC-Foster Care budget unit by the Wraparound Reinvestment Fund.
- Net County Cost of \$30.5 million is a required local match for all subsistence programs.

#### Realignment Breakdown and History 2012-2016 (In Millions)

	2012-13 Actual		2013-14 Actual		2014-15 Estimated		2014-15 Modified Budget		2015-16 Recommended Budget		Change from Modified	
	R 1	R 2	R 1	R 2	R 1	R 2	R 1	R 2	R 1	R 2	R 1	R 2
Domestic Violence	-	0.5	-	0.5	-	0.5	-	0.5	-	0.5	-	-
Aid to Adoptive Children	5.6	22.9	6.2	24.4	6.6	26.0	6.6	26.0	7.2	27.6	0.5	1.6
AFDC - Foster Care	27.5	27.8	25.6	26.0	28.3	33.4	29.1	33.4	31.0	36.1	1.9	2.7
Kinship Guardianship	-	4.1	-	2.6	-	3.1	-	3.1	-	3.5	-	0.4
CalWORKs Cash Aid	-	47.4	7.0	60.9	75.5	101.7	66.8	92.9	76.3	123.3	9.5	30.5
Total	33.1	102.7	38.8	114.4	110.4	164.7	102.6	156.0	114.5	191.0	11.9	35.1
Grand Total		135.8		153.2		275.1		258.6		305.6		47.0

R1 = 1991 Social Services Realignment  
 R2 = 2011 Realignment



**DETAIL OF 2015-16 RECOMMENDED BUDGET**

	2015-16			
	Requirements	Sources	Net County Cost	Staffing
<b>Subsistence Funds</b>				
Aid to Indigents (Fund AAA ATI)	1,571,708	198,000	1,373,708	0
Domestic Violence/Child Abuse Services (Fund AAA DVC)	531,812	531,812	0	0
Entitlement Payments (Child Care) (Fund AAA ETP)	26,477,701	26,477,701	0	0
Out-of-Home Child Care (Fund AAA OCC)	960,566	0	960,566	0
Aid to Adoptive Children (AAB ATC)	63,612,155	61,562,635	2,049,520	0
AFDC - Foster Care (Fund AAB BHI)	133,044,207	114,470,799	18,573,408	0
Refugee Cash Assistance (AAB CAP)	125,000	125,000	0	0
Cash Assistance for Immigrants (AAB CAS)	2,521,954	2,521,954	0	0
CalWORKs - All Other Families (AAB FGR)	258,658,750	253,267,251	5,391,499	0
Kinship Guardianship Assistance Program (AAB KIN)	10,559,739	9,434,054	1,125,685	0
CalWORKs - 2 Parent Families (Fund AAB UPP)	45,949,621	44,905,012	1,044,609	0
Total Subsistence Funds	544,013,213	513,494,218	30,518,995	0

**BUDGET CHANGES AND OPERATIONAL IMPACT**

**Aid to Indigents (General Relief)** includes requirements of \$1.6 million which provides cash aid for food, shelter and transportation as well as SSI advocacy legal fees to indigents who do not meet categorical eligibility requirements for state and federally funded programs. Due to anticipated caseload increases, total requirements will increase by \$170,511. This caseload increase, combined with a \$172,000 reduction in sources due to declining SSI referrals, results in a \$342,511 increase in Net County Cost to \$1.4 million.

**Domestic Violence/Child Abuse Services** includes operating expenses of \$1.3 million which funds contracts with agencies to ensure temporary shelter, food, transportation, emergency services and treatment/counseling for adults and children who are victims of domestic violence and child abuse. Reimbursements for the operating expenses of \$779,402 are from a surcharge placed on certified copies of birth certificates, marriage licenses and court fines imposed in domestic violence cases. Requirements of \$531,812 reflect the total operating expenses less reimbursements. Sources of \$531,812 represent realignment funding that is dedicated to the child abuse prevention program. There is no change to this budget unit from the prior year.

**Entitlement Payments (Child Care)** includes requirements of \$26.4 million which provides payments to childcare providers for CalWORKs Stage 1 childcare. The requirements and sources will be increased by \$117,166 due to caseload increases caused by the mandated inclusion of drug felons as Welfare-to-Work eligible CalWORKs clients. The proposed 2015-16 Governor's budget reduced funding for this program requiring this decrease in available funding for County Welfare to Work participants. This program is 100% funded by federal and state sources. There is no Net County Cost for this budget.

**Out-of-Home Child Care** includes requirements of \$960,566 which provides assistance grants for room, board and care for children. Requirements are increasing \$100,000. This is primarily due to a projected 17% increase in average grant costs. This increase is a result of state mandated foster care rate increases and lengthening placement terms for these children. A \$100,000 increase in Net County Cost is required.

