

## Human Services Subsistence Funds - Consolidated

### DESCRIPTION OF MAJOR SERVICES

**Aid to Indigents (General Relief)** provides mandated county subsistence in the form of cash aid for food, shelter and transportation to indigents who do not meet categorical eligibility requirements for state and federally funded programs. These general relief payments facilitate transition to an employable status and provide interim assistance pending receipt of Social Security Income (SSI) benefits. Revenue under this program represents retroactive SSI payments, which the County receives as reimbursements for general relief assistance provided to SSI eligible indigents prior to their enrollment in the SSI program and reimbursements made by non-SSI eligible indigents when assistance under this program is no longer needed.

Budget at a Glance	
Total Expenditure Authority	\$495,694,398
Total Sources	\$469,097,009
Net County Cost	\$26,597,389
Total Staff	0
Funded by Net County Cost	5%

**Domestic Violence/Child Abuse Services** provides for a number of contracts with agencies to ensure temporary shelter, food, transportation, emergency services and treatment/counseling for adults and children who are victims of domestic violence and child abuse. The domestic violence program under SB 1246 is funded by a surcharge on marriage licenses. The child abuse prevention program is funded by a state grant, revenues generated from a surcharge placed on certified copies of birth certificates, and court fines imposed in domestic violence cases. Revenues from the surcharges are deposited into special revenue funds and used to fund the contractors. These three revenue sources provide 100% of the funding for this program.

**Entitlement Payments (Childcare)** provides for the Stage 1 Childcare Program administered by the Transitional Assistance Department (TAD). This program is one of the major programs of federal welfare reform and the resulting state CalWORKs program is intended to fund childcare for CalWORKs recipients who are seeking employment or have obtained employment. Childcare provider payments are 100% federally and state funded through reimbursements by the state.

**Out-of-Home Child Care** provides assistance grants for room, board and care for children pending determination of eligibility for state or federal aid, those who are ineligible due to other resources or, those who are undocumented residents. Some of these children have serious emotional and medical problems which increase the difficulty of locating appropriate facilities for care. Costs for this program can fluctuate based on the unique nature and requirements of each individual case.

**Aid to Adoptive Children** program provides financial assistance to adoptive parents who would otherwise not be able to provide for a child's special needs. The children are either personally disadvantaged, physically handicapped or adolescents. This program enables hard to place children to be adopted and taken out of the higher cost Foster Care program. This budget unit is funded approximately 42% federal, 44% state (2011 Realignment), with the remaining costs offset by revenue from Social Services Realignment and discretionary general funding (net county cost).

**AFDC-Foster Care** provides aid payments for children living in foster homes and group-care facilities. The Foster Care caseload consists of cases from both Children and Family Services (CFS) (approximately 90%) and Probation (approximately 10%). The cost of Probation related foster care cases is approximately 4.5 times greater than CFS cases due to the higher levels of care required for these juveniles. There are two funding eligibility criteria in the Foster Care Program, federal (federal, state and county participation) and non-federal (state and county only). Foster Care placements are generally eligible for federal financial participation if the parents meet the previous Aid to Families with Dependent Children (AFDC) Program criteria.

- For federally eligible (federal) cases, the cost-sharing ratios are now approximately 44% federal, 22.5% state (2011 Realignment), and 33.5% county.
- For non-federally eligible (non-federal) cases, the cost-sharing ratio is 40% state (2011 Realignment) and 60% county.
- All county share-of-cost is mandated and is reimbursed from Social Services Realignment and discretionary general funding (net county cost).



**Refugee Cash Assistance** provides assistance payments for a maximum of eight months to all refugees who cannot meet the requirements for the Refugee Demonstration Project and CalWORKs programs. This program is 100% federally funded and open-ended.

**Cash Assistance for Immigrants** program, under AB 2779, provides cash assistance to aged, blind and disabled legal immigrants who meet the Supplemental Security Income/State Supplementary Payment (SSI/SSP) immigration status requirements in effect on August 21, 1998 and all other current SSI/SSP eligibility requirements, yet are no longer eligible for SSI/SSP solely due to their immigration status. This program is 100% state funded.

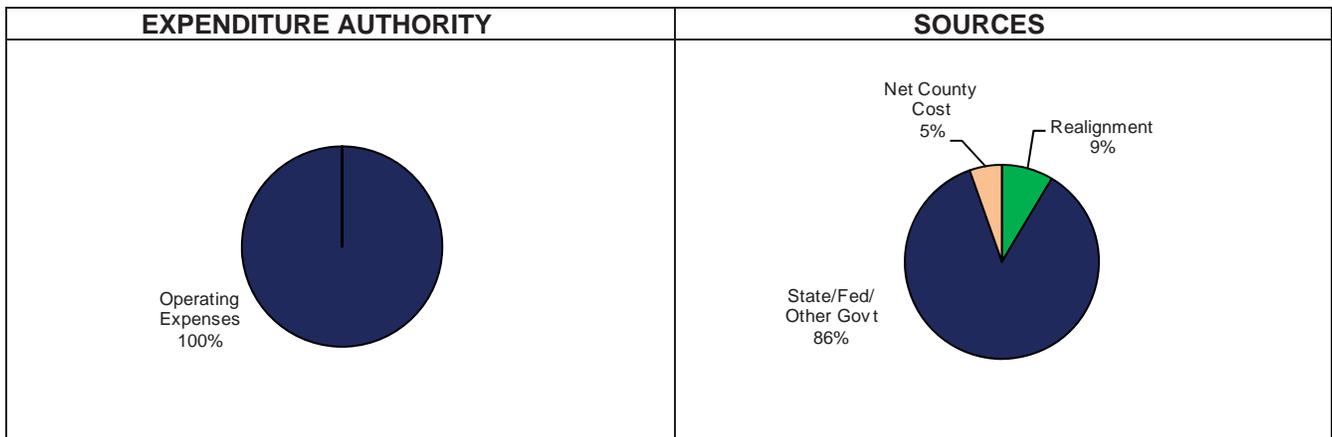
**CalWORKs – All Other Families** provides CalWORKs assistance payments to families eligible for aid and includes all cases that have not been identified as two-parent or zero-parent families. The federal and state governments reimburse 97.5% of the costs for this program. Currently, approximately 34% of state funding is 2011 Realignment. The mandated County share of 2.5% is funded by discretionary general funding (net county cost).

**Kinship Guardianship Assistance Program (Kin-Gap)** provides a subsidy to children who leave the juvenile court dependency system to live with a relative legal guardian. It offers relative caregivers of dependent children a new option for providing a permanent home to these children. To be eligible for the program, the child must have lived with the relative at least 12 consecutive months, the relative guardianship must be established pursuant to Welfare and Institutions Code 366.26, and the juvenile court dependency for the child must be dismissed. Movement to the Kin-Gap program is not automatic. The court, with a recommendation from the social worker, has discretion regarding whether termination of dependency is in the child’s best interest. This program is approximately 78% state funded; the remaining 22% is funded by discretionary general funding (net county cost).

**CalWORKs – 2 Parent Families** provides payments to resident families who are eligible for aid in accordance with state law. This budget includes all cases identified as having two parents in the home or in which the parents are excluded from, or ineligible for, CalWORKs. The federal and state governments reimburse 97.5% of the costs for this program. The mandated County share of 2.5% is funded by discretionary general funding (net county cost).

*There is no staffing associated with these budget units. Services for the above programs are provided by staff budgeted in the Human Services (HS) Administrative Claim budget unit.*

**2012-13 RECOMMENDED BUDGET**



**ANALYSIS OF 2012-13 RECOMMENDED BUDGET**

GROUP: Human Services  
 DEPARTMENT: Human Services Subsistence  
 FUND: Human Services Subsistence - Consolidated

BUDGET UNIT: Various  
 FUNCTION: Public Assistance  
 ACTIVITY: Aid Programs

	2008-09 Actual	2009-10 Actual	2010-11 Actual	2011-12 Estimate	2011-12 Modified Budget	2012-13 Recommended Budget	Change From 2011-12 Modified Budget
<b>Appropriation</b>							
Staffing Expenses	0	0	0	0	0	0	0
Operating Expenses	438,424,619	458,805,325	500,221,044	486,325,683	495,481,872	495,694,398	212,526
Capital Expenditures	0	0	0	0	0	0	0
Contingencies	0	0	0	0	0	0	0
Total Exp Authority	438,424,619	458,805,325	500,221,044	486,325,683	495,481,872	495,694,398	212,526
Reimbursements	0	0	(825,444)	(1,020,655)	(989,752)	(779,402)	210,350
Total Appropriation	438,424,619	458,805,325	499,395,600	485,305,028	494,492,120	494,914,996	422,876
Operating Transfers Out	565,495	920,321	0	0	0	0	0
Total Requirements	438,990,114	459,725,646	499,395,600	485,305,028	494,492,120	494,914,996	422,876
<b>Departmental Revenue</b>							
Taxes	0	0	0	0	0	0	0
Realignment	25,649,079	26,423,998	36,843,043	40,756,008	40,756,008	42,476,178	1,720,170
State, Fed or Gov't Aid	385,643,749	405,740,566	435,168,514	419,056,256	428,243,348	425,346,054	(2,897,294)
Fee/Rate	1,440,829	1,613,622	1,869,596	0	0	0	0
Other Revenue	1,259,069	210,337	550,477	495,375	495,375	495,375	0
Total Revenue	413,992,726	433,988,523	474,431,630	460,307,639	469,494,731	468,317,607	(1,177,124)
Operating Transfers In	0	739,824	(33,419)	0	0	0	0
Total Financing Sources	413,992,726	434,728,347	474,398,211	460,307,639	469,494,731	468,317,607	(1,177,124)
Net County Cost	24,997,388	24,997,299	24,997,389	24,997,389	24,997,389	26,597,389	1,600,000
Budgeted Staffing					0	0	0