**Aid to Adoptive Children** includes requirements of \$63.6 million which provides assistance to adoptive parents who would otherwise not be able to provide for a child's special needs. Requirements are increasing \$4.4 million. This is due to continuing increases in caseload and average grant payments. Caseload increases are a result of the success of legislation (AB390) which encourages and promotes the adoption of eligible children. Grant



increases are due to historical increases based on the child's needs and legislation (AB106) which granted a California Necessities Index (CNI) increase. Sources of \$61.6 million reflect an increase of \$4.4 million. Federal revenue is uncapped and is increasing \$2.3 million. Realignment is increasing by \$2.1 million. Net County Cost remains unchanged.

**AFDC-Foster Care** includes requirements of \$133.0 million, a \$9.5 million increase, consisting of \$131.0 million in aid payments and other expenses for children living in foster homes and group-care facilities and \$2.0 million in transfers to the Wraparound Reinvestment Fund. The transfer to the Wraparound Reinvestment Fund represents the 5% - 10% of monthly Wraparound Foster Care payments to contractors that are contractually retained by the County to be re-invested in Child Welfare Services programs. This is due to increases in caseload and placement costs. Caseload is projected to increase 6% and is a combination of historical caseload growth and the effects of AB 12 which allows foster youth to receive aid through age 21. Placement costs continue to increase due to court ordered rate increases implemented in 2013-14 which include annual escalators. Sources of \$114.5 million reflect an increase of \$8.3 million. Federal revenue is uncapped and is increasing by \$4.6 million. Realignment revenue is increasing by \$4.5 million. Child support collections are increasing by \$200,000 and operating transfers in are decreasing by \$1.0 million. Operating transfers in are provided by the Wraparound Reinvestment Fund and are utilized to maintain steady growth in realignment use for this program. Net County Cost of \$18.6 million reflects an increase of \$1.2 million. This increase is required for this program to meet mandated matches.

**Refugee Cash Assistance** includes requirements of \$125,000 which provides payments to refugees who cannot meet the requirements for the Refugee Demonstration Project and CalWORKs programs. Requirements are increasing by \$33,803. This is primarily due to overall increases in caseload and average grant payments. Sources of \$125,000 reflect an increase of \$43,803. This program is 100% federally funded. There is no Net County Cost for this budget.

**Cash Assistance for Immigrants** is 100% state funded and includes requirements of \$2.5 million which provides payments to legal immigrants who meet the SSI/SSP immigration status requirements. Requirements are increasing by \$400,000. This is primarily due to a 9% increase in caseload and a 7.5% increase in the average grant. Sources of \$2.5 million reflect an increase of \$400,000. This program is 100% state funded. There is no Net County Cost for this budget.

**CalWORKs – All Other Families** includes requirements of \$258.7 million which provides assistance payments to families eligible for aid and includes all cases that have not been identified as two-parent or zero-parent families. This is a \$2.5 million decrease from the prior year and is due to an expected overall slow decline in CalWORKs caseload. Also, as of April 1, 2015, CalWORKs allows people with felony drug convictions to receive benefits. The addition of a parent(s) to the assistance unit causes some cases to shift to the CalWORKs-2 Parent Families budget unit. This caseload reduction offsets a mandated 5% grant increase that was effective April 1, 2015. Sources of \$253.3 million reflect a decrease of \$2.4 million. This net decrease is due to a \$31.5 million decline in federal and state revenue and a \$29.1 million increase in realignment revenue. The state continues to fund the non-federal portion of the last two mandated 5% grant increases with realignment revenue. Net County Cost is decreasing by \$55,796.

**Kinship Guardianship Assistance Program (Kin-GAP)** includes requirements of \$10.6 million which provides subsidies to relative caregivers of children who leave the juvenile court dependency system to live with a relative legal guardian. Requirements are increasing by \$1.2 million. This is due to an increase in caseload and placement costs. Sources of \$9.4 million reflect an increase of \$1.1 million for additional federal, state and realignment funding. A Net County Cost increase of \$84,848 is required for this program to meet mandated matches.

**CalWORKs – 2 Parent Families** includes requirements of \$45.9 million which provides assistance payments to all cases identified as having two parents in the home or in which the parents are excluded from or ineligible for CalWORKs. Requirements are increasing by \$49,373. This small increase is due to an expected overall slow decline in CalWORKs caseload. Potential savings related to caseload decreases are projected to be offset by a change in legislation. As of April 1, 2015, CalWORKs will allow people with felony drug convictions to receive benefits. The addition of a parent(s) to the assistance unit causes some cases to shift to this budget unit from



CalWORKs-All-Other-Families budget unit. Sources of \$44.9 million reflect an increase of \$47,331. This net increase is due to a \$10.8 million decline in federal and state revenue and a \$10.9 million increase in realignment revenue. The state continues to fund the non-federal portion of the last two mandated 5% grant increases with realignment revenue. Net County Cost is increasing by \$2,042 to meet mandated matches.