**Consolidated Human Services Subsistence Funds** are increasing appropriation and departmental revenue by a net \$422,876 primarily due to reductions in Domestic Violence/Child Abuse Services, CalWORKs – All Other Families and CalWORKs – 2 Parent Families which are offset by increases in Aid to Indigents, Entitlement Payments (Child Care), Aid to Adoptive Children, Foster Care, Refugee Cash Assistance, Cash Assistance for Immigrants and Kinship Guardianship Assistance Program. Overall increase of \$1.7 million in Realignment represents matching funds in various HS Subsistence budget units due to caseload and cost growth and is outlined in the HS Administrative Claim budget unit. Additional net county cost is required because the County share for programs with decreasing requirements are minimal (0 - 2.5%) and the County share for programs with increasing requirements are significant (15% - 60%).

**DETAIL OF 2012-13 RECOMMENDED BUDGET**

	2012-13			
	Appropriation	Revenue	Net County Cost	Staffing
<b>Special Revenue Funds</b>				
Aid to Indigents	1,932,116	495,375	1,436,741	0
Domestic Violence/Child Abuse Services	531,812	531,812	0	0
Entitlement Payments (Child Care)	28,468,013	28,468,013	0	0
Out-of-Home Child Care	660,566	0	660,566	0
Aid to Adoptive Children	52,913,715	50,964,195	1,949,520	0
AFDC - Foster Care	111,663,120	97,714,103	13,949,017	0
Refugee Cash Assistance	77,075	77,075	0	0
Cash Assistance for Immigrants	1,614,063	1,614,063	0	0
CalWORKs - All Other Families	249,805,920	243,560,772	6,245,148	0
Kinship Guardianship Assistance Program	6,352,298	5,018,309	1,333,989	0
CalWORKs - 2 Parent Families	40,896,298	39,873,890	1,022,408	0
Total Special Revenue Funds	494,914,996	468,317,607	26,597,389	0



**Aid to Indigents (General Relief)** includes operating expenses of \$1.93 million which provides cash aid for food, shelter and transportation, as well as SSI advocacy legal fees, to indigents who do not meet categorical eligibility requirements for state and federally funded programs. Due to anticipated caseload increases of 8.3%, appropriation levels will increase by \$146,982. As a result of continuing caseload growth and no revenue growth, net county cost is expected to increase \$146,982 to \$1.44 million. Savings in other HS Subsistence budget units allows HS to remain within overall net county cost targets.

**Domestic Violence/Child Abuse Services** includes operating expenses of \$1.3 million (a \$335,350 decrease) which funds contracts with agencies to ensure temporary shelter, food, transportation, emergency services and treatment/counseling for adults and children who are victims of domestic violence and child abuse. Reimbursements of \$779,402 are from a surcharge placed on certified copies of birth certificates, marriage licenses and court fines imposed in domestic violence cases. Revenue of \$531,812 is from a state grant to fund the child abuse prevention program. The decrease in payments for services is a result of decreased state funding and a decrease in receipts from birth certificates and marriage license surcharges.

**Entitlement Payments (Child Care)** includes operating expenses of \$28.5 million which provides payments to childcare providers for Stage 1 childcare. The appropriation and revenue for 2012-13 will be increased by \$2.2 million or 8.4%. The Welfare to Work participation exemption for parents caring for young children expires June 30<sup>th</sup>, 2012. Therefore, these CalWORKs clients will be required to participate in work activities and the need for childcare services will increase.

**Out-of-Home Child Care** includes operating expenses of \$660,566 which provides assistance grants for room, board and care for children. Appropriation is expected to remain level with the 2011-12 modified budget as the current average monthly caseload (34) and the current average monthly grant (\$1,631) are expected to remain constant through 2012-13.

**Aid to Adoptive Children** includes operating expenses of \$52.9 million which provides assistance to adoptive parents who would otherwise not be able to provide for a child's special needs. Appropriation is projected to increase \$2.9 million (5.9%) over the 2011-12 modified budget due to continued caseload growth and associated costs resulting from the success of legislation (AB390) which encourages and promotes the adoption of eligible children. Continued increase in the average monthly grant payment is partially due to historical increases based on the child's needs and legislation (AB106) which granted a California Necessities Index (CNI) increase retroactive to July 2011. Federal and state revenue is projected to increase \$2.9 million. A net county cost increase is averted with the use of an additional \$444,594 of social services realignment.

**AFDC-Foster Care** includes operating expenses of \$111.7 million, a \$4.9 million increase, consisting of \$108.5 million in aid payments and other expenses for children living in foster homes and group-care facilities, \$1.2 million in payments to Transitional Housing Program-Plus (THPP) contractors and \$2.0 million in transfers to the Wraparound Reinvestment Fund. The 100% state funded (Realignment II) THPP program provides support services to youth exiting foster care. The transfer to the Wraparound Reinvestment Fund represents the 5% - 10% of monthly Wraparound Foster Care payments to contractors that are contractually retained by the county to be re-invested in Child Welfare Services programs. The number of children receiving Wraparound services continues to increase resulting in an increase of \$500,000. In addition, caseload is projected to increase by 4% overall, (federal cases by 5% with non-federal cases remaining stable). Costs are projected to increase 8% due to the following court and legislative actions:

- In April 2011, the United States District Court ordered a new method of determining payment rates for foster homes. While costs for foster care cases have increased slightly overall in recent years, the court-ordered foster home rate increases are projected to increase federal case costs by 1.5% and non-federal case costs by 10%.
- AB 12 allows wards and child welfare dependents turning age 18 in 2012 to remain in extended foster care (EFC). In 2013, these youth will be eligible to stay in care through age 20. The financial impact of this change has not yet been determined.



Federal revenue will increase \$471,097. State revenue has been significantly changed by the 2011 state budget which realigned Foster Care and shifted funding responsibilities to the counties. Realignment 2011 funding will provide \$33.2 million in revenue. An additional \$2.98 million of local share is required and is comprised of \$1.28 million in Social Services Realignment and \$1.7 million of net county cost. While net county cost exceeds targets by \$486,909, savings in other HS subsistence budget units allows HS to remain within overall net-county cost targets.

**Refugee Cash Assistance** is 100% federally funded and includes operating expenses of \$77,075 which provides payments to refugees who cannot meet the requirements for the Refugee Demonstration Project and CalWORKs programs. Appropriation and departmental revenue are projected to increase by \$9,337 due to an increase in caseload and average grant payments resulting from the current economic condition.

**Cash Assistance for Immigrants** is 100% state funded and includes operating expenses of \$1.6 million which provides payments to legal immigrants who meet the SSI/SSP immigration status requirements. Appropriation and departmental revenue is projected to increase \$316,079 due to an increase in caseload and average grant payments resulting from the current economic condition.

**CalWORKs – All Other Families** includes operating expenses of \$249.8 million which provides assistance payments to families eligible for aid and includes all cases that have not been identified as two-parent or zero-parent families. This represents a significant reduction from the prior year and is a result of a state mandated reduction in aid payments. Because of continuing challenges in the local economy, caseload is projected to continue its slow increase throughout 2012-13. This caseload increase combined with the aid reduction referenced above results in an \$8.9 million total reduction to appropriation. Federal, state and 2011 Realignment funds account for \$243.6 million, or 97.5% of the revenue for this program, an \$8.6 million reduction from the 2011-12 modified budget. These decreases result in \$346,566 of savings in net county cost which allows HS to remain within overall net county cost targets.

**Kinship Guardianship Assistance Program (Kin-GAP)** includes operating expenses of \$6.4 million which provides subsidies to relative caregivers of children who leave the juvenile court dependency system to live with a relative legal guardian. Appropriation and departmental revenue is projected to increase \$423,458 due to increasing placement costs. Net county cost will remain the same.

**CalWORKs – 2 Parent Families** includes operating expenses of \$40.9 million which provides assistance payments to all cases identified as having two parents in the home or in which the parents are excluded from or ineligible for CalWORKs. A state mandated reduction in aid payments contributes to a \$1.5 million decrease in appropriation. Because of continuing challenges in the local economy a 3.5% caseload increase is projected. Federal and state funds account for \$39.9 million, or 97.5% of the revenue for this program, a \$1.5 million decrease from 2011-12 modified budget. These decreases result in \$87,325 of savings in net county cost which allows HS to remain within overall net county cost targets.

